Saunders County

Comprehensive Youth Services Plan

July 1, 2025 - June 30, 2030

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Section I: Executive Summary

The community planning team has identified several key areas of concern for local youth, including juvenile mental health, substance use, family dynamics, access to services, recreational opportunities, and juvenile delinquency. This plan will prioritize initiatives aimed at strengthening the family unit, improving mental health and substance use prevention, expanding early intervention services, and increasing recreational programming for youth.

In Section III: Youth Crime Analysis and Needs, there is a detailed description of the needs identified through data collection for our county's youth. Below are the priorities the community team identified to address juvenile delinquency in Saunders County. The focus is on family dynamics and the importance caregivers have on prevention, intervention, and a youth's long-term success.

Priorities identified include:

Priority 1: Reduce youth truancy, absenteeism, and delinquency by strengthening family values and providing early access to support services.

Priority 2: Expand youth substance use and mental health services to address and reduce substance use and mental health concerns among young people.

Priority 3: Enhance recreational programming to provide more opportunities for youth engagement and development.

Priority 4: Strengthen family support services to help parents develop effective parenting skills, increase access to parenting education, and connect families with available community resources.

Section II: Introduction

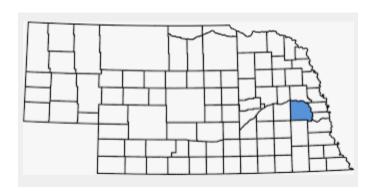
Community Description:

Saunders County has approximately 21,578 people per the US Census Bureau. It is located directly west of Douglas County (Omaha area) and north of Lancaster County (Lincoln area). Due to the county's location, there is a large commuter population which brings its own unique challenges. Its county seat is Wahoo. There are major highways that run through the county, including U.S. Highway 77, U.S. Highway 6 and Nebraska Highways 92, 79, and 66. There are several recreational areas, such as Lake Wanahoo and Eugene T. Mahoney State Park.

The juvenile population ages 10 to 17 is estimated to be at 2,317 with 20.7% of children ages 12-17 living below 185% poverty level. About 13% of children under age 18 (estimates are between 2014-2018) are living in poverty. Approximately 3.4% are Hispanic, 2.3% are multiple races, and 93% are non-Hispanic/white. Of the families in Saunders County, 59.5% are married, 21.9% have never been married, and 18.6% are divorced/separated or widowed (per the U.S. Census Bureau). For those 25 years and older, about 7% are not high school graduates, with 31% having at least a diploma and the remaining have at least some college education. 8% of individuals continue to live at or below the federal poverty level, with 6% living below 150% of the poverty level.

There are several educational opportunities in the county including six public school districts (Ashland-Greenwood, Cedar Bluffs, Raymond Central Elementary schools, Mead, Wahoo, and Yutan Public) and there are three private schools (St. Wenceslaus K-6th, St. John K-6th and Bishop Neumann Middle/High School). There are several continuing education opportunities within a 50-mile radius and Southeast Community College also has a remote learning campus located in Wahoo.

Saunders County residents have access to several resources and opportunities to meet the needs of its residents. These include, but are not limited to, religious organizations, employment opportunities, local clinic/hospital care at Saunders Medical Center, pools, restaurants, grocery stores, volunteer organizations, recreational areas and more.



Description of Team (how formed, how long meeting, how often meet/met, structure, etc.) There are two separate teams that contribute to this plan. Each team will be described below with a list of members and their contact information in the next section.

Active Community Team of Saunders County:

Founded in 1978, this organization is dedicated to improving the lives of residents in Saunders County. It has since merged with the former Prevention Coalition to form ACT. As a 501(c)(3) nonprofit, ACT meets monthly and receives funding from various sources, which supports its mission to offer grant opportunities to smaller groups working to implement programs that benefit the community. ACT also serves as the county's designated community response agency. The organization regularly engages 15 to 20 members from across the county. Additionally, funding is provided through Region V Systems, which administers a federal block grant aimed at substance use prevention.

Juvenile Justice Coalition:

This coalition consists of key stakeholders from the juvenile justice sector, including law enforcement, the county attorney, Saunders County's state senator, youth services, probation, mental health providers, TASC (crisis response), and others. Meeting bi-monthly for the past 12 years, the coalition has increasingly focused on enhancing local practices and communication concerning juvenile justice. In addition, we have partnered with our state senator to stay informed about relevant legislative developments and ensure our work aligns with current policy changes.

Planning for the development of the plan began in January 2024. The meetings consisted of reviewing the needs of the county based on each team member's experiences, the data available, and the collateral information received from partnering organizations. Juvenile-focused data was collected from a variety of sources, including the Nebraska Crime Commission, the Juvenile Justice Institute, local youth services programs, Community Action, Three Rivers, and Region V. This data was then presented to the team to help identify the county's specific needs. This data was used to identify key needs and establish priorities, which formed the foundation for the development of strategies aimed at achieving progress. The planning process unfolded during monthly ACT meetings, supplemented by public surveys shared through social media, email, and other channels. However, only 13 surveys were completed online. While most regular members attended every meeting, the planning process also saw increased participation from individuals who typically do not attend.

List of team members/contributors with contact information (title, address, phone numbers, email)

JUVENILE JUSTICE COALITION MEMBERS						
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Section III: Youth Crime Analysis and Needs

Education and School Services

SCHOOL SUMMARY

There are 6,208 youth in Saunders County (per the 2020 Census). Males accounted for 52.6% of the youth population. See more detailed demographic data below:

N ¹	AI/AN	Asian/HA	BL	HS	MR/O	W
6,208	23	26	43	232	197	5,687
%	0.4%	0.4%	0.7%	3.7%	3.2%	91.6%

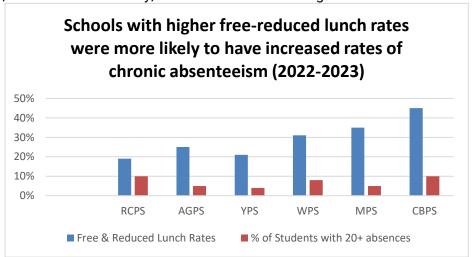
Common challenges facing today's youth include poverty, juvenile delinquency, child abuse and neglect, mental health issues, and substance use. To assess the risks facing youth in our county, it's essential to consider the factors that contribute to their vulnerability. Below, we present data specific to these risk-factors impacting youth in the school setting. Post-pandemic, chronic absenteeism saw a sharp rise, though it has since gradually returned to pre-pandemic levels. When analyzing student absenteeism data from 2021 to 2023, 11th grade students consistently showed the highest rates of chronic absenteeism. This data helps us identify where preventative and intervention efforts should be focused to effectively address the needs of at-risk youth.

SCHOOL DISTRICT SPECIFIC (2023-2024)							
School District	Enrolled Students	Free/Reduced Lunch Rate %	Over 20 Days Absent %	Graduate Rate	% of ARRIVE Referrals		
Ashland-Greenwood Public	1,099	24.57%	5.12%	94%	15%		
St Wenceslaus Elem, St John Elementary & Bishop Neumann HS	647	13.89% (average of the 3 schools)	Private schools	Private schools	1.3%		
Cedar Bluffs Public	469	44.56%	9.60%	94%	10%		
Mead Public	283	34.98%	5.41%	100%	6.3%		
Raymond Central Public	742	18.87%	10.40%	94%	20%		
Wahoo Public	1,085	30.88%	8.30%	95%	26%		

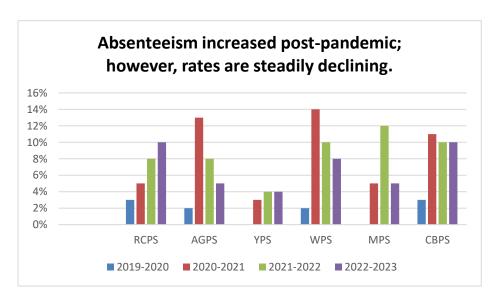
¹ Census data (2022) – Center for Public Affairs Research Nebraska State Data Center, https://www.unomaha.edu/college-of-public-affairs-and-community-services/center-for-public-affairs-research/programs/nebraska-state-data-center.php

Yutan Public	506	20.95%	4.38%	100%	20%

Poverty rates for youth under 18 have declined from 13% at the time of our previous community plan to 6.4% in 2020³. Additionally, the percentage of youth living below the federal poverty line has improved over the past five years, now standing at 8.6%. Research shows a strong link between poverty and school absenteeism. Children from low-income families often face barriers such as housing instability, health issues, transportation challenges, and food insecurity, which can lead to higher rates of absenteeism.



Additionally, family stress and limited school resources can reduce engagement and support for consistent attendance. These factors collectively contribute to chronic absenteeism, lower academic performance, and higher dropout rates among students in poverty.



³ Census data (2022) – Center for Public Affairs Research Nebraska State Data Center, https://www.unomaha.edu/college-of-public-affairs-and-community-services/center-for-public-affairs-research/programs/nebraska-state-data-center.php

ARRIVE

ARRIVE (Absence Reduction Resources Increasing Valuable Education) is active in all public and parochial schools in Saunders County. This is an early intervention truancy program that is provided to schools who choose to enter an Interlocal Agreement with Saunders County Youth Services. ARRIVE serves as the Attendance Officer through an Interlocal Agreement with the schools and Saunders County. The service provides case management, coordination, service referral, attendance monitoring, direct contact, academic assistance, attendance planning, and more for the students and families referred to the program. Referrals are accepted through self-referral, schools, law enforcement, and the county attorney's office. For the last 3 years (7/1/2020-6/30/2023), 4.8% (16) of 197 discharged cases reopened within the 3 years, 6.8% (9) of cases reopened within 1 year. Of those 16 cases that were reopened, only 2 were parent-refused and didn't participate in services at initial referral. Of the 16 cases that were reopened after successful closure from original referral, 44.4% came back within one year and 25% came back within 3 years. ARRIVE specific data is listed below.

