

Otoe County
Juvenile Services
Comprehensive Community Plan
July 1, 2015 – June 30, 2018

Prepared By:

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Chair of Team:

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Section II

Community Team

Otoe County contracts with a local non-profit agency, Partners for Otoe County (P4OC) formerly known as People United For Families, to coordinate the development, implementation, and evaluation of Juvenile Services Planning efforts. This partnership began in 2001 when the Otoe County Coalition for Children, Youth and Families was established and the first Otoe County Comprehensive Juvenile Services Plan was developed. By 2007 the Otoe County Coalition for Children, Youth and Families collaborated with the Nebraska City Healthy Communities Coalition to operate under a new name, Partners for Otoe County. At this time more defined sub-committees and teams were established to drive community initiatives forward. Organized groups include the Juvenile Justice Team, United Against Violence Team, Through the Eyes of the Child Team, the CASA Advisory Council and the Substance Abuse Prevention Coalition.

The Juvenile Justice Team is responsible for leading Otoe County Juvenile Services Planning efforts and monitoring of progress in conjunction with the Partners for Otoe County Board of Directors and Otoe County Board of Commissioners. Meetings are held at least six times per year in conjunction with the local Eyes of the Child Team to maximize attendance and utilize team member's time wisely. Meetings are held on Wednesday's from 11:30 a.m. - 1:00 p.m. at the Partners for Otoe County conference room. Agenda items and minutes are prepared by program staff of the contract agency. Progress of the 3-year plan is reviewed and information shared and evaluated regarding the outcomes of services for youth and families.

Members of the Juvenile Justice Team include:

Name	Role	Address	Phone	Email
Judge Robert O'Neal	Juvenile Court Judge 2nd Judicial District	1021 Central Avenue Nebraska City 68410	593-5920	boneal@sarpy.com
Dave Partsch	Otoe County Attorney	1518 Central Ave Nebraska City 68410	873-9044	dpartsch@justice.com
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Diane Merwin	Deputy Public Defender	602 Central Avenue Nebraska City 68410	873-3715	diane_merwin@yahoo.com
Traci Reuter	United Against Violence Team Representative	1301 Grundman Blvd. Nebraska City 68410	873-8920	treuter@stez.org
Mari Jackson	Otoe County CASA Program Coordinator, P4OC	6142 Highway # 75 Nebraska City 68410	873-6343	otoe.casa@windstream.net
Derek Hanika	State of Nebraska Probation Officer - Otoe & Cass	1021 Central Avenue Nebraska City 68410	873-9570	derek.hanika@nebraska.gov

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Jennifer Panko-Rahe	Attorney at Law Guardian ad Litem	261 5th Street Syracuse, NE 688446	269-2232	pankorahelaw@windstream.net
Erin Sliva	State of Nebraska Probation Officer - Otoe & Cass	1021 Central Avenue Nebraska City 68410	873-9570	erin.sliva@nebraska.gov
Megan Watson	Better Living Counseling Services, Inc.	7100 S. 29th Street Lincoln, NE	669-5355	megan.watson@blcsne.com
Steve Lade	Otoe County Commissioner	1493 S. 6th Road Douglas, NE 68344	799-2607	occommish5@hotmail.com
Tom Ross	Dept. of Health & Human Services –CPS Supervisor	917 Wildwood Lane Nebraska City 68410	326-9079	tom.Ross@nebraska.gov
Shawn Strickland	Department of Health & Human Services - CPS	917 Wildwood Lane Nebraska City 68410	873-5067	shawn.strickland@nebraska.gov
Jason McNeely	Nebraska City Alternative School	215 N. 12th Street Nebraska City 68410	873-6033	jmcneely@nebcityps.org
Dep. Nick Shimmel	Otoe County Sheriff Dept.	1021 Central Avenue Nebraska City 68410	274-8020	nshimmel@otoesheriff.org
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Section III

Juvenile Justice System Analysis Tool

(Attached Appendix A document)

Section IV

Community Socio-Economics

Otoe County is a community of 15,798 people located in Southeast Nebraska, spanning 616 square miles with a population density of 25 people per square mile. The oldest and largest community in Otoe County is Nebraska City, located on the Missouri River approximately 50 miles south of Omaha and 50 miles east of Lincoln. About half of the people who live in Otoe County are residents of Nebraska City, the other half are located in or near Dunbar, Syracuse, Unadilla and Palmyra along Highway 2 or in small, agriculturally based communities such as Avoca, Burr, Douglas, Otoe, Paul, Lorton and Talmage.

