



Juvenile Services

Comprehensive Plan

July 1, 2025 – June 30, 2030

Prepared By: Meggie Studt
Juvenile Diversion Director
435 N. Park Ave
Fremont, NE 68025
Mstudt@dodgecountyne.gov

Chair of Team: Meggie Studt
Juvenile Diversion Director
435 N. Park Ave
Fremont, NE 68025
Mstudt@dodgecountyne.gov

Council/Board Chair: Bob Missel
Chairman Dodge County Board of Supervisors
435 N. Park Ave
Fremont, NE 68025
bob@nebraskacoin.com

Section I: Executive Summary

We have seen similar trends over the past few years in Dodge County surrounding mental health, substance use, and truancy. These continue to be our main focus for juveniles in Dodge County. As we know, prevention work is most effective when it is comprehensive and can address multiple risk factors for juveniles. Our community efforts will strive to implement prevention strategies and provide community resources which in return will build the resiliency of the youth and develop the appropriate skills they need to stay out of the system. Our team continues with our efforts in treating youth with equity and getting their voices heard. Stakeholders continue to have discussions on how to improve current programs and where the gaps are in the community. Our main priorities are to decrease truancy rates, decreasing system involvement for juveniles, and utilizing alternatives to detention for juveniles. There are multiple strategies we have tried over the past 5 years and will continue to learn and grow to implement additional strategies. One positive thing that we have accomplished since our last community plan in 2021, is we have created an after-school program. Aspire for Greatness is an after-school program aimed for youth grades 7th to 12th. They have a summer program as well as other enrichment activities. This has been a great asset to our community, and we have seen positive outcomes for youth who attend. The same entity is still trying to get the mentor program off the ground but running into multiple barriers with lack of funding and waitlist for mentors. Empowering youth through mentorship and education programs can foster positive change for youth. Aspire is a great resource for system involved youth as well as there are no eligibility requirements to participate. Aspire has recently partnered with the local YMCA to provide a safe space for their programming. We will continue to support community collaborations like this in Dodge County as we see the long-term impacts they are making.

We will also continue to utilize alternatives to detention. Dodge County has spent on average more than \$52,000 for juveniles in detention each year and our goal is to have that amount decrease and utilize other options that can have the juvenile remain in the

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home safely. We unfortunately see truancy rates rise each year in Dodge County and are always trying to be creative in working with these students as each case is unique. Fremont Public Schools did hire an SRO for the high school, which has been a valuable asset as last year there was not one. Other schools in the County do have SRO's assigned as well. Fremont high school continues to have the highest percentage of youth missing more than 20 days. Majority of these students are juniors or seniors who may not get close to graduation. However, collectively as a community we are trying to implement earlier intervention efforts. One strategy specifically is working with these families in elementary school to help prevent further truancy issues down the road. The full-service school coordinator position has helped tremendously with a lot of the truancy issues. A few other positive things we have seen since the last community plan include FPS hiring two additional social workers and hiring two additional deans of student's within their district. We have seen this help in the prevention efforts. We continue to have a strong working relationship with the school districts, multiple mental health providers, Fremont Family Coalition, Nebraska Mediation Center, law enforcement, and the County Attorney's office. Dodge County is a unique community that continues to grow, and our team is committed to seeking new opportunities and ways we can positively impact on the lives of the youth we serve. We will strive to work together in Dodge County, as we know some of these issues are very complex. However, by understanding different approaches and their potential benefits, we can work towards creating a more just and effective system for young people. By implementing these strategies and providing youth and families with specific resources, we can help youth develop the skills and resilience they need to thrive.

Section II: Introduction

The Dodge County Juvenile Services team originally developed in 2007 and consisted of various representatives from various agencies in the county that worked with juveniles. Currently we have members representing the courts, community service providers, schools, county elected officials, probation, mental health providers, and DHHS. The team chair, Meggie Studt, has led these meetings for the past 9 years. Sometimes they coincide with the Through the Eyes of the Child team and/or the Truancy Task Force as they both have very similar representation in the community related to juvenile work. The team meets at least quarterly, sometimes monthly depending. The team goes over the priorities and strategies of the plan and comes up with them together. At each meeting, the team reviews their activities and how they correlate with achieving the identified priorities for the youth in Dodge County.

Planning for the community plan began in April with specific data being targeted around truancy, mental health, and substance use specifically. Data was gathered from multiple entities including DHHS, Probation, Census, FCRO, Kids Count, JJI, local school data, court/mediation data and more. The team chair brought in data to consider as a starting point and then in June some members of the team went to JJI for the Community Planning meeting to go over more data that they provided for our specific county. We continued to have meetings collaboratively with the Through the Eyes of the Child team for Dodge County, Truancy Task Force meetings, and Fremont Family Coalition community meetings. There have been around 10 meetings since April revolving around community planning and specific priorities. A lot of the professionals who attend these meetings overlap within the child welfare and juvenile justice sectors, so the information is similar at multiple meetings. The priorities remain very similar to the past years as we continue to see common patterns within the community. Priorities were determined based on current data and discussion around specific data pieces regarding these specific topics. The specific strategies, objectives, and activities were developed with the team within these meetings.

List of team members for Dodge County:

Meggie Studt, Chair

Juvenile Diversion Director
Dodge County Attorney's Office
435 N. Park Ave
Fremont, NE 68025
402-727-2725
mstudt@dodgecountyne.gov

Pam Hopkins

Dodge County Attorney
Dodge County Attorney's Office
435 N. Park Ave
Fremont, NE 68025
402-727-2725
phopkins@dodgecountyne.gov

James McCave

Deputy Attorney
Dodge County Attorney's Office
435 N. Park Ave
Fremont, NE 68025
402-727-2725
jmccave@dodgecountyne.gov

Claudia Castaneda

Juvenile Intervention Specialist
Dodge County Attorney's Office
435 N. Park Ave
Fremont, NE 68025
402-512-3926
ccastaneda@dodgecountyne.gov

Steve Ortmeier

Chief Deputy, Probation District Six
State of Nebraska
2860 W. 23rd Drive
Fremont, NE 68025
402-727-2790 x 2010
steve.ortmeier@nejudicial.gov

Sarah Gorsett

Juvenile Supervisor, Probation
State of Nebraska
1000 West 29th St Suite 118
South Sioux City, NE 68776
402-412-3601 ext. 2018
sarah.gorsett@nejudicial.gov

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Norma Barragan Juvenile Justice Resource Supervisor, Probation
State of Nebraska
2860 W. 23rd Drive
Fremont, NE 68025
402-727-2790 x 2001
norma.barragan@nejudicial.gov

Shayla Linn Executive Director Fremont Area United Way
445 E. 1st St.
Fremont, NE 68025
402-721-4157
shayla.linn@fremontunitedway.org

Bailey Grubb School Social Worker, Fremont Public Schools
130 E. 9th St.
Fremont, NE 68025
402-727-3160
Bailey.grubb@fpsmail.org

Michele Lueders Executive Director
Nebraska Mediation Center
435 N. Park Ave 4th floor
402-753-9415
mlueders@nebraskamediationcenter.com

Christine Basque Malloy Affiliate Mediator, RJ Coordinator
Nebraska Mediation Center
435 N. Park Ave 4th floor
402-753-9415
ChristineBM@nebraskamediationcenter.com

Todd Thomason Director of Child Care Services
Masonic Eastern Star Home for Children
2415 N. Main St.
Fremont, NE 68026
402-721-1185
tthomason@meshc.org

