

Saline County

Comprehensive Youth Services Plan

July 1, 2025 – June 30, 2030

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Section I: Executive Summary

In preparing this comprehensive plan, information was gathered from several sources and referred to the previous five-year community plan in which priorities in the county have remained the same.

Information from SHARP:

Nebraska Risk and Protective Factor Student Survey Results for 2023 prepared for Saline County. This survey addresses substance use, transportation safety, violence, bullying and mental health, nutrition and physical activity, feelings and experiences at home, school and in the community.

2023-2024 AQuESTT Classification Report for Crete Public Schools from Nebraska state Department of Education

This data recognizes proficiency in English, chronic absenteeism and graduation rate.

The previous five-year community plan was referred to while looking at priorities in the county which remain the same as in preceding plans.

Organization Priority#1: Strengthen collaboration within the county for juvenile services, to include public organizations, private organizations, government entities and all interested parties.

Issue Based Priority #1: Support the current Juvenile Diversion Program

Issue Based Priority #2: Maintain a system of school-based mental health services for students

Issue Based Priority#3: Support Alternatives to Detention for youth to decrease costs to the county

Section II: Introduction

Community Team: Background, Formation, and Purpose

Description of Team:

The Saline County Juvenile Justice Support Team was established in 2015 to enable grant funding from the Nebraska Crime Commission and consists of Law Enforcement, Public School Administrators, County Attorney, Probation, Juvenile Judge, Mental Health Professionals. The role of the community team is to provide input and feedback on issues facing our youth in the community, to provide any data, needed services/programming for future or current projects.

Description of the Planning Process:

Engaging the community team has been difficult and has not met quarterly for quite some time. Information has been gathered through public resources (internet) or obtained through the County Attorney and the Clerk of the Court of Saline County. Information for the 2025-2030 community plan started in March of 2025. Most of the data contained in this plan was acquired from public information. The Program Director selected the information to include as planning meetings were not productive due to low or no attendance/input from community team supporters. The priorities for the plan have not changed since 2015 and concentrates mostly on the diversion program and how best to serve those youth from going through the court system.

List of Team Members/Contributors

Courts:

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Agency Representative:

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County Elected Official:

Phil Hardenberger Board of Commissioners, Chair commissioner2@salinecountyne.gov
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Other:

Anita Stougard Diversion, Prog. Director astougard@salinecountyne.gov

Community Description

Saline County spans 576 square miles and is in Southeast Nebraska and consists largely of rural farms, one city of the first-class, two cities of the second-class and five villages. As of 2023 Saline County has a total population of 14,555.

Saline County's first settlers homesteaded along the bank of the Big Blue River in what is now the City of Crete, the county's largest city with a population of 7,462, with significant ethnic changes. Today, the original home of the pioneers is called "The Maples" and is part of the expansive Benne Museum complex which offers Saline County youth an opportunity to experience life on the Prairie as it was in the late nineteenth century.

U.S. Highway 6 transits Nebraska and passes through Saline County. Nebraska Hwy 15 is an important north-south route connecting Saline County to the cities of Seward and Fairbury. In addition to these, Nebraska Highways 103 and 33 connect Saline County to the metropolitan area of Lincoln to the Northeast.

There are an exceptional number of lakes and public recreation areas readily accessible to the people of Saline County. Among these are: Blue River State Recreation Area, Bluestem, Olive Creek, Walnut Creek Reservoir, and Willard Meyer Lake.

Activities for youth include school clubs/activities, and sports. School activities are a main source of recreation for many Saline County students. Saline County youth also enjoy church activities, 4-H activities, hunting, fishing and taking part in extramural sports. In addition, there are movie theatres, swimming pools, tennis courts, volleyball, bowling, golf and campgrounds throughout the county. There are also many public libraries located within Saline County. Several community-based summer events and activities include Czech Days, Saline County Fair, Old Settlers' picnic, and Fourth of July Celebrations. These events can be a single day event to an entire week of activities.

The 2024 projected population for Saline County is 14,562. This projection assumes a no change, consistent with the population change from 2022 to 2023 according to the US Census Bureau's 2023 Population Estimates Program. This makes Saline County the 20th most populated county in the state of Nebraska out of 93 counties. 15.9% of the population is living with severe housing problems in Saline County. From 2014 to 2023, this grew 6.61%. The largest racial or ethnic groups living below the poverty line in Saline County is White, followed by Hispanic and then 2 or More races. At present 9.2% of Saline County families live in poverty, which is a 3% decrease from 2014-2023. 90.2% of the residents in Saline County are U.S. citizens.

13.2% of county residents under the age of 65 are uninsured, 54% have employee plans, 9.55% are on Medicaid, 10.6% on Medicare, 12.5% non-group plans, and 1.62% have military or VA plans.

Saline County's economy employs 7.2k people and is a mixture of agriculture, industry, social services and local commercial businesses. Major employers: Smithfield Foods, Nestle Purina,

Bunge Milling, Doane University, Crete Area Medical Center, Dorchester Farmer's Cooperative and Crete Public Schools.

Statistical Summaries:

As of 2024, Saline County has a population estimate of 14,562 with a median age of 38.6 years. There are 5.13k households and a median household income of \$71,104.

In 2022 the median property value in Saline County was \$155,800 and the homeowner rate was 73.8%.

Between 2021 and 2022 the population declined from 14,395 to 14,275, a -0.834% decrease and its median household income grew from \$58,011 to \$71,104, a 22.6% increase.

In 2023 the per capita income was \$32,563. The average car ownership in Saline County was 2 cars per household and shows an average of 22 minutes commuting to work, and most people drove alone to work.