In Otoe County 76.5% of children under the age of 18 have both parents in the labor force (2013 Census) resulting in the majority of parents in Otoe County requiring supervision for their children when they work. Some children are home alone after school, particularly in upper elementary and middle school, putting these children at risk of law violations or substance abuse/use. With a large number of manufacturing and service jobs in the community and many people working more than one job, workers are often scheduled at night or on weekends when children are out of school. Otoe County workers have an average 20-minute commute, and 78.2% commute outside the county for their jobs (2013 Census). Some families move to small towns for lower rent prices. The unemployment rate in Otoe County in February 2015 was 3.5%, showing a small increase since 2012. Median household income in 2015 was \$34,684 per family compared to \$40,456 statewide (Nebraska Department of Labor 2015). In 2013 Cenus.gov reported the largest families living in poverty are families with a female householder, no husband present and children under the age of 18 years, at 34.9% of the population in Otoe County and families having children under 5 at 69.2%. NIFA reports the Hispanic population increased 8.76% between 2000 and 2012 among children.

Within Otoe County there are three K-12 public school districts: Nebraska City Public Schools (1,349 students), Syracuse-Dunbar-Avoca Schools (685 students), and Palmyra-Bennett Schools (422 students.) There is also one parochial school, Lourdes Central Catholic (300 students). Free and reduced lunch qualifying families has dramatically increased the past 2 years creating the need and success of Food Backpack Programs within the schools.

According to students, as indicated in the Otoe County Risk and Protective Factor Survey data, use and attitude toward substance use remain of high importance in the community. Students indicate "Parental Attitudes favorable toward Drug Use" at higher rates than the state average, an increase from 13.9% in 6th grade to 38.8% in 12th grade.

With prevention and early intervention initiatives and programming Otoe County expects to address these factors, reducing the number of youth entering the juvenile justice system while providing opportunities to foster youth and families resiliency toward success.

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Otoe County Demographic Data

Gender, Race & Ethnicity	Total Population Otoe County		Total Population of Otoe County between 10-17 years of age	
	Number	% of total #	Number	% of total #
Male	7,732	49%	868	51%
Female	8,015	51%	848	49%
Total	15,747	100%	1,716	100%
White	15,425	98%	1,662	97%
Black	146	1%	23	1%
American Indian and Alaska Native	69	0%	7	1%
Asian	107	1%	24	1%
Native Hawaiian and other Pacific Islander	0	0%	0	0%
Other	0	0%	0	0%
Total	15,747	100%	1,716	100%
Hispanic or Latino	981	6%	153	9%
Not Hispanic or Latino	14,766	94%	1,563	91%
Total	15,747	100%	1,716	100%

Cities, Counties, Towns included above: Otoe County

Source of data: Easy Access to Juvenile Populations

(http://www.ojjdp.gov/ojstatbb/ezapop/asp/profile_display.asp)

Section V

Identified Priority Areas & Corresponding Strategies

ORGANIZATIONAL PRIORITY AREAS

Priority #1: Sustain strong community partnerships that support youth and families strengths and needs

General Description

Otoe County intends to nurture and build strong partnerships through the support of Partners for Otoe County and its current active coalitions and teams (Juvenile Justice Team, United Against Violence Team, Through the Eyes of the Child Team, the CASA Advisory Council and the Substance Abuse Prevention Coalition of Otoe County). Teams intend to seek out strong community connections by engaging key stakeholders to participate in data sharing meetings centered around youth services, increased youth and family voice and enhanced participation among stakeholders in coalition and team initiatives. Family and community voice will be implemented through community town halls and family awareness events. New partnerships with the Nebraska Children and Families Foundation and involvement in the Sarpy County JDAI pilot process will enable Otoe County to stay focused on growing trends with youth in the county.

Any Relevant Data

Community coalitions are increasingly used as a vehicle to foster improvements in community health and community change of social norms. Otoe County currently has working coalitions and teams who share strategies and goals that help each team to gain insight on community needs. Coalitions provide an excellent catalyst for community members and other stakeholders to use their voice in community change.

(<http://www.samhsa.gov/prevention>)

Other Contributing Factors

Otoe County has a rich history of coming together as evident by mobilizing for change in March of 2014 due to tragedy. The coalitions and teams have a renewed commitment and increase in leadership within the community due to an incident that occurred involving illegal substance abuse and alcohol consumption that posed a significant health threat to a high school youth. This has brought a concern and renewed commitment to creating change.

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Strategy 1: Create strong collaboration among community stakeholders by:

- a. Maintaining partnerships and support services with Partners for Otoe County, the lead prevention agency within Otoe County
- b. Maintaining efforts of local prevention teams, coalitions and councils
- c. Hosting community forums for families and youth to increase involvement in prevention efforts and provide education to families and caregivers
- d. Creating a partnership with the Nebraska Children and Families Foundation for assistance in increasing stakeholder and community involvement through data sharing meetings and shared strategic planning efforts

Strategy 2: Collect and evaluate data necessary to evaluate strengths and gaps in services by:

- a. Evaluating United Against Violence Middle-School Survey data particular to bullying and pro-social involvement among youth
- b. Creating a partnership with the Nebraska Children and Families Foundation for assistance in increasing stakeholder and community involvement through data sharing meetings and shared strategic planning efforts
- c. Evaluating Youth Risk and Protective Factor Survey data results
- d. Developing a Youth Court Questionnaire given to all youth upon leaving court appearances, evaluating results of anonymous feedback regarding offense, types of services received, quality, length of services, etc.

