Northeast Nebraska Juvenile Justice

Madison, Antelope, Boone, Knox, Pierce, Stanton &

Wayne Counties

Comprehensive Youth Services Plan

July 1, 2025 – June 30, 2030

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Section I: Executive Summary

Instructions: This section should include the main issues facing the community and what activities will be prioritized to address these issues. Provide a brief (no more than two pages) summary of the crime/need analysis, priorities identified, and strategies to be put in place.

The Northeast Nebraska Juvenile Partnership covers seven counties. Madison County is the lead county and the largest county of the seven. The main issue for Madison County would be drug and alcohol use. Madison County had 30 youth referred to diversion in 2022 for Minor in Possession, in 2023 that number increased to 83 youth. The use of vaping pens is also concern as we have youth being suspended and expelled from school due to vaping use.

Madison County Juvenile Services works very closely with Norfolk Public Schools. Between 2020 and 2024, 288 youth were referred to the Madison County Alternative School. Of those 288 youth 41% were suspended or expelled due to drugs or alcohol offenses. Madison Counties first priority is to work with those youth and keep them from entering the court system.

Over the past 2 years we have had youth attending their initial intake meeting for the diversion program and they have multiple charges pending. In 2022 we had 92 youth that were enrolled in diversion, 19 of those youth had 2 or more charges pending. In 2023 we had 126 youth referred to diversion and 23 of those youth had 2 or more charges pending.

The remaining counties in the plan have fewer youth referred to diversion but of those youth Minor in Possession is the main reason youth are referred. In 2022 between Boone, Knox, Pierce, Stanton and Wayne there was a total of 40 youth referred to diversion with 10 of those youth charged with Minor in Possession. In 2023 there was a total of 40 youth referred to diversion with 16 of those youth charged with Minor in Possession.

The Northeast Nebraska Juvenile Partnership Team's main priority will be to decrease the number of youth entering the Juvenile Justice System by referring youth to diversion and reducing the number of youth who get violated from diversion. The team will focus on alternative measures to keep youth on diversion if they have another law violation.

Chronic absenteeism data was reviewed by team members and the data shows that truancy needs to be one of our priorities. Truancy is a specific need for each county and the team will continue to make truancy a priority and work to reduce chronic absenteeism in the school systems. Each county has different needs and risk factors for their youth. Between 2022 and 2023 Madison County has a total of 904 youth who were truant from school, of those youth 40% were Hispanic and 46% were White. Knox County had 343 youth between 2022 and 2023

with 61% of those youth being Native American. being Hispanic.	Wayne County has 135 youth truant with 33% of those youth

Section II: Introduction

Community Team: Background, Formation, and Purpose

Description of Team: Provide a brief history of the establishment of the community team, including its role and responsibilities for supervising the preparation and administration of the 5-year community plan.

The Northeast Nebraska Community Planning team was created in 2012 and consists of 7 counties in Northeast Nebraska. Currently the counties who are a part of this plan are Madison County (lead county), Antelope, Boone, Knox, Pierce, Stanton and Wayne. Each county involved in the Northeast Nebraska Community Planning Team is asked to sign a Memorandum of Understanding each time a new plan is put in place. When the team was created several counties were combined in hopes of providing service to youth who had very little options due to the rural communities they resided in. The team consists of members from the courts, probation, mental health services, education and community service providers. The Team Members have met, reviewed the community data and set priorities and strategies after determining the risks and needs of the communities. The team also oversees the grant process and provides approval of the grant.

The Community Planning team covers 7 counties within range of up to 60 miles. In order to provide everyone the opportunity to participate in the planning process meetings are held electronically, or in person, but not has a whole team. Each county has a diverse culture with different needs, so it can be difficult to have one meeting to cover the risks and needs of each community.

Description of the Planning Process: Describe this plan's 5-year plan **process** including information such as when planning began, how data were provided and who selected the data to collect and provide, number of planning meetings held and whether the entire committee was in attendance, how priorities were determined and how the strategies, objectives, and activities were developed.

The planning process for the 5-year plan started in June of 2024 when staff attended the training in Columbus. Juvenile Accountability Staff started collecting and preparing the data for the plan after that meeting. The team used data from local statistics and data from the 2020-2022 program evaluations provided by the Juvenile Justice Institute. Data was also used from the 2022 Census. The Madison County Diversion Coordinator and the Chief Juvenile Accountability Officer gathered the data and then provided the information to the team. There were over 20 individual planning meetings held with individual team members and counties. Due to the large area we cover we are not able to get the whole team together at one time.

The team reviewed the data to determine what main concerns were in each county and the risk factors contributing to that data. It was discussed through the team members which priorities should be addressed and determined the main concern for this area. Once the priorities were established we determined strategies and action plans.

List of Team Members/Contributors (title, address, phone numbers, email): *Include which part of the system each member represents* (i.e., courts, schools, health officials). See checklist for required membership.

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Community Description

Instructions: Provide a description of the county/counties/tribe (community), such as main transportation routes that run through the county/counties/tribe, main economies within the community (i.e. industry, farming, etc.), historic and natural attractions that affect the community (lakes, state parks, landmarks, etc.) and any other dynamics significant to the social and economic make-up of the community. Provide local data that demonstrates issues youth and families are facing in the community. Include racial and ethnic disparities.

The Northeast Nebraska Juvenile Justice Partnership Plan consists of 7 counties: Madison, Antelope, Boone, Knox, Pierce, Stanton and Wayne counties. The general area covered by the partnership is primarily based on agriculture and manufacturing. The counties are a configuration of multiple small towns or villages. Each of the counties in the partnership have a variety of populations as well as diverse cultures.

MADISON COUNTY

Madison County is located in Northeast Nebraska and bordered by Stanton, Platte, Boone, Antelope and Pierce County. The main highway that runs north and south through Madison County is U.S. Highway 81 and the main highway that runs east and west is U.S. Highway 275. Nebraska Highway 32 is located in the southern half of the county. Nebraska Highways 24, 35, 45, and 121 also cross through Madison County. U.S. Highway 81 and U.S. Highway 275 are main thoroughfare crossings north to south and east to west and bring a variety of people from through Madison County.