The largest ethnic groups in Saline County are White (non-Hispanic) 67.3%, followed by Hispanic 27.1%, and Asian 2.94%

7% of population is under 5 years of age, 19% are between 5-17 years of age, 22% are between 19-34 years of age, 20% are between 35-49 years of age, 17% are between 50-64 years of age and 14% are 65 & over.

9% of persons in Saline County are living in poverty with 87% of food insecure children in households with incomes below 185 Federal Poverty Line. 41% of children in low-income families (under 200% of Federal Poverty Line). 16% children living in poverty, 12% child food insecurity rate. This can be attributed to the low minimum wage of \$7.25, lack of housing for low-income families. 28.4% of households are comprised of a single parent with children under the age of 18. This is an increase of 2.2% over the last 2 years.

Saline County shows 68% Labor Force participation, with 2.1% unemployed which is lower than the state at 2.7%, 6% self-employed, 5% Ag. Industry Employment. 28% employed in Management, Business, Science & Arts, 17% Service, 15% Sales & Office, 13% Natural Resources (AG), Construction & Maintenance and 26% Production, Transportation & Material Moving.

There are 4 public schools located in the county providing primary and secondary education. There is also one private school which offers primary education. Crete, NE (largest city in county) consists of Elementary K-2nd grade, Intermediate School 3-5th grade, Middle School 6-8th grade and the high school. There is also St. James Elementary which is a private elementary school consisting of PK-6th grade. Friend, NE has 1 school comprising K-12th grade, Dorchester, NE has 1 school comprising K-12th grade and Wilber, NE has 1 school which is also K-12th grade.

For school year 2023-2024, there are 3,461 students currently enrolled in Saline County.

Female=1,612 (46.57%)

Male=1,849 (53.42%)

Crete Public School District is the largest in the county with an enrollment of 2,268 students and makes up 65.53% of enrolled students in the county (PreK – 12th grade). Additional services for students will sometimes take place in off-site areas and include Success Academy (serves students in grades 9-12), Adult Basic Education, General Equivalency Diploma, English as a Second Language, Even Start and preschool programs.

Below is a representation of the ethnicity regarding Saline County students (preK-12th grade).

1.6% Asian (54)

47% Hispanic (1,645)

47% White (1,640)

0.3% American Indian/Alaskan Native (12)

0.8% Black or African American (29)

0.5% Native Hawaiian/Pacific Islander (19)

1.8% Two or More Races (62)

2023-2024 school year saw 56% proficiency in ELA as compared to the state at 59%, 61% proficiency in math compared to the state of 59%, and 77% proficiency in science compared to the state at 74%, an attendance rate of 93.05% as compared to the state at 92.59%, a chronic absenteeism rate of 19.08% which is less than the state at 21.19%, and 18.59% of students were High Ability Learners as compared to the state at 13.37%. Graduation rate was 86%.

2023-2024 school year saw 60.98% of enrollments participated in free/reduced lunch program which is higher than the state at 51.80%.

In a collaboration effort among the community and the Food Bank of Lincoln, the Backpack program provides food for a weekend to over 100 families in the community. Each week that school is in session, a qualifying student can take a backpack full of food home for their family. Qualifying students would be those who receive free/reduced lunch. The Backpack program is a way to help these students and their families until student's return to school where they know they can have breakfast or lunch. For students who rely on school provided breakfast and lunch, the weekend can create hungry stomachs. A program like this could help bridge that gap and ensure kids have access to nourishment when school is out.

Saline County is also served by Doane University, a Liberal Arts and Science College, now situated within the corporate limits of the city of Crete, NE. There are other higher education opportunities in the vicinity of Saline County. Southeast Community College campuses located in Beatrice, Milford and Lincoln. The University of Nebraska-Lincoln, Nebraska Wesleyan, Union College and Bryan College of Health Services.

Approximately 79.8% of residents of Saline County aged 25+ have a high school diploma

Approximately 20.1% of residents of Saline County aged 25+ have a bachelor's or higher degree

Identify Risk Factors:

There is a growing concern for the use of alcohol, tobacco and marijuana among 8th, 10th and 12th graders, as well as electronic vapor use among these grades as well. 10th and 12th grade reported these substances as easy or very easy to obtain.

10th graders reported 20% for cigarettes and electronic vapor, 37% for alcohol
12th graders reported 36% for cigarettes, 50% for electronic vapor, 42% for beer, wine, hard liquor and 36% for marijuana

Both grades indicated obtaining these substances from a family member or friend, vape/tobacco shop, got it at a party or gave someone money to buy it for them.

17.5% of 8th graders rode in vehicle driven by someone who had been drinking alcohol, and 12th graders reported 18.8% for the same. 12.5% of 12th graders reported driving a vehicle when they had used marijuana.

The survey does indicate that in all age groups, most students would go to their parent(s) or caregiver if the student felt their substance use was a problem.

Crete Public Schools has had a concern with students using vaping devices containing either nicotine or THC. Since implementing random drug testing, this number has decreased by 50% or more in the last year according to CPS Superintendent, Joshua McDowell.

Saline County Diversion Program sees a high number of referrals to diversion for MIP.

Distracted driving

Is another concern, with 51.6% of drivers in 10th grade saying they talked on a cell phone while driving, and 58.1% had texted or used an app on a cell phone while driving. Among 12th grade drivers 77.8% had talked on a cell phone while driving and 84.2% had texted or used an app on a cell phone while driving.

Bullying

Shows concern with 8th grade students reporting any form of bullying at 64.3%, 10th grade students at 46.3% and 12th grade students at 60%. Verbal and social bullying were the most common among 8th, 10th and 12th grades. These percentages are all higher than the state level percentages.