Michelle Padilla Executive Director, Fremont Family Coalition
445 E. 1st St.
Fremont, NE 68025
402-721-4157
michelle.padilla@fremontunitedway.org

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Mandy Montante

**Full-Service Community School Coordinator
445 E. 1st St.
Fremont, NE 68025
402-721-4157
mandy@fremontunitedway.org**

Julie Kindler

**Chief Executive Officer
Pathfinder Support Services
751 N. Lincoln Ave
Fremont, NE 68025
402-753-3858
kindler@pathfinderserv.com**

Katlynn Osborn

**Executive Director - MSW, LIMHP, LADC, CCTP
Lotus Behavioral Health
152 E. 6th St.
Fremont, NE 68025
402-720-1741
kosborn@lotusbh.net**

Kim Nelson

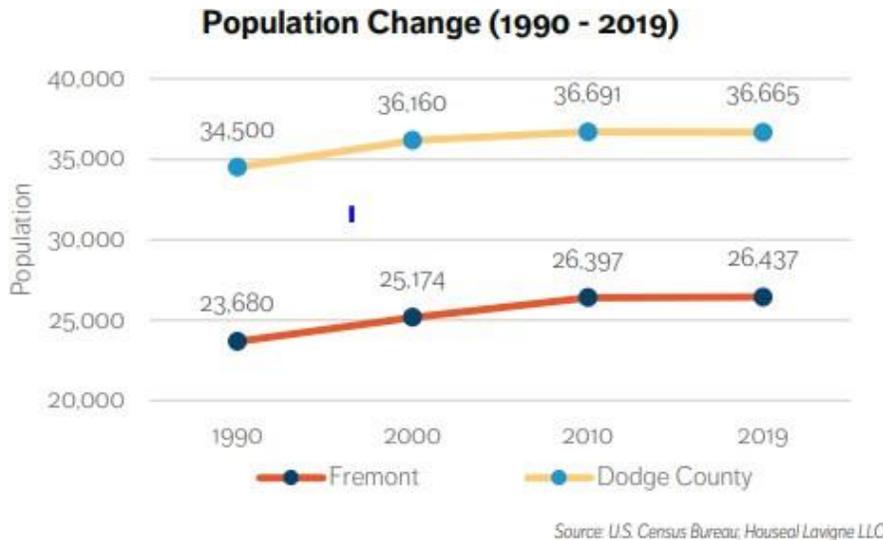
**Transitional & Independent Living Coach
Central Plains Center for Services
610 North 13th Avenue
Broken Bow, Nebraska 68822
402-237-8424
knelson@central-plains.org**

Kristen Widman

**Executive Director
Aspire for Greatness afterschool program
PO Box 256
Fremont, NE 68026
402-719-7244
kristen@aspirefremont.org**

Community Description

Dodge County, located in the Northeastern portion of the state, has a combination of several small rural farm communities and the mid-size urban community of Fremont. The City of Fremont is approximately 30 miles northeast of Omaha and 50 miles north of Lincoln. Fremont is economically integrated with these cities and some residents commute between them for work. Fremont is located between the Platte and Elkhorn Rivers. Fremont is well connected to the region and beyond via a series of major roadways, including Highway 275, Highway 77, and Highway 30. The city is also a hub for regional rail lines that move freight across the country. The City of Fremont’s population is currently 27,602 as of 2024 from the United States Census Bureau^[1]. The Dodge County population is a total of 37,175 as of 2022 per Data USA. Per the US Census Bureau, the total population within Fremont and the county as a whole has decreased. The breakdown of the population by gender shows to be 50% female and 50% male.



Dodge County, NE is home to a population of 37.2k people, from which 96.5% are citizens. As of 2022, 5.9% of Dodge County, NE residents were born outside of the country (2.2k people). 75.3% are white, 13.7% are Black or African American, 1.3% are American Indian, 6.4% are Asian, .3% are Native Hawaiian or Pacific Island, 3.1% are 2 or more races, 19.5% are Hispanic.

<https://www.census.gov/quickfacts/fact/table/US/RHI425223#RHI425223>

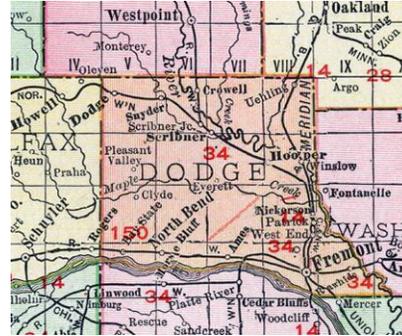
In 2022, there were 10 times more White (Non-Hispanic) residents (29.9k people) in Dodge County, NE than any other race or ethnicity. There were 2.99k White (Hispanic) and 1.25k Two+ (Hispanic) residents, the second and third most common ethnic groups.

[Dodge County, NE | Data USA](#)

^[1] U.S. Census Bureau QuickFacts: Dodge County, Nebraska; Fremont city, Nebraska. (n.d.). Retrieved January 10, 2021, from <https://www.census.gov/quickfacts/fact/table/dodgecountynebraska,fremontcitynebraska/AGE295219#AGE295219>

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Dodge County does not have any public transportation; however the City of Fremont has a transit program specifically for Fremont, not surrounding areas. Additionally, Uber drivers have started to give rides within the City of Fremont and surrounding areas. Recreational attractions in Dodge County include the Fremont State Lakes, several recreational areas and parks, such as Hormel Park and Izaak Walton Park. Fremont has a Metropolitan Community College location offering multiple educational opportunities for students. Fremont is also home to Midland University, a private liberal arts college. There are 1,615 students including 1,340 undergraduate and 275 graduate students at Midland University for the academic year 2022-2023. ^{2]}



The economy of Dodge County, NE employs 18.1k people. The largest industries in Dodge County, NE are Manufacturing (2,864 people), Health Care & Social Assistance (2,557 people), and Retail Trade (1,984 people), and the highest paying industries are Utilities (\$75,595), Public Administration (\$59,464), and Manufacturing (\$55,968). Males in Nebraska have an average income that is 1.31 times higher than the average income of females, which is \$55,834. The income inequality in Nebraska (measured using the Gini index) is 0.444, which is lower than the national average. [Dodge County, NE | Data USA](#)



The employment rate in Dodge County is 62.1 % as of 2022. The most common job groups by number of people living in Dodge County are Sales & Office, Management, Business, Science & Arts, and Production & Transportation. The median household income is \$66,793 as of 2022. The poverty rate in Dodge County is 9.06% as of 2022 per Data USA. The median age as of 2022 was 39.4. 25% of the population is under the age of 18. 88.7% of the population is a high school graduate or higher.

