

OTOE COUNTY

Comprehensive Juvenile Services

Community Plan

July 1, 2021 – June 30, 2025

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Introduction

Otoe County is a community of 16,012 people, located in Southeast Nebraska, spanning 616 square miles with a population density of 25 people per square mile. The oldest and largest community in Otoe County is Nebraska City, located on the Missouri River approximately 50 miles south of Omaha and 50 miles east of Lincoln. About half of the people who live in Otoe County are residents of Nebraska City, the other half are located in or near Dunbar, Syracuse, Unadilla and Palmyra along Highway 2 or in small, agriculturally based communities such as Avoca, Burr, Douglas, Otoe, Paul, Lorton and Talmage.

There are three K-12 public school districts within Otoe County: Nebraska City Public Schools as the largest, Syracuse-Dunbar-Avoca Schools and Palmyra-Bennett Schools. There is also one parochial school, Lourdes Central Catholic School. School enrollment, according to the Nebraska Department of Education, is nearly 3,000 students with white students of the majority. Steadily, since the 2014-2015 school year, Hispanic enrollment has increased to 11.62% at last report. The graduation rate for students is higher than the state average at 90.7%.

Otoe County's juvenile population is just under 4,000 with a child poverty rate of 19.9%, well above the state average of 14.8%. The juvenile population, age 12 to 18 decreased by 3.1% from 2010 to 2019, below the statewide average of 6.4%. The percent of the population that is a person of color is 12.0%, below the statewide average of 21.8%. Youth mobility rates among school enrolled children is highest in Nebraska City, the largest school district. Mobility, meaning students attending 2 or more schools in an academic year, thus leading to absenteeism and academic concerns. Although the percentage of highly mobile students for the schools of Syracuse, Palmyra and Nebraska City Lourdes (5-7%) is below the state average of 11.08%, Nebraska City High School students is higher than the state average at 11.49% and the Nebraska City Middle School rate is at 7.3%. Children qualifying for free/reduced priced meals include 49% of Nebraska City Public School children which is above the state average, 26% Syracuse-Dunbar-Avoca (SDA) children, 17% Palmyra District OR-1 children and 17% Lourdes Central Catholic School children. Such rates have consistently risen each year.

80% of children live in a home of 2 working parents, making the importance of extended childcare, after-school program option and other forms of supervision or structured activity vital to young people in Otoe County. A study completed by the city of Nebraska City in 2017 found that 2,135 workers commute into Nebraska City daily for work, while another 2,333 traveling out of town for work. According to the 2010 Census, 63% of workers commute outside the county for their jobs. Manufacturing and service jobs are of the majority, with many people working more than one job to support their family.

Initiatives within the county have helped to address the needs of families and youth. The Juvenile Justice Team encompasses the work of the Juvenile Detention Alternatives Initiative, Through the Eyes of the Child and Juvenile Services Community Planning work. The Better Together Collaborative has become the leader in implementing the Community Response/Central Navigation framework to help families in poverty and crisis find the resources and support they need. The Nebraska City Community Prosperity Initiative is focused on housing, childcare and workforce needs of the community. All these efforts combined are making an impact on youth and families in ways that reduce and eliminate risk of involvement in the court system, thus providing more successful and productive citizens in each community.

Data Summary

Key data points presented by the Juvenile Justice Institute and discussed in depth by the local Juvenile Justice Team included:

- Hispanic/Latino, youth of multiple races have disproportionately higher chronic absenteeism as compared to the school membership population; absenteeism decreased, however, from 21.5% in 2017-2018 to 11.6% in 2018-2019; 12.0% of the county's population is of color, below the statewide average of 21.8%
- White students have a higher than state average rate of chronic absenteeism, since the 2014-2015 school year rates have significantly increased to nearly double that of the state average; 88.4% compared to the state average of only 46.3% was reported for the 2018-2019 school year
- Students having a slightly higher number of IEP plans than the state average
- 8th and 10th graders reported more loss of sleep from worry than the state average; all grades report feeling more depressed than the state average; but all report feeling more hopeful
- 8th and 10th graders reported not having a supportive adult in the home, as compared to the state average
- 8th graders reporting higher levels of binge drinking than state averages; all grades reporting more marijuana use and alcohol use – especially alcohol use for 8th and 12th graders; tobacco and vaping is very high for 8th graders as compared to the state averages and vaping is higher for 10th and 12th graders as compared to the state average (NYS assessments of youth in Diversion confirm substance use to be of highest risk area, along with peer relationships)
- Crime generally for all age groups has increased *noted by JJI that the word “declined” in the assessment should be “increased”
- The rate of children below the age of 18 in poverty is higher than the state average (19.9% compared to 14.8%) and the rate of children 12-17 below 185% of poverty is slightly higher for the county than the state average; children qualifying for free/reduced priced meals include 49% of Nebraska City Public School children (above the state average), 26% Syracuse-Dunbar-Avoca (SDA) children, 17% Palmyra District OR-1 children and 17% Lourdes Central Catholic School children
- The juvenile record sealing rate in Otoe County is not at 100% and there are higher levels of missing data at the court level to be addressed