Stakeholders Involved

Partners for Otoe County (P4OC), Otoe County Board of Commissioners, Juvenile Justice Team members, Substance Abuse Prevention Team members and United Against Violence Team members, Law Enforcement, County Attorney, Public and Private Schools, Nebraska Probation, Through the Eyes of the Child Team, 1184 Team

Timeline 2015- 2018

Year 1	Year 2	Year 3
Maintain partnership and support services with Partners for Otoe County	Maintain partnership and support services with Partners for Otoe County	Maintain partnership and support services with Partners for Otoe County
Increase awareness of prevention team efforts	Increase # of stakeholders involved in teams	Maintain Team efforts
Create partnership with Nebraska Children and Families Foundation and host data sharing meeting	Maintain partnership with Nebraska Children and Family Foundation and move forward on community building efforts	Increase communication and maintain existing and new community partnerships
Maintain and build partnerships with current entities/teams that collect data	Create pre and post surveys upon service delivery	Evaluate/Change Strategies based on survey results
Develop and distribute Youth Court Questionnaire	Distribute and evaluate youth feedback to improve service delivery	Continue to evaluate and adjust service delivery

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Resources Required

Continued funding
Continued partnerships and expanded partnerships

Expected Results

- Stronger coalition and team collaboration
- Increased family and youth involvement
- Increased resource sharing among family and youth-serving agencies
- Larger diverse community member and stakeholder involvement and feedback
- Accurate data collection
- Consistent service delivery that meets the needs of the youth and families served

Priority #2: Continue public education campaigns that support prevention efforts

General Description

The goal of public education is to increase knowledge and awareness of a particular health issue, empowering the community to problem-solve and seek help when in need. This awareness can often support the development and success of programs and policies that address the problem. ([www. samhsa.gov.org](http://www.samhsa.gov.org))

Using the premise of information dissemination this will be a strong strategy for prevention teams in partnership with Partners for Otoe County. Utilizing media of all levels to include, but not limited to, billboards, radio, newspaper, community forums, website and social media as outlets for raising awareness will be key to team efforts of violence prevention, child abuse/neglect, mental health, substance abuse, etc.

Any Relevant Data

Alcohol is by far the most commonly used substance in Otoe County and it is the substance the Otoe County Substance Abuse Prevention Coalition has placed the focus on; however in light of the recent incident, prescription drug abuse is on the rise and present. Marijuana and K2 has made a significant appearance in Otoe County. Although Otoe County initiatives have met the goal of declining the use of alcohol on a regular basis, binge drinking rates have remained a concern. Data collected over a 5-year period indicates 40% of Juvenile Diversion referrals included substance related offenses while another 20% were violence related toward property or persons showing the need to address violence and bullying specifically. Otoe County is aware that without diligence in information dissemination and accountability our efforts could be depleted due to the community norms associated with substance abuse and use specifically. Binge drinking rates in Otoe County are higher than the state average and the Nebraska Risk and Protective Factor Survey indicates laws and social norms accepting substance use was 27.1% higher in Otoe County then the state average at 6% (2012 NRPF)

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Other Contributing Factors

Social marketing campaigns do more than just provide information they try to convince people to adopt a new behavior by showing them a benefit they will receive in return. (www. samhsa.gov.org)

Strategy 1: Maintain and expand prevention efforts of substance abuse and violence such as:

- a. Operation Graduation letter campaign, Beverage Server Trainings to reduce sales of alcohol to underage youth, Red Ribbon Week activities, billboards and local media to address substance abuse and create awareness
- b. Life of An Athlete and Habitudes framework for utilization in schools to create a culture change around substance use
- c. Stand for the Silent campaign to end bullying, billboards and local media to address violence and create continued awareness
- d. Public awareness of mental health
- e. Dissemination education through community forums for families and youth

Stakeholders Involved

Partners for Otoe County (P4OC), Substance Abuse Prevention Team members, Region V, United Against Violence Team members, CHI Health, Public and Private Schools Schools, Law enforcement

Timeline 2015- 2018

Year 1	Year 2	Year 3
Operation Graduation	Operation Graduation	Operation Graduation
TiPs Beverage Server Trainings	TiPs Beverage Server Trainings	TiPs Beverage Server Trainings
Red Ribbon Week	Red Ribbon Week	Red Ribbon Week
Stand for the Silent	Stand for the Silent	Stand for the Silent
Public Awareness	Public Awareness	Public Awareness
Introduction of Habitudes	Use among 2 schools	Use among all schools
Introduction of Life as a Athlete	Use among 2 schools	Use among all schools
Discuss mental health needs for youth and families	Increase mental health stakeholders	Enhance services
Hold 2 Community Forums	Hold 4 Community Forums	Maintain Community Forums