Located in Madison County are the cities of Battle Creek, Madison, Meadow Grove, Newman Grove, Norfolk and a portion of Tilden. The City of Norfolk is the 9th largest city in the State of Nebraska.

The City of Norfolk and Madison County are home to manufacturing companies such as Vulcraft, Norfolk Iron & Metal, AWG, Soybean Crush Plant, Continental Contitech, and Cardinal Health among many others. Tyson Fresh Meats pork-processing plant is a large plant located in the City of Madison that has approximately 1,200 employees. The plant is the largest single employer in Madison.

The City of Norfolk is the home to several business such as Wal-Mart, Target, Kohl's, Menards and several smaller businesses. Over the past 5 years options for medical providers and services has grown significantly. Faith Regional Health Services provides emergency medical services and inpatient care, along with several specialized services. Fountain Point Medical Community, a large network of medical providers, opened in 2020 and consists of a surgery center, physical therapy and imaging, along with a large number of specialized medical service providers.

The manufacturing companies and business located in Madison County provides residents of Madison County and the surrounding counties communities jobs, along with attracting prospective employees from across the country.

Madison County has multiple family based activities which include the AquaVenture Waterpark, Norfolk Arts Center, Elkhorn Valley Museum and the new addition of the North Fork Whitewater Park and River Point Ice Skating Rink. The City of Norfolk and Madison County has several miles of bike trails that give you access to the Cowboy Trail, SkyView Lake and the Yellowbanks State Wildlife Management area. During the summer the Christian Cross Festival and the Big Bang Boom, which are supported by several local businesses, bring a large number of individuals to the area.

The City of Norfolk is also home to the State of Nebraska Probation Office, the Department of Health & Human Services, the Norfolk Regional Center which is a 120-bed sex offender treatment center. The City of Madison is home to the Madison County Court House and the Northeast Nebraska Juvenile Services detention facility.

ANTELOPE COUNTY

Antelope County is located in Northeast Nebraska and is bordered by Pierce, Madison, Boone, Wheeler, Holt and Knox Counties. U.S. Highway 20 and U.S. Highway 275 are the main thoroughfares that pass through the county. Nebraska Highways 13, 14, 45 and 70 also pass through the county.

Located within Antelope County are the towns of Brunswick, Clearwater, Elgin, Neligh, Oakdale, Orchard, Royal and a portion of Tilden. The largest city in the county is Neligh.

Antelope Counties main economic structure is agriculturally based with several businesses that revolve around the farming communities. Antelope County is the home of Blackburn Manufacturing which is described as one of the nation's premier custom digital sign printers by the www.antelopecountynews.com. Antelope County, along with Boone County, has several wind energy farms which house over 400 wind turbines.

The Ashfall Fossil Beds National Natural Landmark is a 360 acre Historical Park in Antelope County. Ashfall's has a working fossil laboratory and excavation site that attracts tourists from the surrounding area of the Midwest and around the world, along with multiple field trips from different schools in the area. Grove Lake Wildlife Management Area is also a popular spot for camping and fishing.

Antelope County is mainly agricultural based and is composed of a number of small towns surrounded by farmland. The number of attractions and activities is limited. The closest economic centers to Antelope County are the towns of O'Neill, located in Holt County or the City of Norfolk, located in Madison County. Besides a few small local attractions, families and their children, are forced to create their own entertainment or travel some distance to neighboring towns and counties to pursue other entertainment or shopping.

BOONE COUNTY

Boone County is the southern-most county included in the plan. Boone County is surrounded by Madison, Platte, Greely, Wheeler and Nance Counties. Several highways run across Boone County. Nebraska Highways 14, 32, 39, 45, 52, 56 and 91. Boone County is comprised of several small towns. The largest of the communities is Albion. Other communities in Boone County include Cedar Rapids, Petersburg, Raeville, Primrose and St. Edward.

Boone County is mostly agricultural area, however, other significant employers in the area are Cargill, Sentinel Building Systems, the Valero Renewables Ethanol Plant, Source Gas and many wind farms. Boone County Health Center is the counties largest employer, which is located in Albion. Boone County Health Center employees approximately 240 employees.

The City of Albion has the Albion Family Aquatic Center which has a water slide, zero-depth entry, diving board and a cargo net play area. This along with the a large sports complex around the center attract many people to the area. The Boone County Trails System is an 8-foot wide concrete path that is accessible for the recreational trail. The trail is located around the County Fairgrounds, City Parks, the Aquatic Center and Campgrounds. The Olson Nature Preserve offers hiking and access to nature. One of the main attractions in

Boone County is the Albion Speedway that has weekly stock car races during the summer. The speedway attracts people from the surrounding area, there are even racers that come from other states.

Petersburg is a small town but attracts statewide attention each year with it's Punkin' Chunkin' contest in late October. The Punkin' Chunkin' contest is a nationally sanctioned event with the winner being eligible to complete in the World Championship each year. The participants of the contest shoot, launch, or fling 6 to 12 pound pumpkins across wide open fields near the town.

KNOX COUNTY

Knox County is located in the very northern part of the state and borders the Lewis and Clark Lake on the Missouri River. Knox County lies on the South Dakota border. The counties that surround Knox County are Cedar, Pierce, Antelope, Holt and Boyd. The major highways that run through Knox County are Highways 12, 13, 14, 59, 84 and 121.

The communities in Knox County are very small and some are part of the Santee Sioux Reservation. The towns include Creighton, Bazile Mills, Bloomfield, Center, Crofton, Niobrara, Santee, Verdel, Verdigre, Wausa and Winnetoon. The largest community in Knox County is the town of Creighton which has a population of 1, 116 according to the 2020 US Census.

Knox County has many outdoor activities due to being located by the Niobrara and Missouri River. Several people travel for miles to camp and fish in these locations. One of the main locations is the Niobrara State Park which offers camping, fishing, hiking, swimming, horseback trail rides and raft tours. The town of Creighton has several camping spots between the and Yankton, South Dakota which brings thousands of people to the area each summer.

