

**NEBRASKA COMMISSION ON
LAW ENFORCEMENT AND
CRIMINAL JUSTICE**

2012 ANNUAL REPORT





NEBRASKA COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE

FROM THE DIRECTOR:

MISSION

The Nebraska Commission on Law Enforcement and Criminal Justice fulfills a leadership role in the statewide coordination of the criminal Justice System.

As the state's justice advocate, the Commission:

- develops comprehensive plans
- facilitates the improvement of criminal and juvenile justice administration
- provides a forum for discussion and problem solving among state, federal, local, and private agencies

VISION

The Crime Commission will strive to be a leader in criminal and juvenile justice progress through the dedication of forward-thinking staff, services provided with integrity, and leadership in the spirit of cooperation.



As Executive Director, I am pleased to present the 2012 Annual Report of the Nebraska Commission on Law Enforcement and Criminal Justice.

We remain committed to our Vision Statement which "strives to be a leader in criminal and juvenile justice progress through the dedication of forward-thinking staff, services provided with integrity, and leadership in the spirit of cooperation."

I The Nebraska Crime Commission is proud of our accomplishments and collaborations within Nebraska and nationally. I com-

mend the staff of the Crime Commission and our commission and coalition members for their dedication and service to the State of Nebraska.

It is my pleasure to work with a very competent and professional staff who are dedicated to fulfilling our statutory mission and our own mission statement which states how the Crime Commission 'fulfills a leadership role in the statewide coordination of the criminal justice system.' We could not be successful without working in partnerships with allied state agencies, law enforcement, victim advocates and juvenile coalitions from across Nebraska. For all of these groups and individuals, I am extremely grateful. I also want to extend my gratitude to members of both the Executive and Legislative

branches for their continued support.

I hope you find the 2012 Annual report a valuable resource which promotes confidence in our ability to serve our great State of Nebraska.

Respectfully,
Michael E. Behm
Executive Director

INSIDE THIS ISSUE:

MISSION/VISION	3	NE LAW ENFORCEMENT TRAINING CENTER (NLETC)	11-13
APPROPRIATIONS	4-5	OFFICE OF VIOLENCE PREVENTION	14
GRANTS DIVISION	6-8	COMMUNITY CORRECTIONS DIVISION	15
JAIL STANDARDS	9-10	ORGANIZATIONAL CHART	16
INFORMATION SERVICES	10-11	LEGISLATIVE CHANGES TO CRIME COMMISSION STATUTES - 2012	17

CRIME COMMISSION APPROPRIATIONS FY 12/13

The Crime Commission’s budget is divided into ten budget programs, with a total staffing in Lincoln of 26.0 positions and 18.0 in Grand Island. The following pages contain a brief description of each budget program, as well as a breakdown by type of funds, operations, and aid.

JUVENILE SERVICES

General Funds, Operations	112,780
General Funds, Aid	587,812
Total General Funds	700,592

These funds are distributed to local communities for programs which provide alternatives to juvenile incarceration. The Nebraska Coalition for Juvenile Justice (Committee) makes decisions on awarding these funds, the County Juvenile Services funds, and the federal Juvenile Justice Delinquency Prevention Funds.

VICTIM-WITNESS ASSISTANCE

General Funds, Operations	3,821
General Funds, Aid	52,559
Total General Funds	56,380
Federal Funds, Operations	91,370
Federal Funds, Aid	2,632,086
Total Federal Funds	2,723,456

The Commission provides funding for local victim assistance and domestic violence centers. These centers provide follow-up support services to crime victims and witnesses as they proceed through the criminal justice system. Partial funding is provided for 37 centers across the state.

AGENCY SUMMARY

General Funds	5,573,921
Cash Funds	1,660,996
Federal Funds	9,105,642*
Total Appropriation	16,340,559

* Does not include one-time ARRA funds.

AMERICAN RECOVERY AND REINVESTMENT ACT (ARRA)

The Commission has received a share of the American Recovery and Reinvestment Act (ARRA) federal funds in the following amounts. These are one-time funds and have a two to three year grant period.

Byrne Justice Assistance Act	2,368,065
Violence Against Women Act	106,102
Victims of Crime Act	64,284

CRIME VICTIMS’ REPARATIONS

General Funds, Operations	7,837
General Funds, Aid	20,000
Total General Funds	27,837
Cash Funds, Aid	194,000
Federal Funds, Aid	125,115

Funding is provided from this budget program to compensate innocent victims of crime who receive bodily injuries and do not have funds available from other sources to pay medical expenses. Funeral costs and lost wages not covered by insurance are also reimbursed. All claims are examined by Commission staff and approved or denied by the Executive Director.

COUNTY JUVENILE SERVICES AID

General Funds, Aid	1,477,575
--------------------	-----------

These funds assist counties in providing services identified in their comprehensive juvenile services plan. Programs funded include diversion, delinquency prevention, intensive juvenile probation, shelter care, assessment/evaluation, and family support services.

JAIL STANDARDS

General Funds, Operations	291,502
---------------------------	---------

The Jail Standards Board is responsible for the enforcement of minimum standards for the operation and construction of local jails. Staff from this budget program conduct annual inspections of local jails and juvenile detention facilities and also provide technical assistance.

CRIMINAL JUSTICE INFORMATION SYSTEM (CJIS)

General Funds, Operations	142,453
Federal Funds, Operations	810,634

The CJIS Advisory Committee has developed a statewide strategic plan for improving the exchange of information among criminal justice agencies. Appropriated funds are used to implement those projects identified in the CJIS strategic plan.



CRIME COMMISSION APPROPRIATIONS FY 12/13

CENTRAL ADMINISTRATION BUDGET

General Funds, Operations	465,139
General Funds, Aid	13,457
Total General Funds	478,596

Cash Funds, Operations	38,271
------------------------	--------

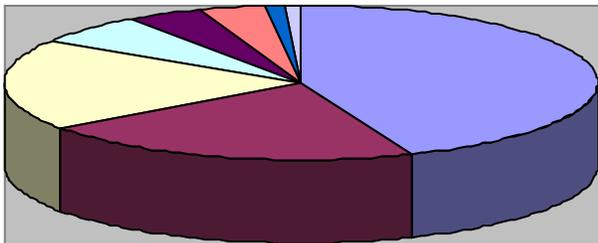
Federal Funds, Operations	867,730
Federal Funds, Aid	4,520,673
Total Federal Funds	5,388,403

This budget program provides the central administrative services for the agency. It also includes most of the major federal grant programs administered by the Crime Commission.