Mental Health

Shows concerns with 12th graders when it comes to losing sleep, and feeling depressed, at 35% and 40% respectively. 8th graders show feeling depressed at 35.7%, which is higher than the state level at 32.5%

All grades show concern when it comes to reports of difficulty concentrating at 40% for 8th grade (higher than the state level at 33.5%), 22.9% for 10th grade, and 35.7% for 12th grade (higher than the state at 33%)

10th graders reported “yes” in regards to poor mental health at 29.3% during the past 12 months. This could include stress anxiety and depression.

Below is information from the 2021 Community Health Needs Assessment Report prepared by Crete Area Medical Center in collaboration in part by Public Health Solutions. The communities served include the Cities of Crete, Friend, Wilber (largest communities) and Saline County

Healthcare is provided in Crete by Crete Area Medical Center, Crete Medical Clinic, and Saline Medical Specialties. Crete Area Medical Center also operates the Wilber Medical Clinic in Wilber and the Friend Medical Clinic in Friend. The Friend Community Healthcare System also provides healthcare for Saline County. In addition to these healthcare organizations, Public Health Solutions District Health Department serves a five-county area in the region, which includes Saline County.

Crete Area Medical Center (CAMC), a subsidiary of Bryan Health, features 24 private patient rooms, two surgery suites, labor and delivery services, a wide variety of specialty services, physical, occupational therapy and cardiac rehabilitation space, and an emergency department. The hospital serves approximately 300 inpatients per year with approximately 70,000 outpatient visits. Crete Area Medical Center delivers approximately 85 babies per year, provides care to over 3,000 Emergency Room visits, and performs 375 surgeries annually. In addition to hospital care, Crete Area Medical Center family practice clinics are fully staffed Rural Health Clinics that provide primary care to the residents of Crete and surrounding areas.

The Crete Medical Clinic provides an estimated 19,000 visits per year, Wilber Medical Clinic provides an estimated 4,500 visits per year, and Friend Medical Clinic provides an estimated 3,500 visits per year.

Friend Community Healthcare System, located in Friend, provides acute, emergency, and primary care as well as outpatient services and surgery.

Blue Valley Community Action Partnership (BVCA) operates over 30 programs that interact and complement each other. Their programs encompass basic needs, education, family development, health and nutrition (including Women, Infants & Children (WIC)), housing, transportation, and volunteer opportunities.

Public Health Solutions District Health Department (PHS) is a district health department serving Fillmore, Gage, Jefferson, Saline, and Thayer counties. As a health department, it covers a wide range of activities, including immunizations, family and individual health services, community training, community services, and population protection. Public Health Solutions has been in existence since January 2002.

Identified goals of the report:

Increase awareness of behavioral health along with increasing access to behavioral health services

CAMC increased Behavioral Health Services by collaborating with clinicians to provide the services onsite weekly. CAMC also has an established telehealth program to provide emergent Behavioral Health services for individuals arriving in the Emergency Room. Additionally, CAMC has collaborated with the community of Wilber as well as the Wilber Public Schools to create the Suicide Awareness Coalition. The Coalition has created dialogue to assist with the needs to youth regarding suicide prevention and other mental health diagnoses.

Depression screenings have been a focus to measure improvement with the Behavioral Health of the community. Depression screening is successfully completed on 62.8% of patients in 2020, which was an increase from 2019 of 51.3%. CAMC will continue to monitor the completion of depression screenings.

Needs Assessment from report: The following are some of the key findings were carried out by Schmeeckle Research

Stigma around substance misuse makes it difficult for people to acknowledge that they need help and seek opportunities for treatment

People who are seeking help face many barriers to getting substance use and mental health services, including but not limited to: being unable to meet their own basic needs lack of insurance, services are not available or unaffordable, and lack of transportation, additional service availability would benefit most communities, including having mental health and substance use services available that other professional can refer to.

More Alcoholics Anonymous, Narcotics Anonymous, services that are largely or entirely unavailable within the PHS area include inpatient SUD/OD treatment services medication assisted treatment for opioid dependency, and HIV/HCV treatment

Section III: Youth Crime Analysis and Needs

Saline County is very diverse with race and ethnicity. All youth are treated the same regardless of race/ethnicity or gender and all are given equal opportunities.

We don't have an overly large number of youths being served, but those that we do serve are treated with dignity, compassion and respect.

It appears that the concerns of substance use, and mental health continue to be concerns in the county. (There was a higher number of MIP's referred to diversion in FY25 than in previous years).

Having a Behavioral Health Therapist in the Crete Middle School and High School is a benefit to students and parents as there is no cost to them, and sessions take place during the school day. This alleviates the need for missing school to have to go to sessions outside of Crete.

In addition, we are seeing an increase in traffic violations such as misuse of Learner's Permit, excessive speeding (careless/reckless driving), Leaving Scene/Fail to Furnish Information. All these violations are not eligible for STOP class.

A potential solution could be to incorporate some type of Driver Education class for Sophomores in high school. Independent driving lessons are costly and not an option for everyone.

Chronic absenteeism is still something to keep watch on even though it fluctuates from year to year, and the schools in the county seem to be doing a good job at handling it at the school level by addressing those students and asking questions. Bullying in all forms continue to be a problem in the schools. Poverty, housing, and childcare are an issue in the county. Childcare is unaffordable for a lot of families and there are fewer childcare facilities, as more are closing their doors.

These issues all remain consistent in our county as in previous years.