Comprehensive List of Services

SYSTEM POINT: PREVENTION (includes programs that aim to intervene before and after problematic behaviors are identified)		
Program/ Agency Name	Eligible age	Risk or need
<i>After School Programming - NCPS</i>	<i>3-13</i>	<i>Lack of supervision, inappropriate use of time</i>
<i>Teammates Mentoring – NCPS & SDA</i>	<i>9-17</i>	<i>Low achievement, low attachment</i>
<i>In-School Sports/Clubs</i>	<i>12-17</i>	<i>Inappropriate use of time, drug/alcohol use</i>
<i>Community Sports/Fine Arts</i>	<i>6-18</i>	<i>Inappropriate use of time, drug/alcohol use</i>
<i>Youth Assistance Program (YAP) -BVBH</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Family Youth Investment (FYI)</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Prevention Professional Partners (PPP)</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Families Inspiring Families-Peer Support</i>	<i>0-18</i>	<i>Mental health disorder</i>
<i>Youth Crisis Response</i>	<i>10-18</i>	<i>Defiance of authority, lack of discipline</i>
<i>Behavioral Health Services (BVBH, Arbor Psych, BHS)</i>	<i>6-18</i>	<i>Mental health disorder, antisocial attitudes</i>
<i>Central Navigation</i>	<i>0-18</i>	<i>Low attachment, poor prenatal/early childhood health, few supports</i>
<i>Active Parenting</i>	<i>5-18</i>	<i>Defiance of authority, lack of discipline</i>
<i>3rd Millennium</i>	<i>12-18</i>	<i>Drug/alcohol use, sensation seeking</i>
<i>2nd Step (SEL) Program – NCPS & SDA</i>	<i>6-13</i>	<i>Lack of concern for others, antisocial attitudes</i>

SYSTEM POINT: DIVERSION SERVICES (diversion and services available to youth on diversion)		
Program/ Agency Name	Eligible age	Risk or need
<i>Juvenile Diversion & Truancy Program</i>	<i>11-17</i>	<i>Inappropriate use of time, low attachment</i>
<i>Central Navigation</i>	<i>0-18</i>	<i>Low attachment, poor prenatal/early childhood health</i>
<i>Youth Assistance Program (YAP) -BVBH</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Family Youth Investment (FYI)</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Prevention Professional Partners (PPP)</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Youth Crisis Response</i>	<i>10-18</i>	<i>Defiance of authority, lack of discipline</i>
<i>Behavioral Health Services (BVBH, Arbor Psych, BHS, Monroe-Meyer, CHI)</i>	<i>6-18</i>	<i>Mental health disorder, anxiety/depression, substance use/abuse</i>
<i>3rd Millennium</i>	<i>12-17</i>	<i>Drug/alcohol use, sensation seeking</i>
<i>All-Stars Program</i>	<i>10-18</i>	<i>Lack of concern for others, antisocial attitudes</i>
<i>Victim/Youth Conferencing – The Resolution Center (TRC)</i>	<i>13-18</i>	<i>Lack of concern for others, antisocial attitudes</i>
<i>Attendance Advocates-chronic absent youth</i>	<i>12-18</i>	<i>Truancy, low achievement</i>
<i>Family Support- chronic absent youth</i>	<i>12-18</i>	<i>Lack of supervision, low attachment to school, lack of support in the home</i>
<i>Active Parenting</i>	<i>5-18</i>	<i>Defiance of authority, lack of discipline</i>

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SYSTEM POINT: ALTERNATIVES TO DETENTION FOR PRE-ADJUDICATED YOUTH ONLY

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/ Agency Name	Eligible age	Risk or need
<i>Victim/Youth Conferencing -TRC</i>	<i>12-18</i>	<i>Lack of concern for others, antisocial attitudes</i>
<i>Behavioral Health Services (BVBH, Arbor Psych, BHS)</i>	<i>0-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Families Inspiring Families</i>	<i>0-18</i>	<i>Mental health disorder</i>
<i>Electronic Monitoring</i>	<i>11-18</i>	<i>Lack of supervision</i>
<i>Tracker Services</i>	<i>11-18</i>	<i>Lack of supervision, lack of discipline</i>
<i>Family Support</i>	<i>11-18</i>	<i>Lack of supervision, lack of discipline</i>