FUNDED PROGRAMS

- Uniform Crime Reporting
- Juvenile Justice and Delinquency Prevention
- Juvenile Accountability Incentive Block Grant
- Statistical Analysis Center
- Byrne Justice Assistance Grant Funds
- Violence Against Women Act Funds
- Residential Substance Abuse Treatment
- Sexual Assault Service
- John R. Justice Loan Program
- VINE (Victim Information and Notification Everyday)
- Hate Crimes Reporting
- Racial Profiling Reporting
- Statewide Crimestoppers Aid

**Crime Commission Grant Programs
Federal Funds 2012/2013
\$5,526,980**



- Victim Assistance \$2,429,912
- Byrne Justice Assistance Grants \$1,161,680
- Violence Against Women \$1,062,998
- Juvenile Justice Title 2 \$340,000
- Sexual Assault Services \$232,008
- Juvenile Accountability Incentive \$195,992
- Residential Substance Abuse Treatment \$55,378
- John R. Justice Loan Program \$49,012

**Crime Commission Grant Programs
General Funds 2012/2013
\$2,117,946**



- County Juvenile Services \$1,477,575
- Juvenile Services \$587,812
- Victim Assistance \$52,559

THE GRANTS DIVISION

The grants division manages 12 different federal and state grant programs. The grants division in 2012 awarded 192 grant programs for a total amount of \$8,097,043. The grant programs administered by the Crime Commission include:

JOHN R. JUSTICE

The John R. Justice (JRJ) Student Loan Repayment Program is a federal program that encourages lawyers to enter and be retained as full-time public defenders and public criminal prosecutors. Selected applicants receive educational loan repayments if they promise to remain as a public prosecutor or defender in Nebraska for at least three years. In 2012, a total of **\$49,012** was awarded to **33** individual applicants to assist in student loan repayment. In adherence to JRJ Federal guidelines and procedures, JRJ applicants were awarded based upon income to student loan debt ratio. In addition, applicants were awarded to ensure a fair distribution between urban and rural geographic representation.

ARRA EDWARD BYRNE/JUSTICE ASSISTANCE GRANT

The Crime Commission administers one time funding under the American Recovery and Reinvestment Act to support and enhance the same purpose areas as the formula JAG grant program. JAG ARRA funds have been awarded to support multi-jurisdictional task forces, information technology, truancy court, court innovation, offender mental health pilot project through probation, and training for public defenders. JAG ARRA funds end February 28, 2013.

RESIDENTIAL SUBSTANCE ABUSE TREATMENT

This pass through grant is a federal program that provides support for the residential substance abuse treatment programs housed within the correctional facilities. The Nebraska Department of Corrections with these funds has established a comprehensive treatment program for offenders prior to their being eligible for parole. In 2012, **366 inmates** entered the program and **312 completed the program**.

RSAT funds assisted an offender who was scheduled to be paroled in January 2012 but due to his lack of housing options his hearing was deferred. In June 2012, RSAT staff worked with a Veterans transitional living house and he was accepted. A request was then made with the Parole Board to reschedule his Parole Hearing due to the new housing plan. The offender was paroled in September 2012 and went to the transitional living house for veterans. Since his parole, RSAT staff have assisted him with various aftercare services.

JUSTICE ASSISTANCE GRANT

This federal grant program promotes partnership among federal, state and local criminal justice entities in addressing the state's drug and violent crime issues. In 2012, 6 Local Drug and Violent Crime Task Forces, 1 statewide Drug and Violent Crime Task Force, the Drug and Violent Crime Prosecution Unit with the Attorney General's Office, a Program Manager with the Nebraska Criminal Justice Information System, and technical assistance for the Department of Corrections for investigative software was supported with these funds. 2012 JAG funds were awarded to fund a new Evidence Based project with the Indian Center. Many Nations Healing is a Trauma-Informed Substance Abuse Treatment program that implements evidence-based practices that are trauma sensitive and recommended when working with individuals who are currently at risk of incarceration. This program uses the Matrix Model for substance abuse treatment with both adult and adolescent participants. This program couples Evidence Based Practices and tradi-

EDWARD BYRNE/JUSTICE ASSISTANCE GRANT

This federal grant program promotes partnership among federal, state and local criminal justice entities in addressing the state's drug and violent crime issues. In 2011, 9 Local Drug and Violent Crime Task Forces, 1 statewide Drug and Violent Crime Task Force, the Drug and Violent Crime Prosecution Unit with the Attorney General's Office, a Program Manager with the Nebraska Criminal Justice Information System, and technical assistance for the Department of Corrections for an investigative software was supported with these funds.

In 2011, Nebraska's task forces made 1,568 arrests for drug activities.

DISPROPORTIONATE MINORITY CONTACT (DMC)

Nebraska Strives to reduce and eliminate the disproportion of minority youth in contact with the juvenile justice system known as DMC or disproportionate representation of minority youth in the juvenile justice system. Nebraska has taken major steps to address this increasing plight. Cherry, Colfax, Dakota, Dawes, Dawson, Douglas, Hall, Lancaster, Madison, Platte, Sarpy, Saunders, Scottsbluff, and Thurston Counties are the 14 counties that where designated and tracked for DMC in 2012.

In 2012, Nebraska completed a Three Year Comprehensive Juvenile Justice Plan regarding Disproportionate Minority Contact (DMC). This plan identified priority issues and a data driven approach to addressing and reducing the overrepresentation of minority youth in the Juvenile Justice system.

Since the launch of Juvenile Detention Alternatives Initiative (JDAI), Nebraska's two local JDAI sites Douglas and Sarpy County have since shown a decrease in detention population and an increase in alternative initiatives and collaborative efforts to reduce the overrepresentation of minority youth. In 2012 a State-wide JDAI Coordinator was hired and contracted through the Office of Probation Administration to assist with these efforts.