Nebraska Juvenile Justice System Statistical Annual Report 2023:

In Saline County there were 46 filings, 24 adjudications

Status Offenses:	Age 14-15; 3 filings, 2 adjudications (6.52%) (8.33%)
Misd Offenses:	Age 14-15; 12 filings, 6 adjudications (26.08%) (25%) Age 16; 15 filings, 7 adjudications (32.60%) (29.16%) Age 17; 9 filings, 5 adjudications (19.56%) (20.83%)
Felony Offenses:	Age 14-15; 3 filings, 2 adjudications (6.52%) (8.33%) Age 16; 2 filings, 1 adjudication (4.34%) (4.16%) Age 17; 2 filings, 1 adjudication (4.34%) (4.16%)

All Offenses by Gender: Female: 12 = 25.53%
Male: 35 = 74.46%

All Offenses by Race/Ethnicity: Black: 3 = 6.38%
Hispanic: 22 = 46.80%
White: 19 = 40.42%
Unknown: 2 = 4.25%

In Saline County there were 22 juveniles placed on probation

Out of Home (7): Age 14-15: 1 = 14.28%
Age 16: 3 = 42.85%
Age 17: 3 = 42.85%

Motion to Revoke (1): Age 18: 1 = 4.54%

Probation Revoked (1): Age 17: 1 = 4.54%

Satisfactorily Released (8): Age 14-15: 2 = 9.09%
Age 16: 1 = 4.54%
Age 17: 3 = 13.63%
Age 18: 2 = 9.09%

All Probation by Gender: Male: 15 = 68.18%
Female: 7 = 31.81%

Probation Race/Ethnicity: White: 11 = (50.05)
Black: 1 = (4.54%)
AI/AN: 1 = (4.54%)
Other: 9 = (40.90%)
Hispanic: 9 = (40.90%)
Non-Hispanic: 13 = (59.09%)

Youth Risk Levels and Length of Probation

Youth Starting on Probation

Age Group	JCBR/Low/Moderate Low	JCBI/High
Age: 11-13	2	-
Age: 14-15	10	-
Age: 16	2	5
Age: 17	2	1

Youth Discharged from Probation

Age Group	JCBR/Low/Moderate Low	JCBI/High
Age: 11-13		
Age: 14-15	5	
Age 16	1	1
Age 17	3	1
Age 18	3	3

Average Length of Probation

Age Group	Total Youth	Avg. Length of Probation
Age: 11-13	0	-
Age: 14-15	5	5.5
Age: 16	2	8.0
Age: 17	4	8.4
Age: 18	6	15.5

Youth risk level and length of probation by gender

Youth Starting on Probation

Male:	11 JCBR/Low/moderate low	4 JCBI/High
Female:	5 JCBR/Low/moderate low	2 JCBI/High

Youth risk level and length of probation by gender

Youth Discharge from Probation

Male:	11 JCBR/Low/Moderate Low	4 JCBI/High
Female:	1 JCBR/Low/Moderate Low	1 JCBI/High

Average Length of Probation by Gender

Male:	8.5
Female:	13.8

Section IV: Services and Programs

Available Services:

Diversion Program: Saline County offers a diversion program to youth ages 11-18 (18 if still in high school at time of offense). This program is available to all youth regardless of gender or race/ethnicity if deemed eligible by the County Attorney. This program allows youth offenders of certain crimes from going through the court system. This benefits the offender in that he/she does not have a conviction for the offense on their record once they successfully complete the program. The program provides youth offenders with an alternative to the court system by providing opportunities to learn and exercise positive life skills. The program includes one day of an educational session tailored to the individual participant risks and needs, and community service. All participants contracts will be developed with their input and taking into account cultural considerations.

Blue Valley Behavioral Health, Inc.: Provides Juvenile Substance Use Outpatient Treatment (Individual/Family), Adult Substance Use Evaluation, Adult Substance Use Outpatient Treatment (Individual), Juvenile Substance Use Evaluation

Cazares Counseling, LLC: Provides Adult Co-Occurring Evaluation, Adult Matrix Evaluation, Adult Mental Health Evaluation, Adult Mental Health Outpatient Counseling (Individual), Adult Substance Use Addendum, Adult Substance Use Evaluation, Adult Substance Use Outpatient Treatment (Individual)

Crete Area Medical Center: Provides Juvenile Mental Health Evaluation, Juvenile Mental Health Outpatient Counseling (Individual/Family)

Quality Life Counseling: Partnership with Crete Schools to serve children in all 4 school buildings. Counseling for individuals and families. Referrals are made by both school psychologists and teachers. Crete provides the space and everything else is provided by QLC.

Family Service Lincoln: Provides a Behavioral Health Therapist to Crete Middle School and Crete High School. Partnership with the Saline County Diversion Program in which grant funding helps with hourly rate, the school also contributes a portion to hourly costs as well. Bilingual counseling services for individuals and families. Referrals are made by school administration, psychologists and teachers. Crete provides the space and Family Service Lincoln provides the counselor.

Teammates Mentoring Program – Crete: Provides mentoring youth ages 8-18 who may be struggling with low achievement, low attachment and low literacy.

Beyond School Bells: Support for afterschool and summer learning. Provides grant and technical support to the Crete Public Schools Community Learning Centers to provide high-quality afterschool and summer learning opportunities. The Crete CLC's provide high-quality STEM and arts activities to enrich learning.

Rooted in Relationships: Nebraska Children has provided grant funds, ongoing training, planning facilitation and implementation support for a community-owned initiative to improve the social-emotional outcomes of the area's children, from birth to age 8. Also serves Gage, and Jefferson counties.