Resources Required

Policy changes
 Training
 Continued funding
 Continued and expanded partnerships

Expected Results

- Larger diverse community member and stakeholder involvement and feedback
- Increased compliance among businesses serving alcohol and tobacco
- Increase mental health awareness among the community
- Increased participation in prevention activities
- Decrease in substance and violence related offenses

ISSUE BASED PRIORITY AREAS

Priority #1: Prevent and reduce underage substance use in Otoe County

General Description

Alcohol is by far the most commonly used substance in Otoe County and it is the substance the Otoe County Substance Abuse Prevention Coalition has placed the focus on; however in light of the recent incident, prescription drug abuse is on the rise and present. Marijuana and K2 has made a significant appearance in Otoe County. Youth who have used any substance were more likely to be detained or incarcerated (The Annie E. Casey Foundation Detention Report- JDAI in Nebraska 2015). In Otoe County nearly 80% of children under the age of 18 have both parents in the labor force and 31.8% of those parents commute outside the county for their jobs (2010 Census) creating a significant need for constructive, supervised activities, such as after school programming, to be provided. As national research indicates, serious, violent crime committed by juveniles increases immediately after school, as do accidents, pregnancies and first-time drug use.

Any Relevant Data

Data collected over a 5-year period indicates 40% of Juvenile Diversion referrals included substance related offenses. Although Otoe County initiatives have met the goal of declining the use of alcohol on a regular basis, binge drinking rates have remained a concern. Binge drinking rates in Otoe County are higher than the state average and according to students, as indicated in the Otoe County Risk and Protective Factor Survey data, Parental Attitudes favorable toward Drug Use are at higher rates than the state average, an increase from 13.9% in 6th grade to 38.8% in 12th grade.

Other Contributing Factors

SAMSHA reports the contributing factors that lead to underage drinking are listed below (<http://captus.samhsa.gov>)

- Social norms that accept and/or encourage underage drinking
- Low perceived risk of alcohol
- Easy retail access
- Low enforcement of alcohol laws
- Easy social access
- Parental monitoring

Strategy 1: Increase and maintain direct services that reduce and prevent substance abuse by:

- a. Continuing All-Stars Program instruction, a school-based program to prevent and delay the onset of high-risk behaviors such as substance use and violence
- b. Continuing Juvenile Diversion, reducing the risk of re-offense for drug and alcohol related offenses utilizing Real Colors and 3rd Millennium Evidence-Based Curricula

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- c. Expanding the use of 40 Developmental Assets among schools and youth-serving organizations
- d. Continuing After School Programming in Syracuse and maintaining partnerships with After School programs county-wide

Stakeholders Involved

Partners for Otoe County (P4OC), Substance Abuse Prevention Team members, Region V, Public and Private Schools, Otoe County Attorney, Public and Private Schools, Nebraska Probation, Community Members, County Attorney, CHI Health

Timeline

Year 1	Year 2	Year 3
All-Stars Program instruction	All-Stars Program instruction and outcomes discussed	All-Stars Program instruction
Juvenile Diversion	Juvenile Diversion	Juvenile Diversion
40 Developmental Assets	40 Developmental Assets	40 Developmental Assets
After School Programming	After School Programming	After School Programming

Resources Required

Training
 Program development and evaluation
 Program funding
 Continued partnerships

Expected Results

- Reduction in substance abuse/use in Otoe County as indicated by fewer citations for related offenses and decrease in use as indicated in RPFS
- Successful discharges for Juvenile Diversion and youth not re-offending on substance use related charges
- Increased community knowledge of substance abuse and use
- Increased participation in after-school programming

Priority #2: Prevent and reduce system involvement for youth and families through violence reduction and crisis interventions

General Description:

The University of Nebraska Omaha Department of Criminology data reveals that the most common reason for youth detention is for technical crimes (warrants, truancy, such as running away, uncontrollable and harm to self and/or others ect...) Otoe County intends to reduce these incidents through community based programs that provide support for youth and families to locate resources and activities that deter the youth from committing technical offenses. Otoe County has identified evidence-based practices that will be provided either through early intervention or by providing support for families who may be experiencing challenges that could or have lead to youth or family violence.

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Programs such as CASA, Juvenile Diversion, Family Peer Support and offering youth and families individual WRAP (Wellness Recovery Action Plans) groups will empower families to take ownership of their challenges and work toward solutions that keep them from entering into the system or deeper involvement in the system. Otoe County will work throughout the county helping to support programs and organizations while increasing easy access to services and resources for youth and families in need. All mentioned above interventions are cost effective and can be provided within the community.

Any Relevant Data

The University of Omaha Department of Criminology and Criminal Justice states that average cost of stay for a youth in detention is \$229.25/day and \$309.73/day in state facilities with an average length of stay at 211 days. According to the 2013-2014 Through the Eyes of the Child report for Otoe County 57% of youth entered into the child welfare system at the ages of 11-17, compared to the state average of only 36%, indicating a great need to address family violence and healthy family communication. According to the Nebraska City Police Department in 2014, 241 calls received for law assistance pertained to a domestic disturbance with the majority being sibling and parent disputes. Nebraska Helpline reports indicate the Helpline received 190 calls from Otoe County from 2010 through 2014. That's an average of 38 calls a year. The calls came from 83 unique families.