Knox County has many other attractions which include the Ohiya Casino, several 9 hole golf courses and in December, Creighton hosts Santa Land which is the town's annual Christmas Festival and Light Display. This attraction draws several families both locally and from other communities in the state. In the summer there is also Kolach Days in Verdigre and Berry Pepper Days in Creighton.

Besides the areas by the Niobrara and Missouri river, Knox County is mainly agricultural. Knox County is also the home to Clarkson Manufacturing.

PIERCE COUNTY

Pierce County is located in the northern northeast part of the state. Only one county separates Pierce County from the South Dakota border. Pierce County is bordered by Cedar, Wayne, Antelope, Knox and Madison Counties. The major highways that cross Pierce County are U.S. Highways 81 and 20 and Nebraska Highways 13, 98 and 121.

Pierce County is the home to the towns of Foster, Hadar McLean, Osmond and Plainview. The county also provides a convenient rail access through the BNSF Shortline. Pierce County sits on the world's largest aquifer, the Ogallala aquifer. Pierce County recently created the Pierce County Energy Center that will serve OPPD customers and Google with a 2,230 acres of land for a solar and battery storage system.

The communities in Pierce County have very nice city parks and recreational areas that have been updated with playground equipment, swimming pools and baseball complexes. Pierce County is only 15 miles from Norfolk

and many people travel to work and spend leisure time. Many youth in Pierce County go to Norfolk for recreational activities.

Over the past 10 years several new homes have been built in the northwest corner of Pierce bringing many new people to the community.

STANTON COUNTY

Stanton County is one of the smallest counties in the State of Nebraska and is located in Northeast Nebraska. Stanton County is bordered by Cuming, Colfax, Platte, Madison and Wayne Counties. The main thoroughfare that runs through Stanton County is US Highway 275, which runs from east to west in the northern end of the county. Nebraska Highway 35 crosses over the northwestern corner of the county and Nebraska Highways 15, 24, 32, and 57 also cross the county.

The City of Stanton is the larger of the two towns in the county, with the other being the Village of Pilger. Nucor Steel is located in the northwest part of Stanton County and is a division of North America's largest steel manufacture and recycler.

The main economic structure of Stanton County is agricultural based, including farming and small businesses related to the agricultural field. Stanton County specializes in livestock feeding, housing many large livestock feeders. Stanton County has several acres of open farmland and wildlife areas.

Located within Stanton County is the Wood Duck State Wildlife Management Area and the Maskenthine Lake Recreation area. Both locations provide camping, fishing, hiking, boating and several bike trails. In the winter Maskenthine Lake has a small ice skating rink for youth to use.

WAYNE COUNTY

Wayne County is located in Northeast Nebraska, surrounded by the counties of Dixon, Thurston, Cuming, Stanton, Pierce and Cedar. The major highways that run through Wayne County are Nebraska Highway 15, 16, 35, 57 and 98. The largest community in Wayne County is the City of Wayne, other smaller communities are Wakefield, Carroll, Hoskins, Sholes and Winside.

Wayne County is also a county that is mainly agricultural. Wayne county is home to Brehmer Manufacturing who has manufactured farming equipment for the past 50 years. The City of Wayne business community has seen substantial growth over the past several years with new businesses such as Ace Hardware, Jimmy John's, new medicals services and the new Prairie Park housing development and recreational area.

Wayne County has many attractions which include the Garden Perennials, a Planetarium, the Wayne County Museum and many walking trails. Wayne County is also home to the famous Wayne Chicken Show that brings people from various parts of the United States to participate.

Statistical Summaries: Such as population, race/ethnic makeup of the community, age breakdown within community, socioeconomic data (household income, median income, primary industry, household earner's education level and occupation, educational opportunities (i.e. number of schools, colleges, trade schools)

MADISON COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 Madison Counties population was 35,538 people.

The breakdown of the population is listed below.

White non-Hispanic	78.4%
African American	0.8%
Asian	1.2%
American Indian/Alaska Native	0.9%
Two or More Races	2.7%
Hispanic/Latino	16.1%
Foreign Born	6.7%

The table below shows that in 2020 the youth population was 9,930 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county.

County in	American	Asian/Native	Black	Hispanic	Multiple Races/other	White
NJJDP	Indian/Alaska	Hawaiian		_		
Plan	Native	Pacific				
		Islander				
Madison	135	191	133	2,446	318	6,707

Madison County Economic Stability shows that 80% of the children in Madison County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 38% of children in low-income families are under the 200% Federal Poverty Line, with 29% being children of color.

The median household income for Madison County is \$61,139 with a Labor Force Population of 67.7%. The unemployment rate for Madison County is 2.6%.

In Madison County 31.9% of the residents have a High School Diploma/GED and 24.5% have a Bachelor's Degree or higher. Madison County has 14 different primary level public schools, three middle schools and four high schools which includes the Alternatives for Success at the Norfolk Senior High. Madison County also has 10 private schools that encompass both primary and secondary levels of education. The City of Norfolk has the largest student population for public schools. Between grades 7-12 Norfolk has 1,987 student with 959 of those students that qualify for free or reduced rate lunches.

ANTELOPE COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 Antelope Counties population was 6,302 people.

The breakdown of the population is listed below.

White non-Hispanic	94.2%
African American	0.9%
Asian	0.1%
American Indian/Alaska Native	0.1%
Two or More Races	0.7%
Hispanic/Latino	3.6%
Foreign Born	1.6%

The table below shows that in 2020 the youth population was 1,671 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county.

County in	American	Asian/Native	Black	Hispanic	Multiple Races/other	White
NJJDP	Indian/Alaska	Hawaiian		_	_	
Plan	Native	Pacific				
		Islander				
Antelope	6	6	14	101	19	1525

Antelope County Economic Stability shows that 85% of the children in Antelope County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 38% of children in low-income families are under the 200% Federal Poverty Line, with 16% being children of color.

The median household income for Antelope County is \$61,924 with a Labor Force Population of 67.4%. The unemployment rate for Antelope County is 2.1%.