KNOWN GAPS IN SERVICES

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/ Agency Name	Eligible age	Risk or need
<i>Mental/Behavioral Health Providers (accessibility/waitlist/financial assistance/transportation barriers)</i>	<i>11-18</i>	<i>Mental health disorder, anxiety/depression</i>
<i>Youth Crisis Response Services (consistent utilization of/education for law enforcement, schools, families)</i>	<i>11-18</i>	<i>Defiance of authority, mental health disorder</i>
<i>Emergency Respite/Day or Evening Reporting Center (local availability as ATD)</i>	<i>11-18</i>	<i>Lack of supervision, defiance of authority</i>
<i>Family Support (expansion of use in Diversion beyond Truancy youth)</i>	<i>11-18</i>	<i>Lack of discipline, defiance of authority</i>
<i>Juvenile Diversion & Truancy Program (continued use, education of program to schools and law enforcement)</i>	<i>11-18</i>	<i>Defiance of authority, antisocial attitudes</i>
<i>Pre-Adjudication – Probation Intake (use by law enforcement instead of detention or no service)</i>	<i>11-18</i>	<i>Defiance of authority, antisocial attitudes</i>
<i>Attendance Advocates (use before 20 days/school education for earlier use)</i>	<i>11-18</i>	<i>Truancy, low attachment</i>
<i>Truancy Mediation Services (resource for attendance planning meetings with school, diversion and families)</i>	<i>11-18</i>	<i>Truancy, low attachment</i>
<i>Behavior IEP Mediation (school resource for attendance plan meetings that involved IEP's)</i>	<i>11-18</i>	<i>Defiance of authority, antisocial attitudes</i>
<i>Central Navigation (integration as additional resource for diversion families/ financial assistance for basic needs)</i>	<i>11-18</i>	<i>Low parental warmth, poor prenatal and early childhood health</i>
<i>Victim/Youth Conferencing (increase utilization within county)</i>	<i>11-18</i>	<i>Lack of concern for others, sensation seeking</i>
<i>Substance Abuse Providers (accessibility/waitlist/financial assistance/transportation barriers)</i>	<i>11-18</i>	<i>Drug/Alcohol use, sensation seeking</i>
<i>Service to Community Programs/Community Connections</i>	<i>11-18</i>	<i>Inappropriate use of time, deviant peer groups</i>

Community Analysis and Response (CAR) Final Worksheet

COMMUNITY ANALYSIS & RESPONSE WORKSHEET			
Identified Need	Existing Program, Agency or Resource	Eligible age	Does this program accomplish the desired change? If no, what is missing?
Chronic absenteeism among Hispanic/Latino students disproportionate; Absenteeism among White students significantly higher than state average	Schools/Juvenile Diversion & Truancy Program/Central Navigation/CEDARS/TRC	5-18	Yes, programs are addressing this need. Continued collaboration among entities is crucial to impacting rates each school year, utilization of new resources with Central Navigation and The Resolution Center offer more options for future and earlier impact
Hispanic/Latino youth overrepresented in diversion referrals and RAI overrides	County Attorney/Juvenile Diversion/Probation	11-18	Yes, this overrepresentation accounts for a total of 4 youth; all youth are accepted into the programs regardless of race, gender or ethnicity
8 th & 10 th graders report more loss of sleep from worry than state average; 8 th , 10 th and 12 th reported more depressed than that of the state average	Behavioral Health Providers/School-Based YAP Program	5-18	Wait lists and availability of therapists continue to be a barrier for needs to be fully met, new collaboratives and funding show promising efforts to address this need and more in-school options for students
Alcohol, Tobacco and Marijuana use above state average among reporting 8 th , 10 th and 12 th graders	Substance Use Providers/Schools/Juvenile Diversion/Probation	11-18	While rates for alcohol use have declined, marijuana and tobacco rates are increasing steadily each year; continued programming to curb this impact is crucial
Juvenile crime increased among all ages	Juvenile Diversion/Probation/Crisis Response/TRC/CEDARS	11-18	Program sustainability and use of resources to impact crime increase should continue to be monitored and evaluated; such

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			programs have consistently made an impact on juvenile crime
Records sealing rate should be 100%; missing data at court level	County & City Attorney/Courts	11-18	Rate of sealing is not satisfactory; efforts need to be made to ensure record sealing process is followed
Children in poverty under the age of 18 higher than the state average	Central Navigation/Alternative Response-DHHS/EDGE/Better Together-P4OC	0-18	New programming has allowed for more opportunity for intervention among families, preventing system involvement; continued programming and sustainability will be of great impact
8 th & 10 th grade students report not having a supportive adult in the home, higher than state average	Growing Great Kids/Active Parenting/Central Navigation/DHHS	0-18	Increased communication efforts to fill in gaps and services for families is a continued effort to strengthen family relationships

Gaps to be Filled Worksheet

GAPS IN THE CONTINUUM			
Brief Data Snapshot	Existing Program, Agency or Resource	Eligible age	Does this program accomplish the desired change? If no, what is missing?
Chronic absenteeism remains high for White and Hispanic students; since the 2014-2015 school year rates have significantly increased for white students to nearly double that of the state average (88.4% compared to the state average of only 46.3%) in the 2018-2019 school year; youth of multiple races have disproportionately higher chronic absenteeism as compared to the school membership population	Juvenile Diversion Central Navigation Schools CEDARS (w/in Diversion) Mediation-TRC	11-18	Yes and No, new and continued resources such as Central Navigation-Diversion Youth Coaching and CEDARS must be sustained; establishing a more formal system of referral by the school and earlier referrals is still needed; adding a layer of intervention could include more work with The Resolution Center on a mediation process between schools, Diversion and the families
Hispanic/Latino youth overrepresented in diversion referrals and RAI overrides	Juvenile Diversion Probation	11-18	Yes and the addition of a Hispanic Youth Coach/Caseworker within Diversion has strengthened success of completion
8 th & 10 th graders report more loss of sleep from worry than state average; 8 th , 10 th and 12 th reported more depressed than that of the state average	Mental Health Providers Better Together Collaborative - Partners for Otoe County (P4OC) Schools	5-18	Yes and No, provider options have increased but wait lists have also; new collaboratives and funding through Better Together, in collaboration with the schools, will provide more in-school options for youth beginning 2021 semester
Alcohol, Tobacco and Marijuana use above state average among reporting 8 th , 10 th and 12 th graders	Substance Abuse Providers Better Together Collaborative – Partners for Otoe County (P4OC) Schools Juvenile Diversion Substance Abuse Coalition Probation	5-18	Yes and No, provider options have increased but wait lists have also; new collaboratives and funding through Better Together, in collaboration with the schools, will provide more in-school options for youth beginning 2021 semester; resources within Diversion and Probation continue to target substance use reduction