Section III: Data Summary

Statistical Summaries of Several Key Decision Points:

Included but not limited to the following: Education, Juvenile Justice, Child Welfare, Mental Health, Substance Use, and Violence

2023 COUNTY DATA FACT SHEET



COUNTY: **DODGE**



36,997

TOTAL POPULATION¹

10,068

CHILD POPULATION (19 & UNDER)¹



HEALTH

2%

CHILDREN UNINSURED²

36%

CHILDREN ENROLLED IN PUBLIC HEALTH INSURANCE³



CHILD WELFARE

9

NON-COURT CHILD WELFARE SYSTEM INVOLVEMENT (RATE/1000)⁴

28

CHILD WELFARE SYSTEM INVOLVEMENT (RATE/1000)⁴

18

CHILDREN RECEIVING OUT-OF-HOME SERVICES (RATE/1000)⁴



JUVENILE JUSTICE

28

CHILDREN ON PROBATION (RATE/1000)⁵

89

FEES AND FINES PER JUVENILE CASE (RATE/100)⁶



EDUCATION

30%

3- & 4-YEAR OLDS ENROLLED IN SCHOOL⁷

88%

HIGH SCHOOLERS GRADUATING IN 4-YEARS⁸

36%

NSCAS 3RD GRADE READING PROFICIENCY⁹

73

CAPACITY OF LICENSED CHILD CARE FACILITY PER 100 CHILDREN UNDER 6 WITH ALL AVAILABLE PARENTS WORKING¹⁰



ECONOMIC STABILITY

76%

FOOD INSECURE CHILDREN IN HOUSEHOLDS WITH INCOMES BELOW 185 FEDERAL POVERTY LINE¹¹

31%

CHILDREN IN LOW-INCOME FAMILIES (UNDER 200% OF FEDERAL POVERTY LINE)¹²

9%

CHILDREN IN POVERTY¹³

13%

CHILD FOOD INSECURITY RATE¹⁴

67%

FAMILIES WITH CHILDREN WHO OWN THEIR HOME¹⁵

4%

CHILDREN OF COLOR IN POVERTY¹⁶

1. U.S. Census Bureau, Annual County Resident Population Estimates by Selected Age Groups and Sex: April 1, 2020 to July 1, 2022.

2. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table B27001.

3. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table B27003.

4. Nebraska Department of Health and Human Services; U.S. Census Bureau, Annual County Resident Population Estimates by Selected Age Groups and Sex: April 1, 2020 to July 1, 2022.

5. Nebraska Administrative Office of the Courts and Probation.

6. Based on data obtained from Nebraska Administrative Office of the Courts and Probation; Nebraska Judicial Branch Juvenile Justice System Statistical Annual Report (2018, 2020, 2021, 2022).

7. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table B14003.

8. Nebraska Department of Education.

9. Nebraska Department of Health and Human Services.

10. Feeding America, Map the Meal Gap 2021, Child Food Insecurity in Nebraska by County.

11. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table B17024.

12. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table J7010.

13. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table B2515.

14. U.S. Census Bureau, 2022 American Community Survey 5-year Estimates, Table B17001B.

Education:

Fremont Public Schools Data (provided by FPS)

	<i>Excessive Absenteeism - More than 20 Days</i>			FLOOD	COVID	COVID 2.0		20+	Chronic (90% ADA)
	15-16	16-17	17-18	18-19	19-20	20-21	21-22	22-23	22-23
District	421	426	461	478	324	699	868	943	1426
HS	281	265	306	279	199	371	419	451	593
MS	35	47	41	73	38	71	120	125	199
JCAC	32	37	42	40	20	101	107	92	149
Bell Field	6	14	16	22	12	39	37	32	57
Clarmar	8	7	10	11	2	11	12	21	42
Grant	10	4	6	3	5	13	23	28	37
Howard	7	11	4	13	9	21	29	67	100
Linden	16	18	19	27	9	28	42	41	85
Mill Pk	8	9	9	17	13	20	41	49	88
Wash	18	14	8	7	17	24	38	37	76

Total graduates

09-10	10-11	11-12	12-13	13-14	14-15	15-16	16-17	17-18	18-19	19-20	20-21	21-22	22-23
309	321	314	320	293	305	331	327	308	349	366	334	332	364

Dropouts

			Law Change						FLOOD	COVID	225 Cr		
09-10	10-11	11-12	12-13	13-14	14-15	15-16	16-17	17-18	18-19	19-20	20-21	21-22	22-23
45	33	50	21	29	42	41	50	40	49	21	48	54	56

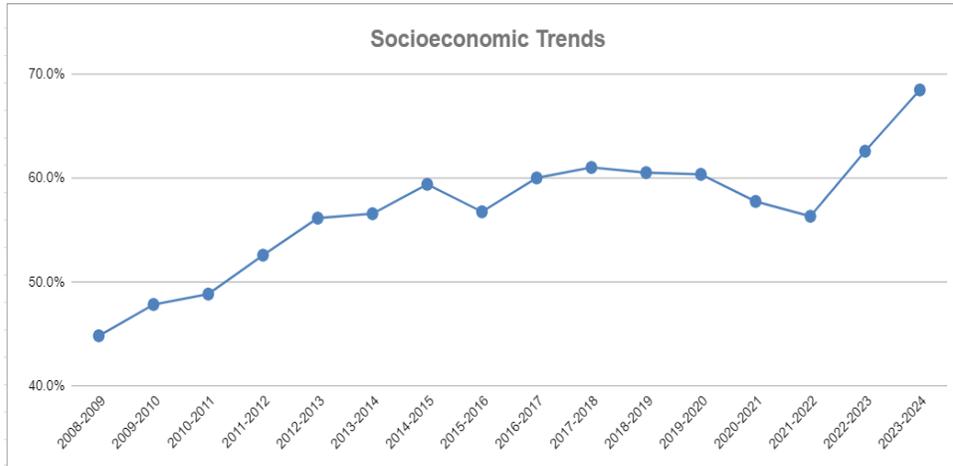
Of note, FPS offers an alternative school called the Learning Center. This serves over 60 students at any given time throughout the school year. Their data is included in the FHS portion of these reports.

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FPS Total Suspensions and Expulsions by school year

Suspensions/Expulsions													
	2016-2017	2017-2018		2018-2019		2019-2020		2020-2021		2021-2022		2022-2023	
	EXP	SUS	EXP	SUS	EXP	SUS	EXP	SUS	EXP	SUS	EXP	SUS	EXP
FHS	7	55	0	81	6	132	1	98/70	1	127/108	4	304/154	10/9
FMS	0	105	0	125	5	137	0	74/53	5	118/67	0	135/90	5/5
Bell Field	0	6	0	5	0	17	0	5/3	0	12/9	0	14/6	
Grant	0	3	0	3	0	0	0	1/1	0	2/2	0	6/2	
Linden	0	5	0	2	0	1	0	3/3	0	4/2	0	3/1	
Washington	0	1	0	1	0	1	0	4/3	0	0/0	0	2/2	
Clarmar	0	12	0	4	0	1	0	7/2	0	7/3	0	6/3	
Howard	0	1	0	1	0	1	0	1/1	0	0/0	0	3/2	
Milliken	0	2	0	2	0	2	0	0	0	5/2	0	1/1	1/1
JCAC	0	10	0	23	0	27	0	90/51	1	75/52	0	51/38	1/1
	7	200	0	247	11	319	1	280	7	420	4	525	17/16

Free and reduced lunch rates



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FPS Data

ELL Eligible

Immigrant Data - the number of students who were classified as New Immigrant (new to the country, less than one school year), Immigrant 1-3 is the number of students that have been in the country for 1, 2 or 3 school years and Immigrant 3+ is the number of students who have lived in the US for 3 or more school years. So, in the 2023-2024 school year, there were 722 students that have immigrated to the US that attend school in Fremont.

The definition of an immigrant:

The term immigrant children and youth, which is defined in Section 3201(5) of Title III, refers to individuals who: are aged 3 through 21; were not born in any State; and have not been attending one or more schools in any one or more States for more than 3 full academic years.

What is the definition of 3 full academic years?

Some states define an academic year as 9 months, while other States count an academic year as 10 months. If a student has been in different schools in different school districts and even in different States, the number of months that the student has been in school in any one or more States must not add up to a total of more than 3 full academic years.

