

# **Custer (Lead County), Blaine, Dawson, Gosper, Greeley, Hooker, Logan, Loup, McPherson, Thomas, and Valley Counties Comprehensive Juvenile Services Community Plan July 1, 2021- June 30, 2025**

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## **Introduction**

The eleven-county team comprising this plan is located in central Nebraska with the main office being located in Broken Bow, NE and a second office in Lexington, NE. The team covers 9,351 square miles of primarily rural area. Populations vary throughout the communities served, but the majority of towns are quite small with several unincorporated (population too small to verify) towns. The largest cities covered by our team are Broken Bow with a population of 3,517, Ord with a population of 2,310, and Lexington with 10,917 people.

With being primarily rural, most of the areas we cover are farming and ranching communities. Other large employers in our areas are hospitals, schools, Becton Dickinson (BD), Adams Land & Cattle, Thomas Livestock, and Tyson Foods.

Throughout our service area there are 23 public school districts.

Our team continues to build and grow as we have added four counties to our collaborative: Hooker, Logan, Thomas, and McPherson. As we know this will be a work in progress, we look forward to building relationships with the new counties as well as continuing to strengthen communication among all the communities we serve.



## **Data Summary**

Data collected from the 2021 Community Needs Assessments varies throughout the eleven counties we serve in the Custer Collaborative. The following points were found to be most common among our service area. Youth level data indicated that in recent years, there were more youth under IDEA in Blaine, Custer, McPherson, Thomas, Logan, and Hooker Counties compared to the state. Blaine, Dawson, Greeley, Loup, and Thomas Counties have more youth who qualify for free/reduced lunch compared to the state. Family level data revealed Blaine, Custer, Dawson, McPherson, Thomas, Logan, and Hooker Counties have higher rates of youth below 185% poverty compared to the state. The number of adults with bachelor's degrees is lower than the state average in the following counties: Blaine, Custer, Dawson, Loup, Valley, McPherson, Thomas, Logan, and Hooker; it may be possible that residents who go to college outside of these counties find employment where they go to school and do not return. Community level data told us that in all our counties, juvenile record sealing is not "automatic" even if statute requires it to seal. Data was insufficient in many categories and we hope to improve that in the coming four years.

## Comprehensive List of Services

| <b>SYSTEM POINT: PREVENTION</b><br>(includes programs that aim to intervene before and after problematic behaviors are identified) |                     |  |
|--|---------------------|--|
| <b>Program/ Agency Name</b>  | <b>Eligible age</b> | <b>Risk or need</b>  |
| Police Departments   | 0-100               | Illegal activities   |
| Inner Reflections Counseling Center-Counseling   | 0-18                | Drug/alcohol use, low parental warmth, mental health disorders                           |
| Heartland Counseling- Counseling   | 0-18                | Drug/alcohol use, low parental warmth, mental health disorders                           |
| Team Mates- Mentoring  | 9-18                | Lack of parental support, lack of positive peer engagement, lack of prosocial activities |
| Region 2 Behavioral Health Services  | 08-18               | Lack of parental support, lack of positive peer engagement, lack of prosocial activities |
| Region 3 Behavioral Health Services  | 8-18                | Lack of parental support, lack of positive peer engagement, lack of prosocial activities |
| Sixpence   | 0-3                 | Lack of positive family systems, lack of support   |
| Micah's House- Community Resource for Homeless   | 0-100               | Lack of stable housing, lack of resources  |
| HOMES  | 0-100               | Lack of housing, lack of resources   |
| Community Action Program   | 0-100               | Lack of housing, reliable food supply, resources   |
| HEARTS- prevention program   | 11-18               | Lack of parental support, lack of positive peer engagement, lack of prosocial activities |