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<p>Children in poverty under the age of 18 higher than the state average</p>	<p>Central Navigation Alternative Response-DHHS EDGE – Bridges out of Poverty Better Together Collaborative – Partners for Otoe County (P4OC) Schools</p>	<p>0-18</p>	<p>Yes, with the addition of Central Navigation in July 2020 to offer families as a prevention and intervention has already provided significant support to families in need; this added resource has been an asset for schools and the diversion/truancy program when basic needs of the family are a concern; work through the Better Together Collaborative & EDGE is helping to educate the community and bring funding to assist families; sustainability plans are needed to ensure work continues</p>
<p>8th & 10th grade students report not having a supportive adult in the home, higher than state average</p>	<p>Growing Great Kids, age 0-3 Juvenile Diversion, Active Parenting Series, age 5-17 Central Navigation DHHS</p>	<p>0-18</p>	<p>Yes, however increased communication among programs will continue to be of benefit; sustainability planning essential</p>
<p>Juvenile crime increased among all ages</p>	<p>Juvenile Diversion Probation Crisis Response Mediation-TRC CEDARS</p>	<p>11-18</p>	<p>Yes and No, utilization of Youth Crisis Response could be increased to immediately meets needs of youth and families in crisis and allow access to services quicker, therefore, continued education to law enforcement on this service is vital; increased use of mediation within Diversion could elevate success in victim cases; continued funding for Alternatives to Detention (ATD)'s essential to keeping youth in the community and recidivism low</p>

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The history of the Otoe County Juvenile Justice Team dates back to 2001, when a partnership between Otoe County and a local non-profit organization, at that time known as People United For Families, was created to assist the county with grant management and coordination efforts. This was the expertise of the organization due to successful collaborative efforts and secured funds for juvenile services within the county at that time.

In July 2020, after a restructure within the non-profit and new staff within the County Attorney's Office, decisions were made to end such contract. Otoe County took on the role of direct oversight of the Juvenile Justice Team, ending the contract with Partners for Otoe County, (formerly known as People United For Families). The Juvenile Diversion Director and Deputy County Attorney have assumed the roles of co-chairs for the Juvenile Justice Team.

The Team, since its beginning, has focused on collective impact practices that have allowed it to now sustain itself under Otoe County leadership. Meetings continue to be held monthly with meetings altered to the Zoom format throughout the pandemic. Meetings are expected to continue every 2nd Wednesday of the month for 1 hour, except for the months of December and June and will continue via Zoom with the goal of meeting in-person quarterly, depending on pandemic meeting restrictions.

It is important to note that in order to reduce duplication of efforts and overextend members time the Team encompasses more than just Juvenile Services Planning. They are also the Team to coordinate the Juvenile Detention Alternatives Initiative (JDAI) efforts and the work of the Through the Eyes of the Child Team, in collaboration with the Juvenile Court Judge and the Court Improvement Project (CIP). This has elevated attendance, increased collaborative efforts and had significant impact on services for youth and families as a combined force.

Closing Comments

Since 2001 Otoe County has had strong partnerships with agencies and resources committed to youth and families. Data within each new initiative has elevated the county's knowledge and commitment to serve youth and their families better. Partnership with local non-profits and several agencies and providers allows the scope of service to go beyond youth at-risk of involvement in the system to preventing youth involvement in the system and allow work with families of younger age youth as well.

Significant progress and change in services have happened with the development of the Better Together Collaborative, under the non-profit Partners for Otoe County, as a partner collaborative with the Juvenile Justice Team. This partnership has allowed for more funding for services through the Nebraska Children and Families Foundation (NCFF) to support youth and families living in poverty and/or without strong formal and/or informal supports. Such funding is already beginning to help families in need and address gaps as support to schools and the Juvenile Diversion Program. Such services have included the framework of Community Response and the addition of the position of Central Navigator and Family Coaching. This effort is helping to support families by meeting basic needs for the family and offering coaching support to enhance family success and support for all children in the home.

Otoe County agreed to restructure the Juvenile Diversion position to include the role of Central Navigator thus creating sustainability of the program in partnership with Partners for Otoe County(P4OC) as the provider to offer employment and management of Youth and Family Coach positions to support both Juvenile Diversion youth and Central Navigation families. This partnership allows for a more streamlined approach and stronger sustainability options. Schools were integral in helping to create the new position and develop a Community Response Team to support the Central Navigator. The Community Response Team includes a representative from DHHS, County Attorney's Office, SENCA, CHI, Housing and P4OC meeting monthly to discuss case needs and collaborative support to address them. Needs being addressed by the team already, in conjunction with Diversion include chronic absenteeism, due to lack of basic needs, housing, and transportation challenges of the family.