In Antelope County 33.9% of the residents have a High School Diploma/GED and 20.5% have a Bachelor's Degree or higher. Antelope County has four primary schools and four high schools. Antelope County also has two private schools that encompass both primary and secondary levels of education. The City of Neligh has the largest student population for public schools. Between grades 7-12 Neligh has 140 students with 69 of those students that qualify for free or reduced rate lunches.

BOONE COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 Boone Counties population was 5,397 people.

The breakdown of the population is listed below.

White non-Hispanic	95.5%
African American	0.1%
Asian	0.3%
American Indian/Alaska Native	0.1%
Two or More Races	1.3%
Hispanic/Latino	2.8%
Foreign Born	1.1%

The table below shows that in 2020 the youth population was 1,404 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county.

County in NJJDP Plan	American Indian/Alaska Native	Asian/Native Hawaiian Pacific Islander	Black	Hispanic	Multiple Races/other	White
Boone	3	4	14	76	26	1,281

Boone County Economic Stability shows that 77% of the children in Boone County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 29% of children in low-income families are under the 200% Federal Poverty Line, with 57% being children of color.

The median household income for Boone County is \$66,800 with a Labor Force Population of 65.5%. The unemployment rate for Boone County is 1%.

In Boone County 39.5% of the residents have a High School Diploma/GED and 18% have a Bachelor's Degree or higher. Boone County has 3 public school districts and two private schools that encompass both primary and secondary levels of education. The City of Albion has the largest student population for public schools. Between grades 7-12 Boone Central Schools has 365 students with 134 of those students that qualify for free or reduced rate lunches.

KNOX COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 Knox Counties population was 8,415 people.

The breakdown of the population is listed below.

White non-Hispanic	84.3%
African American	0.7%
Asian	0.5%
American Indian/Alaska Native	8.5%
Two or More Races	2.5%
Hispanic/Latino	3.4%
Foreign Born	1.3%

The table below shows that in 2020 the youth population was 2,253 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county.

County in NJJDP Plan	American Indian/Alaska Native	Asian/Native Hawaiian Pacific Islander	Black	Hispanic	Multiple Races/other	White
Knox	346	10	19	155	84	1,639

Knox County Economic Stability shows that 83% of the children in Knox County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 42% of children in low-income families are under the 200% Federal Poverty Line, with 27% being children of color.

The median household income for Knox County is \$61,520 with a Labor Force Population of 63.3%. The unemployment rate for Knox County is 4.1%.

In Knox County 36% of the residents have a High School Diploma/GED and 18.9% have a Bachelor's Degree or higher. Knox County has 7 separate school districts in the smaller towns and two private schools that encompass both primary and secondary levels of education. Knox County has a significant percentage of Native American youth in the schools. The City of Creighton has the largest school population with 115 students for 7-12 grade, of those students 42 qualify for free and reduced lunches.

PIERCE COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 Pierce Counties population was 7,301 people.

The breakdown of the population is listed below.

White	95.3%
African American	0.3%
Asian	0.2%
American Indian/Alaska Native	0.2%
Two or More Races	1.7%
Hispanic/Latino	2.3%
Foreign Born	1.2%

The table below shows that in 2020 the youth population was 2,037 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county.

County in NJJDP Plan	American Indian/Alaska Native	Asian/Native Hawaiian Pacific Islander	Black	Hispanic	Multiple Races/other	White
Pierce	12	14	13	103	44	1,851

Pierce County Economic Stability shows that 74% of the children in Pierce County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 30% of children in low-income families are under the 200% Federal Poverty Line, with 2% being children of color.

The median household income for Pierce County is \$65,603 with a Labor Force Population of 68%. The unemployment rate for Pierce County is 2.4%.

In Pierce County 32.9% of the residents have a High School Diploma/GED and 22.1% have a Bachelor's Degree or higher. There are 3 main school districts in Pierce County and four private schools that encompass both primary and secondary levels of education. The City of Pierce has the largest student population for public schools. Between grades 7-12 the City of Pierce has 346 students with 79 of those students that qualify for free or reduced rate lunches.

STANTON COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 Stanton Counties population was 5,828 people.

The breakdown of the population is listed below.

White	90.0%
African American	0.5%
Asian	0.5%
American Indian/Alaska Native	0.1%
Two or More Races	2.4%
Hispanic/Latino	6.5%
Foreign Born	2.4%

The table below shows that in 2020 the youth population was 1,492 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county.

County in	American	Asian/Native	Black	Hispanic	Multiple Races/other	White
NJJDP	Indian/Alaska	Hawaiian		_	-	
Plan	Native	Pacific				
		Islander				
Stanton	12	4	19	167	41	1,249

Stanton County Economic Stability shows that of 65% the children in Stanton County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 24% of children in low-income families are under the 200% Federal Poverty Line, with 7% being children of color.

The median household income for Stanton County is \$76,035 with a Labor Force Population of 68.5%. The unemployment rate for Stanton County is 0.7%.

In Stanton County 30.8% of the residents have a High School Diploma/GED and 20.1% have a Bachelor's Degree or higher. The City of Stanton has one school and one private school, there are also two primary schools in the county. The largest school is the high school in Stanton. Between grades 7-12 the City of Stanton has 176 students with 70 of those students that qualify for free or reduced rate lunches.

WAYNE COUNTY

The data from the Center for Public Affairs Research Nebraska State Data Center states that in 2022 WAYNE Counties population was 9,701 people.

The breakdown of the population is listed below.

White non-Hispanic	89.1%
African American	1.5%
Asian	0.4%
American Indian/Alaska Native	0.3%
Two or More Races	1.9%
Hispanic/Latino	6.8%
Foreign Born	4.8%

The table below shows that in 2020 the youth population was 2,792 youth between the ages of 0-18. The chart shows the break down from the 2020 Census with number of youth by Race/Ethnicity in each county

County in	American	Asian/Native	Black	Hispanic	Multiple Races/other	White
NJJDP	Indian/Alaska	Hawaiian		_	_	
Plan	Native	Pacific				
		Islander				
Wayne	13	18	70	331	71	2,289

Wayne County Economic Stability shows that 57% of the children in Wayne County are food insecure as they are living is households with incomes being 185% below the Federal Poverty Line. The 2023 County Data Fact Sheet shows that 22% of children in low-income families are under the 200% Federal Poverty Line, with 8% being children of color.