VICTIMS OF CRIME ASSISTANCE

This federal program ensures that crime victims have access to direct services. Funded through fines and penalties paid by convicted offenders, this program receives a limited amount of state funds. Since 2002, state funds supporting assistance to crime victims have been \$52,559, annually. In 2012, 37 projects were funded which consisted of 15 Victim Assistance Units, 20 Domestic Violence and/or Sexual Assault programs and two (2) statewide projects. The statewide efforts were VINE (Victim Information & Notification Everyday) and the Nebraska Attorney General's Office for a Statewide Victim Services Advocate. These funded projects served approximately 90,544 (duplicated) victims who received an estimated 437,819 units of service. These important services ranged from assistance with protection orders, advocacy, information and referrals, assistance with filing for compensation benefits to crisis counseling, shelter, transportation, emergency finan-

STOP VIOLENCE AGAINST WOMEN ACT (VAWA)

The purpose of this federal grant program is to create comprehensive, positive changes in the response of the criminal justice system to women who are victims of domestic violence, dating violence, sexual assault and stalking. Nebraska's distribution of these federal funds ensures that 25% of funds support law enforcement efforts, 25% prosecution efforts, 5% courts and 30% for victim services of which 10% is dedicated to culturally specific services. Among the priorities for these funds are those victims of domestic violence, dating violence, sexual assault and stalking who are unserved and underserved. In 2012, 14 programs received VAWA funding of which two (2) were statewide projects, the Nebraska State Patrol and the Administrative Office of the Courts and Probation. The remaining 12 projects receiving funds supported a total of 19 Community Response Teams across the state. Through these teams effective partnerships exist between the criminal justice system and victim advocacy organizations. For women who are victims, these partnerships ensure that communities are responsive by leveraging resources in ways that utilize best practice strategies in addressing the multitude of issues associated with violent crimes against women.

STATE JUVENILE SERVICES COUNTY JUVENILE SERVICES AID

In 2012, 27 juvenile programs were funded; 45 applications were received. Programs across the state included mentoring programs, truancy abatement, gender specific programs,

These state program dollars are accessed by counties through an application process and must address priorities outlined in the County's Comprehensive Juvenile Services Three Year Plan. By statute, each county is allocated funding based on the population of 12-18 year olds residing in the county. In 2012, a total of \$1,477,575 in County Aid funds were distributed through 44 grant awards. A variety of programs are funded through these dollars including juvenile diversion, after school programs and mentoring.

JUVENILE JUSTICE AND DELINQUENCY PREVENTION TITLE V

This federal program is focused on Disproportionate Minority Contact (DMC) issues due to the limited funds available to States. In 2012, three programs addressing DMC issues received funds. A total of \$80,202 was awarded. A new program in Colfax County was funded this year. Title V will be abolished beginning in 2013.

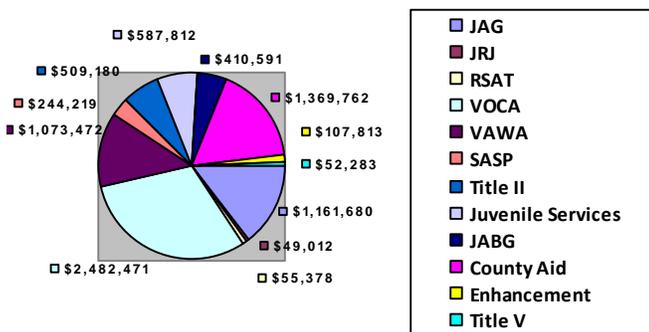
ARRA VICTIMS OF CRIME ASSISTANCE

This federal program is funded through OVC as part of the American Recovery and Reinvestment Act. Grant awards funded ten programs to provide direct services to victims of all crime. VOCA ARRA funds were used to provide emergency services to victims of crime including transportation services, lock changes, assistance with emergency food and utilities, storage facilities and hotel stays. In 2012, VOCA ARRA programs assisted 187 victims and provided 2,584 services to victims of crime. VOCA ARRA funds ended on September 30, 2012.

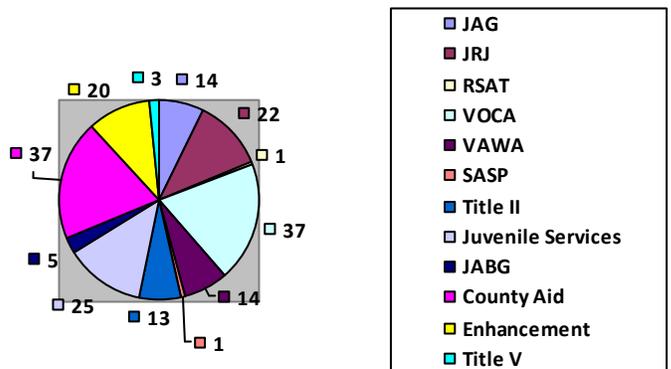
ARRA VIOLENCE AGAINST WOMEN ACT

The Nebraska Crime Commission received additional funding through the American Recovery and Reinvestment Act to support the priorities of the VAWA program statewide. Awarded projects began January 1, 2010 and support the ARRA VAWA implementation plan through Community Response Teams; court, probation and judicial training; victim services; culturally specific services; legal assistance for victims; training for prosecutors; batterer intervention programs; and law enforcement training. VAWA ARRA funds ended on September 30, 2012.

FY 2012 AWARDED AMOUNTS BY PROGRAM



FY 2012 NUMBER OF PROJECTS AWARDED BY PROGRAM



JUVENILE JUSTICE AND DELINQUENCY PREVENTION TITLE II

This federal program has a broad scope with 34 purpose areas. In 2012, 14 juvenile programs were funded; 21 applications were received. Statewide initiatives funded included a Juvenile Compliance Monitor, a Disproportionate Minority Contact Coordinator, and a Community Planning Coordinator. Across the state, a variety of programs for juveniles were funded including diversion services, gender specific programs, restorative justice, reporting centers, gang prevention/intervention, alternatives to detention, and risk/needs assessments. A total of \$510,820 was available for award and \$35,040 in carryover funds are available for 2013.