According to Nebraska Probation Otoe County serves 36 youth on average annually with 12 youth placed out of home and 14 youth placed on probation. The Otoe County Juvenile Diversion Program serves an average of 50 youth per year noting that in the past 5 years 20% of offenses referred were for violence to property or persons.

Other Contributing Factors

In Otoe County nearly 80% of children under the age of 18 have both parents in the labor force and 31.8% of those parents commute outside the county for their jobs (2010 Census) creating a significant need for constructive, supervised activities and support services to families. As national research indicates, serious, violent crime committed by juveniles increases immediately after school, as do accidents, pregnancies and first-time drug use.

Strategy 1: Increase and maintain services that reduce and prevent youth and family violence by:

- a. Continuing Second-Step Program instruction, a classroom-based social skills program aimed at reducing aggressive behavior while increasing social competence
- b. Continuing Juvenile Diversion, reducing the risk of re-offense for violent related offenses
- c. Continuing the Court Appointed Special Advocates (CASA) Program for children affected by abuse

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- d. Implementing Family Peer Support in partnership with Nebraska Federation of Families as a family resource to address violence and family stress
- e. Implementing Wellness Recovery Action Plans (WRAP) for youth and families in diversion
- b. Implementing Mental Health First Aid Training
- c. Introduce and implement Vicarious Trauma training for professionals and law enforcement
- d. Continuing use of electronic monitoring and tracking services for pre-adjudicated youth
- e. Exploring options of Respite Care for juveniles

Stakeholders Involved

Partners for Otoe County (P4OC), United Against Violence Team members, CHI Health, Substance Abuse Prevention Coalition, Juvenile Justice Team members, Public and Private Schools, Region V Systems

Timeline

Year 1	Year 2	Year 3
Second-Step Program	Second-Step Program	Second-Step Program
Increase access to Juvenile Diversion, Implement WRAP for youth and families	Juvenile Diversion, Implement WRAP for youth and families	Juvenile Diversion, Implement WRAP for youth and families
Explore Respite Program options for juveniles	Introduce and train for Respite Program for detention alternatives	Continue Respite Program for detention alternatives
Continue CASA	Continue CASA	Continue CASA
Implement Family Peer Support for parents and caregivers	Continue Family Peer Support for parents and caregivers	Introduce Family Peer Support
Implement WRAP Groups in Diversion	Expand use of WRAP Groups	Continue to offer WRAP Groups
Continue EM/Tracking as detention alternative	Continue EM/Tracking as detention alternative	Continue EM/Tracking as detention alternative
Introduce Mental Health First Aid Training for youth	Implement Mental Health First Aid Training for youth	Continued Mental Health Education
Introduce Vicarious Trauma and Compassion Fatigue	Implement Vicarious Trauma and Compassion Fatigue	Evaluate Program

Resources Required

Training
 Program development
 Program expansion and increased partnerships

Expected Results

- Reduction in violent offenses as indicated by fewer citations to diversion or juvenile court
- CASA case closures resulting in no further family involvement of abuse in the system
- Increased family and community involvement with prevention efforts

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- Successful discharges for Juvenile Diversion and youth not re-offending on violent related charges
- Fewer number of cross over youth entering into the juvenile justice system

Priority #3: Build resiliency through appropriate interventions that minimize youth contact and/or progression in the juvenile justice system

General Description

Programs such as CASA, Juvenile Diversion, Family Peer Support and offering youth and families individual WRAP (Wellness Recovery Action Plans) groups will empower families to take ownership of their challenges and work toward solutions building resiliency among the family resulting in less system involvement. Otoe County intends to build strong partnerships with surrounding counties who have implemented JDAI with successful outcomes through the reduction of detention and length of stay for youth. Douglas County and Sarpy counties have implemented JDAI within their counties, these counties also provide detention services for Otoe County youth. Through their hard work with JDAI they have had a significant reduction of youth in detention. Through increased collaboration with Douglas and Sarpy County, Otoe County intends to reduce the number of youth entering into the juvenile justice system.

Any Relevant Data

The Otoe County Juvenile Diversion program has been in operation since 2004 accepting a variety of offenses. The program has an 81% success rate of youth not offending again after completion and has maintained a rate above 80% over the last 3 years. The program has also maintained a rate of successful completion at 95-97%.

Other Contributing Factors

According to Nebraska Probation Otoe County serves 36 youth on average annually with 12 youth placed out of home and 14 youth placed on probation. The Otoe County Juvenile Diversion Program serves an average of 50 youth per year.