The Juvenile Justice Team in collaboration with Better Together in the past year has allowed for the opportunity of mental health and substance abuse counseling options within the schools to occur, breaking down family barriers of transportation, cost and time for families that the county expects to see significant impact from. In addition, Otoe County has agreed to budget funds specific to Alternatives to Detention, aside from grant funds to ensure appropriate alternatives continue to be funded in order to keep youth in the community to receive additional support.

All efforts and focus on data among each of the collaborative efforts is increasing the county's awareness and more seamless intervention of services that can impact families and also serve as great resources for existing programs, increasing our knowledge of what families need and our success in providing youth and families optimal support and continued success.

Appendices/Attachments

(attached documents)

Appendix A: Completed Community Needs Assessment (CNA)

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Youth Level

- Hispanic/Latino, youth of multiple races have disproportionately higher chronic absenteeism as compared to the school membership population (and compared to the state averages). Frequencies were too small for us to see whether other non-White students are also disproportionately having chronic absenteeism issues.
- Slightly more youth in this community have IDEA plans than the state average.
- 8th and 10th graders report more loss of sleep from worry than the state average; all grades report feeling more depressed than the state average; but all report feeling more hopeful.
- 8th graders report higher levels of binge drinking than state averages; all grades report more marijuana use and alcohol use – especially alcohol use for 8th and 12th graders. Tobacco and vaping is very high for 8th graders as compared to the state averages; and vaping is higher for 10th and 12th graders as compared to the state average.
- 8th graders report gang involvement at a higher rate than the state average.
- Crime generally for all age groups has declined and has as well for juveniles. Larceny-theft, other assaults, and other traffic offenses have all declined. Drug offenses is the same from 2018 to 2019 and curfew violations increased from 2018 to 2019 (from 0 to 2).
- Risk/needs domains from the NYS assessment of youth referred to diversion suggest that the highest needs are for Education/Employment, Peer Relationships and Substance Use.
- Hispanic youth are over-represented in diversion referrals and RAI overrides to more severe placements, as compared to the population of the county (unfortunately, we do not have law enforcement data by race/ethnicity to see if Hispanic youth are being referred at a rate that is proportional to law enforcement stops of citations/referrals). Once referred, Hispanic youth are enrolling and successfully completing diversion. Yearly data suggests this pattern has been consistent since 2015.
- Approximately half of youth citations are being referred to diversion and half to probation. The community should discuss whether this is how cases should be getting funneled through the juvenile justice system.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Otoe	942	87.7%	11.8%	0.0%	0.0%	0.0%	0.5%



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Females

Geographic Area	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Otoe	822	80.4%	13.5%	0.0%	1.1%	0.0%	5.0%

[Click here to go back to RED analysis](#)

Table 2.
 School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Otoe	2,618	10.24%	0.61%	0.38%	0.95%	0.00%	85.71%	2.10%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Otoe	2,702	10.51%	0.59%	0.37%	0.85%	0.00%	85.31%	2.37%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Otoe	2,709	10.78%	0.55%	0.37%	0.74%	0.04%	85.09%	2.44%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Otoe	2,782	11.29%	0.68%	0.32%	0.61%	0.04%	84.80%	2.26%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Otoe	2,805	11.62%	0.68%	0.32%	0.89%	0.04%	84.31%	2.14%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Otoe	245	21.63%	*	*	*	*	78.37%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Otoe	276	18.48%	*	*	*	*	81.52%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Otoe	304	21.05%	*	*	*	*	78.95%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
	Otoe	297	21.55%	*	*	*	*	78.45%	*



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2017-2018	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Otoe	112	11.61%	*	*	*	*	88.39%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4. Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Otoe	2,618	15.24%	0.84%	1.87%	35.68%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Otoe	2,702	15.14%	0.85%	3.07%	34.57%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Otoe	2,709	15.13%	0.81%	3.06%	35.40%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Otoe	2,782	18.15%	0.65%	3.56%	35.62%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Otoe	2,805	18.97%	1.14%	3.96%	37.90%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5. Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	-
Otoe	881	971	58.7	64.7	90.7%	72

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.



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Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Otoe	Loss of sleep from worry	25.8%	24.8%	21.5%
Nebraska		18.0%	20.6%	21.6%
Otoe	Depressed	37.%	37.20%	40.%
Nebraska		31.1%	34.8%	35.3%
Otoe	Considered/Attempted suicide	21.7%	20.7%	18.30%
Nebraska		22.9%	18.2%	16.2%
Otoe	Current alcohol	17.8%	22.3%	41.8%
Nebraska		9.8%	20.1%	34.2%
Otoe	Current binge drinking	5.3%	6.7%	15.2%
Nebraska		1.3%	6.2%	15.0%
Otoe	Current marijuana	7.9%	9.1%	20.9%
Nebraska		3.0%	7.3%	13.9%
Otoe	Current tobacco	7.9%	8.3%	16.1%
Nebraska		3.7%	8.0%	15.3%
Otoe	Current vaping	27.6%	28.1%	44.1%
Nebraska		10.4%	24.7%	37.3%
Otoe	Hopeful for future (past week)	74.3%	72.7%	78.5%
Nebraska		72.1%	74.7%	78.4%

****JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e



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Table 11.
Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Otoe	Youth Reported Gang Involvement	7.2%	5.0%	3.2%
Nebraska		3.8%	4.4%	3.8%

Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	OTOE COUNTY					
Arrest Offense						
Total	333	366	9.91	55	27	-50.91
Rape Total	-	1	-	-	-	-
Robbery Total	1	-	-100.00	1	-	-100.00
Aggravated Assault Total	20	11	-45.00	2	1	-50.00
Burglary Total	-	6	-	-	-	-
Larceny-Theft Total	87	46	-47.13	9	3	-66.67
Motor Vehicle Theft Total	1	2	100.00	1		-100.00
Other Assaults	41	26	-36.59	10	5	-50.00
Arson	-	1	-	-	1	-
Fraud	2	1	-50.00	-	-	-
Stolen Property; Buying, Receiving, Possessing	1	-	-100.00	0	-	-
Vandalism	5	4	-20.00	2	1	-50.00
Weapons; Carrying, Possessing, etc.	2	9	350.00	0	0	-
Drug Violations - Sale/Manufacturing	8	5	-37.50	2	0	-100.00
Drug Violations - Possession	51	64	25.49	6	6	0.00
NIBRS Unable to Classify	1	5	400.00	-	-	-
Offenses Against Family and Children	-	1	-	-	-	-
Driving Under the Influence	25	45	80.00	0	0	-
Liquor Laws	13	17	30.77	0	1	-
Disorderly Conduct	5	10	100.00	-	1	-
All Other Offenses (Except Traffic)	70	110	57.14	22	6	-72.73
Curfew and Loitering Law Violations	-	2	-	1	2	-



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Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ⁹

Score	Otoe			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	41.3%	55.6%	3.2%	60.1%	26.7%	13.1%
Education/Employment	44.4%	44.4%	11.1%	43.0%	44.0%	13.1%
Peer Relationships	23.8%	74.6%	1.6%	44.7%	46.6%	8.6%
Substance Use	38.1%	60.3%	1.6%	61.4%	30.3%	8.3%
Leisure/Recreation	61.9%	38.1%	0.0%	50.6%	33.0%	16.5%
Personality/Behavior	69.8%	30.2%	0.0%	50.1%	39.4%	10.4%
Attitudes/Orientation	95.2%	4.8%	0.0%	61.3%	33.7%	5.0%
Mean Score	M = 4.01, SD = 2.36, 0-9			M = 5.64, SD = 3.65, 0-17		

Otoe County n = 69; Statewide n = 1512

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

See [Appendix for yearly data](#)

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	245*	--	--	--	--	--	--	--
Youth referred to diversion	143	0%	0%	1.40%	16.80%	0%	0%	81.80%
Youth enrolled in diversion	139	0%	0%	1.40%	16.50%	0%	0%	82%
Successful completion diversion	134	0%	0%	1.50%	17.20%	0%	0%	81.30%
Youth with multiple charges	22	0%	0%	0%	0%	0%	90.90%	9.10%
Filed on in adult court	12	0%	0%	0%	0%	0%	58.30%	41.70%
RAI Override: More Severe	16	0%	0%	0%	37.50%	0%	0%	62.50%



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RAI Override: Less Severe	2	0%	0%	0%	0%	0%	0%	100%
Probation intake	43	0%	2.30%	0%	30.20%	0%	0%	67.40%
Successful probation	105	0%	0%	0%	13.30%	0%	0%	86.70%
Revocation of probation	33	0%	0%	0%	12.10%	0%	0%	87.90%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Otoe County sheriff only partially reported to the NCC in 2018



Family Level

- The rate of children <18 in poverty rate and the rate of children 12-17 below 185% of poverty is slightly higher for the county than the state average. This does not seem to affect the rate of technology and computers in the home or percentage of home and vehicle owners.
- 8th and 10th graders report not having a supportive adult in the home, as compared to the state averages.

Table 15.
Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Otoe	Nebraska
Poverty/SES	Children <18 in Poverty	19.9%	14.8%
	Number of children 12-17 below 185% poverty	443	43,814
	Percent of children 12-17 below 185% poverty	33.7%	28.9%
Educational attainment	Age 25+ with B.D.	21.8%	31.3%
	County Rank	40	-
	Age 25+ with some college, no degree	21.1%	23.0%
	County Rank	82	-
	Age 25+ with HS degree	91.5%	91.1%
	County Rank	58	-
Technology and computers in the home	% under 18 with a computer at home	97.9%	96.9%
	County Rank	53	-
	% under 18 with an internet subscription at home	91.5%	91.0%
	County Rank	44	-
	% under 18 with broadband internet access at home	91.5%	90.8%
	County Rank	42	-
Housing	Owner-occupied households	4,649	498,567
	Total households	6,452	754,063



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	Owner %	72.1%	66.1%
	Renters	1,803	255,496
	Renter %	27.9%	33.9%
Transportation	Households with no vehicle available	391	40,465
	Total households	6,452	754,063
	No vehicle %	6.1%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Otoe	Adult at home who listens	78.10%	81.70%	86.50%
Nebraska		87.3%	85.0%	85.6%
Otoe	Adult at school who listens	86.70%	85.10%	89.20%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Otoe	7	5	26	9
Nebraska	562	402	2512	2019

Table 18.
Child Abuse and Neglect Reports ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Otoe	224	45%	9%	64%
Nebraska	36,480	33.4%	16.0%	68.3%



Community Level

- 8th and 12th graders report that people in their community find marijuana, alcohol, and cigarettes wrong or very wrong at a lower rate than the state averages.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- There are higher levels of missing data at the court level. Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis.