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| <b>SYSTEMPOINT: DIVERSION SERVICES</b><br>(diversion and services available to youth on diversion) |                     |  |
|--|---------------------|--|
| <b>Program/ Agency Name</b>  | <b>Eligible age</b> | <b>Risk or need</b>  |
| Healing Hearts & Families- Diversion   | 11-20               | Drug/alcohol use, lack of supervision, lack of concern for others, inappropriate use of time |
| Department of Education (School Systems)   | 3-21                | Educational services, etc.   |

| <b>SYSTEM POINT: ALTERNATIVES TO DETENTION FOR PRE-ADJUDICATED YOUTH ONLY</b><br>(include any programs that allow youth to remain in the community after any contact with law enforcement) |                     |  |
|--|---------------------|--|
| <b>Program/ Agency Name</b>  | <b>Eligible age</b> | <b>Risk or need</b>  |
| Region 2 Behavioral Health Services  | 08-18               | Lack of parental support, lack of positive peer engagement, lack of prosocial activities     |
| Healing Hearts & Families Diversion  | 11-20               | Drug/alcohol use, lack of supervision, lack of concern for others, inappropriate use of time |
| Juvenile Probation   | 11-18               | Lack of parental support, lack of positive peer engagement, lack of prosocial activities     |
| Judicial System  | All                 | Works closely with the diversion program and other agencies                                  |

| <b>KNOWN GAPS IN SERVICES</b><br>(include any programs that allow youth to remain in the community after any contact with law enforcement) |                     |   |
|--|---------------------|---|
| <b>Program/ Agency Name</b>  | <b>Eligible age</b> | <b>Risk or need</b>   |
| Human Trafficking- Central Nebraska Human Trafficking and Immigration Organization   | All                 | Human trafficking, exploitation, or any other form of modern slavery      |
| Refugee Services- Somali Center  | All                 | Helps with prior victimization and resources                              |
| Dawson Area Development Center   | 19+                 | Assists with adults furthering their education and vocational experiences |

## Community Analysis and Response (CAR) Final Worksheet

### COMMUNITY ANALYSIS & RESPONSE WORKSHEET

| Identified Need   | Existing Program, Agency or Resource | Eligible age | Does this program accomplish the desired change? If no, what is missing?   |
|---|--------------------------------------|--------------|--|
| IDEA higher than state average  | Region 2/3                           | 8-18 years   | Making sure that all education needs are met   |
| Free/Reduced lunch higher than state average                                    | Region 2/3                           | 8-18 years   | School-aged kids are provided meals while at school. Does the school have a program for meals at home?                       |
| A higher proportion of youth are limited English proficiency than state average | Dept of Education                    | 3-21 years   | Schools should have the resources to accommodate different languages as needed   |
| Hispanic youth are over-represented in chronic absenteeism                      | CPS calls/ welfare check             | All          | CPS/ formal handling often does not get at the root cause of the absenteeism   |
| Local PD report that gang activity is no longer an issue in Lexington.          | Police Departments                   | All          | Law enforcement should still keep an eye out for gang activity to ensure it remains non-existent                             |
| Juvenile crime increased slightly   | Juvenile Diversion Program           | 11-20 years  | Making sure we are educating diversion clients and putting in family supports  |
| Larceny-theft and vandalism increased   | Juvenile Diversion Program           | 11-20 years  | Making sure we are educating diversion clients and putting in family supports  |
| Only about 17% of citations are being referred to diversion                     | Juvenile Diversion Program           | 11-20 years  | The diversion program can only serve those who are referred. We will continue working with county attorneys about referrals. |

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|   |                                   |             |  |
|---|-----------------------------------|-------------|--|
| Black youth are over-represented in being filed on with multiple charges  | Juvenile Diversion Program        | 11-20 years | The diversion program can only serve those who are referred. We will continue working with county attorneys about referrals and whether or not charges are being duplicated/ over-represented. |
|   |                                   |             |  |
| Black and Hispanic youth are over-represented in probation intakes  | Juvenile Probation                | 11-18 years | Are the underlying issues being addressed? Is there a reason they are being sent to probation vs diversion?  |
|   |                                   |             |  |
| Black and Hispanic youth are over-represented in probation intakes, RAI overrides, and revocation of probation  | Juvenile Probation                | 11-18 years | Are the underlying issues being addressed? Is there a reason they are being sent to probation vs diversion?  |
|   |                                   |             |  |
| Black and Hispanic youth are over-represented in diversion referrals  | Diversion                         | 11-20 years | Are the underlying issues being addressed? Are family dynamics/systems being taken into consideration?   |
|   |                                   |             |  |
| Hispanic youth are over-represented in being filed with multiple charges  | Diversion                         | 11-20 years | The diversion program can only serve those who are referred. We will continue working with county attorneys about referrals and whether or not charges are being duplicated/over-represented.  |
|   |                                   |             |  |
| There are a high number of court filings for "uncontrollable juvenile". These are offenses that should go to diversion. This may also demonstrate a need for a Crisis Response service. | Juvenile Diversion Program        | 11-18 years | The diversion program can only serve those who are referred. We will continue working with county attorneys about referrals and how to network with other agencies.                            |
|   |                                   |             |  |
| 10th and 12th graders reported more tobacco use than the state average  | Counseling/ intervention services | All         | The need for substance abuse and mental health can be evaluated and level of care can then be determined.  |
|   |                                   |             |  |
| 10th graders report more alcohol, tobacco and tobacco vaping use than the state average   | Counseling/intervention services  | All         | The need for substance abuse and mental health can be evaluated and level of care can then be determined.  |