JUVENILE COMPLIANCE MONITORING

Under the federal Juvenile Justice and Delinquency Prevention Act, Nebraska is required to maintain an adequate system of compliance monitoring for the four core requirements of the Act. These requirements are: 1) removal of status and non-offenders from secure detention facilities; 2) separation of adult and juvenile offenders; 3) removal of juveniles from adult jails and lockups; and 4) disproportionate minority contact. The Crime Commission's full-time juvenile compliance monitor is responsible for overseeing the compliance monitoring program including the development of policies and procedures, classification and inspection of secure and non-secure facilities, and data collection and verification on all juveniles confined or securely detained. Nebraska continues to maintain compliance with the JJDP Act. Compliance with the Act resulted in Nebraska's eligibility for the full Title II federal award of \$600,000 in 2012. Noncompliance with one or more of the four core requirements would result in the state losing 20% of the allocation for each requirement not found in compliance. Compliance equates to a significant amount of dollars for the state and, more importantly, it means that Nebraska has raised the standard for how youth are treated in the juvenile justice system. To promote and maintain Nebraska's compliance with the JJDP Act, Nebraska Crime Commission staff work actively with local jurisdictions to remedy potential non-compliance issues through technical assistance, training, juvenile justice planning, and ongoing monitoring. Twenty-five compliance monitors were complete as of December 31, 2012 with all facilities found to be in compliance.

SEXUAL ASSAULT SERVICES PROGRAM

This federal program is designed to provide intervention, advocacy, accompaniment, support services and related assistance to those victimized by sexual assault. The Nebraska Domestic Violence Sexual Assault Coalition is the pass through grant agency for SASP funds. Nebraska's network of domestic violence/sexual assault programs use SASP funding to enhance goals and strategies for working with sexual assault victims, including people who are victims of sexual assault within the context of domestic violence.

During 2012, there were over 1,600 hotline calls to Nebraska's network of domestic violence/sexual assault programs from victims of sexual assault. These programs were able to provide services to over 580 primary victims and over 350 secondary victims through the SASP grant. (Note: These statistics only reflect people who received services through SASP funding. The actual number of sexual assault victims that received services from the programs is much greater.)

The majority of Nebraska programs use SASP funds to support sexual assault victim's advocates. In many cases, these positions would not exist without this funding or services would be much more limited. Advocates provide medical accompaniment and advocacy, legal accompaniment and advocacy, assistance with protection orders, transportation, crisis counseling, and referrals to other resources. Programs have also used these funds to provide support groups and mental health counseling for victims of sexual violence.

JUVENILE ACCOUNTABILITY BLOCK GRANT

This federal program has seventeen (17) Purpose Areas to address the growing problem of juvenile crime by encouraging accountability-based reform at the state and local level. The Office of Juvenile Justice and Delinquency Prevention (OJJDP) determine which cities and counties are eligible to apply for predetermined levels of funding. This funding determination is based on Nebraska's juvenile population and crime data. Cities and Counties eligible to apply for the predetermined 2012 amounts included Sarpy County (\$14,990), Douglas County/City of Omaha (\$92,631), and Lancaster County/City of Lincoln (\$58,571). A total of \$166,192 was awarded to the predetermined cities and counties. Additionally, remaining local dollars were available on a competitive basis in the amount of \$101,285. Fortunately, due to the upcoming reduction in funding for 2013, there is \$34,851 in carryover monies for 2013.

State retained dollars must be awarded to fund projects with a statewide impact. In 2012, the funds were awarded to the Nebraska Office of Probation Administration to support the Juvenile Detention Alternatives Statewide Initiative. The Juvenile Detention Alternatives Initiative (JDAI) was designed to support the Casey Foundation's vision that all youth involved in the juvenile justice system have opportunities to develop into healthy, productive adults. JDAI focuses on the juvenile detention component of the juvenile justice system because youth are often unnecessarily or inappropriately detained at great expense, with long-lasting negative consequences for both public safety and youth development. A total of \$55,000 was awarded to the Nebraska Office of Probation Administration.

CRIME VICTIM'S REPARATIONS

This program, administered by our Budget and Accounting Division, provides financial assistance for innocent victims of crime who suffer physical injuries. With the passage of LB 510 in 2010, more general and cash funds are available for the Crime Victim's Reparations program. The amount of federal matching funds will increase as a result. We anticipate processing 150 claims per year starting in 2012. In years prior to 2012 we were processing 70 claims per year.

JAIL STANDARDS DIVISION

The primary responsibility of the Jail Standards Division is the implementation and administration of the Jail Standards program. Major activities related to this function in 2012 are listed below.

TECHNICAL ASSISTANCE

Jail Standards staff provide assistance, where possible, to assist jails in meeting Standards. During 2012, technical assistance was provided in the following areas:

- The Division has the responsibility for review of plans and specifications in jail facility construction and renovation. The Board must give final approval for all projects before they can be built. Staff establishes ongoing working relationships with architects, consultants and local officials through the duration of such projects, providing input into needs assessment, preliminary planning, pre-architectural programming and design development. Lancaster County, Antelope County, Red Willow county, Richardson County, Jefferson County and Thurston County currently have new facilities under construction or in planning.
- The Division regularly provides problem solving and technical assistance to jails related to provision of medical services, policy and procedure development and legal issues.



DATA COLLECTION

In 2012, the Division continued to collect data on the characteristics and flow of inmates through local jails. This provides an ongoing database that is critical to both state master planning and planning at the local facility level. For communities planning construction of new jail facilities, this data is essential in determining appropriate size and design characteristics.

THE JAIL STANDARDS BOARD

The Jail Standards program as established in 1975 under Chapter 83, Sections 4,124 - 4,134 of the Revised Statutes of Nebraska, provides for an eleven-member Jail Standards Board appointed by the Governor. This Board is responsible for the promulgation and enforcement of minimum standards for adult and juvenile detention facilities and for the maintenance, operation and construction of all local criminal detention facilities. Staff support to the Board is provided by the Jail Standards Division of the Nebraska Crime Commission. The Board meets quarterly to consider inspection reports, address local facility requests and consider approval of facility construction or renovation plans.