The median household income for Wayne County is \$64,951 with a Labor Force Population of 68.5%. The unemployment rate for Wayne County is 3.4%.

In Wayne County 29.8% of the residents have a High School Diploma/GED and 32.7% have a Bachelor's Degree or higher. Wayne county has nine school districts. The largest school is located in the City of Wayne. Between grades 7-12 the Wayne Public Schools has 465 students with 159 of those students that qualify for free or reduced rate lunches.

The chart below shows the 2022 Census Data number of youth by Gender.

County in NJJDP Plan	Male	Female
Madison	4,984	4,946
Antelope	852	819
Boone	708	696
Knox	1,131	1,122
Pierce	1,010	1,027
Stanton	740	752
Wayne	1,375	1,417

Identify Risk Factors: Discuss some known drivers behind increased risks for juvenile justice system involvement. Include the services needed to address these risk factors. Refer to the Comprehensive Youth Services Plan Plan Manual for a list of exaple Risk Factors and Indicators of Influence.

COMMUNITY RISK	INDICATORS OF	SERVICES NEEDED
FACTORS	INFLUENCE	
Alcohol, Drugs, THC Vapes	High number of violations	Diversion Services are
are easily obtained by youth.	in school involving THC	needed for youth who
	Vapes.	received a citation so they
	Large increase in the	are not referred to court.
	number of Minor In	Alternative School (Day
	Possession charges.	Reporting) is needed to
		provide supervision and a
		secure location for youth to
		be while they are suspended
		or expelled.
Community Crime	65% increase in 2023 for 3 rd	Diversion Services are
	Degree Assault/Fights.	needed for youth who
	Increase in weapons	received a citation so they
	violations.	are not referred to court.
	Youth entering the diversion	Alternative School (Day
	program with multiple	Reporting) is needed to
	charges.	provide supervision and a
		secure location for youth to
		be while they are suspended
		or expelled Electronic
		monitoring and Tracking
		Services are needed as an
		Alternative to having youth
		placed into detention.
Economic Deprivation	Children and families living	Funds are needed through
	below poverty level, high	the school or the state to
	number of youths enrolled	assist in providing food for
	in the free and reduced	youth.
	lunch program.	

SCHOOL RISK	INDICATIONS OF	SERVICES NEEDED
FACTORS	INFLUENCE	
Academic Failure	Students failing 1 or more	Diversion Program and Truancy
	classes and having several	Program Officers need to continue to
	missing assignments. Lack	monitor youth's grades and attendance
	of parental involvement in	so that assistance can be provided.
	their child's educational	Involve parents in the youth 's diversion
	needs.	case plan so they become more involved
		in their child's future. Provide
		interpreting services for Hispanic
		families.
Poor Attendance	Chronic Absenteeism, high	Truancy Program is needed improve
	rate of suspensions and	attendance. Day Reporting is needed to
	expulsions.	provide a structured environment that
		staff can help facilitate communication
		from school to student. Tutoring assists
		the youth with their educational needs.
FAMILY RISK	INDICATORS OF	SERVICES NEEDED
FACTORS	INFLUENCE	
Family Management	Children without adult	Mental Health Services are needed to
Problems	supervision, lack of parental	assist youth who are having high risk
	involvement in child's	behaviors.
	activities	
PEER RISK FACTORS	INDICATORS OF	SERVICES NEEDED
	INFLUENCE	
Peer Alcohol and Drug Use,	Large alcohol parties have	Diversion Services are needed to keep
and Delinquency	occurred in Madison,	youth from entering the court system.
	Wayne and Stanton	
	Counties.	

Section III: Youth Crime Analysis and Needs

Instructions: Using the most recent data available, provide an analysis of the juvenile delinquency problems (youth crime) of the community. Describe the findings of your community's youth crime analysis and identified delinquency prevention and intervention needs, including educational needs. Include a summary of local data at key decision points by race and ethnicity. The larger set of data used in this planning process can also be provided in an appendix which allows you to highlight only data relevant to your selected priorities in this section. Refer to the comprehensive youth services plan manual for additional information on completing this section.

2022 Diversion, Court and Probation Data

County	Law Enforcement	Diversion	Filed in Juvenile	Placed on	Detention
	Contact/Cited		Court	Probation	
Madison	243	106	86	73	71
Antelope	73	0	23	15	2
Boone	32	13	9	8	2
Knox	20	3	7	8	0
Pierce	67	6	7	6	1
Stanton	135	4	23	12	7
Wayne	32	17	12	7	2

DIVERSION

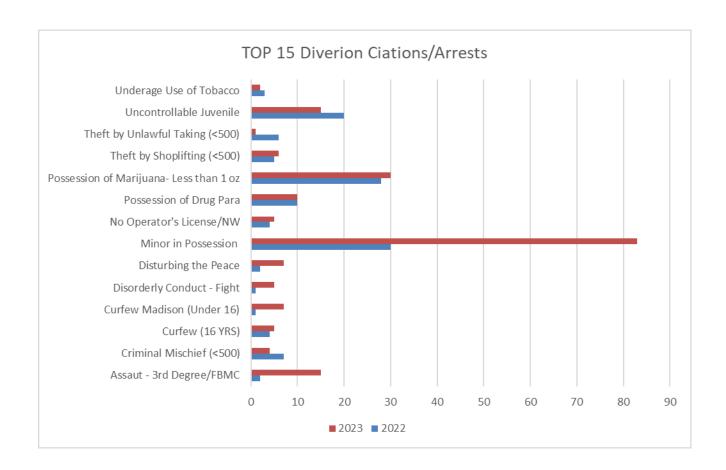
The chart below shows the number of youth that were referred to diversion in 2022 and 2023 and what charge they received.