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|   |                                   |      |   |
|---|-----------------------------------|------|---|
| 12th graders report more tobacco vaping than the state average  | Counseling/intervention services  | All  | The need for substance abuse and mental health can be evaluated and level of care can then be determined.   |
| 12th graders reported feeling more depressed, suicidal ideation, alcohol use, binge drinking, and tobacco use           | Counseling/intervention services  | All  | The need for substance abuse and mental health can be evaluated and level of care can then be determined.   |
| Youth indicate their community does not find alcohol or marijuana wrong or very wrong, as compared to the state average | Counseling/intervention services  | All  | The need for substance abuse and mental health can be evaluated and level of care can then be determined.   |
| 12th graders indicate their community does not find alcohol or cigarettes wrong or very wrong                           | Counseling/intervention services  | All  | The need for substance abuse and mental health can be evaluated and level of care can then be determined.   |
| County has a higher rate of children in poverty   | DHHS                              | All  | Connecting them with available resources.   |
| 8th -12th graders report feeling supported by adults at home at lower rates than the state                              | Counseling/intervention services  | All  | The need for mental health and positive supports can be evaluated and level of care can then be determined. |
| Youth report feeling supported by adults at home at lower rates than the state  | Counseling/intervention services  | All  | The need for mental health and positive supports can be evaluated and level of care can then be determined. |
| Adults w/ bachelor's degree lower than state average  | Area Development Centers          | 19+  | Connecting adults with continuing education resources as available  |
| Youth have access to computers & internet at higher rate than state average   | Dept of Education                 | 3-21 | This allows for youth to be connected to technology for online learning.                                    |
| All grades higher level of depression compared to state   | Counseling/ intervention services | All  | The need for mental health and positive supports can be evaluated   |

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|  |                                   |             |   |
|--|-----------------------------------|-------------|---|
|  |                                   |             | and level of care can then be determined.   |
| All grades loss of sleep from worry                | Counseling/ intervention services | All         | The need for mental health and positive supports can be evaluated and level of care can then be determined. |
| 10th graders report higher suicidal ideation       | Counseling/ intervention services | All         | The need for mental health and positive supports can be evaluated and level of care can then be determined. |
| Community did not participate in NRPFS             | Dept of Education                 | 3-21years   | The schools may not know the importance of the survey and the data it provides                              |
| High rate of missing data at court level (JUSTICE) | Judicial System                   | All         | The courts may not know how the data would be beneficial and making sure they have the necessary training   |
| Lack of risk assessment scores                     | Diversion                         | 11-20 years | Need to incorporate a recognized risk assessment to gather appropriate data                                 |
| Lower rate of access to counsel than state average | Judicial System                   | All         | Identify resources that can assist and support youth as they go through the judicial center.                |
| Law enforcement data by race would be beneficial   | Police Departments                | All         | Police departments may not realize this data is important   |
| Records not sealed automatically                   | Judicial System                   | All         | May not be educated about current statutes regarding diversion  |
| Lack of Community Team engagement                  | Diversion                         | 11-20 years | Adding individuals throughout our communities who will be engaged   |