Sixpence Early Learning Program: A partnership between Crete Public Schools, Blue Rive Child Development Center, Public Health Solutions District Health Department, Crete Area Medical Center, ESU #6, and Blue Valley Behavioral Health. Crete Public Schools Young Parent Program is funded through an access expansion grant serving children and their teen parents through home visitation, behavioral health support, home-nurse visitations, educational support to complete high school and assistance for entrance into post-secondary.

Close Proximity

Beatrice Child Abuse prevention Council: Serves Gage, Jefferson, Saline and Seward Counties

CASA of Gage County: Thrive Mentoring

The Resolution Center – Gage County: Mediation

Heartland Boys Home – Geneva (Fillmore County): Group Home A

Innocence Freed – Otoe County: Family Support, Juvenile Anger Management Class

Detention and Alternatives to Detention

District #1 probation completes intakes on youth when they are apprehended for serious offenses when there is law enforcement contact. Law enforcement uses a scoring matrix if there is a need for detention services. Youth are transported by the Saline County Sheriff's Office to the out of county detention facilities. Services at Douglas, Lancaster, Saunders County youth facilities or the facility in Norfolk have been used. Youth are then transported back for Court hearings in a timely manner. If alternatives to detention can be utilized, such as electronic monitoring, or community youth coaching, those will be set up with the youth in their home allowing them to remain in Saline County. Funding for services for electronic monitoring or community youth coaching comes from the Saline County Court or funds from the Community-based Juvenile Services Aid Grant. These services are provided through Cedars Youth Services.

According to the data from the **Juvenile Justice Institute:**

In 2022 there were 6 youth enrolled in diversion. This number has increased substantially due to the referral letters for diversion coming directly from the County Attorney's Office and mailed to the youth/parent of their eligibility for the program. In FY24 there were 26 referrals to diversion and that number is continuing to increase.

In 2022 there were 73 filings in Juvenile Court. 15 were placed on probation, with 1 youth booked into Detention. (8)/53.3% Hispanic and (7)/46.7% non-Hispanic

Section V: Priorities and Strategies

Priority 1: Strengthen collaboration and cooperation within the county for juvenile services.

Maintain and continue to develop resources within the community as the needs are identified. Increase engagement of community team supporters to help identify gaps in the community, to increase collaboration of data collection

Strategy 1A: Meetings

Commit to meetings on a quarterly basis or as often as needed. The Program Director, along with the County Attorney's input, will be responsible for scheduling meetings and developing the agenda. Resources needed are a meeting space. It is expected that better relationships will be formed, additional resources can be developed, and youth and families will continue to be served.

Strategy 1B: Reporting/Grant Applications

Program Director will continue to facilitate all aspects of the diversion program including grant applications/acceptance/requests as required or available, as well as entering all financial information into Amplifund.

Priority 2: Support the current diversion program

The Saline County Juvenile Diversion Program is designed for first time offenders. The program operates with referrals and direction from the Saline County Attorney in cooperation with Nebraska Extension in Saline County.

Strategy 2A: Referring all eligible youth

The County Attorney will continue to refer eligible youth to the program. It is expected that there will continue to be a program that will benefit the county in cost savings, as well as the juveniles working to correct and subsequently having their offenses dismissed from their criminal history. This will reduce the entry rate into the juvenile justice system thus benefitting Saline County. Juveniles will receive education, community service, and any other resources as needed.

Priority 3: Support a system of school-based mental health services for students

Mental health, substance use has been identified as concerns in the community.

Strategy 3A: Provide a school-based behavioral health therapist for Crete Middle School and Crete High School.

Mental and Behavioral Health issues can lead to involvement in the criminal justice system.

Strategy 2B: Identification/Intervention

A behavioral health therapist will assess, treat and work with students. Individuals will receive treatment as needed without having to leave school, thus eliminating the cost burden of having to seek services outside of the community/county.

Priority 4: Support Alternatives to Detention

This would be in reference to EM and CYC services for youth prior to adjudication

Strategy 4A: Pre-Adjudication support for probation

Support costs to the county for pre-adjudicated youth on probation and are needing monitoring or family support, and that allow youth to remain in their homes. Offering support for these will help reduce costs to the county for these youth.

Appendix

A. Comprehensive Youth Services Plan Checklist

B. Provider rates for Probation

C. CYC/EM Service Definitions

D. Approval Letter/Minutes from County Board

Comprehensive Youth Services Plan Checklist

Each county shall develop a Comprehensive Youth Services Plan (Community Plan). Plans may be developed by individual counties, multiple counties, federally or state-recognized Indian tribes, or by any combination of the three. Plans must be submitted to the Nebraska Commission on Law Enforcement and Criminal Justice and must be updated no less than every five years.

Pursuant to Neb. Rev. Stats. §43-3504, §43-3505, and §43-2404.01, and Title 75, Chapter 1, 005.02, these are the elements that must be included in a Community Plan.