2018-2019	561	11.8%
2019-2020	710	14.6%
2020-2021	735	15.1%
2021-2022	898	17.9%
2022-2023	1123	21.5%
2023-2024	1320	24.8%

Immigrant Indicator	2008-2009	2009-2010	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015	2015-2016	2016-2017	2017-2018	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024
New Immigrant	5	9	4	18	8	18	43	41	73	64	66	90	42	92	174	169
Immigrant 1-3	33	13	18	15	14	19	23	53	67	91	96	124	160	199	202	276
Immigrant 3+	174	174	152	142	120	106	96	93	87	82	85	130	136	131	226	277
	212	196	174	175	142	143	162	187	227	237	247	344	338	422	602	722

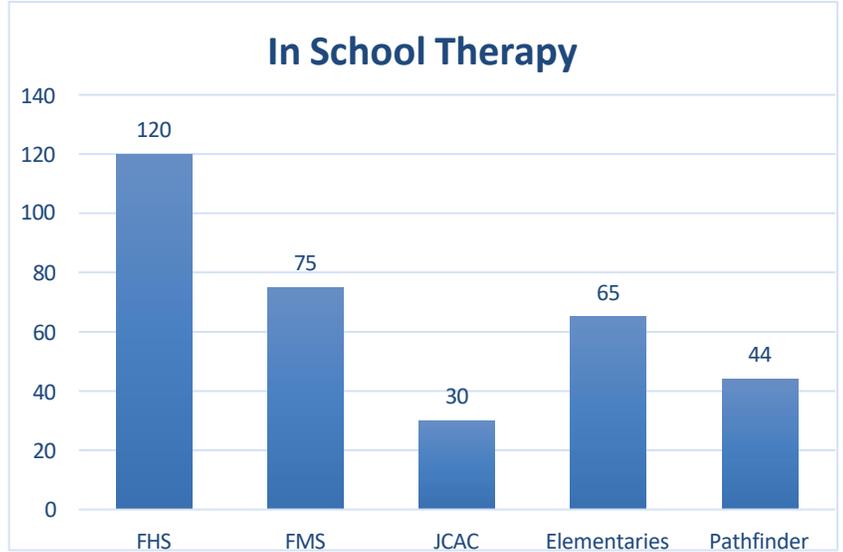
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FPS Truancy Data

2023-2024 school year

15 Day Attendance Meetings for FHS/ LC: 120

Truancy Referrals for FHS/LC: 40



**FHS: 120 kids seen per week by 3 different providers/agencies 10 more see therapists via telehealth during the week*

<u>FPS Reported Incidents</u>	<u>2021-2022</u>	<u>2022-2023</u>	<u>2023-2024</u>	<u>Grand Total</u>
Bomb Threat/ False Alarm	2	2	14	18
Bullying	71	56	117	244
Fighting	101	69	249	419
Gang Affiliation Display	1	1	1	3
Harassment	75	26	87	188
Physical Aggression	1665	1114	1281	4060
Plan Violation	-	-	21	21
Rape Threat	-	-	2	2
Use/Possession of Alcohol	7	5	7	19
Use/Possession of Combustibles	1	1	6	8
Use/Possession of Drugs	44	36	69	149
Use/Possession of Tobacco	118	111	160	389
Use/Possession of Weapons	13	11	9	33
Grand Total	2098	1432	2023	5553

North Bend Central Data:

Chronic School Absenteeism: HS- 5.54% & MS- 3.32%

Dropout Rates: 0%

Graduation Rate Disparities: 100% graduation rate

Suspensions and Expulsions: HS Suspensions: 3 HS expulsions: 0 MS suspensions: 4 MS expulsions: 0

Law Enforcement Contact in School: n/a There is one SRO currently at North Bend.

Logan View Data:

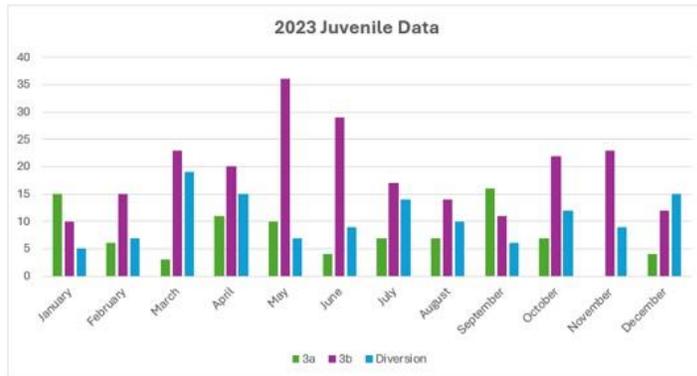
Attendance rate over the past 3 years = 95%, 94%, 95%

Graduation rates over the past 3 years = 90%, 100%, 98%

Logan View has a part-time SRO this year and had one three years ago.

Juvenile Justice:

January 1, 2023-December 31, 2023



DODGE COUNTY
JUVENILE DIVERSION DATA

Totals:

Diversion: 128

3b: 232

3a: 90

	January	February	March	April	May	June	July	August	September	October	November	December
■ Diversion	5	7	19	15	7	9	14	10	6	12	9	15
■ 3b	10	15	23	20	36	29	17	14	11	22	23	12
■ 3a	15	6	3	11	10	4	7	7	16	7	0	4

**Per JCMS and Dodge County Attorney's office, 3b includes both status and law violations specifically for this chart.*

This is one calendar year, not a fiscal year.

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Dodge County juvenile detention costs per year:

2021-2022 FY \$65,360.25

2022-2023 FY \$26,903.75

2023-2024 FY \$66,050.25

2024-2025 FY \$17,331.25 (so far this FY as of November 2024)

Arrests by Arrest Offense and Arrestee Age

Current date: 8/5/2025 2:12:23 PM (Central Daylight Time)

Measures: Number of Arrestees

Arrestee Age	Under 18		
Summary Arrest Date	2023	2024	2023 - 2024 Growth %
Jurisdiction by Geography	Dodge County	Dodge County	Dodge County
Arrest Offense			
Total	94	200	112.77
Rape Total	1		-100.00
Robbery Total		1	
Aggravated Assault Total		1	
Burglary Total		2	
Larceny-Theft Total	6	14	133.33
Motor Vehicle Theft Total	1	4	300.00
Other Assaults	16	39	143.75
Fraud		2	
Stolen Property; Buying, Receiving, Possessing	2		-100.00
Vandalism	3	7	133.33
Weapons; Carrying, Possessing, etc.	1	3	200.00
Drug Violations - Sale/Manufacturing	1		-100.00
Drug Violations - Possession	21	33	57.14
Offenses Against Family and Children	12	29	141.67
Driving Under the Influence		2	
Liquor Laws	10	12	20.00
Disorderly Conduct	2	6	200.00
All Other Offenses (Except Traffic)	18	45	150.00

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Probation data from Administrative Office of the Courts and Probation

District 6 County Detail													
Juvenile Cases and Adjudications by Case Type, County and Age Group													
County	Age Group	Traffic Offense			Status Offense			Misdemeanor			Felony		
		Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated
Dodge	14-15	0	0	0%	16	13	81%	40	23	58%	14	6	43%
	16	0	0	0%	13	10	77%	23	15	65%	13	10	77%
	17	0	0	0%	6	4	67%	28	14	50%	12	9	75%

2023 Probation Data

Juvenile Cases and Adjudications by Case Type, County and Sex													
County	Sex	Traffic Offense			Status Offense			Misdemeanor			Felony		
		Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated
Dodge	Female	0	0	0%	20	16	80%	27	16	59%	5	2	40%
	Male	0	0	0%	12	8	67%	63	36	57%	34	23	68%
	Unknown	0	0	0%	3	3	100%	1	0	0%	0	0	0%