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## Gaps to be Filled Worksheet

| GAPS IN TIME CONTINUITY   |                                      |              |  |
|---|--------------------------------------|--------------|--|
| Brief Data Snapshot   | Existing Program, Agency or Resource | Eligible age | Does this program accomplish the desired change? If no, what is missing?   |
| County has a higher rate of children in poverty   | DHHS                                 | 3 +          | Need to develop more opportunities for early childhood care centers, after school programs, and other youth activities outside of school hours.  |
| There are a high number of court filings for "uncontrollable juvenile". These are offenses that should go to diversion. This may also demonstrate a need for a Crisis Response service. | Juvenile Diversion                   | 11+          | Need to work with the various community response teams that are in place. If there are none that are in place then this is an area of service that needs to be addressed. Need to continue to develop parenting classes to implement healthy and effective parenting skills. |
| All grades higher level of depression compared to state   | Counseling/ Intervention Services    | 3+           | Need to continue to work on developing referral sources to other counseling agencies. Need to work on ways to not only provide these services in the communities, but in the school as well.   |
| Free/Reduced lunch higher than state average  | Region 2/3                           | 8-18         | Need to look at the local availability of food banks, community action programs, and other programs to help with sustained food sources.   |
| Hispanic youth are over-represented in chronic absenteeism  | Diversion                            | 11-19        | Need to look at the necessary supports for each family based on dynamics, systems, and the lack of resources for each family.  |
| High rate of missing data at court level (JUSTICE)  | Justice System                       | All          | Need to provide education on how this data is collected and what important information is collected and what we can do to better improve our services in the communities.  |



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|  |                          |       |   |
|--|--------------------------|-------|---|
| Lack of risk assessment scores                   | Diversion                | 11-19 | Need to provide education on how this data is collected and what important information is collected and what we can do to better improve our services in the communities.   |
| Law enforcement data by race would be beneficial | Law Enforcement Agencies | All   | Need to provide education on how this data is collected and what important information is collected and what we can do to better improve our services in the communities.   |
| Records not sealed automatically                 | Judicial System          | All   | Need to provide education and clearly define the needs that these records are sealed. Need to set a clear path of communication and determine which parties are needed to ensure that this is done in a timely and efficient manner.  |
| Lack of Community Team engagement                | Diversion                | All   | Need to have a set day of the month and time to meet so that our team members are able to plan ahead and be able to participate. Need to examine and explore other people within the communities that would be beneficial to have on the community team and are passionate about helping youth. |

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## **List of Team Members**

**Description of Team** (how formed, how long meeting, how often meet/met, structure, etc.)

The Custer (Lead County), Blaine, Dawson, Gosper, Greeley, Hooker, Logan, Loup, McPherson, Thomas, and Valley Counties Juvenile Services/Community Team includes relevant stakeholders in the community, many of whom have participated in a systems analysis of the juvenile justice system in Custer County with an eye toward identifying gaps and needs. The team also includes several individuals who serve on the Custer LB1184 team, which meets monthly to address issues of child abuse, neglect, delinquency, and treatment resources.

The team, with Healing Hearts & Families as the administrative agency, functions as the development and advisory committee to assist with the implementation of the Juvenile Justice Comprehensive Plan. The team is comprised of representatives from Healing Hearts & Families, Nebraska Department of Health and Human Services, local schools, the faith community, law enforcement, service providers, and community members at large. The team has been in existence for the last 10 years. The team meets quarterly and meets more regularly during the year of developing the new plan than in years when we are implementing the plan. In the planning years we have in-depth discussions on what our priorities should be as well as what goals have been met or need to be re-evaluated.

**List of team members/contributors with contact info** (title, address, phone numbers, email)

| <b>Name of Person</b> | <b>Agency</b>                            | <b>Contact Number</b> | <b>Email address</b>                                 |
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|                                       |   |                    |   |
|---------------------------------------|---|--------------------|---|
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| Rusty Kluender<br>Principal           | Broken Bow<br>Schools                                     | 308-872-6821       | rusty.kluender @bbps.org                |

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|                                  |                                   |              |  |
|----------------------------------|-----------------------------------|--------------|--|
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| Todd Beck Principal              | Central Valley Schools            | 308-246-5232 | todd.beck@centralVQS.org   |
| Trisch Rodocker School Counselor | Sandhills Public Schools          | 308-538-2224 | rish.rodocker@sandhillsknights.org   |
| Wayne Ruppert Superintendent     | Sargent Public Schools            | 308-527-4119 | <a href="mailto:wruppert@esu10.org">wruppert@esu10.org</a>                 |

## **Closing Comments**

Throughout this process we have found that most of our counties do not collect much data. As we have found out, this data would be beneficial to us as we are working to identify the needs among our communities. From the data that was collected we can see that there are areas that need to be addressed. Three main areas of concern that we identified were that records are not being sealed automatically, not all eligible cases are being referred to diversion, and we need to work on becoming a cohesive team that is inclusive of all eleven counties we serve.