Community Team Members (§43-3505):

Juvenile justice system stakeholder representation, including but not limited to:

Stakeholder Representation:	Name(s):
<input checked="" type="checkbox"/> Courts	David Solheim/County Attorney
<input checked="" type="checkbox"/> Law enforcement	Alan Moore/Sheriff, Gary Young/Chief, Crete PD
<input type="checkbox"/> Community service providers	
<input checked="" type="checkbox"/> Schools	Joshua McDowell/Superintendent, Crete Public Schools
<input type="checkbox"/> Detention or shelter care	
<input checked="" type="checkbox"/> County elected and administrative officials	Phil Hardenberger/Saline County BOC, Chair
<input checked="" type="checkbox"/> Probation officials	Jennifer Manning/Dist. 1 Probation JJ Resource Supervisor
<input type="checkbox"/> Health and human services representatives	
<input type="checkbox"/> State officials or agency representatives	
<input type="checkbox"/> Similar committee or group of individuals	
<input checked="" type="checkbox"/> Other	Helen Dougherty/Director of Behavioral Health for Family Services Lincoln
Page number(s) in the plan: 3-4	

Plan Components

1. Data (43-2404.01)		
Notes:		
<input checked="" type="checkbox"/>	Data is relevant to juvenile and family issues	
	Includes an examination of racial and ethnic disparities	
Page number(s) in the plan:		
2. Identification of the County Risk Factors (43-3504)		
Notes:		
<input checked="" type="checkbox"/>	Risk factors for delinquency that exist in the county or counties	
<input checked="" type="checkbox"/>	Services needed to address risk factors	
Page number(s) in the plan: 8-9		
3. Identification of juvenile services available within the county or counties, including, but not limited to (§43-3504):		
Notes:		
<input checked="" type="checkbox"/>	Programs for assessment and evaluation	
<input checked="" type="checkbox"/>	The prevention of delinquent behavior	
<input checked="" type="checkbox"/>	Diversion	
<input type="checkbox"/>	Detention	
<input type="checkbox"/>	Shelter care	
	Intensive juvenile probation services	
<input type="checkbox"/>	Restitution	
<input checked="" type="checkbox"/>	Family support services	
x	Community centers for the care and treatment of juveniles in need of services	
<input type="checkbox"/>	Other:	
Page number(s) in the plan: 14		
4. Identification of Services in close proximity of the county or counties that may be utilized if community-based programs are not available within the county or counties (§43-3504):		
Notes:		

Registered Service Provider Rates for Juvenile Services

Description - Treatment	Rate
Acute Inpatient Hospitalization	\$1017.00 per day
Community Treatment Aid (CTA)	\$65.00 per hour; 20 hours
Co-Occurring Evaluation (CO)	\$448.00 per evaluation
Functional Family Therapy (FFT)	\$145.00 per hour with client \$139.00 per hour without client
Juveniles Who Sexually Harm (JSH) Risk Evaluation	\$1009.00 per evaluation (IDI and risk assessment) Voucher will issue at \$1009.00. If psychological testing is requested, must submit Evaluation Billing Worksheet. If approved, voucher will be adjusted upon payment. 96130 \$251.00 96131 \$139.00 96136 \$139.00 96137 \$64.00
Juveniles Who Sexually Harm (JSH) Day Treatment	\$57.00 per hour
Juveniles Who Sexually Harm (JSH) Intensive Outpatient Counseling (IOP)	\$180.00 per day of service
Juveniles Who Sexually Harm (JSH) Outpatient Counseling	\$159.00 per session Individual \$156.00 per session Family \$97.00 per Group
Juveniles Who Sexually Harm (JSH) Therapeutic Group Home (ThGH)	Therapy/Room and Board \$513.00 per day; 30 days Room and Board only \$199.00 per day; 30 days (insurance/Medicaid paying for therapeutic service). <i>Probation does not pay for the date of discharge for 24-hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Medication Management	\$92.00 per session
Mental Health (MH) Day Treatment	\$57.00 per hour
Mental Health (MH) Intensive Outpatient Counseling (IOP)	\$156.00 per session Individual \$156.00 per session Family \$39.00 per hour Group
Mental Health (MH) Outpatient Counseling	\$156.00 per session Individual \$156.00 per session Family \$55.00 per Group
Mental Health (MH) Therapeutic Group Home (ThGH)	Therapy/Room and Board \$355.00 per day; 30 days Room and Board only \$117.00 per day; 30 days (insurance/Medicaid paying for therapeutic service). <i>Probation does not pay for the date of discharge for 24-hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Multi-systemic Therapy (MST)	\$51.00 per 15-minute unit
Partial Hospitalization	\$62.00 per hour

Registered Service Provider Rates for Juvenile Services

Professional Resource Family Care (PRFC)	Therapy/Room and Board \$142.00 per day; 30 days Room and Board only \$70.00 per day; 30 days (insurance/Medicaid paying for therapeutic service). <i>Probation does not pay for the date of discharge for 24-hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Psychiatric Evaluation	\$424.00 per evaluation; \$522.00 per evaluation if detained and conducted at the facility.
Psychiatric Interview	\$169.00 per psychiatric interview only (conducted subsequent to an evaluation which included a social history); \$264.00 per psychiatric interview only if detained and conducted at the facility.
Psychiatric Residential Treatment Facility (PRTF) Hospital-Based	\$579.00 per day; 30 days <i>Probation does not pay for the date of discharge for 24-hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Psychiatric Residential Treatment Facility (PRTF) Specialty-Based	\$458.00 per day; 30 days <i>Probation does not pay for the date of discharge for 24-hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Substance Use (SU) Outpatient Counseling	\$156.00 per session Individual \$156.00 per session Family \$55.00 per Group
Substance Use (SU) Therapeutic Group Home (ThGH)	Therapy/Room and Board \$355.00 per day; 30 days Room and Board only \$117.00 per day; 30 days (insurance/Medicaid paying for therapeutic service). <i>Probation does not pay for the date of discharge for 24-hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Psychological Evaluation	\$204.00 per evaluation (Initial Diagnostic Interview) Voucher will issue at \$204.00. If psychological testing is requested, must submit Evaluation Billing Worksheet. If approved, voucher will be adjusted upon payment. 96130 \$251.00 96131 \$139.00 96136 \$139.00 96137 \$64.00
Substance Use Evaluation (SU)	\$278.00 per evaluation
Substance Use Addendum (SU)	\$113.00 per addendum
Substance Use (SU) Partial Care	\$94.00 per hour
Substance Use (SU) Intensive Outpatient Counseling (IOP)	\$156.00 per session Individual \$156.00 per session Family \$39.00 per hour Group