RESOURCE DEVELOPMENT

Staff continually develop and update resource documents, prepare reports, respond to information requests and sponsor workshops related to relevant topics such as Inmate Behavior Management, sharing of inmate medical information and policy and procedure development. Some resources that were provided during 2012 include:

- Model Policy and Procedures
- Model Jail Records
- Policy and Procedure Resource Manual and Inmate Handbook
- The Jail Planning and Construction Manual
- Jail Bulletin Training Modules
- And a wide variety of National Institute of Corrections materials.

ANNUAL INSPECTIONS

Staff completed an annual inspection of all 73 adult jails and four juvenile detention centers in the state during 2012. Written reports of these inspections were prepared and submitted to the Jail Standards Board for review and official action on a quarterly basis. At the end of 2012, seven detention centers in Nebraska were officially out of compliance with the Standards. Adult facilities are inspected for compliance with Standards regulating personnel, records and statistics, admission and release of inmates, classification, security and control, library materials, rehabilitative services, mail, visiting and telephone service, health services, food services, inmate's rights, inmate behavior, discipline and grievance processes and existing and new facility design and construction.

JAIL STANDARDS DIVISION (CONTINUED)

TRAINING

Jail Standards staff provide a variety of training opportunities for detention facility staff across the State.

- In 2012, Jail Standards staff participated in providing Initial Jail Training for 203 new detention center staff in jails throughout Nebraska. This included training at the Law Enforcement Training Center, Hall County, Scottsbluff County, Lancaster County, Platte County, and Thurston County.
- In 2012, staff continued an update of the curriculum materials for the Juvenile Detention Caregivers Initial Training for staff who serve juveniles., and for the Initial Jail Training Program for new employees of adult jails.
- In conjunction with the Nebraska Correctional Administrators and Managers Association, Jail Standards staff presented the 14th Annual Spring Conference for detention and corrections professionals. The 2012 Conference, held in Kearney, included 262 participants, 31 vendors and two full days of excellent and relevant presentations designed to continue the professionalization of corrections and detention in Nebraska.
- In 2012 staff provided a Training-for-Trainers course for 12 new jail training officers.

INFORMATION SERVICES DIVISION

The Information Services Division consists of six individuals. They provide support in three primary areas: research and statistics, support of criminal justice integration and meeting the agency's internal IT needs. Given the advances in technology, the power of automation and the goal of reducing redundancy for our agency as well as the many entities that the Crime Commission works with, there is a great deal of interaction in the projects and duties addressed by the Division. Statistical projects overlap with local law enforcement automation. Data integration provides opportunities for data collection. These efforts help make for cost effective, long term solutions instead of stand-alone projects.



NEBRASKA CRIMINAL JUSTICE INFORMATION SYSTEM (NCJIS)

NCJIS is a secure portal providing access to a variety of data to certified users. It provides a cornerstone for sharing data among agencies as searches allow users to see all activity related to a particular individual. In 2012,

- There were 8,224 users from 439 agencies.
- 5,855,734 searches were conducted across criminal histories, probation, corrections, jail, court and other systems;
- 1,148,111 court pages were displayed;
- 1,512,349 DMV driver histories were viewed
- New services were added including NSP CODIS entry and tracking of DNA samples as well as more access to State Patrol citations by County Attorneys.

Information Services staff are continually working to increase the collection and sharing of data among criminal justice and related agencies. Accomplishments include:

1. Operating NCJIS (Nebraska Criminal Justice Information System), a secure internet based data portal providing access to criminal justice and related data.
2. Providing NDEN (Nebraska Data Exchange Network) as a resource with limited views of NCJIS, primarily non-restricted data, to non-criminal justice users. Over 1,100 Department of Health and Human Services users access NDEN. Also, users from the Child Advocacy Centers use this tool to help in the investigation of child abuse cases.
3. Providing victim notification and detainee information through VINE (Victim Information and Notification Everyday), a service available since May 2000. Individuals can either obtain information on someone being held in jail or prison or request to receive information by phone or email of a release. In 2012, there were 8,599 new registrations by people wanting to be notified of the release of an arrestee or offender, an average of over 716 people per month, an increase of more than 40% over 2011. The public can call or check online for the status of an offender, saving calls that otherwise may have gone directly to County Attorneys or corrections staff. Over 210,000 online searches for offender information were also conducted.
4. Increasing online access to data by providing both reports and searchable data on the Crime Commission website. This includes details on crimes as well as about 500,000 traffic stops in Nebraska. People are able to create their own queries to get detailed information about either statewide or city and county level detail on reported offenses, arrests, juvenile court data and crime rates.

INFORMATION SERVICES DIVISION (CONTINUED)

Data is produced in various forms and is also available for user defined searches on the Crime Commission website. Statistics and research programs include:

- UCR/NIBRS (Uniform Crime Report / Nebraska Incident Based Reporting System) - These provide the basis for looking at reported crime and arrests by law enforcement.
- Traffic Stops - Law enforcement contacts are collected to provide an annual report relating to the nature of stops and the possibility of racial profiling.
- Jail Holds - Data from local facilities is gathered to support the needs of the Jail Standards Division as well as local planning.
- Juvenile Court Reporting
- Offender Populations - The Crime Commission provides statistical support for the Community Corrections Division.

Data integration efforts of the CJIS Advisory Committee focus on two main areas.

1. Increased access to data - This is driven by NCJIS, a secure data portal providing access to a wide variety of justice and related datasets to users at their desks, in their cars or using mobile devices. Data includes criminal histories, jail and corrections holds, probationers, court cases and mug shots. NDEN provides a limited view of NCJIS for non-criminal justice entities such as juvenile service providers and schools.
2. Improved data through the criminal justice cycle - Efforts to help local automation have included sponsoring local automation for law enforcement, jails, electronic citations and prosecutors. After the data is captured locally, it is also being moved across agencies, such as from the prosecutors to the courts, to improve availability as well as eliminate duplicate data entry.