2022-2023 ABSENTEEISM DEMOGRAPHICS4

Absenteeism³	N	American Indian/Alaskan Native	Asian/Native Hawaiian Pacific Islander	Black	Hispanic	Multiple Races/ Other	Unspecified/ Missing	White
Enrolled	4,089	8, 0.2%	23, 0.6%	39, 1.0%	170, 4.1%	89, 2.2%	0, 0%	3,760, 91.9%
Chronically Absent	404	2, 0.5%	2, 0.5%	1, 0.2%	39, 9.7%	13, 3.2%	0, 0%	347, 85.9%

ARRIVE Demographics⁵

Gender	2023-2024	2022-2023	2021-2022
Male	41	32	36
Female	33	48	39
Sex Assigned at Birth			
Female	32	30	5
Male	40	20	3
Prefer not to say	2	30	67

Age	2023-2024	2022-2023	2021-2022
Under 10	13	5	15
10	-	3	4
11	4	7	7
12	10	6	7
13	8	11	11
14	10	18	9
15	17	11	6
16	8	9	9
17	3	9	7
18	1	1	-

⁴

⁵ Juvenile Case Management System (JCMS) provided by Nebraska Crime Commission, Community-Based Aid.

American Indian, Alaska	2	2	2
Native			
Asian	-	-	-
Black, African American	3	1	5
Hispanic	-	-	-
Other Race	-	1	-
Unspecified	-	-	1
White	67	73	67
Multiple Races	2	3	-
Hispanic/Latino	7	9	4
Not Hispanic/Latino	67	71	33
Unspecified	-	-	38

The ARRIVE program was evaluated by the Juvenile Justice Institute at the University of Nebraska-Omaha in the spring of 2024 and was rated as "Effective." The evaluation found that participating youth showed a significant improvement in attendance, with a 6.27% increase and a large effect size. For successfully discharged youth (n=375), future involvement in the youth justice system was tracked, showing promising results. Although the sample size for unsuccessfully discharged youth was small (n=20), the findings indicated a 0% future involvement in status offenses and probation, and a 0.05% rate for law violations and detention.

2.1 %	1.6 %	0%	1.9%
Status	Law	Probation	Detention
Offense	Violation		

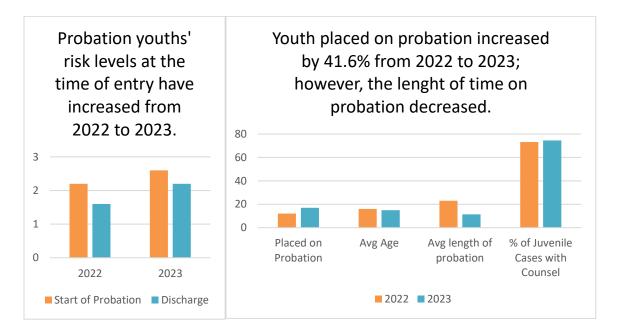
Juvenile Offenders / Crime Statistics

PROBATION

Juvenile offending rates have increased in the last two years. Juvenile criminal court cases, youth on probation, and risk levels for youth have increased. The chart below (with low rated as "1" and high rated as "2") demonstrates probation related data for Saunders County youth from 2022 to 2023.⁷ One 16-year-old male in 2023 was tried as an adult and was adjudicated in Saunders County for a felony charge.⁸

⁷ Juvenile Justice Statistical Report 2022 and 2023. Nebraska Judicial Branch. Accessed 8/23/2024.

⁸ Ibid.



Over the past two years, adjudicated youth in Saunders County faced an increase in charges across all crime categories. This trend reflects a rise in the number and variety of offenses committed by youth during this period.

Offense Type	Traffic	Status		
(Adjudicated):	Offenses	Offenses	Misdemeanor	Felony
2022	-	1	9	2
2023	-	6	11	3
Total:	-	7	20	5

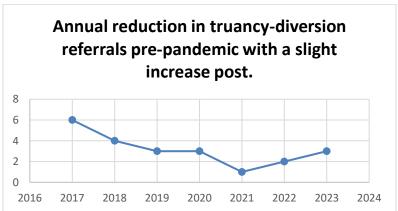
DIVERSION & TRUANCY

Juvenile citations referred to diversion and filed in juvenile court increased from 2022 to 2023. This increase could be attributed to several factors, including a rise in juvenile involvement in criminal activity or a greater law enforcement presence. Agencies that were previously understaffed are now fully staffed with new, proactive officers, which may have led to more arrests and greater identification of offenses. Uncontrollable (N.R.S. §43-247(3)(b)) or "ungovernable" referrals to diversion and juvenile court drastically increased from 2022 to 2023 as well.

Juvenile Diversion Referrals (Charge) *A referral may have more than 1 charge, those are NOT listed)	2022	2023	% Change
Burglary/Theft/Forgery	5	3	- 40%
Motor Vehicle Theft	1	-	-100%
Assault	2	-	-100%
Criminal Mischief	2	5	+150%
Drug Possession/Marijuana	8	3	-62.5%

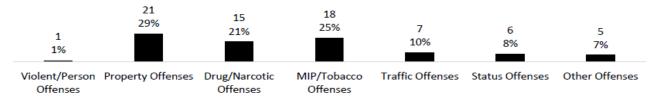
Other Drug Possession/Narcotics or non	-	1	+100%
MIP-Alcohol	11	12	+9%
Disturbing the Peace	-	1	+100%
Status (i.e. out of control, truancy, curfew, tobacco)	4	11	+175%
Driving Offense (i.e. unauthorized use of a vehicle, willful reckless)	3	10	+233%
False Reporting	1	-	-100%
All Other Charges (i.e. Traffic, Trespass)	2	4	+100%
TOTAL OFFENSES	39	50	+28%

Truancy referrals to diversion have remained consistent from 2022 to 2024. Of those uncontrollable and truancy referrals sent to diversion (8 total), 3 were successfully discharged and 5 were unsuccessful and referred for juvenile court filing. From January 2022 to December 2023 (2-year period), Saunders County filed nine (9) §43-247(3)(b) cases for truancy and uncontrollable, adjudicating on 7 filed cases. Five (5) of those were unsuccessful or refused diversion and four (4) were youth who were not eligible for juvenile pre-trial diversion. From January 2024 to June 2024, only one (3)(b) case has been filed.



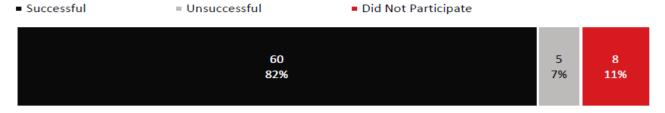
The Juvenile Justice Institute, University of Nebraska-Omaha, evaluated the Saunders County Juvenile Pre-Trial Diversion Program in 2024 (data measures from 2020 to 2022). Types of citations received, types of programming, discharge outcomes, recidivism and program effectiveness were evaluated. The program's population served reflected the county's youth population as well. The program was rated "Effective" due to successful measures being met. See the evaluations outcomes below for Saunders County's Juvenile Pre-Trial Diversion program.

On average, youths were referred to the program with one charge (range of 1-4 charges).



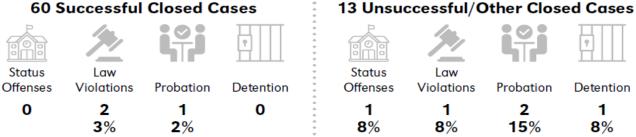
Note: Only the first charge listed for each youth is reported here.

82% of youths successfully completed the program.



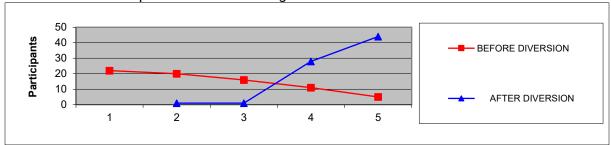
Youths' Future System Involvement

60 Successful Closed Cases



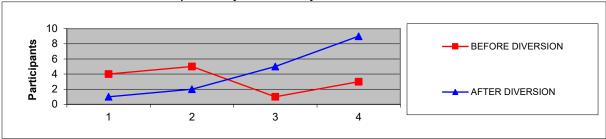
The Juvenile Pre-trial Diversion program requires youth to complete outcome surveys at discharge, and data collected over the last decade shows a positive impact on their decision-making. The program's goal is to help youth understand how their choices affect their future, family, and community. The chart below illustrates that youth are meeting this goal. From 2021 to 2023, 74 youth completed the outcome survey, with all measures showing improvement, particularly in two key areas: changes in behavior and reductions in recidivism.

"I think about consequences before making a decision." 10



¹⁰ 2023 Saunders County Pre-Trial Diversion Outcome Survey Results

"I understand how crime impacts my community."



Crime Statistics from the Nebraska Crime Commission for those arrested under age 18 are listed below. Liquor law violations remain consistent; however, assault crimes saw a steep increase. When evaluating the cases where assaults occurred, mental health was a prevalent factor. This demonstrates the need for continued services and resources directed towards mental health services.