The goals of a juvenile pretrial diversion program are: (1) To provide eligible juvenile offenders with an alternative program in lieu of adjudication through the juvenile court; (2) To reduce recidivism among diverted juvenile offenders; (3) To reduce the costs and caseload burdens on the juvenile justice system and the criminal justice system; and (4) To promote the collection of restitution to the victim of the juvenile offender's crime. With this, we hope to continue building and working with our team to meet these goals.

## Appendices

### Appendix A: Completed Community Needs Assessment (CNA)



## Custer County

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UNIVERSITY OF NEBRASKA AT OMAHA

**JUVENILE JUSTICE INSTITUTE**

**EVIDENCE-BASED**  
NEBRASKA

**COUNTY NEEDS ASSESSMENT FY 2020-2021**

**Appendix: Sealed Court Records by Year**

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## Youth Level

- Hispanic youth are over-represented in chronic absenteeism as compared to their representation in the population and student population.
- A slightly higher number of youth have IDEA plans, as compared to the state.
- This community has not participated in the NRPFS since 2016 and should consider participating in the next survey year (2020) to get updated youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- Using data from 2016, 10<sup>th</sup> and 12<sup>th</sup> graders reported more tobacco use than the state average.
- Juvenile crime went down slightly, even as crime for all ages remained the same. There are not large frequencies for each offense type so conclusions cannot be drawn.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table
- Approximately 60% of citations are being referred to diversion. Once referred to diversion, youth are enrolling and successfully completing the program at an appropriate rate.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. Although the Census and school data indicate few Black youth, they are over-represented in probation intakes and revocation of probation. Black and Hispanic youth are over-represented in probation intakes.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 108,494     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Custer</b>        | <b>675</b>  | <b>98.7%</b>       | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>1.3%</b> |

### Females

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 102,658     | 69.9%              | 15.8%              | 5.2%        | 1.2%            | 2.5%                      | 5.4%        |
| <b>Custer</b>        | <b>625</b>  | <b>88.0%</b>       | <b>4.6%</b>        | <b>0.8%</b> | <b>0.6%</b>     | <b>1.9%</b>               | <b>4.0%</b> |