Table 19. Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Otoe	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	1	264
Robbery	0	367
Aggravated Assault	11	1,639
Other Assaults	26	8,782

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Otoe	Wrong/very wrong – Marijuana	88.0%	87.5%	80.9%
Nebraska		94.4%	89.8%	85.2%
Otoe	Wrong/very wrong – alcohol	81.2%	80.0%	62.9%
Nebraska		89.1%	80.4%	68.7%
Otoe	Wrong/very wrong – cigarettes	83.7%	87.5%	86.5%
Nebraska		92.9%	89.0%	78.7%



Table 21. Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	195	288	67.7%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	257	480	53.5%
Filed in Adult Court (M or I)	22	24	91.7%
Filed in Adult Court and Transferred to Juv. Court	0	3	0.0%
Total	474	823	57.6%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Some cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- This county is not required under statute to provide an attorney when a youth is filed on in court, yet there is still a high rate of providing at attorney to youth at the time of filing.
- 3A and 3B filings appear to not be an issue in this county. There are some truancy filings, but these have remained consistent over time with no discernable trends.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Otoe	Nebraska
Access to Counsel	80.0% -- 100.0%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Otoe	Nebraska
Curfew Court Filing	0	352



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Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Otoe					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	1	4	4	6	3	18
3B - Uncontrollable	0	0	1	0	0	1
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Otoe	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Yes	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	No	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	Yes	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes; Only those most severe such as assault and theft where major damage was done	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	No	Yes: 31.8% No: 65.9%



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		Not sure: 2.3%
Fees beyond restitution	Yes; \$100 - reduced to \$50 if free/reduced lunch eligible	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	Yes; depends on the offense and level of non-compliance. May include extended time or additional activities	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	Yes; County Attorney is notified of completion and sends letter to the family	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey increased from 2019 to 2020. Some of the measures indicate an improvement in the measures of collective impact (common agenda, shared measurement, and backbone agency). Others decreased (mutually reinforcing activities and continuous communication) and could be an area for improvement (or something that resulted from COVID pandemic).
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino).
- Although the low response rate may affect the results of community team diversity, there could be more representation from other system points not currently represented.
- Some team members do not feel heard, the rate is similar to that of the state average.

Table 26. Collective Impact Survey Response Rates ^P

Year of survey	Otoe		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	19	24	1407	780
Number of completed surveys	4	7	221	345
Response rate	21.1%	29.2%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

Year of survey	Otoe		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.72	5.83	5.29	5.69
Mutually reinforcing	6.04	5.50	5.37	5.50
Shared measurement	5.73	6.00	5.21	5.45



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Continuous communication	5.59	5.33	5.49	5.55
Backbone agency	5.30	5.67	5.52	5.78

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	Otoe		Nebraska	
	N = 7	(%)	N = 345	(%)
Gender				
Male	2	28.6%	101	29.3%
Female	5	71.4%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	--	--	19	5.6%
30-39	2	28.6%	68	19.6%
40-49	2	28.6%	88	25.4%
50-59	1	14.3%	90	25.8%
60 and over	1	14.3%	44	13%
Missing	1	14.3%	36	10.4%
Race/Ethnicity				
White	7	100%	230	66.7%
Black	--	--	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%



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Other	--	--	2	0.6%
Provided town name	--	--	63	18.3%
Missing	--	--	19	5.5%
Previous System Involvement				
Yes	1	14.3%	98	28.4%
No	5	71.4%	242	70.1%
Missing	1	14.3%	5	1.4%
System Point *				
Law enforcement	--	--	34	7.8%
County attorney/ juvenile court	2	28.6%	32	7.3%
K-12 or secondary education	--	--	65	14.9%
Ministry/faith based	--	--	10	2.3%
Diversion	1	14.3%	55	12.6%
Probation	1	14.3%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	1	14.3%	8	1.8%
DHHS or Child Welfare	--	--	13	3.0%
Treatment provider	--	--	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	1	14.3%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	--	--	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	1	14.3%	16	3.7%
Voice on Team				
Feel heard	5	71.4%	270	78.3%
Do not feel heard	2	28.6%	75	21.7%

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



Appendix: RED Descriptives

2015

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	48	--	--	--	--	--	--	--
Youth referred to diversion	23	0%	0%	0%	0%	0%	0%	100%
Youth enrolled in diversion	21	0%	0%	0%	0%	0%	0%	100%
Successful completion diversion	19	0%	0%	0%	0%	0%	0%	100%
Youth with multiple charges	4	0%	0%	0%	0%	0%	100%	0%
Filed on in adult court	2	0%	0%	0%	0%	0%	100%	0%
RAI Override: More Severe	2	0%	0%	0%	50%	0%	0%	50%
RAI Override: Less Severe	1	0%	0%	0%	0%	0%	0%	100%
Probation intake	5	0%	0%	0%	20%	0%	0%	80%
Successful probation	28	0%	0%	0%	0%	0%	0%	100%
Revocation of probation	9	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2016