Arrestee Age		Und	er 18
Summary Arrest Date	2022	2023	
Total	39	47	20.51%
Rape Total	-	-	-
Aggravated Assault Total	-	10	1,000%
Burglary Total	-	-	-
Larceny-Theft Total	1	4	300%
Motor Vehicle Theft Total	2	ı	-100%
Other Assaults	9	10	11.11%
Forgery and Counterfeiting	-	-	-
Fraud	-	-	-
Stolen Property; Buying, Receiving, Possessing	-	-	-
Vandalism	1	4	300%
Weapons; Carrying, Possessing, etc.	-	-	-
Sex Offenses (Except Rape and Prostitution)	1	-	-100%
Drug Violations - Sale/Manufacturing	-	-	-
Drug Violations - Possession	8	2	-75%
Offenses Against Family and Children	2	4	100%
Driving Under the Influence	-	1	100%
Liquor Laws	10	11	10%
Disorderly Conduct	1	1	0%
All Other Offenses (Except Traffic)	4	10	150%

Curfew and Loitering Law	-	1	-
Violations			
Runaways	-	-	-

The 2022 racial and ethnic distribution data indicates a disproportionate number of law enforcement contacts and diversion referrals involving Black and Hispanic/Latino youth. This disparity may be partly due to the relatively small population of these racial groups in the area, meaning that even a single incident can result in a noticeable impact on Disproportionate Minority Contact (DMC) statistics. Additionally, there has been an increase in youth coming into the area to engage in illegal activities, particularly around large recreational areas and lakeside properties, which host events like underage

drinking parties (e.g., large MIP parties in the country).¹¹

drinking parties (e.g., large i			i partico ii		· · · · , / ·			
System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple / Other	Unspec/ Missing	White
2020 Census Number of Youth by Race/Ethnicity	6,208	23	26	43	232	197	0	5,687
Percent of Youth by Race/Ethnicity	1	0.4%	0.4%	0.7%	3.7%	3.2%	0%	91.6%
Law enforcement contact	319	0%	0.3%	2.2%	4.4%	0.6%	3.1%	89.3%
Youth referred to diversion (CY 2022)	35	0%	0%	2.9%	8.5%	2.9%	0%	85.7%
Youth enrolled in diversion	31	0%	0%	3%	19%	6%	0%	71%
Successful completion diversion	24	0%	0%	0%	21%	0%	0%	79%
Unsuccessful discharge diversion	7	0%	0%	0%	(1) 14%	0%	0%	(6) 86%
Filed in Juvenile Court	13	0%	0%	0%	0%	0%	23.1%	76.9%
Filed on in adult court	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	4	0%	0%	0%	-	0%	0%	100%

¹¹ Juvenile Justice Institute, UNO. 2024 County Data Sheets. https://www.jjinebraska.org/2024-county-data-sheets

Successful probation	7	14.3%	0%	0%		0%	0%	85.7%
Revocation of probation	0	0%	0%	0%	0%	0%	0%	0%
Youth booked into detention	4	0%	0%	0%	0%	0%	0%	100%

Familial Risk Factors

CHILD ABUSE AND NEGLECT

In 2023, there were 275 calls made to the child abuse/neglect hotline for Saunders County. 178 calls did not meet definition and a little over half of the calls were for physical neglect. 97 calls were accepted regarding 231 children. There were 14 removals, and 17 cases filed in Saunders County. See filing records for 2022 and 2023 listed below. 12

§N.R.S. 43-247 Juvenile filing ¹³	2022	2023
(1) Infraction & Misdemeanor	13	19
(2) Felony	8	5
(3)(a) Abuse/neglect	12	17
(3)(b) Ungovernable/truant	3	9
(3)(c) Mentally ill and dangerous	0	0

DOMESTIC VIOLENCE

Domestic violence and crime victims are a key focus in Saunders County, with a dedicated Victim's Advocate/Domestic Violence Coordinator who supports victims of all types of crime. While domestic assaults are often underreported, the Victim's Advocate continues to assist victims who seek help, regardless of whether an official report is made. Domestic violence frequently affects children and families, and the impact can be far-reaching. The chart below outlines reported domestic assaults in Saunders County from 2020 to 2022. 14

	Aggravate	d Domestic Assault	Simple I	Domestic Assault
	Reported	Cleared by Arrest	Reported	Cleared by Arrest
2020	1	1	14	13
2021	2	2	20	19
2022	2	2	16	13

Services, NDHHS.

¹² Juvenile Justice Institute, UNO. 2024 County Data Sheets. https://www.jjinebraska.org/2024-county-data-sheets

¹³ Saunders County Attorney's Office. Requested 9/11/2024.

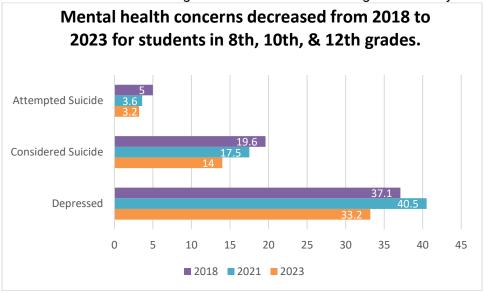
¹⁴ https://ncc.nebraska.gov/state-reports

Mental Health and Substance Use

MENTAL HEALTH

Mental health remains a priority in our community plan, developed by Three Rivers Health Department. It is also a priority for our behavioral health assessment through the behavioral health region (Region V). Due to this being a constant identified need with our stakeholders, services and efforts have been put towards enhancing, implementing, and ensuring accessibility to mental health services county-wide. Youth have been identified as a high-priority population due to their increased vulnerability to mental health challenges, the potential for improved outcomes in both academic and social settings, and the long-term benefits of addressing mental health concerns early. Early intervention not only helps reduce the impact of mental health issues during adolescence but also supports healthier, more resilient futures for young people.

Saunders County schools did not participate in the 2023 Nebraska Risk and Protective Factor Student Survey at a level needed to collect Saunders County specific youth data. School administrations were contacted and declined participation. However, Three Rivers Public Health Department level data is available for 2023. In the three county area (Washington, Saunders and Dodge Counties), 920 students were surveyed. Overall, lifetime substance use for youth decreased since the post-pandemic spikes for 8th and 10th grade students. There was an increase overall for 12th grade students. Mental health concerns have also been decreasing in a similar fashion for all grades surveyed.¹⁵



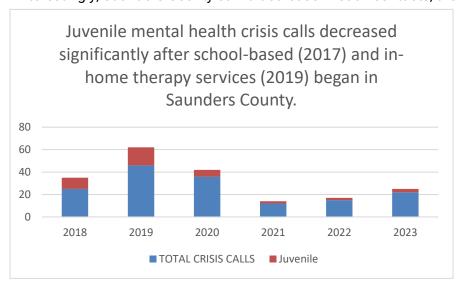
Mental health crisis services began in 2016 in Saunders County. TASC with Region V Systems provides emergency assistance to law enforcement with those who are experiencing a mental health crisis. A licensed therapist responds to the scene, either in person or via telehealth, within 2 hours and assist with intervention services. This may include de-escalation assistance, managing mental health symptoms in the community setting, placing the person in Emergency Protective Custody (EPC), and offering referral to appropriate services. The therapist works with the family post-crisis contact for up to

¹⁵ 2023 SHARP/NRPFSS Survey. Three Rivers Health Department. UNL Bureau of Sociological Research.

72 hours and will assist with service referrals as well. This service is available and utilized for all ages.

There has been a decrease in juvenile crisis calls for Saunders County over the last 5 years, demonstrating mental health service availability has made an impact on our youth population. There were 16 juvenile crisis calls (to TASC) in 2019 compared to 2 crisis calls for juveniles 2022 and 3 juvenile crisis calls in 2023. However, TASC has reported a decrease in use in services by the Saunders County Sheriff's Office in the last year. In 2019, In-home therapy for juveniles was implemented and school-based therapy services expanded.

However, mental health needs appear to be increasing, as reported by Arnold Remington, Director of Region V's Crisis Task Force, who noted a gradual rise in mental health crisis calls across the Region V Behavioral Health service area in 2023. Interestingly, Saunders County saw a decrease in such contacts, though the reason for



this trend remains unclear. It is also important to recognize that adult mental health issues can have a significant impact on youth in our communities, as many adults affected by mental health challenges are parents. influencing the overall well-being of their children.

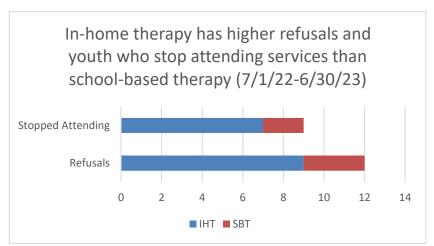
#988 has also been utilized in the county to access crisis mental health services. Michelle Nunnemaker, System of Care Administrator with the Department of Behavioral Health, provided reports for #988 from July 2022 to June 2023. Region V accounted for 24.71% of calls into #922 (4,646 inbound contacts). Of those calls, Region V had 151 people receive emergency intervention.

Saunders County also has several therapy programs available to youth. Examples of some of these programs are Blue Valley Behavioral Health, Youth Services In-Home Therapy program, satellite therapy offices, and School-based Behavioral Health (school-based therapists). The utilization of these programs demonstrates the increased need of mental health services for juveniles, children, and families. The Juvenile Justice Institute also evaluated School-based Therapy and In-Home Therapy services for efficacy.

Referrals for School-based therapy (SBT) come in at a 67% higher rate than for in-home therapy (IHT). Most families prefer school-based therapy as it's convenient, does not interfere with work or school schedules, and is consistent. From 7/1/22 to 6/30/23, 84

school-based referrals were received. Of those received, 96% accept the services. Of those discharged, 72% were successful, 18% moved out of the coverage area, and the remaining 10% either refused services or were referred to a higher level of care.

When comparing IHT to SBT, SBT's successful completion rate is 24% higher over the same time period. IHT has a 19% parent/child refusal rate compared to SBT's 7%. And youth who stopped attending saw a significant difference as well, 15% stopped attending IHT services compared to 3% with SBT. This demonstrates the need for SBT in our schools. It's not only leading to better outcomes for the youth served, but it's also enhancing continuity of care. The average length of stay on IHT is 376 days compared to SBT's 418 days. SBT has voiced frequently that a youth's therapeutic progress often reaches its maximum benefit without including parents in a family therapy component.



That is when SBT makes an IHT referral. 15% of parents refuse to participate in the IHT family component. However, those that do participate in family therapy with their youth do achieve successful measures.

It is important to note that mental health services can be provided by resources in Lincoln, Omaha, and/or Fremont. Due to the increased use of Telehealth services, online mental health support has also become increasingly available. Saunders County is situated between three larger metropolitan areas with increased resources. Due to this, resources not readily available within the county are accessible in nearby cities to those with transportation. This demonstrates the need for reliable transportation services and support in Saunders County.

SUBSTANCE USE

Substance use related offenses referred to juvenile pre-trial diversion increased from 2022 to 2023. Marijuana possession decreased; however, Minor in Possession of Alcohol and Minor in Possession of Vape Products drastically increased. Substance use offenses in school have been the primary source of citations for MIP-Vape Products.

County-level specific youth data from the 2021 Nebraska Risk and Protective Factor Survey was insufficient, so data from the Three Rivers Public Health Department region (including Washington, Dodge, and Saunders Counties) will be used instead. Substance use patterns reported by youth will be tracked by comparing data from 2018 and 2021 to assess overall changes. Substance use is a significant risk factor that affects multiple areas of a youth's well-being and functioning. See NRPFSS substance use and select mental health data below.