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Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Custer          | 1764        | 4.42%    | 0.11% | 0.51%                            | 1.30%                     | 0.06%                                     | 92.23% | 1.36%             |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | Custer          | 1808        | 4.65%    | 0.11% | 0.39%                            | 1.05%                     | 0.06%                                     | 92.42% | 1.33%             |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | Custer          | 1889        | 5.08%    | 0.26% | 0.48%                            | 1.96%                     | 0.16%                                     | 90.63% | 1.43%             |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | Custer          | 1908        | 5.40%    | 0.16% | 0.31%                            | 1.83%                     | 0.16%                                     | 90.67% | 1.47%             |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | Custer          | 1897        | 5.69%    | 0.11% | 0.16%                            | 1.74%                     | 0.32%                                     | 90.46% | 1.53%             |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White   | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|---------|-------------------|
| 2014-2015 | Custer          | 150                                  | 8.00%    | *     | *                                | *                         | *   | 92.00%  | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%  | 4.68%             |
| 2015-2016 | Custer          | 120                                  | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%  | 4.83%             |
| 2016-2017 | Custer          | 162                                  | 10.49%   | *     | *                                | *                         | *   | 89.51%  | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66%  | 4.92%             |
| 2017-2018 | Custer          | 167                                  | 7.78%    | *     | *                                | *                         | *   | 92.22%  | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37%  | 2389              |
| 2018-2019 | Custer          | 202                                  | 8.42%    | *     | *                                | *                         | *   | 91.58%  | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27%  | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA          | 504 Plan     | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|---------------|--------------|-----------------------------|--------------------|
| 2014-2015 | <b>Custer</b>   | <b>1764</b> | <b>15.70%</b> | *            | <b>1.08%</b>                | <b>39.12%</b>      |
|           | Nebraska        | 312,281     | 13.66%        | 0.76%        | 5.97%                       | 44.53%             |
| 2015-2016 | <b>Custer</b>   | <b>1808</b> | <b>15.43%</b> | *            | <b>1.22%</b>                | <b>37.83%</b>      |
|           | Nebraska        | 315,542     | 13.64%        | 0.90%        | 5.90%                       | 44.23%             |
| 2016-2017 | <b>Custer</b>   | <b>1889</b> | <b>13.66%</b> | <b>0.64%</b> | <b>1.59%</b>                | <b>41.50%</b>      |
|           | Nebraska        | 318,853     | 13.80%        | 0.93%        | 6.99%                       | 44.76%             |
| 2017-2018 | <b>Custer</b>   | <b>1908</b> | <b>16.77%</b> | <b>0.63%</b> | <b>1.42%</b>                | <b>40.57%</b>      |
|           | Nebraska        | 323,391     | 15.87%        | 0.88%        | 6.59%                       | 46.24%             |
| 2018-2019 | <b>Custer</b>   | <b>1897</b> | <b>17.19%</b> | *            | <b>1.63%</b>                | <b>39.06%</b>      |
|           | Nebraska        | 325,984     | 16.13%        | 0.85%        | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County        | Total in Last 5 Years |            | Yearly Averages |             | Graduation Rate | Rank      |
|---------------|-----------------------|------------|-----------------|-------------|-----------------|-----------|
|               | Graduates             | Students   | Graduates       | Students    |                 |           |
| Nebraska      | 100,111               | 112,857    | 20,022.2        | 22,571.4    | 88.7%           | n/a       |
| <b>Custer</b> | <b>604</b>            | <b>626</b> | <b>20.1</b>     | <b>20.9</b> | <b>96.5%</b>    | <b>23</b> |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2016) <sup>d</sup>

|               |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|------------------------------|-----------------|------------------|------------------|
| <b>Custer</b> | Loss of sleep from worry     | <b>9.8%</b>     | <b>20.6%</b>     | <b>21.4%</b>     |
| Nebraska      |                              | 18.0%           | 20.6%            | 21.6%            |
| <b>Custer</b> | Depressed                    | <b>22.6%</b>    | <b>23.9%</b>     | <b>30.0%</b>     |
| Nebraska      |                              | 31.1%           | 34.8%            | 35.3%            |
| <b>Custer</b> | Considered/Attempted suicide | <b>5.4%</b>     | <b>13.2%</b>     | <b>14.3%</b>     |
| Nebraska      |                              | 22.9%           | 18.2%            | 16.2%            |
| <b>Custer</b> | Current alcohol              | <b>2.1%</b>     | <b>10.3%</b>     | <b>31.4%</b>     |
| Nebraska      |                              | 9.8%            | 20.1%            | 34.2%            |





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|               |                                |              |              |              |
|---------------|--------------------------------|--------------|--------------|--------------|
| <b>Custer</b> | Current binge drinking         | <b>0.0%</b>  | <b>5.9%</b>  | <b>9.9%</b>  |
| Nebraska      |                                | 1.3%         | 6.2%         | 15.0%        |
| <b>Custer</b> | Current marijuana              | <b>0.0%</b>  | <b>3.0%</b>  | <b>4.3%</b>  |
| Nebraska      |                                | 3.0%         | 7.3%         | 13.9%        |
| <b>Custer</b> | Current tobacco                | <b>0.0%</b>  | <b>11.8%</b> | <b>18.6%</b> |
| Nebraska      |                                | 3.7%         | 8.0%         | 15.3%        |
| <b>Custer</b> | Current vaping                 | <b>1.1%</b>  | <b>5.9%</b>  | <b>11.3%</b> |
| Nebraska      |                                | 10.4%        | 24.7%        | 37.3%        |
| <b>Custer</b> | Hopeful for future (past week) | <b>89.2%</b> | <b>80.9%</b> | <b>80.0%</b> |
| Nebraska      |                                | 78.0%        | 76.1%        | 77.6%        |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2016) <sup>d</sup>

|               |                                 | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
|---------------|---------------------------------|-----------------------|------------------------|------------------------|
| <b>Custer</b> | Youth Reported Gang Involvement | <b>4.3%</b>           | <b>3.0%</b>            | <b>2.9%</b>            |
| Nebraska      |                                 | 3.8%                  | 4.4%                   | 3.8%                   |