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	65	--	--	--	--	--	--	--
Youth referred to diversion	24	0%	0%	0%	20.80%	0%	0%	79.20%
Youth enrolled in diversion	23	0%	0%	0%	17.40%	0%	0%	82.60%
Successful completion diversion	23	0%	0%	0%	17.40%	0%	0%	82.60%
Youth with multiple charges	3	0%	0%	0%	0%	0%	66.70%	33.30%
Filed on in adult court	6	0%	0%	0%	0%	0%	50%	50%
RAI Override: More Severe	4	0%	0%	0%	0%	0%	0%	100%
RAI Override: Less Severe	1	0%	0%	0%	0%	0%	0%	100%
Probation intake	9	0%	0%	0%	0%	0%	0%	100%
Successful probation	29	0%	0%	0%	10.30%	0%	0%	89.70%
Revocation of probation	4	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2017

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	50	--	--	--	--	--	--	--
Youth referred to diversion	40	0%	0%	5%	17.50%	0%	0%	77.50%
Youth enrolled in diversion	39	0%	0%	5.10%	17.90%	0%	0%	76.90%
Successful completion diversion	38	0%	0%	5.30%	18.40%	0%	0%	76.30%
Youth with multiple charges	5	0%	0%	0%	0%	0%	100%	0%
Filed on in adult court	3	0%	0%	0%	0%	0%	66.70%	33.30%
RAI Override: More Severe	7	0%	0%	0%	42.90%	0%	0%	57.10%
RAI Override: Less Severe	0	NA%	NA%	NA%	NA%	NA%	0%	NA%
Probation intake	17	0%	0%	0%	35.30%	0%	0%	64.70%
Successful probation	19	0%	0%	0%	21.10%	0%	0%	78.90%
Revocation of probation	8	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2018

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	55*	--	--	--	--	--	--	--
Youth referred to diversion	30	0%	0%	0%	23.30%	0%	0%	76.70%
Youth enrolled in diversion	30	0%	0%	0%	23.30%	0%	0%	76.70%
Successful completion diversion	28	0%	0%	0%	25%	0%	0%	75%
Youth with multiple charges	4	0%	0%	0%	0%	0%	100%	0%
Filed on in adult court	0	NA%	NA%	NA%	NA%	0%	NA%	NA%
RAI Override: More Severe	2	0%	0%	0%	50%	0%	0%	50%
RAI Override: Less Severe	0	NA%	NA%	NA%	NA%	NA%	0%	NA%
Probation intake	9	0%	0%	0%	55.60%	0%	0%	44.40%
Successful probation	19	0%	0%	0%	15.80%	0%	0%	84.20%
Revocation of probation	9	0%	0%	0%	22.20%	0%	0%	77.80%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

* Otoe County sheriff only partially reported to the NCC in 2018

2019



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System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	27	--	--	--	--	--	--	--
Youth referred to diversion	26	0%	0%	0%	19.20%	0%	0%	80.80%
Youth enrolled in diversion	26	0%	0%	0%	19.20%	0%	0%	80.80%
Successful completion diversion	26	0%	0%	0%	19.20%	0%	0%	80.80%
Youth with multiple charges	6	0%	0%	0%	0%	0%	83.30%	16.70%
Filed on in adult court	1	0%	0%	0%	0%	0%	0%	100%
RAI Override: More Severe	1	0%	0%	0%	100%	0%	0%	0%
RAI Override: Less Severe	0	NA%	NA%	NA%	NA%	NA%	0%	NA%
Probation intake	3	0%	33.30%	0%	33.30%	0%	0%	33.30%
Successful probation	10	0%	0%	0%	40%	0%	0%	60%
Revocation of probation	3	0%	0%	0%	66.70%	0%	0%	33.30%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Some cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	42	60	70.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	77	107	72.0%
Filed in Adult Court (M or I)	7	7	100%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	126	189	66.7%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	42	74	56.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	67	131	51.1%
Filed in Adult Court (M or I)	4	4	100%
Filed in Adult Court and Transferred to Juv. Court	0	3	0.0%
Total	113	225	5.2%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	39	55	70.9%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	60	110	54.5%
Filed in Adult Court (M or I)	4	6	66.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	103	171	60.2%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	38	52	73.1%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	33	69	47.8%
Filed in Adult Court (M or I)	2	2	100%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	73	123	59.3%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	34	47	72.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	20	63	31.7%
Filed in Adult Court (M or I)	5	5	100%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	59	115	51.3%

Otoe County Comprehensive Juvenile Services Community Plan (2021 – 2025)

Letter of Approval

On this 23th day of February 2021, we, the undersigned Commissioners of the Otoe County Board, do hereby express our support for and approval of the Comprehensive Juvenile Services Community Plan, years 2021-2025. We understand the purpose of such plan is to meet the requirements in the Juvenile Services Act (Nebraska Revised Statute 43-2401 to 43-2412) and 43-3504. We understand that this plan has been developed by the Otoe County Juvenile Justice Team as a guide to the endeavors for utilization of appropriate Community Based Juvenile Services Aid grant funds by Otoe County.

Chair, Otoe County Board of Commissioners



Clerk, Otoe County