Percentage Change of Reported Substance Use from 2018 to 2021 ¹⁶					
Metric	Definition	8 th	10 th	12 th	
Lifetime SU	Marijuana	-100%	-13.7%	19.2%	
	Alcohol	-61.5%	-19.9%	19.2%	
	Elec. Vape	-88.2%	-15.9%	15.9%	
Past 30-Day SU	Marijuana	-100%	-39.8%	32.7%	
	Alcohol	-88.8%	-31.4%	19.4%	
	Elec. Vape	-100%	-26.6%	47.8	
Past 12 Mo. Mental Health	Depressed	-38.8%	-19.8%	-4.9%	
	Self-Harm	-65.6%	-11.3%	-5.9%	
	Contemplate Suicide	-37.1%	-12.0%	-17.8%	
	Attempt Suicide	-8.3%	-33.8%	44.4%	

Substance use and mental health factors decreased in every area from 2018 to 2021 for 8th and 10th grade students in the Three Rivers Health District. However, 12th grade students showed increases in all selected substance use variables, as well as a rise in attempted suicides, a key mental health indicator. While this data is promising, it is also concerning. It suggests that prevention efforts may be effectively reducing substance use among younger students, but it also highlights a need for more targeted intervention and services for 12th graders, who may be facing increased life stressors or other risk factors.

¹⁶ Nebraska Risk and Protective Factor Student Survey, University of Nebraska – Lincoln, Bureau of Sociological Research, https://bosr.unl.edu/projects/sharp/nrpfss/health-department-level-data/

Section IV: Services and Programs by System Point

SYSTEM POINT: PREVENTION (includes programs that aim to intervene before and after problematic behaviors are identified) **Program/ Agency Name** Eligible age Risk or need Second Step Curriculum 5 to 14 (K-8th) Mental health disorders, truancy 13 to 18 **God Teens** Drug/alcohol use, emotional health promotion, constructive use of time Transitional age program, family youth Birth to 24 Mental health disorders, lack of supervision, investment (family support), professional abusive parents, low parental warmth, lack partners, etc. / Region V Systems of discipline, truancy, deviant peer groups, drug/alcohol use Rental & Utility Assistance / Community Any age and Community values youth (if this need is met, must meet it may lower abusive parents, lack of Action supervision, parental hostility) other requirements Clover Kids / UNL-Extension Community values youth, constructive use 6 to 18 of time Friends of Faith / Methodist Church in Community values youth, constructive use K-5th Gr Wahoo of time, emotional health Kiwanis sponsored programs Programs funded assist all risk factors 0 to 18 Logos / Presbyterian Church Youth Community values youth, constructive use of time, emotional health program ROC Teen Center, Ashland Drug/alcohol use, mental health, antisocial, defiance, lack of concern, inappropriate use of time, lack of supervision and discipline, 10 to 18 low parental warmth, hostility, parental substance use, family violence, deviant peer group Community values youth, constructive use Youth Group / Riverview Community 12 to 18 Church of time, emotional health DARE Keepin' it REAL / Law Enforcement 11 to 12 Drug/alcohol use TeamMates mentoring / TeamMates Community values youth, constructive use 8 to 18 of time, emotional health, low parental warmth, lack of supervision and discipline Police Club / Law Enforcement & Saunders Community values youth, constructive use 6 to 18 of time, strong neighborhood attachment **County Youth Services** YESS program / American Job Center Constructive use of time, high personal drive, positive adult role models (education 15 to 21 and job placement program) GED classes/ Southeast Community Truancy, low achievement, low attachment

16+ years

College

Workforce Innovation and Opportunity Act Title I Youth Program & National Farm work Jobs Program / Proteus	14 to 24	Constructive use of time, high personal drive, positive adult role models (it's an education and job placement program for ag and migrant workers)
Community Response for children and families / Saunders County Youth Services & Victim's Assistance	0 to 19	Drug/alcohol use, mental health, antisocial, defiance, parental substance use, family violence, deviant peer group, poverty

SYSTEM POINT: DIVERSION SERVICES					
(diversion and ser	vices available t	o youth on diversion)			
Program/ Agency Name	Eligible age	Risk or need			
Juvenile Pre-Trial Diversion / Saunders Co Youth Services	10 to 19	Drug/alcohol use, antisocial attitudes, defiance of authority, lack of supervision/discipline, truancy, deviant peer group			
ARRIVE (truancy) / Saunders Co Youth Services	6 to 18	Truancy, low achievement, low attachment			
In-Home Therapy/ Saunders Co Youth Services	5 to 19	Anxiety/depression, mental health, antisocial attitudes, sensation seeking, defiance, previous victimization, family factors (lack of supervision and discipline, low parental warmth, parental hostility, abusive parents, parental substance use, family violence)			
Family Support Services / Saunders Co Youth Services	11 to 18	Drug/alcohol use, mental health, antisocial, defiance, lack of concern, inappropriate use of time, lack of supervision and discipline, low parental warmth, hostility, parental substance use, family violence, deviant peer group			
Alternative to Out of School Suspension / Saunders County Youth Services	11 to 18	Inappropriate use of time, lack of supervision and discipline, low achievement			
Victim Assistance / Saunders Co Sheriff's Office	Any age	Abusive parents, family violence, drug/alcohol use, previous victimization, mental health			
School-based behavioral health (therapists) / Family Service of Lincoln	6 to 18	Drug/alcohol use, mental health, antisocial, defiance, lack of concern, inappropriate use of time, lack of supervision and discipline, low parental warmth, hostility, parental substance use, family violence, deviant peer group			

Juvenile Crisis Response (TASC) / Region V Systems	6 to 18	Mental health, anxiety/depression, family violence

SYSTEM POINT: ALTERNATIVES TO DETENTION FOR PRE-ADJUDICATED YOUTH ONLY
(include any programs that allow youth to remain in the community after any contact with law
enforcement)

Program/ Agency Name	Eligible age	Risk or need
Saunders County Attorney's Office (works with families 1:1 until	6 to 19	Drug/alcohol use, lack of supervision, inappropriate use of time, defiance of authority
Adjudication)		

KNOWN GAPS IN SERVICES (include any programs that allow youth to remain in the community after any contact with law enforcement)

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Program/ Agency Name	Risk or need	Current Barriers
Pre-Adjudication Tracker Services / County Attorney's Office	Drug/alcohol use, lack of supervision, inappropriate use of time, defiance of authority	Out of county support. The court/probation will utilize providers to do tracker services from Lincoln, Fremont, and/or Omaha. The goal is to provide alternatives to detention.
Pre-Adjudication Electronic Monitoring / County Attorney's Office	Lack of supervision, inappropriate use of time, defiance of authority	Out of county support. The court/probation will utilize providers to do tracker services from Lincoln, Fremont, and/or Omaha. The goal is to provide alternatives to detention.
After School Programming	Lack of supervision, inappropriate use of time, drug/alcohol use	There are limited after school programming available for older youth who do not participate in school extracurriculars. The libraries have attempted to facilitate programming but there has been low attendance. Youth and parents don't appear to utilize attempts.
Transportation Services	Regular attendance, engagement in school	SMC is currently developing a workgroup and applying for a planning grant to create a public transportation service in partnership with community response. Planning stages began in 2024. Rural public transportation has many challenges as transportation agencies such as Uber and Lyft are not available. Community Response can assist with vehicle repair if the cost of repair is within reason and the family is eligible.
Youth Recreational Space (free/reduced cost)	Inappropriate use of time, lack of supervision	The Civic Center in Wahoo has provided reduced fee passes. Lincoln, Omaha and Fremont also have facilities that provide scholarships and passes. Most out of county recreational facilities will not provide scholarships to those who reside outside of town/county.

Section V: Priorities and Strategies

Program/Activity Goals		Outcomes		
ARRIVE	Presence at open houses to expand information and knowledge of the program.	Decrease absenteeism. Increase graduation rates. Increase early intervention.		
Juvenile pre-trial diversion	Prevent youth from entering further justice system involvement.	Decrease youth entering the juvenile justice system.		
LB 79-209 modified with LB 1329 §15	Provide schools with mental health resources to address reasons for absenteeism.	Decrease absenteeism due to mental health. Increase school support for students who have mental health related issues.		
Family support/professional partners/MST	Youth Services will continue to receive grant funding to provide family support services. Continue to make referrals to FYI and other agencies from Lincoln and Omaha who provide support services to Saunders County.	Increase parenting skills and education. Decrease calls to law enforcement for "uncontrollable" child.		
School social worker/navigation within the schools	2-1-1 and Community Response will assist with resource connection. ESU 2 hired navigators to assist in finding resources. Youth Services and the County Attorney's office will continue to be utilized as a form of support and a referral resource. Community partners will advocate for schools to hire their own social worker.	Increase ease of access to resources by providing one direct entity to contact. Increase financial and educational supports for children and families.		
Out of school suspension/expulsion program	Youth Services will continue to provide this service to aid youth in completing school outcomes and having supervision.	Increase rate at which OSS and expelled students pass and complete classes. Decrease juvenile delinquency occurring during school hours due to lack of supervision.		

family's before adjudication to decrease the need for out of home placements	ounty attorney's office and probation will provide the support pending adjudication for juvenile ses. Continue to utilize tracker services and/or conic monitoring per probation and the court's tion to prevent detention.	Decrease in youth being placed in out of home settings and/or placed in detention.
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Priority 2: Expand youth substance use and mental health services to address and reduce substance use and mental health concerns among young people.