2022-2023 Diversion Citations/Arrests

<u>Citations/Arrest</u>	2022	2023
Assault- 1st Degree	1	0
Assault - 2nd Degree	6	1
Assault - 3rd Degree/FBMC	2	15
Assault on an Officer - 3rd Degree	1	0
Attempted Child Porno/Under 19	0	1
Attempt Theft Unlawful Taking (<500)	1	1
Careless Driving	0	3
Carrying a Concealed Weapon	1	2
Conspiracy/Theft Unlawful Taking (5000+)	0	1

Criminal Mischief (<500)	7	4
Criminal Mischief (1500+)	0	1
Criminal Trespass - 1st Degree	1	2
Criminal Trespass - 2nd Degree	2	0
Curfew (16 YRS)	4	5
Curfew Madison (Under 16)	1	7
Discharge of a Firearm in the City	0	1
Disorderly Conduct - Fight	1	5
Disturbing the Peace	2	7
Driving with a Vehicle Defect	0	2
Exhibition of Acceleration	1	1
Failure to Yield Right Away	0	1
False Information	0	2
Improper Lane Change	0	1
Littering	1	0
LVS- Attended	1	1
LVS - Person Injury Accident	0	1
LVS -Unattended	3	3
Minor Misrepresenting Age	3	0
Minor in Possession	30	83
No Operator's License/NW	4	5
No Vehicle Registration	0	1
Obstructing an Officer	3	2
Open Container	2	4
Possession of Burglary Tools	0	1
Possession of Drug Para	10	10
Possession of Ficitious or Fraud License	0	1
Possession of a Handgun by a Juvenile	0	1
Possession of Marijuana- Less than 1 oz	28	30
Possession of PSILOCYBIN	0	1
Procuring	3	1
Reckless Driving	2	1
Resisting Arrest	0	1
Speeding	2	3
Theft by Receive Stolen Property (<500)	2	1
Theft by Shoplifting (<500)	5	6
Theft by Unlawful Taking (<500)	6	1
Theft by Unlawful Taking (5000+)	0	1
Unauthorized Entry into Car	0	1
Unauthorized Use of Financial Device	1	0
Uncontrollable Juvenile	20	15
Underage Use of Tobacco	3	2
Violation of a Learner's Permit	4	10
Violation of a School Permit	1	4

Violation of School Bus Signals	1	1
Violation of Stop Sign	2	2
Zero Tolerance	0	2



The charts below show the breakdown for Diversion youth in 2022 and 2023 by Gender, Race and Age.

DIVERSION DEMOGRAPHICS BY GENDER FOR MADISON COUNTY

GENDER	2022	2023
Female	37	58
Male	55	68

DIVERSION DEMOGRAPHICS BY RACE FOR MADISON COUNTY

RACE	2022	2023
WHITE/CAUCASIAN	40	77
AFRICAN AMERICAN	6	6
AMERICAN INDIAN	9	6

ASIAN	4	1
HISPANIC	26	33
OTHER	7	3

DIVERSION DEMOGRAPHICS BY AGE FOR MADISON COUNTY

AGE	2022	2023
12	3	2
13	6	6
14	12	14
15	16	28
16	24	31
17	21	29
18	10	16

TRUANCY

The charts below show the breakdown for youth who are chronically absent in each county broken down by race. The data provided shows the breakdown by race for the 2022-2023 school year.

2022/23 Student Absence Count

Chronically Absent by County	Total Youth	American Indian/Alaskan Native	Asian/Native Hawaiian Pacific	Black	Hispanic	Multiple Races/Other	White
3.6.11	004	20	Islander	20	2.50	7 .0	415
Madison	904	38	6	28	359	56	417
Antelope	96	0	0	2	9	3	82
Boone	136	3	0	2	20	0	111
Knox	343	209	0	2	29	10	93
Pierce	91	3	1	0	5	1	82
Stanton	55	0	0	0	5	5	45
Wayne	135	0	1	8	44	2	80

ALTERNATIVE SCHOOL

The chart below shows the number of youth who have attended the Alternative School in the past 4 years. The information is broke down into attendance by race, gender and age. The last chart shows the reason why the youth were suspended or expelled.

ATTENDANCE FOR MADISON COUNTY ALTERNATIVE SCHOOL

Attendance	Total #	White	Hispanic	Asian	Black	Native American	Multi-Race
2020-2021	62	31	13	0	6	10	2
2021-2022	78	33	16	0	5	12	12
2022-2023	76	37	19	0	4	2	14
2023-2024	72	42	11	2	3	5	9

ATTENDANCE FOR MADISON COUNTY ALTERNATIVE SCHOOL BY GENDER

Gender	Male	Female
2020-2021	59	9
2021-2022	66	12
2022-2023	45	31
2023-2024	46	26

ATTENDANCE BY AGE FOR MADISON COUNTY ALTERNATIVE SCHOOL

(YEARS ARE CACULATED BY GRANT PERIODS)

YEAR	AGE 11	AGE 12	AGE 13	AGE 14	AGE 15	AGE 16	AGE 17	AGE 18
2020-2021	7	8	16	7	14	10	6	0
2021-2022	2	4	23	19	17	7	6	0
2022-2023	2	5	9	22	18	9	9	1
2023-2024	0	5	8	13	23	11	8	4

The chart below show a breakdown of the reason why youth were expelled over the past 4 years.

REASON FOR SUSPENSION/EXPELLED MADISON COUNTY ALTERNATIVE SCHOOL

	Drugs/Drug Use/Vaping	_	Threats	Fight/Assault	Weapon at School	Criminal Mischief	Theft
2020-2021	28	29	3	8	1	1	0
2021-2022	24	34	4	11	2	1	2
2022-2023	36	24	4	9	3	0	0
2023-2024	29	26	4	9	4	0	0

TUTORING PROGRAM

The schools, the Truancy Program and the Diversion Programs send referrals to the juvenile accountability office to help at risk youth who are in need of extra time, work place tutoring and accountability.

TUTORING PROGRAM BY	JULY 2020-JUNE 2022
RACE	
AMERICAN INDIAN	1
ASIAN	0
AFRICAN AMERICAN	3
HISPANIC	2
WHITE	19
MULTIPE RACES	6
UNSPECIFIED/MISSING	12

PRE-ADJUDICATION SERVICES

Juveniles are referred to pre-adjudication services through the courts and probation. The chart below break down the number of youth served between 2020-2022 by race.