Juvenile Cases and Adjudications by Case Type, County and Race/Ethnicity													
County	Race	Traffic Offense			Status Offense			Misdemeanor			Felony		
		Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated	Filings	Adjudications	% Adjudicated
Dodge	Black	0	0	0%	0	0	0%	0	1	17%	2	2	100%
	Hispanic	0	0	0%	7	7	100%	31	21	68%	13	11	85%
	White	0	0	0%	10	14	70%	40	29	60%	19	9	47%
	Unknown	0	0	0%	10	6	60%	6	1	17%	5	3	60%

Juvenile Probation Activity District											
County	Race	Placed on Probation		Out-of-home Placement		Motions to Revoke		Probation Revoked		Satisfactory Release	
		Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total
Dodge	Other	10	4%	1	2%	3	3%	2	18%	6	4%
	Black	3	1%	3	6%	3	3%	0	0%	5	3%
	White	116	50%	21	44%	46	48%	5	45%	70	47%
	American Indian Or Alaskan Native	4	2%	3	6%	2	2%	0	0%	3	2%

Juvenile Probation Ethnicity & Race

County	Ethnicity	Placed on Probation		Out-of-home Placement		Motions to Revoke		Probation Revoked		Satisfactory Release	
		Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total
Dodge	Hispanic	54	23%	8	17%	20	21%	4	36%	25	17%
	Not Hispanic	79	34%	20	42%	34	36%	3	27%	59	40%

Dodge County Comprehensive Juvenile Services Community Plan (2025 – 2030)

Juvenile Probation Activity District											
County	Age Group	Placed on Probation		Out-of-home Placement		Motions to Revoke		Probation Revoked		Satisfactory Release	
		Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total
Dodge	11-13	18	8%	1	2%	2	2%	0	0%	4	3%
	14-15	42	18%	13	27%	13	14%	0	0%	26	18%
	16	25	11%	4	8%	14	15%	3	27%	15	10%
	17	39	17%	9	19%	16	17%	1	9%	29	20%
	18	9	4%	1	2%	9	9%	3	27%	10	7%

Age & Gender

- Majority age 14-15 and 17
- Mostly male youth on probation

County	Sex	Placed on Probation		Out-of-home Placement		Motions to Revoke		Probation Revoked		Satisfactory Release	
		Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total	Total Youth	% of Total
Dodge	Female	49	21%	10	21%	16	17%	1	9%	35	24%
	Male	84	36%	18	38%	38	40%	6	55%	49	33%

Youth Risk Levels and Length of Probation by County and Age Group									
County	Age Group	Youth Starting on Probation			Youth Discharged from Probation			Average Length of Probation	
		JCBR/ Low/ Moderate Low	JCBI/ High	No Assessment**	JCBR/ Low/ Moderate Low	JCBI/ High	No Assessment**	Total Youth	Avg Length of Probation
Dodge	11-13	13	-	4	2	-	2	4	3.2
	14-15	32	6	5	18	4	5	27	6.5
	16	4	20	1	4	15	2	21	5.3
	17	6	31	2	9	21	4	34	6.7
	18	2	5	2	6	9	3	18	6.8

Youth Risk Levels and Length of Probation by County and Ethnicity									
County	Ethnicity	Youth Starting on Probation			Youth Discharged from Probation			Average Length of Probation	
		JCBR/ Low/ Moderate Low	JCBI/ High	No Assessment**	JCBR/ Low/ Moderate Low	JCBI/ High	No Assessment**	Total Youth	Avg Length of Probation
Dodge	Hispanic	24	23	7	14	12	8	34	5.1
	Not Hispanic	33	39	7	25	37	8	70	6.8

Youth Risk Levels & Length of Probation

- ❖ Average length of probation is around 6 months
-Age 11-13 is 3.2 months
- ❖ Age 14-15 lower risk. High risk 16 to 17 year olds

County	Sex	Youth Starting on Probation			Youth Discharged from Probation			Average Length of Probation	
		JCBR/ Low/ Moderate Low	JCBI/ High	No Assessment**	JCBR/ Low/ Moderate Low	JCBI/ High	No Assessment**	Total Youth	Avg Length of Probation
Dodge	Female	17	26	6	11	20	8	39	6.0
	Male	40	36	8	28	29	8	65	6.4

Dodge County Comprehensive Juvenile Services Community Plan (2025 – 2030)

Juvenile Access to Counsel by County and Sex									
County	Sex	Criminal Court Cases				Juvenile Court Cases			
		Total Criminal Court Cases	# Without Counsel	# With Counsel	% With Counsel	Total Juvenile Court Cases	# Without Counsel	# With Counsel	% With Counsel
Dodge	Female	3	3	0	0%	70	31	39	56%
	Male	26	22	4	15%	155	37	118	76%
	Unknown	4	0	4	100%	7	2	5	71%

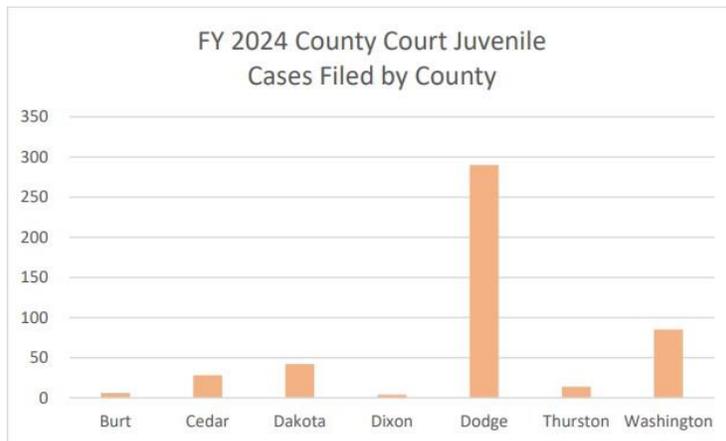
Juvenile Access to Counsel by County and Age Group									
County	Age Group	Criminal Court Cases				Juvenile Court Cases			
		Total Criminal Court Cases	# Without Counsel	# With Counsel	% With Counsel	Total Juvenile Court Cases	# Without Counsel	# With Counsel	% With Counsel
Dodge	11-13	-	-	-	-	43	15	28	65%
	14-15	1	1	0	0%	85	31	54	64%
	16	13	10	3	23%	56	11	45	80%
	17	19	14	5	26%	48	13	35	73%

Majority of youth have counsel representation in juvenile court, regardless of race, ethnicity, age, or gender.

Juvenile Access to Counsel by County and Race/Ethnicity									
County	Race/Ethnicity	Juvenile Court Cases				Criminal Court Cases			
		Total Juvenile Court Cases	# Without Counsel	# With Counsel	% With Counsel	Total Criminal Court Cases	# Without Counsel	# With Counsel	% With Counsel
Dodge	Black	8	2	6	75%	-	-	-	-
	Hispanic	78	24	54	69%	12	10	2	17%
	White	118	36	82	69%	17	15	2	12%
	Unknown	28	8	20	71%	4	0	4	100%

Annual Fiscal Year Caseload Report (7/1/23 to 6/30/24)

6th Judicial District – County Court Juvenile Cases Filed



Historical Cases Filed	
Year	# Cases
FY 2021	405
FY 2022	433
FY 2023	527
FY 2024	469
FY 2025	
FY 2026	
FY 2027	
FY 2028	
FY 2029	
FY 2030	

[FY-2024-County-Court-Annual-Caseload-Report.pdf](#)

Child Welfare:

Figure 11: Top 10 Counties by Rate of DHHS/CFS Wards in Care per 1,000 Children in the Population on 12/31/2023⁸

County	Children in Care	Total Children Ages 0 - 19	Rate per 1,000 children	Family Count
Boyd	7	358	19.6	2
Lincoln	144	8,416	17.1	87
York	58	3,713	15.6	32
Johnson	16	1,038	15.4	7
Garden	5	388	12.9	3
Keith	23	1,820	12.6	12
Sherman	8	715	11.2	6
Dodge	108	10,068	10.7	72
Pierce	20	2,037	9.8	8
Pawnee	6	614	9.8	3

⁸ U.S. Census Bureau, Population Division, County Characteristics Datasets: Annual County Resident Population Estimates by Age, Sex, Race, and Hispanic Origin: July 1, 2022.