Due suses (A ethicites	Ocala (Christiania)	0
Program/Activity	Goals/Strategies	Outcomes
School-based therapy (Family Service & ESU2)	Provide mental health support to youth to address issues of absenteeism, substance use, mental health, and other risk factors. Youth Services will continue to assist by applying for grant funding to aid in the school's costs to provide this service.	Decrease student absenteeism, substance use, and mental health occurrences in the school setting. Decrease citations related to school related violations (i.e. MIP-tobacco/vape, truancy, etc.).
In-home therapy	Youth Services will continue to apply for grant funding to provide in-home family therapy to youth and families who are at higher risk of future system involvement	Decrease juvenile delinquency issues directly related to mental health issues. Increase family engagement and the health of the family to decrease law enforcement calls to the home.
TASC – juvenile crisis response (mental health)/ YAP – Blue Valley- with SCIP (WPS), SMC therapy services, NE Mental Health satellite office	Continue to increase mental health support and resources in the county. Maintain the support for satellite offices by promotion and referring for services. Educate schools on SCIP and the resources available.	Decrease juvenile suicide attempts. Increase services available to support mental health. Increase school achievement, attendance, and positive outcomes.
Youth mental health groups/Peer mediation Elem/MS small groups SEM classes	Expand peer led support groups in schools (i.e., Hope Squads, Peer Mediation, Girls on the Run, etc.). Increase access to group focused mental health support (i.e., WRAP classes).	Increase peer supported programs. Increase the feeling of students' school attachment and peer support. Decrease attendance concerns related to bullying and other peer related issues.
3 rd Millennium Classrooms	Youth Services and Region V Prevention will offer 3 rd Millennium curriculum to schools as an action & prevention measure for those who commit vape offenses.	Increase cessation efforts provided in the school setting to students addicted to vaping. Decrease vaping citations and offenses at school and in the community.

Program/Activity	Goals	Outcomes
Priority 4: Strengthen family support s connect families with available commu	ervices to help parents develop effective parenting skills, in nity resources.	ncrease access to parenting education, and
ROC- Ashland / GOTR (WPS)	To provide a supervised space for young people two days a week. Instruction and a meal are provided	relationships with local law enforcement. Decrease unsupervised time for youth who struggle with decision making. Increase structured activities for high-risk youth. Enhance self-worth, self-esteem, and other key skills that are critical for strengthening protective factors.
Fight for our Future - Police Chief's boxing club - Wahoo	To keep kids off drugs by developing their grit, perseverance, self-worth, and self-esteem while positively interacting with police. Provides 1-hour of supervised time in the evening during the summer	Decrease unsupervised time for youth who struggle with decision making. Increase structured activities for high-risk youth. Help youth develop a positive sense of identity and resilience in the face of challenges. Positively enhance youths' view, respect, and
Program/Activity	Goals	Outcomes
DARE, TeamMates, Region V Substance Use Prevention Campaigns	Continue offering DARE programming in schools, support mentoring initiatives like TeamMates, and promote ongoing efforts to disseminate information and educate the community on substance use prevention and mental health awareness.	Increase awareness regarding the dangers of drugs. Decrease instances of substance use amongst youth. Increase protective factors by fostering positive adult relationships, enhancing decision-making skills, and teaching youth how to effectively handle peer pressure.
	Provide cessation resources to youth as an alternative to an out of school suspension.	

Family support services available for youth ages 11-18 years	Provide parenting education and support to parents who struggle parenting difficult youth. Provide support and education to youth who lack skills to make good decisions.	Decrease law enforcement calls and citations for uncontrollable children. Increase parenting skills and knowledge to enhance a parent's ability to raise his/her child. Decrease juvenile citations and delinquency through enhancing decision-making skills in youth.
Family coaching program	Provide coaching support to families who need resources for financial assistance, parenting education, employment needs, and more. Assist families in achieving financial literacy and independence.	Increase family capacity and independence to support the decrease of poverty, child welfare involvement, and other system involvement.
Increase resource/information sharing avenues	To provide community resource cards to the public. Provide educational materials to make employers aware of community resources, such as utilizing the Chamber for information sharing, utilizing events to share information, and keeping the county resource manual up to date. Partner with 2-1-1 to provide central navigation for families to more easily locate resources in Saunders County Information dissemination regarding family policy through schools/social media/online platforms. This is in partnership with the schools to enhance parent/child relationships. Provide free trainings on trauma, resiliency, parenting, protective factors, and more to the public.	Increase public awareness of resources available to them. Decrease calls to the child abuse/neglect hotline related to poverty (i.e., shut off notices, lack of housing, lack of utilities, etc.). Increase access to parenting educational materials to enhance parenting practices. Increase familial protective factors.
Family Youth Investment/Professional Partners (youth with mental health diagnosis)	Provide in-home support and service referral for families who have a youth ages 3 to 21 years old with a diagnosable mental health issue. Programs are also available for families who have a parent with a substance use or mental health issue (diagnosable).	Increase family capacity and support for youth with diagnosable mental health issues. Decrease future systemic involvement for youth who have diagnosable mental health issues. Decrease out of home placements, child welfare calls, and other future system

		involvement for youth with diagnosable mental health issues.
Nebraska Children's Home Society (birth-3yr)- looking at increasing to (birth-8yrs); Community Action	Increase early education and head start opportunities. Increase education for young parents and families.	Increase parenting capacity and education to promote raising healthy children and families.
School social worker/navigation within the schools	Continue to track LBs for funding/support for this position in schools. ESU2 provides navigation for many schools. Youth Services, ARRIVE, and the County Attorney's Office ARRIVE can provide navigation as well.	Seek funding opportunities to employ social workers in the schools. Enhance early intervention and prevention resources to decrease future system involvement.

Appendices

Appendix A: Approval Letter/minutes from Governing Board Appendix B: Completed Community Needs Assessment (CNA)

Appendix C: Juvenile Justice Program Evaluations

Appendix A

MOTION

Motion by Reece, seconded by Hrdlicka to approve and accept the Saunders County Comprehensive Juvenile Services Community Plan for 2025-2030. Voting yes were Reece, Hrdlicka, Zaugg, Sukstorf, Albrecht and Smaus. Voting no were none. Motion carried.

Dated this 12th day of November, 2024.

ATTEST:

Saunders County Clerk

/s/ John Smaus

Vice-Chairman

Saunders County Board of Supervisors

Appendix: B

Saunders County



O JUVENILE JUSTICE INSTITUTE

Census Data ¹	N	American Indian/Alaska Native	Asian/Native Hawaiian Pacific Islander		Hispanic	Multiple Races/ Other	Unspecified/ Missing	White
2020 Census Number of Youth by Race/Ethnicity	6,208	23	26	43	232	197	0	5,687
Percent of Youth by Race/Ethnicity	-	0.4%	0.4%	0.7%	3.7%	3.2%	0%	91.6%

Census Data	N	Male	Female
2020 Census Number of Youth by Gender	6,208	3,264	2,944
Percent of Youth by Gender	-	52.6%	47.4%

Measurement		
Poverty/Socioeconomic Status ²	Percent of Children < 18 Years Old in Poverty	6.4%
	Percent of Children 5-17 Years Old Below Poverty Line	8.6%
	Percent of Children 5-17 Years Old Above Poverty Line	91.4%
Educational Attainment	Percent Age 25+ with a Bachelor's Degree	29.1%
	County Rank	15
	Percent Age 25+ with a High School Degree	29.4%
	County Rank	52

Absenteeism ³	N	American Indian/Alaskan Native	Asian/Native Hawaiian Pacific Islander	Black	Hispanic	Multiple Races/ Other	Unspecified/ Missing	White
Enrolled	4,089	8, 0.2%	23, 0.6%	39, 1.0%	170, 4.1%	89, 2.2%	0, 0%	3,760, 91.9%
Chronically Absent	404	2, 0.5%	2, 0.5%	1, 0.2%	39, 9.7%	13, 3.2%	0, 0%	347, 85.9%

¹ Census data (2022) came from the Center for Public Affairs Research Nebraska State Data Center, https://www.unomaha.edu/college-of-public-affairs-and-community-service/center-for-public-affairs-research/programs/nebraska-state-data-center.php.

² Socioeconomic and Educational Attainment data (2021) came from the United States Census Bureau's American Community Survey, https://data.census.gov/table/ACSST5Y2021.S1701?q=Poverty&g=040XX00US31.

³ Absenteeism data (2022-2023) came from the Nebraska Department of Education 2022/23 Student Absence Counts by District, https://www.education.ne.gov/dataservices/data-reports/

Racial and Ethnic Distribution of System Points

System Point	N	American Indian/ Alaskan Native	Asian/ Native Hawaiian Pacific Islander	Black	Hispanic	Non- Hispanic	Multiple Races/ Other	Unspecified/ Missing	White
2020 Census Number of Youth by Race/Ethnicity	6,208	23	26	43	232	-	197	0	5,687
Percent of Youth by Race/ Ethnicity	-	0.4%	0.4%	0.7%	3.7%	-	3.2%	0%	91.6%
Law Enforcement Contact/ Cited	319	0, 0%	1, 0.3%	7, 2.2%	14, 4.4%	-	2, 0.6%	10, 3.1%	285, 89.3%
Youth Referred to Diversion (CY 2022)	35	0, 0%	0, 0%	1, 2.9%	3, 8.5%	-	1, 2.9%	0, 0%	30, 85.7%
Filed in Juvenile Court	13	0, 0%	0, 0%	0, 0%	0, 0%	-	0, 0%	3, 23.1%	10, 76.9%
Filed in Adult Court	0	0	0	0	0	-	0	0	0
Adult Transfer	0	0	0	0	0	-	0	0	0
Youth Placed on Probation ⁴	12	0, 0%	0, 0%	0, 0%	-	-	0, 0%	0, 0%	12, 100%
Hispanic/non-Hispanic					0, 0%	12, 100%			
Satisfactory Release	7	1, 14.3%	0, 0%	0, 0%	-	-	0, 0%	0, 0%	6, 85.7%
Hispanic/non-Hispanic					1, 14.3%	6, 85.7%			
Motions to Revoke	0	0	0	0	-	-	0	0	0
Hispanic/non-Hispanic					0	0			
Probation Revoked	0	0	0	0	-	-	0	0	0
Hispanic/non-Hispanic					0	0			
Youth Booked into Detention	4	0, 0%	0, 0%	0, 0%	0, 0%	-	0, 0%	0, 0%	4, 100%

Sources: Court and probation data (2022) came from the Nebraska Judicial Branch Juvenile Justice Annual Statistic Report, https://nebraskalegislature.gov/FloorDocs/108/PDF/Agencies/Supreme_Court/567_20230718-094145.pdf; Law enforcement citations, diversion, and detention booking data (2022) came from the Nebraska Crime Commission Juvenile Court Reports, https://ncc.nebraska.gov/data-and-reports.⁵

⁴ Race and ethnicity (Hispanic or non-Hispanic) for probation placement, satisfactory release, and revocations were reported separately. Comparisons to the census percentages cannot be made.