NEBRASKA LAW ENFORCEMENT TRAINING CENTER (NLETC)

Mission

The Nebraska Law Enforcement Training Center is dedicated to educate, train, and evaluate law enforcement officers; as well as regulate statewide training academies and mandated programs, to ensure all meet state certification requirements as established by the Nebraska Commission on Law Enforcement and Criminal Justice through the Police Standards Advisory Council.

Vision

To be the premier law enforcement training facility with highly qualified instructors and staff capable of meeting the needs and expectations of the Citizens of Nebraska for developing highly trained and competent law enforcement officers.



The Nebraska Law Enforcement Training Center was created by Nebraska State Statute 81-1402 to (1) test all law enforcement candidates on behalf of the Police Standards Advisory Council to ensure that they meet pre-certification and certification requirements, (2) oversee and monitor other training schools and training academies to ensure that they meet pre-certification and certification requirements, and (3) conduct certification programs and advanced law enforcement training as directed by the Council.

The Training Center is under the supervision and control of the Nebraska Commission on Law Enforcement and Criminal Justice (81-1403 & 81-1406). The Training Center Director (81-1404) is directly responsible to the Executive Director for compliance with the duties prescribed in the statutes and reports on all activities pertaining to the Training Center. The Police Standards Advisory Council (81-1403) provides recommendations to the Commission and the Training Center Director on all matters pertaining to Center operations. The Council, subject to review by the Commission, promulgates rules for the operation of the Training Center. Additionally, the Council promulgates rules for certification and training requirements for all law enforcement officers in the State of Nebraska. The Council also serves as the fact-finding board for officer revocation actions, and it makes recommendations pertaining to an officer's certification status to the Commission. The Commis-

sion reviews the Council's recommendation and makes a final determination regarding the officer's certification status. Through the efforts of the Director, Council and Commission, the public is assured that Nebraska Law Enforcement Officers are competent and professional.

The Training Center is home for two law enforcement academies. The Nebraska Law Enforcement Training Academy (NLETA) services every Nebraska agency requiring law enforcement certification training except Omaha and Lincoln police departments who operate their own academies under the guidance of the Council in their respective jurisdictions. The Nebraska State Patrol Training Academy (NSPTA) is collocated at the Training Center with the NLETA. The NSPTA trains both entry-level law enforcement troopers as well as in-service and training for all NSP sworn and civilian employees.

The Training Center is located on a 40 acre campus adjacent to the Grand Island Airport. The two academies share administrative office and classroom space, 104 double-occupancy dorm rooms, a driving track, outdoor firearms range, police service dog facility, carrier enforcement training building, on-site dining facilities and a host of other police training facilities. The budget of the Nebraska Law Enforcement Training Center as administered by the Commission, supports both the Nebraska Law Enforcement Training Academy and the Nebraska State Patrol Training Academy.

NLETC TRAINING FOR 2012

A total of 112 courses were offered with nearly 1,8000 students and 86,931 training hours delivered in calendar year 2012.

SPECIALIZED COURSES (55 COURSES OFFERED, 662 STUDENTS, TRAINING HOURS 13,600)

Specialized offerings included: Basic Dispatcher, Defensive Tactics Instructor & recertification, Emergency Medical Dispatcher, Emergency Vehicle Operations Instructor, Firearms Instructor & recertification, Field Training Officer, Grade Crossing Collision, Juvenile Homicide, Use of Force Instructor Development, NCIC Telecommunicator, Sheriffs Continuing Education, NSP Post Crash Inspection, Police Service Dog, Patrol Rifle & Shotgun Instructor Course.

HIGHWAY SAFETY GRANT COURSES (30 COURSES OFFERED, 596 STUDENTS, TRAINING HOURS 9,714)

Under the Nebraska Office of Highway Safety Grant, regional and NLETC hosted training including, Advanced Accident Investigation, Intermediate Accident Investigation, In-Car-Video, Laser Radar, DataMaster Breath Testing, Preliminary Breath Testing, Radar Instructor & recertification, Standardized Field Sobriety Testing, Regional SFST update training, and Traffic Crash Reconstruction I.

BUILDING DIVISON

The Department of Administrative Services completed HVAC & energy upgrades to the original 1980 portion of the training facility, replacing all lighting, heating and air conditioning systems with new geothermal energy and energy management systems. The 309 Task Force funded the \$3.5m project. Ferris Construction of Grand Island was the general contractor. Our own DAS maintenance crew took the opportunity of the construction to repaint all old dorms and most classrooms. The driving track skidpan was repaved with asphalt in 2012.

HUMAN TRAFFICKING TASK FORCE

The NLETC Director has been assigned to the Nebraska Human Trafficking Task Force that was also formed by action of the 102nd Legislature in 2012. The Director is assigned to the Curriculum Subcommittee of the Task Force. A report to the Legislature on training recommendations for law enforcement, prosecutors and similar positions was completed by a December 1, 2012 deadline .

DRUG GRANT COURSES (9 Courses offered, 242 students, training hours 1,247)

Under the Crime Commission drug grant, offerings included: Child Abuse Field Interviewing, Drug Interdiction, Intro to Drugged Driving, Knife Defense Instructor, MILO regional training, Rapid response to and Active Shooter Instructor.



NEW LICENSES ISSUED

154 New Law Enforcement Certificates were issued in 2012

Lincoln Police Academy	12
NSP Basic Academy	17
NLETC Basic Academy	106
Reactivation	12
Reciprocity	4
Police Service Dog	2
Reserve Officer	1
Licenses Revoked	4



Photo by Steven Gehl

Mandatory Courses (16 courses, 62,370 training hours, 285 graduates)

Basic Officer Certification (608 hours, 14 weeks, training hours 53,636)

Three basic sessions were held, starting with 129 students and graduating 106

Basic Jail Certification (80 hours, 2 weeks, training hours 3,600)

Two basic jail sessions were held, graduating 45

Management Certification ((36 hours, 4.5 days, training hours 2,484)

Three Management sessions were held, graduating 69

Reciprocity/Reactivation/Reserve/Tribal Certification (180/212 hours, most via on-line, hours 1,546)

Two sessions held, starting with 26 seats and graduating 17

Supervision Certification (24 hours, 3 days, training hours 1,104)

Two sessions were held, 46 graduates

MODEL POLICY PROJECT

Nebraska now has a law enforcement **model policy handbook** specific to Nebraska statutes and case law thanks to the efforts of the League of Nebraska Municipalities and the League Association of Risk Management. Train the Trainer workshops were held with over 125 law enforcement administrators attending. Individual locations/totals: Scottsbluff/Gering-14, North Platte-27, Hastings-14, LaVista-41, and Norfolk-29. The training and model policy handbook was provided to law enforcement management attending at no cost to the law enforcement agency.