Strategy 1: Increase the availability of Otoe County Juvenile Diversion Program by:

- a. Utilizing the Nebraska Youth Screen (NYS) tool to determine appropriate interventions
- b. Increasing family voice through appropriate evidence-based interventions such as Real Colors, 3rd Millennium Classrooms and WRAP
- c. Continuing Truancy Monitoring in partnership with schools
- d. Expanding community service options for youth

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Strategy 2: Increase the availability of Community Based Services for pre-adjudicated youth and their families by:

- a. Continuing Electronic Monitoring and Tracking Services as a detention alternative
- b. Partnering with schools to engage family and youth in interventions and resource location
- c. Equipping families with a Family Peer Support for support and access to resources
- d. Equipping families with Wellness Recovery Action Plans (WRAP)
- e. Exploring a Respite Care Program for Crisis Intervention and detention alternative for juveniles

Stakeholders Involved

Office of Probation, NDHHS, Partners for Otoe County (P4OC), Otoe County Board of Commissioners, Juvenile Justice Team members, Better Living Counseling Services, Inc., CHI Hospital, Otoe County Attorney, Nebraska Children and Families Foundation, Otoe County Schools, Otoe County 1184 Team

Timeline

Year 1	Year 2	Year 3
Electronic Monitoring	Electronic Monitoring	Electronic Monitoring
Tracking Services	Tracking Services	Tracking Services
Juvenile Diversion	Juvenile Diversion	Juvenile Diversion
Truancy Monitoring	Truancy Monitoring	Truancy Monitoring
Create Community Service Options	Develop ongoing projects	Develop ongoing projects
Partnership with Nebraska Children and Families Foundation	Partnership with Nebraska Children and Families Foundation	Partnership with Nebraska Children and Families Foundation
Family Navigator	Family Navigator	Family Navigator
WRAP	WRAP	WRAP
Peer Support	Peer Support	Peer Support
Explore Respite Program options for juveniles	Introduce and train for Respite Program for detention alternatives	Continue Respite Program for detention alternatives

Resources Required

Training
 Program development
 Community Involvement
 Stakeholder partnerships
 Program expansion

Expected Results

- Reduced juvenile court filings and detentions
- Increased resources for families to build resiliency

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- Reduce cross over youth abuse/neglect violations
- EM/Tracker success
- Reduce technical offense related court filings

Appendix

- A. Juvenile Systems Analysis Tool
- B. Approval Letter/minutes from County Board
- C. Other Appendix as identified by the community team

SYSTEM POINT: DISPOSITION

PARTY RESPONSIBLE: Juvenile Court Judge

STATUTE REFERENCE: NRS § 43-286 (1)

Decision: Whether to place juvenile on probation NRS § 43-286(1)(a)(i)

Decision: Whether to commit such juvenile to the Office of Juvenile Services NRS § 43-286(1)(b)

Decision: Whether to place juvenile on probation and commit juvenile to HHS or OJS

SYSTEM POINT: ADMINISTRATIVE SANCTIONS

PARTY RESPONSIBLE: Probation

STATUTE REFERENCE: NRS § 43-286.01

Decision: Whether to impose administrative sanctions on a probationer

SYSTEM POINT: MOTION TO REVOKE PROBATION

PARTY RESPONSIBLE: County Attorney

STATUTE REFERENCE: NRS § 43-286(4)(b)(i)

SYSTEM POINT: MODIFICATION/REVOCAION OF PROBATION

PARTY RESPONSIBLE: Juvenile Court Judge

STATUTE REFERENCE: NRS § 43-286(4)(b)(v)

Formal Determining Factors	Informal Determining Factors
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SYSTEM POINT: SETTING ASIDE ADJUDICATION

PARTY RESPONSIBLE: Juvenile Court Judge

STATUTE REFERENCE: NRS § 43-2,104

Decision: Whether juvenile has satisfactorily completed his or her probation and supervision or the treatment program of his or her commitment NRS § 43-2,102

Decision: Whether juvenile should be discharged from the custody and supervision of OJS

SYSTEM POINT: COMPETENCY EVALUATION
 PARTY RESPONSIBLE: Juvenile Court Judge
 STATUTE REFERENCE: NRS § 43-258(1(b))
 Decision: *Whether juvenile is competent to participate in the proceedings.*
 Decision: *Whether juvenile is "responsible" for his/her acts* NRS § 43-258(1(c) and (2))

SYSTEM POINT: PRE-ADJUDICATION DETENTION
 PARTY RESPONSIBLE: Juvenile Court Judge
 STATUTE REFERENCE: NRS § 43-253(2)
 Decision: *Whether juvenile detained at the time of citation/arrest should continue in detention or out-of-home placement pending adjudication.*

SYSTEM POINT: PROBABLE CAUSE HEARING
 PARTY RESPONSIBLE: Juvenile Court Judge
 STATUTE REFERENCE: NRS § 43-256
 Decision: *Whether the state can show probable cause exists that a juvenile is within the jurisdiction of the court.*