⁵ All data received from the crime commission may include youth processed through the system more than once; may not be individual youth.

Risk and Protective Factors

County: Saunders (2018) Number of Youth with Surveys: 317

Risk Factors

Schools		Prevalence Rates			
		Grade	Saunders 2018	Nebraska 2021	
(1) Grades were A's and B's	Average Difference:6	8th	74.3%	81.5%	
	-6.7%	10th	76.2%	78.4%	
		12th	73.0%	83.8%	

Peer-Individual		Prevalence Rates			
(3) % Current use		Grade	Saunders 2018	Nebraska 2021	
(a) Smoke cigarettes	Average Difference:	8th	2.2%	1.2%	
	+9.5%	10th	10.1%	1.8%	
		12th	23.0%	3.8%	
(b) Drink alcohol	Average Difference:	8th	8.6%	9.2%	
	+5.4%	10th	18.2%	18.2%	
		12th	48.6%	31.9%	
(c) Smoke marijuana	Average Difference:	8th	4.3%	2.2%	
	+5.7%	10th	8.1%	7.6%	
		12th	27.0%	12.5%	
(4) % Perceive as Wrong		Grade	Saunders 2018	Nebraska 2021	
(a) Smoking cigarettes	Average Difference:	8th	95.0%	94.4%	
	-3.1%	10th	87.9%	88.9%	
		12th	71.6%	80.5%	
(b) Using smokeless tobacco	Average Difference:	8th	95.0%	94.2%	
	-4.3%	10th	84.5%	87.2%	
		12th	66.2%	77.3%	

 $^{^{6}}$ We examined the statewide average and compared it to the county average. The average difference value reflects whether the county is higher (+) or lower (-) than the state average.

Peer-Individual			Prevalence Rates	5
(4) % Perceive as Wrong		Grade	Saunders 2018	Nebraska 2021
(c) Drinking alcohol at least once or twice a month	Average Difference:	8th	81.4%	85.8%
	-4.8%	10th	70.4%	69.3%
	Ī	12th	42.5%	53.5%
(d) Smoking marijuana	Average Difference:	8th	92.1%	93.1%
	-5.3%	10th	83.7%	77.6%
	Ī	12th	43.2%	64.3%
(e) Misusing prescription drugs	Average Difference:	8th	96.4%	94.4%
	+2.1%	10th	98.0%	92.1%
		12th	90.4%	91.9%
(f) Using other illegal drugs	Average Difference:	8th	97.9%	98.6%
	-0.8%	10th	97.0%	96.4%
		12th	93.2%	95.4%
(5-6) % Perceive as Great Risk		Grade	Saunders 2018	Nebraska 2021
(a) Smoking 1 or more packs of cigarettes daily	Average Difference: +6.2%	8th	60.7%	58.2%
		10th	75.8%	59.9%
	Ī	12th	59.5%	59.4%
(b) Taking 1 or 2 drinks of alcohol nearly every day (Taken from	Average Difference:	8th	24.3%	85.4%
Peer Views)	-47.5%	10th	28.3%	68.6%
	Ī	12th	15.1%	56.2%
(c) Having 5+ drinks of alcohol 1 or 2 times a week	Average Difference:	8th	35.7%	37.3%
	-1.4%	10th	40.4%	33.7%
		12th	20.3%	29.6%
(d) Smoking marijuana 1 or 2 times a week	Average Difference:	8th	40.3%	46.8%
	-9.4%	10th	30.6%	33.4%
	[12th	4.1%	23.1%
(e) Misusing prescription drugs	Average Difference:	8th	56.4%	56.3%
	+1.8%	10th	66.3%	60.1%
		12th	60.8%	61.6%

Peer-Individual		Prevalence Rates		
		Grade	Saunders 2018	Nebraska 2021
(7) % Involved in a Gang	Average Difference:	8th	4.3%	2.6%
	+1.0%	10th	4.0%	3.5%
		12th	4.1%	3.4%

Bullying		Prevalence Rates			
(8) % Bullied within Past 12 Months		Grade	Saunders 2018	Nebraska 2021	
(a) Physically	Average Difference:	8th	33.6%	27.5%	
	+3.0%	10th	16.2%	15.3%	
		12th	12.2%	10.3%	
(b) Verbally Average Difference +9.2%	Average Difference:	8th	63.6%	51.3%	
	+9.2%	10th	50.5%	42.3%	
		12th	44.6%	37.4%	
(c) Socially	Average Difference:	8th	57.9%	43.4%	
	11.4%	10th	51.5%	39.1%	
		12th	45.2%	37.8%	
(d) Electronically	Average Difference:	8th	32.4%	22.5%	
	+8.1%	10th	29.6%	21.4%	
		12th	25.0%	18.9%	

Family		Prevalence Rates		
(9) % Parents would think wrong		Grade	Saunders 2018	Nebraska 2021
(a) Smoking cigarettes	Average Difference:	8th	97.9%	98.1%
	-1.2%	10th	98.0%	97.1%
		12th	91.9%	96.2%
(b) Using smokeless tobacco	Average Difference:	8th	98.6%	98.0%
	-2.3%	10th	98.0%	96.7%
		12th	86.3%	95.1%

Family			Prevalence Rate	S
(9) % Parents would think wrong		Grade	Saunders 2018	Nebraska 2021
(c) Having 1 or 2 drinks of alcohol nearly every day	Average Difference:	8th	92.8%	94.1%
	-1.1%	10th	93.9%	90.2%
		12th	78.4%	84.1%
(d) Smoking marijuana	Average Difference:	8th	94.3%	96.9%
	-2.9%	10th	92.9%	91.9%
		12th	81.1%	88.3%
(e) Misusing prescription drugs	Average Difference:	8th	97.9%	97.8%
	+0.8%	10th	100%	97.6%
		12th	97.3%	97.5%
(10) % Agree or Strongly Agree		Grade	Saunders 2018	Nebraska 2021
(a) Clear substance use rules	Average Difference: N/A	8th	-	66.8%
		10th	-	68.7%
		12th	-	71.3%
(11) % Sort of Easy or Easy to Obtain		Grade	Saunders 2018	Nebraska 2021
(a) Beer, wine, hard liquor	Average Difference:	8th	37.4%	31.6%
	+10.9%	10th	61.2%	47.8%
		12th	71.6%	58.1%
(b) Marijuana	Average Difference:	8th	14.4%	9.5%
	+17.4%	10th	39.8%	25.9%
		12th	70.3%	37.0%
(c) Prescription drugs for non-medical use	Average Difference:	8th	24.5%	16.9%
	+10.4%	10th	27.6%	19.7%
		12th	36.5%	20.7%

Protective Factors

School			Prevalence Rates	;
(12) % Agree or Strongly Agree		Grade	Saunders 2018	Nebraska 2021
(a) Feel safe Average Difference: +0.2%	8th	90.7%	88.6%	
	+0.2%	10th	88.1%	86.7%
		12th	86.5%	89.4%
(b) Adult in school who listens Average Difference:	8th	85.0%	85.8%	
	-3.2%	10th	85.1%	83.7%
		12th	78.4%	88.7%

Family			Prevalence Rates	S
(13) % Agree or Strongly Agree		Grade	Saunders 2018	Nebraska 2021
(a) Adult at home who listens Average Difference: +2.3%	8th	90.0%	85.2%	
	+2.3%	10th	88.9%	83.4%
		12th	79.7%	83.2%
(b) Help for personal problems Average Difference: -0.2%	8th	87.1%	85.2%	
	-0.2%	10th	89.9%	83.4%
		12th	74.3%	83.2%

Source: Risk and protective factor data came from the Bureau of Sociological Research, https://bosr.unl.edu/projects/sharp/nrpfss/county-level-data/, Nebraska Risk and Protective Factor Student Survey Results.

System Improvement: Investing in the Juvenile Justice System Saunders County

System Improvement programs do not work directly with youth, but rather support the programs, agencies and initiatives that do the direct work. This includes, but is not limited to, grant writers, coordinators, evaluators, training/quality improvement programs, and data collection. System Improvement also included backbone support organizations, which are organizations or agencies that serve as the backbone for the entire initiative, coordinating participating organizations and agencies, facilitating technology and communications support, logistical and administrative details, and data collection and reporting.

Saunders County received funding and reported the following activities into the Nebraska Juvenile Case Management System between July 1, 2020, through June 30, 2022.

Administrative Support	Saunders County did not report any activity in this category.	\$
Training/Quality Improvement	Saunders County reported one activity in this category.	Ť
Evaluation	Saunders County did not report any activity in this category.	
Data	Saunders County did not report any activity in this category.	
Community Engagement	Saunders County did not report any activity in this category.	
Grant Writing	Saunders County did not report any activity in this category.	QQQ
Support	Saunders County did not report any activity in this category.	

Trainings

Title	FY	Description	Attendance	Hours
Peer Mediation – Middle School	20-21	Training was completed on 3/30/2020. The topic of this webinar was Peer Mediation Training.	27	10

This project is supported by Contract CC-24-737 awarded by the Nebraska Crime Commission. Points of view or opinions contained in this document are those of the author(s) and do not necessarily represent the official position or policies of the Nebraska Crime Commission or the Community-based Juvenile Services Aid Program.