Registered Service Provider Rates for Juvenile Services

Description – Non-Treatment	Rate
Case Managed Tutoring	\$58.00 per hour; 32 hours
Community Youth Coach	\$22.00 per 15-minute (urban) base rate \$3.00 per 15-minute rural differential \$9.00 per 15-minute frontier differential
Day / Evening Reporting	Day Reporting \$184.00 per day; 30 days Evening Reporting \$184.00 per day; 30 days
In Home Family Services (Boys Town Model) (IHFS)	\$106.00 per hour (urban) base rate \$11.00 per hour rural differential \$39.00 per hour frontier differential
Expedited Family Group Conferencing	\$2,175.00 per conference; 1 conference
Family Partner	\$66.00 per hour; 20 hours
Family Support	\$68.00 per hour; 25 hours
General Education Class	\$13.00 per hour; 15 hours
Intensive Family Preservation (IFP)	\$554.00 per week per case; 28 days
Justice Wraparound Program	\$540.00 for 0-15 days \$995.00 for 28 days \$1029.00 for 29 days \$1065.00 for 30 days \$1100.00 for 31 days
Mediation	\$192.00 per hour; 5 hours
Transportation	\$3.00 per mile (\$23.00 minimum reimbursed per loaded oneway trip). \$11.00 per hour for escort (defined as the time a transportation staff must wait with a secure/non-secure transported juvenile for an appointment or when an additional driver is needed to ensure safety, as authorized by the court). \$3.00 per mile and a \$41.00 base rate for wheelchair-required transportation. Meals for transported juveniles can be billed with prior approval for payment from probation at the GSA approved rate.

Description – Out-Of-Home Placement	Rate
Agency Based Foster Care	\$102.74 per day (\$52.18 must go directly to the family); 30 days
Professional Foster Care	\$211.36 per day (\$108.77 must go directly to the family); 30 days
Crisis Stabilization	\$306.00 per day; 30 days <i>Probation does not pay for the date of discharge for 24hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>

Registered Service Provider Rates for Juvenile Services

Group Home A	\$176.00 per day; 30 days <i>Probation does not pay for the date of discharge for 24hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Group Home B	\$132.00 per day; 30 days <i>Probation does not pay for the date of discharge for 24hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
Independent Living	\$136.00 per day; 30 days
Relative/Kinship Foster Care Assessment	\$256.00 per evaluation
Shelter Care	\$274.00 per day; 30 days <i>Probation does not pay for the date of discharge for 24hour services. All dates are included in the report, however, only NIGHTS spent in the facility are billable.</i>
RESTORE Specialized Restorative Residential Program	\$352.00/day

Description – Additional Probation District Services	Rate
Continuous Alcohol Monitoring (CAM)	As ordered by the court. Landline \$17.00 per day Ether Cable \$18.00 per day Cellular \$18.00 per day
Electronic Monitoring (EM)	Average of 4-6 weeks or as ordered by the court. Land Line Non-GPS \$16.00 per day Cellular: \$19.00 per day GPS: \$26.00 per day



Probation Service Definition

ADMINISTRATIVE OFFICE OF THE COURTS & PROBATION

Service Name	Electronic Monitoring <input checked="" type="checkbox"/> Adult <input type="checkbox"/> Juvenile
Category	Supportive Service (non-clinical, non-treatment)
Setting	Community-based
Facility License	Licensure is not required for this service
Service Description	<p>Electronic monitoring (EM) is an electronic system for high-risk clients to enhance community safety. EM provides the probation/problem-solving courts staff member a notification, or alert, when a client leaves his/her home when he/she is required to remain home or when the client enters an exclusion zone (a geographic area where they are not permitted to go). There are two types of EM technology used by Probation: Radio Frequency (RF) and Global Positioning System (GPS).</p> <p>Radio Frequency (RF) is designed for individuals who are in need of stabilization and structured scheduling when outside of their residences. This technology tracks the departure and return of clients from their residence and allows for daily schedules and curfews to be set. The targeted population includes individuals currently under supervision for a property crime; a history of missing appointments, including employment; struggles with time management, life management, or substance use; or overall irresponsibility and instability.</p> <p>Global Positioning System (GPS) is reserved for individuals who pose a threat to community safety, and includes sharing with law enforcement that GPS technology is in use. This technology tracks the whereabouts of a person on a real-time basis and can include exclusion zones. The targeted population includes individuals currently under supervision for a crime involving a victim; a history of violence [current or prior conviction within the past three (3) years]; gang members (known or suspected affiliation verified by law enforcement); and individuals who have a current or previous conviction for the distribution/sale of drugs.</p>
Service Expectations	EM services are to be provided by qualified providers who are selected through a competitive procurement process. Probation requires the use of the newest technologies and techniques within each type of monitoring in order to maximize the efficiency and effectiveness of monitoring clients. Specific service expectations are specified in the applicable competitive procurement documents.
Service Frequency	The service is provided continuously while authorized by Probation, 365 days per year and 24 hours per day.