Open cases by Year for Dodge County by Age Group, provided by DHHS					
Age Group	2021	2022	2023	2024	Grand Total
00 To 05 Years		80	72	53	205
06 To 10 Years	26	105	109	82	322
11 To 17 Years	125	158	145	80	508
18 To 19 Years	30	36	41	14	121
Grand Total	181	379	367	229	1156

Dodge County Count of Intakes	Years				Grand Total
	2021	2022	2023	2024	
Child Abuse/Neglect	890	893	927	666	3376
Accept	470	417	401	290	1578
Accept for Initial Assessment	313	246	277	194	1030
Alternative Response	93	109	84	70	356

Fiscal Year 2024 Court Cases Filed by Category and County

	Juvenile: 3A	Juvenile: Delinquency	Juvenile: Status Offender 3B	Juvenile: Mentally Ill and Dangerous 3C	Juvenile: Bridge to Independence	Juvenile: Interstate Compact	Total Cases
Burt	3	2	1	0	0	0	6
Cedar	5	16	6	0	1	0	28
Dakota	3	31	3	0	1	4	42
Dixon	4	0	0	0	0	0	4
Dodge	68	167	46	2	1	6	290
Thurston	0	9	0	0	5	0	14
Washington	22	51	6	0	0	6	85
Total	105	276	62	2	8	16	469

[FY-2024-County-Court-Annual-Caseload-Report.pdf](#)

Dodge County Comprehensive Juvenile Services Community Plan (2025 – 2030)

Nebraska Foster Care Review Office

March 2024 Quarterly Report

System-Wide Trends

Children in out-of-home care come from all areas of Nebraska. Figure 8 represents the county of court jurisdiction for the 4,098 court-involved children who were in out-of-home care on 12/31/2023 (which excludes AILAs).⁷

Figure 8: County of Court Jurisdiction for all Nebraska Court-Involved Children in Out-of-Home Care or Trial Home Visit on 12/31/2023, n=4,098*

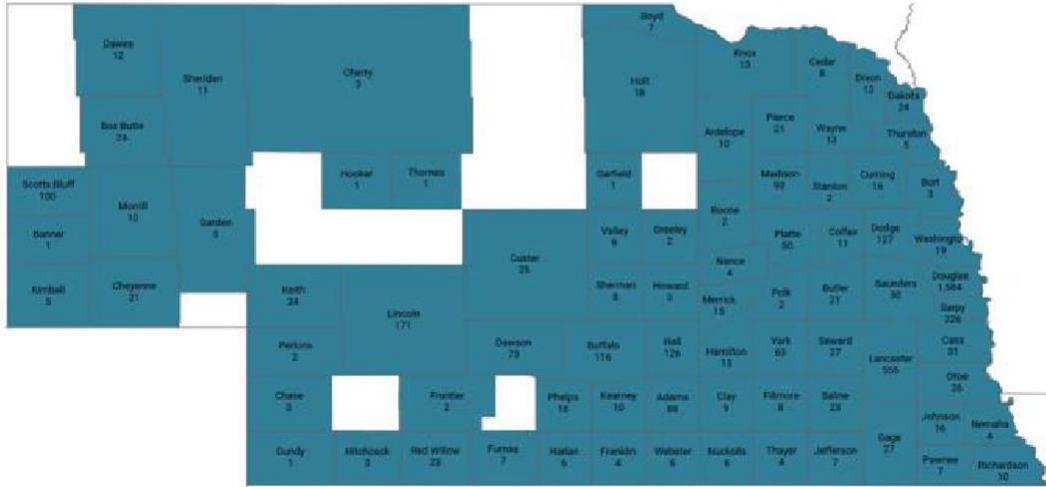
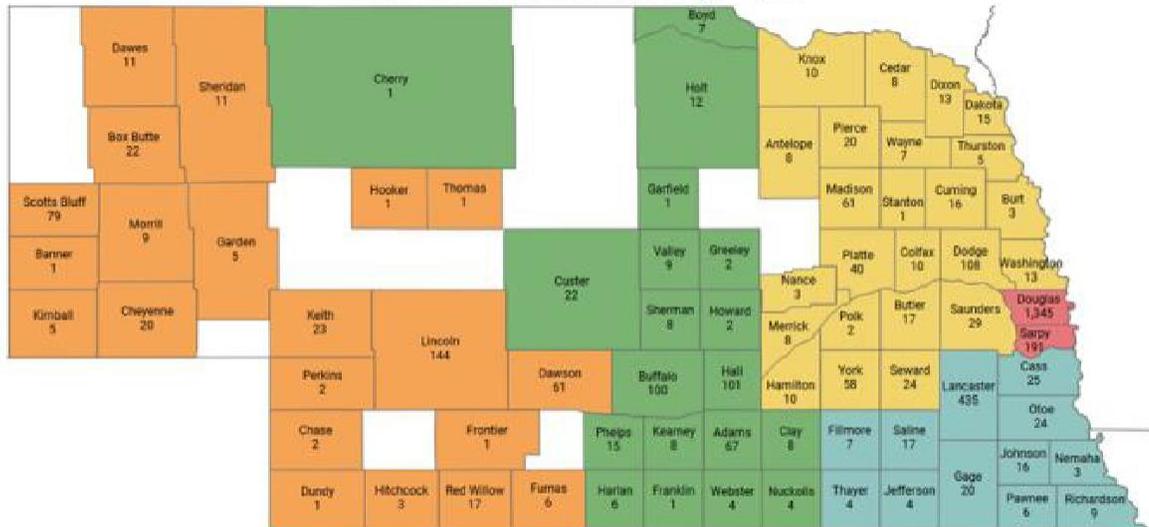


Figure 9: County of Court Jurisdiction for DHHS/CFS Wards in Out-of-Home Care or Trial Home Visit on 12/31/2023, n=3,398*



Section IV: Comprehensive List of Services

(Currently available services/programs in Dodge County at specific system points of prevention, diversion, alternatives to detention for pre-adjudicated youth, and known gaps)

SYSTEM POINT: PREVENTION (includes programs that aim to intervene before and after problematic behaviors are identified)		
Program/Agency Name	Eligible Age	Issues/Barriers
Therapy/Evaluations	6-18	Cost if uninsured, transportation to appointment, waitlist
Community Response	6-18	Voluntary, buy in from family
Youth groups (church)	6-18	Transportation
School sports	11-18	Cost, time, transportation
KVC Pact program	6-18	Voluntary, Omaha based
Region 6 Professional Partner Program	6-18	Voluntary, Omaha based, buy in from family
After school care - YMCA, Aspire for Greatness	6-19	Waitlist possibility, cost for YMCA
YMCA Sports	6-18	Cost, parent schedules
Mediation	11-18	Voluntary, family buy in
Banisters Leadership Academy	11-18	Voluntary, transportation to meetings, Omaha based, availability
Coalition Rx	11-18	Only usually offered if attending after school programs
Clubs through school	11-18	Transportation, schedule conflicts
4H	5-18	Cost, transportation
Club Sports (Volleyball, Boxing, Hockey, etc.)	11-18	High cost, transportation, time commitment
Civil Air Patrol	13-18	Transportation, not widely known
Mentor-TeamMates	11-18	Only offered during the school year, not summer months