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Appendix C:



Saunders County In-Home Therapy

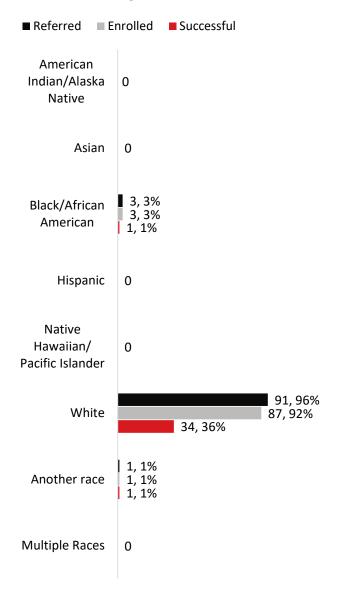
Saunders County | July 2020-June 2022 | **Mental Health**

Youths Referred

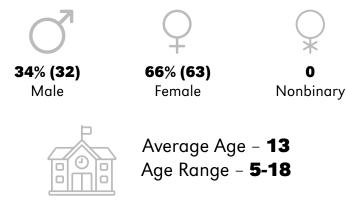
Enrolled

Successful

Program Involvement by Race and Ethnicity



Gender and Age of Youths Referred



Program Population Compared to Saunders County's Youth Population

- American Indian/Alaska Native
- Black/African American
- Native Hawaiian/Pacific Islander
- Another Race/Multiple

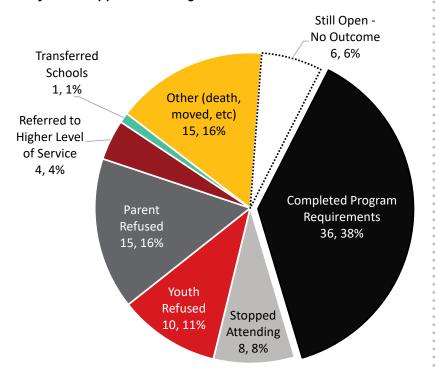
3%

- Asian
- Hispanic

- White
- 3% 1% Saunders 92% County The program's referrals were generally reflective of the county's youth population. Program 96%

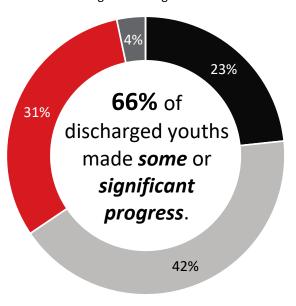
Discharge Reasons

38% of youths referred to the program were enrolled and successfully completed the program. Cases not successfully discharged were typically because the youth or parent refused, the youth stopped attending, or for other reasons.



Progress at Discharge

- Significant Progress 21
- Some Progress 38
- No Progress 28
- Some Regression 3
- Significant Regression 0



Youths' Future System Involvement (for 89 closed cases)¹

36 Successful Closed Cases



Offenses

0



law **Violations**

0



Probation

0



Detention

0

53 Unsuccessful/Other Closed Cases



Status Offenses

0



law **Violations**

1 2%



Probation

3 6%



Detention

¹ Six cases were not included in FSI calculations because they remain open (i.e., no discharge date).

2024 Program Evaluation²





Needs Attention





Promising





√₊ Working Well



Cannot be Assessed

Criteria the Program Met	Process/Outcome		
Has over 80% of data on process and outcome measures entered.	Meets Data Standards		
Program's population is reflective of county's population.	Program Population		
Closes fewer than 40% of cases successfully.	Successful Cases		
Between 40% and 80% of youths enrolled made "some" or "significant progress" by discharge.	Progress at Discharge		
Fewer successfully closed cases had FSI than unsuccessful/other closed cases in all FSI categories.	Future System Involvement		

Overall Program Rating

Ineffective



² For full evaluation criteria, see Mental Health Programs Evaluation Matrix on the Evidence-based Nebraska Website.

Saunders County In-Home Therapy program is rated as *promising to effective*. The youths referred to the program were generally reflective of the Saunders County youth population. Just under 40% of youths referred (36 or 38%) successfully completed program requirements. The other closed cases were discharged because the youth or parent refused (25 or 28%), the youth stopped attending (eight or 8%), or for other reasons (e.g., referred to higher level services, transferred schools, moved, etc.). However, six cases (6%) remain open with no discharge reason or outcome provided. For the youths who were discharged, around two thirds of youths (59 or 66%) made some or significant progress. The remaining discharged youths either made no progress by discharge (28 or 31%) or experienced some regression (three or 4%). Finally, the program was very effective in preventing Future System Involvement (FSI; i.e., status offense or law violation court filings, probation, or detention) for the youths who successfully completed the program, compared to those whose cases were not successfully closed. None of the successful youths had any court filings, probation involvement, or admissions to detention after being discharged from the program.

Recommendations

Saunders County In-Home Therapy program should examine why a fairly large number of cases were discharged because the youth or parent refused (25 or 28%), the youth stopped attending (eight or 8%), or for other reasons (e.g., referred to higher level services, transferred schools, moved, etc.). Conducting a brief survey while the youth is attending may be informative for improving services and increasing the number of youths who successfully complete the program requirements. Additionally, the program should examine why some youths made no progress by discharge (28 or 31%) or experienced some regression (three or 4%). If there are commonalities amongst youths who fail to make progress, the results may help the program better serve those youths and families. All youths who successfully completed the program made some or significant progress by discharge. This, coupled with the reduced FSI for youths successfully completing the program, indicate the program could have a greater impact by serving more youths and increasing successful case closures.



Saunders County Youth Services | Family Support Services

Saunders County | July 2020-June 2022 | Family Support

17

Youths Referred

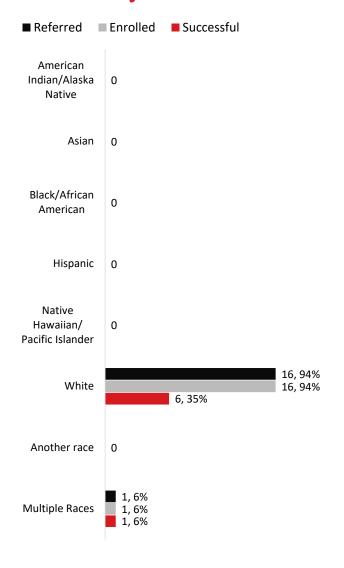
17

Enrolled

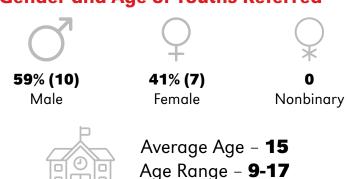
7

Successful

Program Involvement by Race and Ethnicity

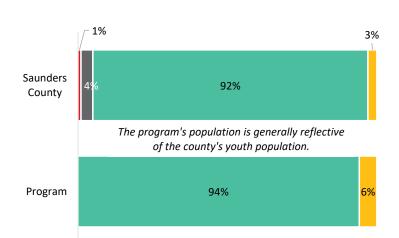


Gender and Age of Youths Referred



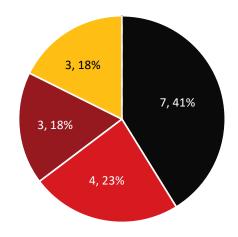
Program Population Compared to Saunders County's Youth Population

- American Indian/Alaska Native
- Asian
- Black/African American
- Hispanic
- Native Hawaiian/Pacific Islander
- White
- Another Race/Multiple



Case Outcomes

- Completed Program Requirements
- Stopped Attending
- Youth Refused
- Parent Refused
- Family Plans to Follow Through
- Transferred Schools
- Other (moved away/death/etc)



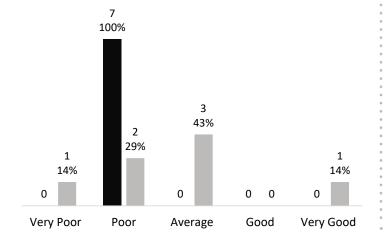
41% of families referred to the program were enrolled and successfully completed the program. Most cases were unsuccessfully discharged because the youth refused (24%) or for another reason (18%). Three families plan to follow through with the program.

Family Outcomes for Successful Cases

Family Function

The mean score for successful cases on family function improved from poor during pre-enrollment to average post-intervention.

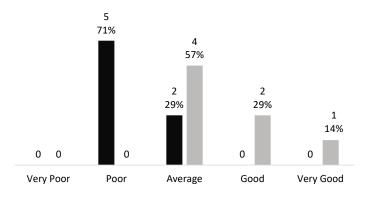
■ Family Function Pre ■ Family Function Post



Family Communication

The mean score for successful cases on family communication substantially improved from poor during pre-enrollment to good post-intervention.

■ Family Communication Pre ■ Family Communication Post



Youths' Future System Involvement

7 Successful Closed Cases



Offenses

0

Law

0





0

Detention 0

10 Unsuccessful/Other Closed Cases



Status

Offenses

0







Violations Probation

> 1 10%

Violations Probation

Detention

2024 Program Evaluation¹





Needs Attention





Promising





Working Well



Cannot be Assessed

Criteria the Program Met	Process/Outcome
Has over 80% of data on process and outcome measures entered.	Meets Data Standards
Program's population is reflective of county's population.	Program Population \(\sqrt{+} \)
Closes between 40% and 80% of cases successfully.	Successful Cases
For cases successfully closed, family function and family communication both improved compared to pre-intervention.	Family Outcomes
Fewer successfully closed cases had FSI than unsuccessful/other closed cases in all FSI categories.	Future System Involvement

Overall Program Rating

Ineffective

Promising



¹ For full evaluation criteria, see Family Support Programs Evaluation Matrix on the Evidence-based Nebraska Website.

Saunders County Youth Services' Family Support Services program is rated as *effective*. The program's population was reflective of the Saunders county youth population, as the majority of the county's youths are White. Over 40% of the families referred successfully completed program requirements. For families who successfully completed the program, family function improved from pre-enrollment to post-intervention and family communication substantially improved. The program was also effective in preventing Future System Involvement (FSI; i.e., status or law violation court filings, probation, or detention) for the successful youth compared to cases closed unsuccessfully/for other reasons. However, caution is advised when interpreting FSI due to the small number of successful cases available for comparison.

Recommendations

Saunders County Youth Services' Family Support Services program should focus on increasing the proportion of youths and families successfully completing the program. To accomplish this, the program should consider a survey with families who refuse services or close for another reason. We acknowledge that this may be difficult data to obtain, but incentivizing involvement in the program may prove an effective approach.