NEBRASKA LAW ENFORCEMENT TRAINING CENTER (NLETC)

NLETC FY 12/13 BUDGET

General Funds, Operations	1,860,843
Cash Funds, Operations	811,274
Federal Funds, Operations	58,034

The NLETC, located in Grand Island, is administered by the Crime Commission. The Police Standards Advisory Council is consulted on all matters pertaining to the Training Center and acts as a subcommittee of the Crime Commission governing body. A renovation and expansion of the Training Center facility was completed in 2005 at a cost of \$11,385,000. This project added classrooms, a gymnasium, weight room, dorm rooms, office space, a firearms simulator, a vehicle inspection building and a dog kennel. In addition, the dining room and kitchen were expanded, and improvements made to the firearms range, driving track, and student lounge. The State Patrol Training Academy is now co-located at the expanded Training Center facility.

MEDICAL SCREENING REPORT

A new medical screening form will go into effect with the May, 2013 basic class. The form is validated for the position of *Nebraska law enforcement officer* and can be used by agencies as the medical screening tool prior to hiring (following a conditional offer) as well as for academy admission. It was developed along with the 2012 Job Task Analysis and updated Nebraska law enforcement job description.

JOB TASK ANALYSIS PROJECT 2012

The Police Standards Advisory Council through the Nebraska Commission on Law Enforcement and Criminal Justice contracted with Systems Design Group to conduct a Job Task Analysis (JTA) for the position of entry-level law enforcement officer for the state of Nebraska. By state law, the Council has a legal mandate to conduct a job validation study every eight years. The last study was delivered in 2003.

The purpose of the study is to identify the job content of entry-level law enforcement officers and validate the content to the current training curriculum used in Nebraska's basic academy training. The current curriculum is then evaluated to see what is missing and learning objectives are prepared for any missing content or any needed revisions to current objectives.

Final results of the JTA have been reviewed and work is underway to implement a 640 hour Basic academy starting in May, 2013. Along with the new curriculum, a rotating/continuous schedule will be implemented that will follow a pattern of holding a basic class followed by about a five week break where Specialized and other Mandated courses are held. This will require Basic classes to flow from one year into the next rather than the three static courses that are now performed annually.

It will be important for administrators to look at our training calendar to see when the next basic is planned and no longer assume that there is a winter, summer and fall basic as is in years past. Over the two year cycle, it is the goal of NLETC to train as many new basic students as are currently trained under the existing schedule.

BEHAVIORAL HEALTH VIDEO PROJECT

INLETC partnered with DHHS on a Behavioral Health video project for law enforcement responders that was made operational in October. The training is available at http://dhhs.ne.gov/behavioral_health/Pages/beh_video_09.aspx DHHS used a federal grant from BJA to help fund the project and was particularly interested in having this training available for rural law enforcement officers.

CONTINUING EDUCATION

The 102nd Legislature passed LB 817 (as amended into LB 1046) that mandates all Nebraska law enforcement officers to receive a minimum of 20 hours of continuing education annually starting in 2014.

The law is very similar to the proposed Nebraska Administrative Code rule that circulated over the last two years as proposed Title 79, Chapter 17. PSAC updated the proposed Chapter 17 rule and this updated draft rule can be viewed at the NLETC website.

The law requires all Nebraska certified and reserve officers to obtain a minimum of 20 hours of continuing education in the areas of criminal justice or law enforcement annually. This includes Nebraska agencies that use special state deputy sheriffs. The reporting period will run from January 1 to December 31 each calendar year. The law stipulates that only 10 hours of continuing education credit from "the internet" can be counted towards the 20 hour minimum. See updated information on our webpage at www.nletc.state.ne.us



OFFICE OF VIOLENCE PREVENTION

The primary responsibility of the Office of Violence Prevention is to help promote and assess statewide violence prevention programs in the State of Nebraska.

The Office of Violence Prevention (OVP) aids privately funded organizations, local government subdivisions, and other community leaders and advocacy groups in developing proven and cutting-edge Prevention, Intervention, and Enforcement theories and techniques.

Through a competitive grants process administered by the Nebraska Commission on Law Enforcement and Criminal Justice (Crime Commission), the OVP recently awarded \$350,000 to eight separate organizations in Nebraska that have shown a history of documented success in helping to reduce violent crime in Nebraska.

The grant recipients are required to develop goals, objectives and performance indicators in order to help evaluate the success of the financial distribution. Upon awarding of the funds, grantees will be required to submit quarterly activity and cash reports to the Office of Violence Prevention/Crime Commission. Also, grantees will be required to provide an evaluation report and a portion of the grant funds will be used for a professional evaluator. The report must provide a comprehensive review of the program’s overall effort, and measurable results during the grant cycle. Those results are provided to the Office of Violence Prevention.

OBJECTIVES

One of the objectives of the office is to break down the issues regionally throughout Nebraska. A goal of the Office of Violence Prevention is to help outline the project operation for organizations throughout Nebraska that work in the areas of crime prevention, intervention, enforcement and diversion.

Another objective is to establish sustainability in order to aid communities throughout Nebraska into the future. To accomplish this goal, the OVP is also seeking to develop continuous and reliable funding sources that will aid in continuing this collaborative effort.