ELECTRONIC MONITORING	JULY 2020-JUNE 2022
AND TRACKING BY RACE	
AMERICAN INDIAN/ALASKA	5
NATIVE	
ASIAN	0
AFRICAN AMERICAN	1
HISPANIC	7
WHITE	6
MULTIPE RACES	2
UNSPECIFIED/MISSING	2

MENTAL HEALTH SERVICES

The Juvenile Accountability Office receives referrals from schools, the Diversion Program or the Truancy Program, asking us to facilitate services between at risk youth and families to mental health practitioners.

PROGRESS AT DISCHARGE	JULY 2020-JUNE 2022
SIGNIFICANT PROGRESS	4
SOME PROGRESS	6
NO PROGRESS	3
SOME REGRESSION	2
SIGNIFICANT REGRESSION	0
UNSPECIFIED	1

DISCHARGE REASONS	JULY 2020-JUNE 2022
REFERRED TO A HIGHER LEVEL OF SERVICE	2
COMPLETED PROGRAM REQUIREMENTS	9
STOPPED ATTENDING	4
OTHER (DEATH, MOVED, ETC)	1

MENTAL HEALTH SERVICES	JULY 2020-JUNE 2022
BY RACE	
AMERICAN INDIAN	1
ASIAN	0
AFRICAN AMERICAN	1
HISPANIC	3
WHITE	10
MULTIPE RACES	1

Section IV: Services and Programs

This section can be done in narrative or table format

Available Services: *Identify services available within the community. Include services such as diversion, detention, prevention programs, family support, and assessment. Refer to the checklist for the statutory required services that must be included.*

The Services that are available in the 7 county area are Diversion, Truancy Program, Alternative School, Tutoring Program, Mental Health Services/Providers, The Zone, Professional Partners, Northeast Nebraska Juvenile Services Detention Center, TeamMates, Parent to Parent Network, CASA, YMCA, Salvation Army, the After Shock Program through Norfolk Public Schools.

Close Proximity Services: Identify any services that are available within close proximity to the county/counties/tribe if they are not available within your community. Include the distance that would need to be traveled to attend these services.

Mental Health Services are limited in the counties of Antelope, Boone, Knox, Pierce, Stanton and Wayne. In some of the smaller towns you may have to travel approximately 30-45 miles to access a service provider.

Detention and Alternatives to Detention: *Identify the detention and alternatives to detention that your community utilizes, including facilities and providers. If they are in other close proximity counties, please indicate this. Include the cost associated with the use of these providers, including transportation if that is a component.*

The Northeast Nebraska Juvenile Services Detention Center is located in Madison County. The detention center is a 34 bed secure and staff secure detention center. The detention center houses youth from all locations in the State of Nebraska. The cost to house a youth at the Detention Center is approximately \$290 per day. Madison County Juvenile Accountability Office (JAO) facilitates alternatives to detention for the counties located in the NNJJDP area.

The Madison County JAO has a contract with Vigilnet to provide electronic monitoring for youth in lieu of them being placed into detention. The cost for electronic monitoring is \$7.50 per day. The Chief Juvenile Accountability Officer is responsible for setting up the monitors and working with the youth. At this time we count 1-2 hours a day towards the monitor which costs approximately \$30-\$60 per day. The monitors are set up to message a cell phone that is paid for with grant funds which costs \$540 a year.

Madison County also provides Tracking Services that would consist of staff working 1-2 hours a day. The estimated cost of this would be \$30-\$60 per day.

Needed Programs: *Identify those programs that are needed within the community that are not available in your county/counties/tribe or are in close proximity to your county/counties/tribe.*

Madison County has several programs and services available for youth and their families. Funds are needed to continue these services and also provide access to the smaller counties so they have access to those programs.

Coordination Plan: The coordination plan must include an enhancement, development, and expansion plan of community services within the county, counties, or region to help prevent delinquency by providing intervention services when behavior that leads to delinquency is first exhibited. Refer to the checklist for the statutory required services that must be included.

Coordination Plan

DIVERSION - The Northeast Nebraska Juvenile Justice Partnership Plan provides a Diversion program in an effort to reduce the amount of youth entering into the Criminal Justice System. Diversion youth meet with a diversion officer monthly or biweekly. The Diversion Program also assists the youth and their family by providing mental health services, assistance with grades and attendance, and a class to improve their decision making class. We continue to look at different classes or activities for youth to improve their decision making skills.

TRUANCY- The Plan provides a truancy program that can be available in each county. The program works with the youth and their family to reduce chronic absenteeism and assist the youth in improving their grades. We have been trying to expand this to all counties, additional staff is needed though.

VOLUNTEER PROGRAM- At this time we do not have a volunteer program.

FAMILY PRESERVATION AND COUNSELING – The Plan uses grant funds to assist in paying for counseling and mental health services. The funds are used for individual therapy sessions and/or mental health evaluations or substance abuse evaluations. Multi Systematic Therapy has also been added. A contract was established with a local provider for Multi Systematic Therapy which involves a therapist going into the home and working with the family.

DRUG AND ALCOHOL COUNSELING – The plan uses grant funds to assist in paying for substance abuse evaluations. The team reviews the evaluation and if therapy is recommend the team works with the youth and family to provide drug and alcohol counseling.

PARENTS ANONYMOUS- At this time we do not have a program like this. The team does referrals to the Professional Partner Program which assist the parents in learning how to manage the youth's behaviors and work towards improvement.

DELINQUENCY PREVENTION AND SYSTEM IMPROVEMENT EFFORTS—The plan has tried to make improvements to their programs to enhance services for minority groups. The team has interpreters available to assist with each program. Program information and contracts have been provided in both English and Spanish. The team has adjusted the times and locations that meetings are held. In the past Diversion meetings were always held on Monday nights in Madison. Several of the youth live in Norfolk. If the family is not able

to meet on Monday nights we schedule different days, times and locations to assist with work schedules. If the youth are in sports we try to work our meetings around those practices.

The team continues to use the programs available to reduce youth entering into the criminal justice system by 10% over the next year.