Youth Services | School Based Behavioral Health Program

Saunders County | July 2020-June 2022 | Mental Health

105

Youths Referred

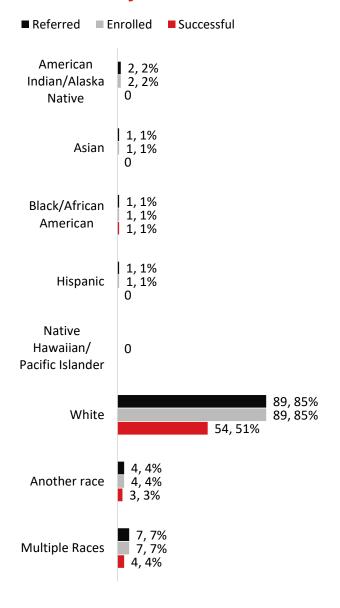
105

Enrolled

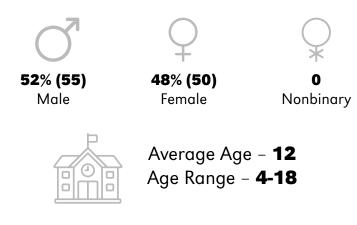
62

Successful

Program Involvement by Race and Ethnicity

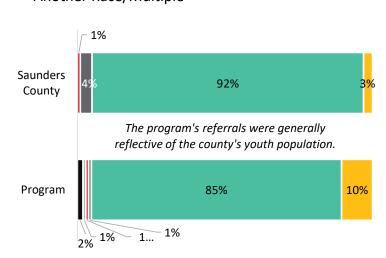


Gender and Age of Youths Referred



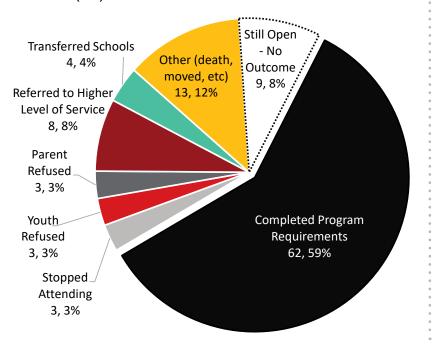
Program Population Compared to Saunders County's Youth Population

- American Indian/Alaska Native
- Asian
- Black/African American
- Hispanic
- Native Hawaiian/Pacific Islander
- White
- Another Race/Multiple
- _ ******



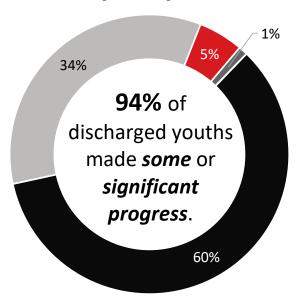
Discharge Reasons

59% of youths referred to the program were enrolled and successfully completed the program. Most cases not closed successfully were closed for other reasons (12%) (e.g., the youth moved away) or the youth was referred to a higher level of service (8%).



Progress at Discharge

- Significant Progress 57
- Some Progress 33
- No Progress 5
- Some Regression 1
- Significant Regression 0



Youths' Future System Involvement (for 96 closed cases)¹

62 Successful Closed Cases









0



Status Offenses



Offenses

0

Violations 0

Probation

0

Detention

0

Law **Violations**

34 Unsuccessful/Other Closed Cases

3%

Probation

3%

Detention

¹ Nine cases were not included in FSI calculations because they remain open (i.e., no discharge date).

2024 Program Evaluation²





Needs Attention





Promising





Working Well



Cannot be Assessed

Criteria the Program Met	Process/Outcome
Has over 80% of data on process and outcome measures entered.	Meets Data Standards
Program's population is reflective of county's population.	Program Population V+
Closes between 40% and 80% of cases successfully.	Successful Cases
Over 80% of youths enrolled made "some" or "significant progress" by discharge.	Progress at Discharge
Fewer successfully closed cases had FSI than unsuccessful/other closed cases in all FSI categories.	Future System Involvement

Overall Program Rating

Ineffective

Promising



 $^{^2}$ For full evaluation criteria, see Mental Health Programs Evaluation Matrix on the $\underline{\text{Evidence-based Nebraska Website}}$.

Saunders County's Youth Services School Based Behavioral Health Program is rated as *effective*. The youths referred to the program were generally reflective of the Saunders County youth population. Just under 60% of youths referred (62 or 59%) successfully completed program requirements. The other closed cases were discharged because the youth stopped attending, refused services, or for other reasons (e.g., referred to higher level services, transferred schools, moved, etc.). However, nine cases (8%) remain open with no discharge reason or outcome provided. For the youths who were discharged, nearly all youths (90 or 94%) made some or significant progress. The remaining six discharged youths made no progress by discharge (five or 5%) or experienced some regression (one or 1%). Finally, the program was very effective in preventing Future System Involvement (FSI; i.e., status offense or law violation court filings, probation, or detention) for the youths who successfully completed the program, compared to those whose cases were not successfully closed. None of the successful youths had any court filings, probation involvement, or admissions to detention after being discharged from the program.

Recommendations

Saunders County's Youth Services School Based Behavioral Health Program may wish to examine why some cases were discharged because the youth stopped attending, refused services, or for other reasons (e.g., referred to higher level services, transferred schools, moved, etc.). Conducting a brief survey while the youth is attending may be informative for improving services and increasing the number of youths who successfully complete the program requirements. Additionally, the program should confirm the closure reasons on nine cases (8%) that remain open with no discharge reason or outcome provided. The positive progress and reduced FSI for youths successfully completing the program indicate the program could have a greater impact by serving more youths and increasing successful case closures.



Saunders County Attorney | ARRIVE

Saunders County | July 2020-June 2022 | Truancy

103

Youths Referred

26%

Monitor Only

101

Enrolled

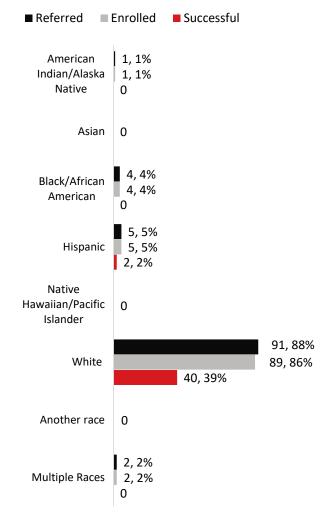
42

Successful

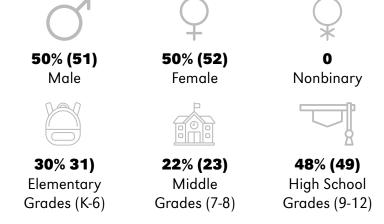
74%

Truancy Intervention

Program Involvement by Race and Ethnicity

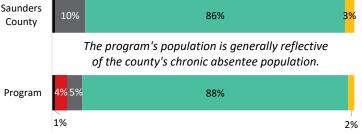


Gender and Grades of Youths Referred



Program Population Compared to Saunders County's Chronic Absentee Population



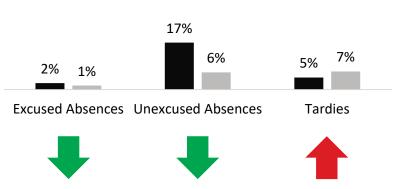


Outcomes for Successful Cases

Change in Attendance

Total absenses declined by 12% post-intervention. Tardies increased by 2%.

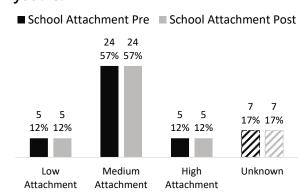
■ Absences Pre ■ Absences Post



Note: The overall attendance change was statistically significant.

Change in School Attachment

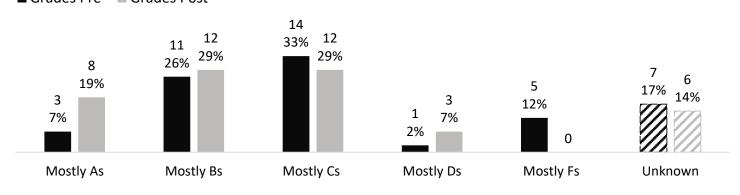
Levels of school attachment did not change from pre-enrollment to postintervention for the successful youths. Attachment was unknown for 17% of youths.



Change in Grades

Student grade outcomes improved after the program. While 12% of students had mostly Fs prior to enrollment, none had mostly Fs afterwards. Students with mostly As increased by 12% after completing the program.

■ Grades Pre ■ Grades Post



Youths' Future System Involvement (for 99 closed cases)¹

Status Law Offenses Violations Probation Detention O O O O

42 Successful Closed Cases

Status Law Offenses Violations Probation Detention 1 2 3 1 2% 4% 5% 2%

57 Unsuccessful/Other Closed Cases

¹ Four cases were not included in FSI calculations because they remain open (i.e., no discharge date).

2024 Program Evaluation²





Needs Attention





Promising





√₊ Working Well



Cannot be Assessed

Criteria the Program Met	Process/Outcome	
Has more than 80% of data on attendance measures.	Meets Data Standards	
Receives referrals for youths proportionate to the rate of chronic absenteeism in county.	Program Population	
Closes between 40% and 80% of cases successfully.	Successful Cases	
Attendance significantly improved during the post-enrollment period.	Impacts on Absences	
Youths successfully discharged demonstrated either higher school attachment or higher grades post-intervention.	School Outcomes	
Fewer successfully closed cases had FSI than unsuccessful/other closed cases in all FSI categories.	Future System Involvement	

Overall Program Rating

Ineffective

Promising



² For full evaluation criteria, please see the Absenteeism Program Evaluation Matrix on the Evidence-based Nebraska Website.

Saunders County Attorney's ARRIVE program is rated as *effective*. The program served youths from all racial/ ethnic groups overrepresented in the county's chronic absentee population. For youths successfully discharged from the program, overall attendance significantly improved post-intervention. Youths who successfully completed the program also demonstrated improved grades after enrollment in the program. Finally, the program was very effective in preventing future system involvement (FSI; i.e., court filings, probation, or detention) for the youths who successfully completed the program, compared to those whose cases were not successfully closed.

Recommendations

While an effective program, we recommend ARRIVE concentrate on increasing the proportion of youths successfully completing the truancy program. The positive school outcomes for youths successfully completing the program indicate the program could have a greater impact by serving more youths. To accomplish this, the program may survey youths/families who were not successfully discharged about their satisfaction with program and where the program could have served them better. Implementing changes based on the results of such surveys could strengthen the program's ability maintain youths successfully through the program. Finally, we acknowledge that we are unable to determine potential reasons why cases are closed unsuccessfully without assessment tool findings for youths referred and enrolled in ARRIVE. Assessments can identify youths service needs and results can be used to assess whether youths are receiving appropriate treatment.