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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                                      | All Arrestee Ages |      |                         | Under 18 |      |                         |
|---|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                               | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography                         | CUSTER COUNTY     |      |                         |          |      |                         |
| Arrest Offense                                    |                   |      |                         |          |      |                         |
| Total   | 258               | 261  | 1.16                    | 10       | 8    | -20.00                  |
| Rape Total  | -                 | 2    | -                       | -        | -    | -                       |
| Aggravated Assault Total                          | 9                 | 5    | -44.44                  | -        | -    | -                       |
| Burglary Total                                    | -                 | 1    | -                       | -        | -    | -                       |
| Larceny-Theft Total                               | 5                 | 4    | -20.00                  | 2        | 1    | -50.00                  |
| Other Assaults                                    | 13                | 26   | 100.00                  | 3        | -    | -100.00                 |
| Arson   | 1                 | -    | -100.00                 | -        | -    | -                       |
| Forgery and Counterfeiting                        | 1                 | 1    | 0.00                    | -        | -    | -                       |
| Fraud   | 10                | 3    | -70.00                  | 0        | 1    | -                       |
| Stolen Property; Buying,<br>Receiving, Possessing | 1                 | -    | -100.00                 | 0        | -    | -                       |
| Vandalism   | 4                 | 6    | 50.00                   | -        | 1    | -                       |
| Weapons; Carrying, Possessing,<br>etc.            | 1                 | 7    | 600.00                  | -        | -    | -                       |
| Drug Violations -<br>Sale/Manufacturing           | 3                 | 1    | -66.67                  | -        | 0    | -                       |
| Drug Violations - Possession                      | 33                | 37   | 12.12                   | -        | 0    | -                       |
| NIBRS Unable to Classify                          | 1                 | -    | -100.00                 | -        | -    | -                       |
| Offenses Against Family and<br>Children           | 3                 | 1    | -66.67                  | -        | -    | -                       |
| Driving Under the Influence                       | 34                | 53   | 55.88                   | 0        | 1    | -                       |
| Liquor Laws                                       | 23                | 12   | -47.83                  | 1        | 0    | -100.00                 |
| Disorderly Conduct                                | 4                 | 4    | 0.00                    | -        | -    | -                       |
| All Other Offenses (Except<br>Traffic)            | 112               | 98   | -12.50                  | 4        | 4    | 0.00                    |



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Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>9</sup>

| Score                         | Custer                |    |    | All NYS Counties            |       |       |
|-------------------------------|-----------------------|----|----|-----------------------------|-------|-------|
|                               | 0                     | 1  | 2  | 0                           | 1     | 2     |
| Family Circumstance/Parenting | --                    | -- | -- | 60.1%                       | 26.7% | 13.1% |
| Education/Employment          | --                    | -- | -- | 43.0%                       | 44.0% | 13.1% |
| Peer Relationships            | --                    | -- | -- | 44.7%                       | 46.6% | 8.6%  |
| Substance Use                 | --                    | -- | -- | 61.4%                       | 30.3% | 8.3%  |
| Leisure/Recreation            | --                    | -- | -- | 50.6%                       | 33.0% | 16.5% |
| Personality/Behavior          | --                    | -- | -- | 50.1%                       | 39.4% | 10.4% |
| Attitudes/Orientation         | --                    | -- | -- | 61.3%                       | 33.7% | 5.0%  |
| Mean Score                    | $M = --, SD = --, --$ |    |    | $M = 5.64, SD = 3.65, 0-17$ |       |       |

Could not compute because county did not have any risk assessments completed





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Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>[Click here to see Census and School Population Data](#)See [Appendix for yearly data](#)