Section V: Priorities and Strategies

Priority Area #1: Decrease the number of youth that enter the criminal Justice System and increase the number of youth being referred to

Diversion. Increase t	Diversion. Increase the number of youth who complete the Diversion Program.							
Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Measurements of Impact		
Decrease the amount of youth who are being referred to Juvenile Court.	The lead county (Madison) will continue to work with each of the county attorney's office in an effort to have more youth referred to the diversion program.	Juvenile Accountability Officers and Diversion Officers	Monthly contact with each office	Additional staffing to be able to spend more time working with each county.	The amount of youth entering the Criminal Justice System will decrease.	The number of youth being referred to juvenile court and probation will decrease.		
Enhance and Expand the Diversion Program for all counties.	The lead county (Madison) will review the diversion programs in each county to ensure each county has the services needed.	Juvenile Accountability Officers and Diversion Officers	Monthly contact with each office	Additional staffing to spend more time working with each county.	Decrease the amount of youth entering the Criminal Justice System.	Decrease the amount of youth who are violated from the Diversion Program.		
Continue to provide a Tiered Response Diversion Program and complete NSAT Assessments	Staff will complete an NSAT assessment. After reviewing the NSAT scores and charges it will be determined what tier the youth will be in.	Juvenile Accountability Officers and Diversion Officers	This will be an ongoing process that will completed when a youth is referred to diversion.	Staffing to assist in doing the NSAT assessments	Increase the number of youth who successfully complete the Diversion Program.	Decrease the amount of youth who are violated from the Diversion Program.		

Priority	v Area #2:	Provide At-Risk	Youth with C	ommunity Support	and Mental Health S	Services to pr	revent further drug	and alcohol use.

Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Measurements of Impact
Identify what services the youth is needing and what is available in each area.	Staff will review information received on the referral to see what services are needed. Staff will make the referral to the Community Support Provider or Mental Health provider.	Juvenile Accountability Officers and Diversion Officers	Referrals will be made within 7-14 days.	Mental Health providers and Community Support Providers.	Improved mental health resulting in reducing high risk behaviors improved mental health	Provide mental health services to youth who are in crisis.
Expand communications with schools and other organizations to make sure they are aware of what services are provided.	Referrals will be made to mental health providers and community service providers based on information received from the school.	Juvenile Accountability Officers and Diversion Officers	Meetings with the school and family on a regular basis.	Funds for staffing to work with the youth and funds for services.	Improved mental health resulting in reducing high risk behaviors	Improve communication between school guidance counselors, service providers, and mental health providers.
Provide mental health assessments	Improve mental health assessments and the referral process.	Juvenile Accountability Officers and Diversion Officers	2-4 weeks after the referral is made.	Funds to provide mental health services.	Services will be provide based on the assessment and what the youth needs.	Provide youth with the services needed based on an assessment completed by mental health provider.

Priority Area #3: Rec	riority Area #3: Reduce Levels of Truancy within the Northeast Nebraska Partnership Area.						
Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Measurements of Impact	
Provide evidence based or best practice programs for youth who are truant from school.	Provide programs that strengthen the family and youth engagement in the school system.	Madison County Juvenile Accountability, School Staff, Mental Health Providers and Community Service Providers.	This is ongoing.	Funds for staffing to facilitate the program.	A decrease in the number of youth who are referred to juvenile court.	Reduce the number of truancy cases that are referred to the court.	
Provide a truancy diversion program to prevent court involvement.	Truancy officers will meet with the youth, parents and school staff members to offer a Truancy Program that addresses the reason the youth is truant.	Juvenile Accountability Officers, School Staff and Community Service Providers.	This is ongoing.	Funds for staffing to facilitate the program.	Decrease the amount of youth entering the Criminal Justice System.	Reduce the number of truancy cases that are referred to the court.	
Provide transportation services for youth who need assistance getting to school.	Research options for transportation. Coordinate transportation.	Juvenile Accountability Officers	This is ongoing.	Funds for staffing and transportation.	Improved attendance and reduce the amount of youth who get referred to court.	Show improvement on youth's attendance.	

Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Measurements of Impact
Provide tracker and electronic monitoring services	Monitor youth who have been placed on electronic monitoring and tracking services. Work with the family to determine what the	Juvenile Accountability Officers and Diversion Officers	Ongoing	Funds for staffing and electronic monitoring	Youth successfully complete the monitoring program.	Being able to keep the youth in their home and receiving needed services.
Provide Community Based Services through Professional Partners	Facilitate meetings with Professional Partners, the youth and their family, and juvenile accountability	Juvenile Accountability Officers, Diversion Officers, Professional Partners	Ongoing	Funds for staffing to meet with families and community service providers.	Decrease the amount of youth entering the Criminal Justice System.	Youth are able to improve behaviors and reduce the number of contacts with law enforcement.
Family Engagement	Maintain consistent communication with the youth and parents.	Juvenile Accountability Officers, Community Service Providers	Ongoing	Funds for staffing	Improved relationship between youth and parents, improved communication.	Reduce the number of youth entering the criminal justice system

Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Measurements of Impact
Provide supervision and educational services to youth who have been expelled or suspended from school.	Supervise youth who attend the Alternative School. Facilitate instruction for the youth so they are able to complete assignments.	Juvenile Accountability Officers	Ongoing	Funds for staffing.	Youth are able to stay current on their assignments and grades.	Reduce further high risk behaviors
Provide an alternative location for youth who have been suspended or expelled from school.	Staff will supervise youth, gather homework from the school and provide assistance with school work.	Juvenile Accountability Officers	Ongoing	Funds for staffing.	Youth are able to stay current on their assignments and grades.	Reduce further high risk behaviors
Provide educational assistance and provide tutoring services.	Staff will supervise and facilitate tutoring service	Juvenile Accountability Officers and Tutors	Ongoing	Funds for staffing and tutoring services	Youth are able to receive educational assistance and work towards improving their grades and completing assignments.	Improved grades

Appendix

Examples

- A. Comprehensive Youth Services Plan Checklist
 - B. Memorandum of Understanding
- C. Approval Letter/minutes from County Board
 - D. Youth Crime Systems Analysis
- E. Other Appendix as identified by the community team