SYSTEM POINT: ADJUDICATION
 PARTY RESPONSIBLE: Juvenile Court Judge
 STATUTE REFERENCE: NRS § 43-279 (2) and (3)
 Decision: *Whether the juvenile is, beyond a reasonable doubt, "a person described by section 43-247."*
 Decision: *Whether to order probation to conduct a pre-disposition investigation (statutory authority unclear)*
 Decision: *Whether to order an evaluation arranged by Probation* NRS § 43-258 § 43-281
 Decision: *Whether to order an evaluation arranged by Probation* NRS § 43-258 § 43-281
 Decision: *Whether to order a PDI*

Juvenile Justice System Analysis Tool

<p>SYSTEM POINT: ARREST/ CITATION</p> <p>PARTY RESPONSIBLE: Police/Law Enforcement</p> <p>STATUTE REFERENCE: NRS §§ 43-247 (1), (2), (4)</p>	<p><i>Decision: Whether an information report should be filed, or what offense, if any, with which juvenile should be cited or arrested.</i></p> <p><i>Decision: Whether to cite or arrest juvenile for juvenile or adult offense.</i></p> <p><i>Decision: Whether to take juvenile into custody or to cite and release (NRS § 43-248 (1), (2); § 43-250 (1), (2), (3))</i></p>
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<p>SYSTEM POINT: INITIAL DETENTION</p> <p>PARTY RESPONSIBLE: State of Nebraska Probation</p> <p>STATUTE REFERENCE: NRS § 43-250, § 43-253, § 43-260.01</p>	<p><i>Decision: Whether juvenile should be detained or released.</i></p>
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<p>SYSTEM POINT: CHARGE JUVENILE</p> <p>PARTY RESPONSIBLE: County Attorney</p> <p>STATUTE REFERENCE: NRS § 43-274(1), § 43-275, § 43-276</p>	<p><i>Decision: Whether to prosecute juvenile.</i></p> <p><i>Decision: Whether youth should be prosecuted as juvenile or adult.</i></p> <p><i>Decision: Offense for which juvenile should be charged.</i></p>
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Otoe County Board Minutes



June 9, 2015

The Otoe County Board of Commissioners convened in regular session at 8:45 a.m. on, June 9, 2015, to audit and sign regular claims and to take care of such other matters as are on the agenda for this meeting. Advance notice of this meeting was published in the Nebraska City News Press and Syracuse Journal Democrat and posted in at least three public places, including the County's website. This meeting was open to the Public, and the agenda was kept current, and is on file for public inspection at the office of the Otoe County Clerk during regular business hours.

The meeting was called to order by Chairman of the Board, Timothy Nelsen. Answering present at roll call were Commissioner Nelsen, Commissioner Freshman, Commissioner Hauptman, Commissioner Lade and Commissioner Sornson; none absent.

Chairman Nelsen informed the public in attendance that a current copy of the Open Meetings Act is posted on the south wall of the meeting room. Additional copies are available upon request.

Commissioner Lade made a motion, seconded by Commissioner Hauptman to accept the agenda as posted. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Nelsen, Freshman, Hauptman, Lade and Sornson. Nay – none. Motion carried.

Commissioner Freshman made a motion, seconded by Commissioner Sornson to accept the minutes from the previous meeting and not have them read as each member was furnished with a copy of same. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Freshman, Hauptman, Lade, Sornson and Nelsen. Nay – none. Motion carried.

Having reviewed the regular claims in advance of this meeting, Commissioner Hauptman made a motion, seconded by Commissioner Lade to approve payment of the regular claims. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Hauptman, Lade, Sornson and Freshman; Commissioner Nelsen approved payment of all claims except those claims submitted by the Public Defender's Office and the County Attorney's Office to which he abstained. Nay – none. Motion carried.

Pursuant to State Statute 33-106.02, Chairman Nelsen acknowledged receipt of the monthly report from the Clerk of the District Court certifying fee collections in the amount of \$30,635.00 for the month of May 2015. Said report will be filed in the County Clerk's Office.

Chairman Nelsen reported that the Everbridge mass alert system has been somewhat successful, so the Fire Chiefs and Emergency Management Director have recommended renewal of the contract for another year. Commissioner Sornson made a motion, seconded by Commissioner Freshman to authorize the Chairman to sign the renewal agreement with Everbridge whereby the company will continue to provide emergency notification services, including weather alerts; contract period will be in effect July 27, 2015 thru September 26, 2016. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Lade, Sornson, Nelsen, Freshman and Hauptman. Nay – none. Motion carried.

CJ Johnson, Regional Administrator for Region V Systems, presented the Annual Report for fiscal year 2014 and made budget requests for FY16. With the implementation of the Affordable Care Act, he said they have experienced financial cuts to support their programs. He noted EPC (Emergency Protective Care) daily rate for counties will increase from \$126 to \$191. He requested a contribution of \$27,505 for mental health costs (an increase of \$3,230 from last year) and \$4,948 for substance abuse (an increase of \$581 from last year). He said they held down the cost for the last three years, but are forced to make up the deficit this fiscal year.