THE OFFICE OF VIOLENCE PREVENTION ADVISORY COUNCIL

In May of 2009, the Nebraska Legislature passed LB 63, establishing the Office of Violence Prevention within the Nebraska Crime Commission. A provision within LB 63 provided for the establishment of the Advisory Council to the Office of Violence Prevention. The Council is to meet quarterly and is directed to recommend – to the Crime Commission – rules and regulation regarding fundraising, program evaluation, coordination of programs, and criteria used to assess and award funds to violence prevention programs.

General Funds, Operations	\$102,845
Cash Funds, Operations	\$10,500
General Funds, Aid	\$150,000
Cash Fund, Aid	\$200,000

ESTABLISHING A BLUEPRINT FOR SUSTAINABILITY

2012 was a year of transition for the Office of Violence Prevention (OVP). James Wright resigned as the second director for the office. In August, Christopher Harris was appointed as the new director for OVP.

"Prevention is an active process of creating conditions and fostering personal attributes that promote the well-being of people." (Lofquist, 1989) To that end, the Office of Violence Prevention has been working to foster local community collaborative initiatives that address the risk and resiliency factors related to violence based on the Collective Impact Model. Communities such as Dawson County, Hall County, Platte County, and the City of Omaha have submitted grant applications to establish broad-cross sector partnerships and implement measurable strategies to address their specific community needs. Previous OVP grantees, who have employed similar efforts, have seen marked decreases in delinquency behaviors in targeted populations.

Mirroring efforts to encourage local collaboration to address violence, the Office of Violence Prevention has been partnering with other Nebraska state agencies such as the Latino American Commission, Department of Education, Health and Human Services, State Patrol, Game and Parks Commission, and the University of Nebraska– Omaha. OVP is in the process of creating a publication that will identify currently available resources within state government that can be utilized by local communities to empower themselves to address conditions which foster violence.

COMMUNITY CORRECTIONS DIVISION

2012 saw major changes in the Community Corrections Division (Division) as a result of the passage of LB390 which eliminated the Community Corrections Council and transferred the Council's duties to the Division. While the structural and process changes included in LB 390 were substantial, the core mission of the Community Corrections Division remains unchanged: To promote the establishment and use of community corrections programs as alternatives to incarceration for non-violent offenders.

The primary mandate of the Division is to support the continued development and implementation of a statewide network of community corrections programs as a means to reduce prison overcrowding. This is part of a collaborative effort involving both criminal justice agencies and community stakeholders. The role of the Division in this effort is to evaluate and recommend improvements to existing community corrections programs, improve the data collections and analysis capabilities of community corrections programs, and provide objective research and information on community corrections issues to policy-makers, stakeholders and the public.

The development of an integrated community corrections data system, public education, and program evaluation are three priorities the Division identified for 2012. Grants from the Uniform Data Analysis Fund continue to fund the development of improved case management systems for Probation, Parole and Specialized Courts which are essential to program evaluation and making the case that these programs work. The Community Corrections Division also sponsored a community corrections conference, From Arrest to Re-entry: Evidence based decision making across criminal justice and behavioral health systems in October. This conference targeted policymakers, criminal justice agencies and substance abuse treatment providers, three essential components of effective community corrections programs. In addition to educating policymakers on recent developments in community corrections, the conference offered continuing education for providers focusing on the special needs of criminal justice clients as well as training for supervision officers in the latest evidence based practices.

The final responsibility of the Division is to report annually to the governor and the Legislature on the development and performance of community corrections facilities and programs. The report is to include a description of community corrections programs which includes the following: the target populations and geographic area served, eligibility requirements, number of offenders using the facility, services provided, total cost to operate the program and the cost per offender, funding sources, recidivism rates and outcome data. The report will detail any progress in expanding community corrections statewide, analyze the need for additional community services and evaluate the impact of community corrections programs on the inmate population within the Department of Correctional Services.

The Community Corrections Division has the following budget.

Breakdown of Funds	
General Funds, Operations	285,298
Cash Funds, Operations	406,951

Standing Committees:

- Crime Victim's Reparations Committee
- Education/Research/Planning Committee
- Grant Review Committee
- Data Processing Committee
- Task Force on Human Trafficking
- Police Standards Advisory Council

Advisory Groups:

- Coalition for Juvenile Justice
- County Attorney Standards Advisory Council
- Criminal Justice Information Systems Advisory Committee
- Office of Violence Prevention Advisory Council
- Racial Profiling Committee

Jail Standards Board
Budget/ Administration

The Crime Commission staff
provides support for

Law Enforcement Training Center
Fiscal Planning and
Administrative Support

Community Corrections Division
Budget/Administration

Office of Violence Prevention
Budget/ Administration

LEGISLATIVE CHANGES TO CRIME COMMISSION STATUTES - 2012

- LB 817**
- (1) Makes minor changes to the Community Corrections statutes.
 - (2) Changes statutory language and allows for a conviction that has been set aside by a judge to still be considered as evidence to deny a person's application for a law enforcement certificate.
 - (3) Requires that each law enforcement officer attend at least 20 hours of continuing education courses each year, beginning January 1, 2014. Creates a central registry at the Law Enforcement Training Center to maintain the continuing education records for each law enforcement agency. Failure to complete the continuing education requirement may result in the revocation of the officer's law enforcement certificate. LB817 also expands the definition of law enforcement officer for the purpose of training to include reserve officers, Game and Parks Commission Conservation officers, and deputy state sheriffs. Cash funds are appropriated to implement LB 817

Effective Date: January 1, 2014

- LB 1145** Creates a 20 member task force on human trafficking to be administered by the Crime Commission. This task force shall do a study on human trafficking in Nebraska and develop informational posters in English and Spanish that are required to be displayed at rest stops and strip clubs. LB 1145 provides that the state shall provide mandatory training on human trafficking for law enforcement agencies, prosecutors, public defenders, judges, and juvenile detention center staff. The task force shall develop the curriculum for this training and recommend to the Legislature which state entity shall provide this training. This recommendation is due by December 1, 2012. General funds are appropriated to implement LB 1145

Effective Date: July 19, 2012



<http://www.ncc.ne.gov>

Crime Commission
301 Centennial Mall South
P.O. Box 94946
Lincoln, NE 68509-4946
Phone: 402-471-2194
Fax: 402-471-2837