SYSTEM POINT: DIVERSION SERVICES (diversion and services available to youth on diversion)		
Program/Agency Name	Eligible Age	Issues/Barriers
Therapy and/or Evaluations	11-18	None, grant funds cover if not insured and therapists can meet with youth in school
Mediation	11-18	Voluntary
Mentor (Aspire)	11-18	Need more volunteers to mentor youth, waitlist
Banister Leadership Academy programs/classes	11-18	Not very well known in the community, turnover with employees
CASA volunteer (if state ward)	11-18	Only if state ward and DHHS involvement
Region 6 Professional Partner Program	11-18	Voluntary, lacking buy in sometimes
Rapid Response through Region 6	11-18	Has to be a referral from the County Attorney
Aspire for Greatness after school program	11-18	Staff ratio at Aspire, waitlist for kids
Family Support	11-18	Only allowed if grant funding is available
Online education courses	11-18	Cost to the family/youth
Community Service Opportunities	11-18	Age sometimes places only take 16 or above

Dodge County Comprehensive Juvenile Services Community Plan (2025 – 2030)

SYSTEM POINT: ALTERNATIVES TO DETENTION FOR PRE-ADJUDICATED YOUTH ONLY

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/Agency Name	Eligible age	Issues/Barriers
Community Youth Coach	11-18	Only allowed if grant funding available
Electronic Monitor	11-18	Only allowed if grant funding available
Family Support	11-18	Only allowed if grant funding available
Mediation	11-18	Not consistent referrals, voluntary, lack of buy in from youth/family

KNOWN GAPS IN SERVICES

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/Agency Name	Eligible age	Issues/Barriers
Bilingual therapy providers	11-18	Only available in Omaha or via zoom, accessibility
Youth recreational space	11-18	Lack of Funding
Emergency Shelter	11-18	Does not exist in Dodge County
Transportation services	11-18	Have to have an adult ride along for the Transit Program, cost
Juvenile inpatient treatment	11-18	Closest one is in Omaha
Crisis Response	6-18	PD has one, but funding may be an issue in the future
Aftercare	11-18	Does not exist in Dodge County, unless voluntary

Section IV: Priorities and Strategies

Priority Area #1: Reduce truancy through early intervention and community collaborative efforts.						
Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Anticipated Barriers
Early Interventions before day 15 starting in elementary, JCAC and FMS	Schools will send out letters from the County Attorney’s office with legal ramifications to parents. Schools will call by 8:30am if students are unverified, home visits	District Schools School Social Workers Community Partners Fremont Family Coalition SRO Therapists Law Enforcement	Year 1-3: Continue collaborating with multiple community agencies to help connect families to services Year 4-5: implement formal processes that have been working	Increase Prevention efforts Continued collaboration with schools and community providers	Have a decrease in juvenile truancy filings for Dodge County. Increase the graduation rate and decrease the dropout rate	Mental health of youth, transportation, chronic medical issues, substance use youth or family, household priorities, bullying, parent mental health
Utilize Full-Service Community School Coordinator and other community partnerships to assist schools in accessing services/resources for youth and families	Schools will refer to local agencies to assist in receiving services, helping with basic needs, etc. Partners will expand their services into schools	Fremont Family Coalition Fremont Area United Way School Social Workers Any local service provider, churches, etc. Therapists, SRO	Year 1-3: Continue utilizing liaisons in the schools to connect families with community resources Year 4-5: Analyze data and seek additional funding for sustainability	Securing funding for basic needs, etc. Continued buy in from schools and agency partnerships Additional school social workers or liaisons	Agencies can help serve families in need with programs/services etc. that the school is unable to provide, thus clearing up school staff time for education specifically	Family buy in, or asking for help, fear of getting in more trouble Funding for positions to continue the work
Utilize Truancy Diversion	County Attorney will offer truancy diversion for juveniles who are eligible	District Schools School Social Workers County Attorney’s Office Diversion	Year 1-3: Continue pilot compulsory education process for parents Year 4-5: Review data and make changes if needed	Continued funding for the program including personnel and services for youth in the program	No further legal involvement, graduation rates increase. Less truancy referrals going to court thus clearing up the juvenile docket.	Securing continued funding Youth with multiple charges not eligible for truancy diversion

Dodge County Comprehensive Juvenile Services Community Plan (2025 – 2030)

Priority Area #2: Decrease the number of youth entering the juvenile justice system.						
Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Anticipated Barriers
Early intervention-substance use, mental health, healthy relationships etc.	Utilize evidence based curriculum Have opportunities for free of cost programs/events and classes for youth and parents to attend	District Schools ESU, Therapists School Social Workers Community providers Coalition Rx After School Programs, law enforcement	Year 1-3: Continue prevention efforts Year 4-5: implement formal processes	Funding for instructors IOP options Consistent therapists Online courses	Decrease in law violations/truancy referrals Healthy relationships and lifestyle choices	Family buy in if it is voluntary, funding for programs
Utilize Diversion	County Attorney's office will refer juveniles who are eligible to diversion to avoid court involvement	County Attorney's Office Diversion Law Enforcement	Year 1-5: Continue to refer youth to diversion to keep them out of the system	Continued funding for diversion personnel and programming Community partners buy in	Successful discharges from diversion and lower recidivism rates Lower probation caseloads	Funding County Attorney discretion for filing Severity of charge
Provide youth with mentors	Obtain volunteers to help with at risk youth year round. One entity has to take ownership of program	Community members Aspire for Greatness Midland University	Year 1-3: Solidify funding for an entity to take on program Year 4-5: Funding sustainability	Funding for someone to do this work full time, recruit mentors, train mentors	Youth will be connected with a caring adult increased high school graduation rates, enhanced self-esteem/confidence higher educational aspirations	Solidify Funding Recruitment Waitlist for mentees Training options

Dodge County Comprehensive Juvenile Services Community Plan (2025 – 2030)

Priority Area #3: Reduce the number of juveniles being placed in detention within Dodge County and explore other possible detention alternatives.						
Strategies	Action Steps	Responsible Party	Timeline	Resources Needed	Expected Results	Anticipated Barriers
Utilize Community Youth Coaching	Probation will send referrals to obtain a CYC for a case when deemed eligible for pre-adjudicated youth	Probation Law Enforcement County Attorney's Office Diversion	Year 1-5: Continue to utilize CYC for pre-adjudicated youth	Available CYC's Funding sources	Accountability for pre-adjudicated youth	Funding- currently grant funds only for pre-adjudicated youth
Electronic Monitor	Probation will submit referrals to Owens for pre-adj. juveniles who need an EM in order to remain safely in their home, and not go to detention	Probation Law Enforcement County Attorney's Office School Officials	Year 1-5: Continue to utilize EM services for youth who are a flight or safety risk to the community	Agency to provide EM, currently only have one Funding	Accountability for youth for their whereabouts having them remain in their homes safely	Funding for pre-adjudicated youth is grant funded only
Family Support	Probation or Diversion can send a referral to utilize this service for youth who are pre-adjudicated. Probation can utilize this in conjunction with the other strategies listed	Probation Diversion Fremont Family Coalition	Year 1-5: Continue to utilize FS for pre-adjudicated youth	Providers with availability Funding Lack of providers	Pre-adjudicated youth can have access to services they would otherwise have to be adjudicated to receive Accountability	Funding for pre-adjudicated youth is grant funded only Lack of providers currently only one agency

Juvenile Services
Comprehensive Plan
July 1, 2025 – June 30, 2030

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Appendix

System Decision Point

Overview of system decision points for juvenile justice youth, as well as who is responsible is as follows.