Probation Service Definition

ADMINISTRATIVE OFFICE OF THE COURTS & PROBATION

Length of Service	As per the order of the sentencing judge or as sanctioned by the supervising probation/problem-solving court staff member.
Staffing	Electronic monitoring staff must be affiliated with selected RFQ providers.
Staff to Client Ratio	No specific ratios outlined
Hours of Operation	Monitoring 365 days per year, 24 hours per day. Hookups and removals shall follow the terms outlined in the current competitive procurement documents and the associated Service Contract.
Service Desired Outcomes	Outcomes for this service include, but are not limited to, developing and following a daily schedule, avoiding exclusion zones, increasing overall accountability and compliance with terms of probation with a goal of successfully completing electronic monitoring services
Rate	Monitoring 365 days per year, 24 hours per day. Hookups and removals shall follow the terms outlined in the current competitive procurement documents and the associated Service Contract.



Saline County Board of Commissioners

Meeting Agenda

AGENDA

SALINE COUNTY BOARD OF COMMISSIONERS

SALINE COUNTY COURTHOUSE

Wilber, NE

9:30 AM

DATE: December 10, 2024

This agenda is kept on a daily basis and may change from day to day as requests come in to the County Clerk's office. Requests to be on the agenda must be in the County Clerk's office 24 hours prior to the start of the meeting as stated above. This agenda is considered current on the day of the meeting and cannot be changed or altered except for an emergency.

The Board reserves the right to go into executive session if such session is clearly necessary for the protection of the public interest or for the prevention of needless injury to the reputation of an individual.

ROLL CALL

APPROVAL OF AGENDA

APPROVAL OF MINUTES OF THE PREVIOUS MEETING

CITIZENS FORUM - In compliance with the Open Meetings Act and Saline County Resolution #2023-34 a rule of five (5) minutes per person to speak has been established.

CORRESPONDENCE

REPORT OF OFFICIALS

BUSINESS FOR ACTION

Discuss/Approve November Sheriff Fees - \$2,034.81

Discuss/Approve District Court November fees - \$17,454.11

Discuss/Approve Clerk Fees for November - \$14,051.00

Anita Stougaard, Juvenile Services Program Director - FY26 Grant Application and community 5-year plan

Discuss/Approve Community 5-year plan

Discuss/Approve FY26 Grant Application

Discuss/Approve removing a set dell speakers and 100' Lufkin measuring tape from the Assessor's inventory

RESOLUTIONS TO TRANSFER FUNDS

Discuss/Approve Resolution #2024-074 transfer \$0.26 from Emergency Phone 911 to 911 Wireless Service Fund (Journal Entry #24120001)

Discuss/Approve Resolution #2024-075 transfer \$178,300.00 from Inheritance Fund to General Fund

Discuss/Approve Resolution #2024-076 transfer \$148,800.00 from Inheritance Fund to Road & Bridge fund, to be reimbursed when funds are available

Discuss/Approve Resolution #2024-077 transfer \$3,600.00 from Inheritance Fund to Grant Fund, to be reimbursed when funds are available

HIGHWAY SUPERINTENDENT - ROAD AND BRIDGE MATTERS

CLAIMS APPROVAL

COUNTY GENERAL ASSISTANCE AND CLOSED SESSION MATTERS

Closed Session - Employee paid benefits

Discuss/Approve Globe Life employee deductions

Law Enforcement Visit/Inspection

ADJOURNMENT

Page number(s) in the plan:		
5. Identification of juvenile detention or alternatives to detention the county primarily uses (§43-3504):		
Notes:		
<input checked="" type="checkbox"/>	Juvenile Detention programs, services, facilities, and providers	
<input checked="" type="checkbox"/>	Alternative to detention programs, services, facilities, providers	
<input checked="" type="checkbox"/>	Costs associated with use of such programs, services, facilities, and providers	
Page number(s) in the plan:		
6. Identify needed community-based programs not available within, or in close proximity to, the county or counties.		
Notes:		
Page number(s) in the plan:		

Coordination Plan and Priorities

The coordination plan must include an enhancement, development, and expansion plan of community services within the county, counties, or region to help prevent delinquency by providing intervention services when behavior that leads to delinquency is first exhibited.

1. Coordination Plan: Enhancement, development, and expansion plan of community services, including, but not limited to (§43-3504):		
Notes:		
<input checked="" type="checkbox"/>	Alternative schools	
<input type="checkbox"/>	School truancy programs	
<input type="checkbox"/>	Volunteer programs	
<input checked="" type="checkbox"/>	Family preservation and counseling	
<input checked="" type="checkbox"/>	Drug and alcohol counseling	
<input checked="" type="checkbox"/>	Diversion programs	
<input type="checkbox"/>	Parents Anonymous	
<input checked="" type="checkbox"/>	Delinquency prevention efforts and system improvement efforts designed to reduce the disproportionate number of youth members of minority groups who come into contact with the youth justice system.	all youth are given the same considerations for services regardless of race/ethnicity
Page number(s) in the plan:		
2. Priorities: Identify community priorities that includes defining a problem, or set of problems, that affects juveniles at risk or those already involved in the criminal justice system (Title 75, Chapter 1, 005.02);		
Notes:		
Page number(s) in the plan:		
3. Strategies: Identify Implementation Strategies (§43-2404.01)		
Notes:		
<input type="checkbox"/>	Identify policies and practices that are research-based or standardized and reliable and are implemented with fidelity and which have been researched and demonstrate positive outcomes.	
<input type="checkbox"/>	Identify clear implementation strategies that are S.M.A.R.T.	
<input type="checkbox"/>	Identify how the impact of the program or service will be measured.	
Page number(s) in the plan:		

The plan shall be submitted to the Nebraska Commission on Law Enforcement and Criminal Justice. Following or in conjunction with the development of a comprehensive youth services plan, each county may develop regional service plans and establish regional juvenile services boards when appropriate. The regional service plan shall be submitted to the Nebraska Commission on Law Enforcement and Criminal Justice.