Dave Merrill, Director of Region V Services, said their primary goal is to provide training and support for individuals with developmental disabilities. They serve nearly 900 clients in Southeast Nebraska by preparing



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them for employment and independent living. When the ABLE (Achieving Better Life Experiences) bill is enacted into law, individuals who experience disabilities will be allowed to set aside money for employment and other support - similar to the college savings program. Mr. Merrill requested a contribution of \$28,017 which has remained the same for the last several years.

Kristen Easley, a Community Support Coordinator in Nebraska City, gave a brief report of local activities. The clients continue to manufacture military tool bags, prepare meals for jail inmates and work for many other businesses within the community. Region V contracts with the high school to help find jobs for those clients who are 18-21 years of age.

Watch Guard Digital In-Car Video was the only vendor to submit a bid for the purchase of nine cameras to be installed in patrol vehicles. The total bid was \$46,755. Chairman Nelsen gave the bid packet to Deputy Nick Shimmel who was asked to review the documents and return to the next regular meeting with a recommendation. Shimmel said bid specs were sent to four companies, but Watch Guard was the only one that responded with a bid.

Cody Manthei, Program Manager of Partners for Otoe County, said she created a Juvenile Service Plan that was modeled on a community based needs approach. The Crime Commission wants counties to focus on prevention, so the majority of the grant dollars will be spent on pre-adjudicated youth. The Plan includes programs that strengthen families, prevent and reduce underage substance use, prevent and reduce system involvement for youth and families through violence reduction and crisis interventions while building youth self-esteem and resiliency. Monies from this grant can no longer be used to fund the CASA program. Ms. Manthei said the Governor allocated an additional 1.3 million to the Crime Commission for distribution. Commissioner Hauptman made a motion, seconded by Commissioner Sornson to accept Otoe County's portion of the additional monies awarded for the 2015 Community-based Juvenile Services Aid Program. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Sornson, Freshman, Hauptman and Lade. As an Attorney, Commissioner Nelsen abstained due to a potential conflict of interest. Motion carried. Subsequently, Commissioner Lade made a motion, seconded by Commissioner Freshman to approve the Juvenile Service Plan as presented by Cody Manthei. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Freshman, Hauptman, Lade and Sornson. Commissioner Nelsen abstained due to a potential conflict of interest. Motion carried.

Chairman Nelsen reported that he met with FEMA representatives last Friday to examine flood damage caused by heavy rains in May. He said that Otoe County was included in the Disaster Declaration, but the amount of damage has not yet been determined to see whether we would be eligible for FEMA funding. Commissioner Nelsen said he was amazed at the amount of debris that was found under bridges, in tubes and along roadways in the western end of the County. He said there were two structures with major damage. Two road employees have been assigned to take pictures before, during and after clean-up and to document all costs.

Supervisor Brinkman furnished each board member with a written report that included work order requests, progress report of pending projects, rock placement and grading maps and a listing of mechanical repairs. This report will be filed and may be seen in the Highway Department Office during regular business hours. Brinkman added that the ER (Emergency Repair) culvert east of I-8 has been replaced; it was damaged during the May flooding. Trees have been removed and ditches cleaned out south of J-54 to improve drainage.

Chairman Nelsen announced that he and Commissioner Freshman will be meeting with Engineer Mark Mainelli and the Manager from Farmers Co-op Elevator later this morning to go over details involving the construction of a grain handling and fertilizer facility southeast of Syracuse.

Angela Rovetto from the Ambassador Wellness Center did not appear as scheduled. Commissioner Freshman said the Ambassador's manager contacted him to request use of the courthouse lawn for holding an outdoor yoga class. There being no objections, Commissioner Freshman made a motion, seconded by Commissioner Sornson to grant the Ambassador Wellness Center permission to conduct a yoga class on the courthouse lawn



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at noon on June 24, 2015. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Freshman, Hauptman, Lade, Sornson and Nelsen. Nay – none. Motion carried.

Citing the fact that the Otoe County Planning Commission has no representation from Nebraska City, Chairman Nelsen made a motion, seconded by Commissioner Freshman to appoint Stephanie Shrader as the seventh member to the Otoe County Planning Commission. Chairman Nelsen felt she would be a good fit since she serves as the Director of the Nebraska City Area Economic Development Corporation. There being no further discussion, Chairman Nelsen called for a vote. Voting aye were Commissioners Hauptman, Lade, Sornson, Nelsen and Freshman. Nay – none. Motion carried.

There being no further business to come before the Board at this time, and since all items on the agenda have been disposed of, Chairman Nelsen declared this meeting adjourned at 9:20 a.m. The next regular meeting will be held on June 23, 2015.

I, Janene Bennett, County Clerk of Otoe County, do hereby certify that the above minutes were taken by me, and are true and correct to the best of my knowledge, and I therefore set my hand and affix the county seal this 9th day of June 2015.

Janene Bennett
Otoe County Clerk