System Decision Point: Arrest/Citation
Party responsible: Police/Law Enforcement

Decision: *Whether an information report should be filed, or what offense, if any, with which juvenile should be cited or arrested.*

Formal Determining Factors

- Sufficient factual basis to believe offense committed
- Underlying support for a particular offense

Informal Determining Factors

- Degree to which a parent may push the issue
- Fremont High School has a strict policy regarding law offenses and those involved in school activities
- History with family/juvenile

Decision: *Whether to cite or arrest juvenile for juvenile or adult offense.*

Formal Determining Factors

- Seriousness of offense
- Age of juvenile

Informal Determining Factors

- Victim's desire-most victims don't want a juvenile cited just to know that what they did was wrong
- If the juvenile is already on probation, Law enforcement has a list of active probation cases so can properly address

Decision: *Whether to take juvenile into custody or to cite and release (NRS § 43-248(1), (2); § 43-250(1), (2), (3)).*

Formal Determining Factors

- As stated in statute

Informal Determining Factors

- Immediate safety risk to juvenile
- Immediate/short term risk to public
- Seriousness of perceived offense
- Extent to which parent or other responsible adult available to take responsibility for juvenile
- Will release juvenile to responsible parent/family member
- Likelihood juvenile will flee

System Decision Point: Initial Detention
Party responsible: State of Nebraska Probation

Decision: *Whether juvenile should be detained, placed in an alternative, or released.*

Formal Determining Factors

- Risk assessment outcome completed by Probation
- Accessibility of placement options: parent's/guardians, detention alternatives, shelter, staff secure facility, secure detention facility

Informal Determining Factors

- Has no formal contract with any detention center for placement so uses - Madison, Lancaster, or Douglas counties for secure facilities and Sarpy for staff secure
- Detention Screening instrument requires approval for override by supervisor

System Decision Point: Charge Juvenile
Party responsible: County Attorney

Decision: *Whether to prosecute juvenile.*

Formal Determining Factors

- Likelihood of successful prosecution
- Factual basis and evidence sufficient to adjudicate

Informal Determining Factors

- Has formal three-month curriculum-based diversion program that is supervised by the Dodge County Attorney
- Diversion is used for first time offenders typically
- Diversion programming is facilitated by a Diversion Coordinator under the supervision of the Dodge County Attorney
- Has formal Diversion program for truancy that is supervised by the Dodge County Attorney
- A coordinated response for prevention or at-risk youth through a collaborative effort of County Attorney, Probation, Fremont Family Coalition, and district schools.
- Services available via Diversion, Probation and likely benefit to juvenile; likelihood to rehabilitate, help juvenile succeed.

Decision: *Whether youth should be prosecuted as juvenile or adult.*

Formal Determining Factors

- As outlined in statute
- Seriousness of offense
- Age of juvenile

Informal Determining Factors

- Case by case basis, including the history of the juvenile's prior criminal record
- Possibility of rehabilitation of juvenile through juvenile probation services and program.

Decision: *Offense for which juvenile should be charged*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- Determined by factual basis from police reports/evidence.

System Decision Point: Pre-adjudication detention

Party responsible: Juvenile Court Judge

Decision: *Whether juvenile detained at the time of citation/arrest should continue in detention or out-of-home placement pending adjudication*

Formal Determining Factors

- Whether there is an "immediate and urgent necessity for the protection of such juvenile"
- Whether there is an "immediate and urgent necessity for the protection of the person or property of another"
- Whether the juvenile is likely to flee the jurisdiction of the court

Informal Determining Factors

- No pre-adjudication options except to remain in detention.

System Decision Point: Probable Cause Hearing

Party responsible: Juvenile Court Judge

Decision: *Whether State can show that probable cause exists that juvenile is within the jurisdiction of the court*

Formal Determining Factors

- As stated in statute

Informal Determining Factors

- No factors reported

System Decision Point: Competency Evaluation

Party responsible: Juvenile Court Judge

Decision: *Whether juvenile is competent to participate in the proceedings*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- Requests are not made for competency evaluations

Decision: *Whether juvenile is "responsible" for his/her acts.*

Formal Determining Factors

- Complete evaluation of the juvenile including any authorized area of inquiry requested by the court.
- Opinion of physician, psychiatrist, community mental health program, psychologist, or licensed therapist.

Informal Determining Factors

- No factors reported

System Decision Point: Adjudication
Party responsible: Juvenile Court Judge

Decision: *Whether the juvenile is, beyond a reasonable doubt, "a person described by § 43-247"*

Formal Determining Factors

- Legal sufficiency of evidence presented during adjudication hearing
- Whether juvenile admits the allegations of the petition (or, "pleads to the charges")
- Residency
- Age of juvenile

Informal Determining Factors

- No factors reported

Decision: *Whether to order probation to conduct a pre-disposition investigation (statutory authority unclear--see also: § 29- 2261 (2))*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- Judge will order on most cases

Decision: *Whether to order single focus evaluation.*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- Will order a PDI and evaluation for components provided by each assessment
- Probation will recommend an evaluation in their respective reports

Decision: *Whether to order a PDI and a single focus evaluation.*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- Will usually order a PDI first with a subsequent evaluation as needed

System Decision Point: Disposition
Party responsible: Juvenile Court Judge

Decision: *Whether to place juvenile on probation.*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- All cases will be disposed of to probation

Decision: *Whether to commit juvenile to a YRTC.*

Formal Determining Factors

- Whether juvenile is at least twelve years of age

Informal Determining Factors

- Judge will use if all other interventions have not been effective
- Exhaust all in home community resources

System Decision Point: Administrative Sanctions

Party responsible: Probation

Decision: *Whether to impose administrative sanctions on a probationer*

Formal Determining Factors

- Probation officers have reasonable cause to believe that probationer has committed a technical violation.
- Examples of technical violations are positive test for drug or alcohol use, failure to report for such a test or failure to comply with substance abuse evaluations or treatment, failure to attend school, etc.

Informal Determining Factors

- Probation is using for juvenile cases as outlined by statute

System Decision Point: Motion To Revoke Probation

Party responsible: County Attorney

Decision: *Whether to file a motion to revoke probation*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- If a motion is requested by probation a new court filing will be completed for a new case which invokes the revocation request.
- Basis for violation, length of time on probation prior to alleged violation and whether alleged violation related to original charges/adjudication.

Decision Point: Modification/Revocation of Probation

Party responsible: Juvenile Court Judge

Decision: *Whether to modify or revoke probation*

Formal Determining Factors

- As outlined in statute

Informal Determining Factors

- Judge will use a continuum of care approach as a result of a revocation

System Decision Point: Terminating Adjudication

Party responsible: Juvenile Court Judge

Decision: *Whether juvenile has satisfactorily completed their probation conditions or the treatment program of their out-of-home placement*

Formal Determining Factors

- Juvenile's post-adjudication behavior and response to treatment and interventions

Informal Determining Factors

- Judge sets a determinate set of time for probation cases.