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 91 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 55 | 5.50%                                 | 0%                            | 1.80%  | 1.80%               | 3.60%              | 3.60%              | 83.60% |
| Youth enrolled in diversion                | 51 | 3.90%                                 | 0%                            | 2%     | 2%                  | 3.90%              | 2%                 | 86.30% |
| Successful completion diversion            | 49 | 4.10%                                 | 0%                            | 2%     | 2%                  | 4.10%              | 2%                 | 85.70% |
| Youth with multiple charges                | 3  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 33.30%             | 66.70% |
| Filed on in adult court                    | 14 | 7.10%                                 | 0%                            | 0%     | 0%                  | 0%                 | 14.30%             | 78.60% |
| RAI Override: More Severe                  | 0  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 0%     |
| RAI Override: Less Severe                  | 0  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 0%     |
| Probation intake                           | 6  | 0%                                    | 0%                            | 16.70% | 33.30%              | 0%                 | 0%                 | 50%    |
| Successful probation                       | 65 | 4.60%                                 | 0%                            | 1.50%  | 9.20%               | 0%                 | 0%                 | 84.60% |
| Revocation of probation                    | 12 | 0%                                    | 0%                            | 25%    | 0%                  | 0%                 | 0%                 | 75%    |
| Youth in OJS custody                       | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |



## Family Level

- Rates of poverty are slightly higher than the state average
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.
- Fewer 12<sup>th</sup> graders report having a supportive adult at home as compared to the state average.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                                 |   | Custer       | Nebraska     |
|---|---|--------------|--------------|
| <b>Poverty/SES</b>                          | Children <18 in Poverty                           | <b>15.7%</b> | <b>14.8%</b> |
|   | Number of children 12-17 below 185% poverty       | <b>272</b>   | 43,814       |
|   | Percent of children 12-17 below 185% poverty      | <b>30.8%</b> | <b>28.9%</b> |
| <b>Educational attainment</b>               | Age 25+ with B.D.                                 | <b>20.9%</b> | <b>31.3%</b> |
|   | County rank                                       | <b>48</b>    | -            |
|   | Age 25+ with some college, no degree              | <b>29.3%</b> | 23.0%        |
|   | County rank                                       | <b>11</b>    | -            |
|   | Age 25+ with HS degree                            | <b>92.9%</b> | 91.1%        |
|   | County Rank                                       | <b>38</b>    | -            |
| <b>Technology and computers in the home</b> | % under 18 with a computer at home                | <b>96.3%</b> | 96.9%        |
|   | County rank                                       | <b>74</b>    | -            |
|   | % under 18 with an internet subscription at home  | <b>84.5%</b> | 91.0%        |
|   | County rank                                       | <b>75</b>    | -            |
|   | % under 18 with broadband internet access at home | <b>84.2%</b> | 90.8%        |
|   | County Rank                                       | <b>74</b>    | -            |
| <b>Housing</b>                              | Owner-occupied households                         | <b>3,370</b> | 498,567      |
|   | Total households                                  | <b>4,846</b> | 754,063      |





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|                |                                      |       |         |
|----------------|--------------------------------------|-------|---------|
|                | Owner %                              | 69.5% | 66.1%   |
|                | Renters                              | 1,476 | 255,496 |
|                | Renter %                             | 30.5% | 33.9%   |
| Transportation | Households with no vehicle available | 235   | 40,465  |
|                | Total households                     | 4,846 | 754,063 |
|                | No vehicle %                         | 4.8%  | 5.4%    |
|                |                                      |       |         |

Table 16.  
Youth Who Report Supportive Adults by Grade (2016) <sup>d</sup>

|          |                             | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|-----------------------------|-----------------|------------------|------------------|
| Custer   | Adult at home who listens   | 93.5%           | 88.6%            | 81.7%            |
| Nebraska |                             | 87.3%           | 85.0%            | 85.6%            |
| Custer   | Adult at school who listens | 89.2%           | 89.6%            | 82.9%            |
| Nebraska |                             | 85.2%           | 85.0%            | 87.4%            |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|          | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|----------|---------------------------------------|---|-----------------------------------|---|
| Custer   | 5                                     | 5   | 9                                 | 9   |
| Nebraska | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|          | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded |
|----------|---------------------|------------------|---------------|-----------|
| Custer   | 223                 | 40%              | 14%           | 76%       |
| Nebraska | 36,480              | 33.4%            | 16.0%         | 68.3%     |



## Community Level

- 12<sup>th</sup> graders indicate their community does not find alcohol or cigarettes wrong or very wrong, as compared to the state average.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

| Type of Violence                     | Custer | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | 0      | 34       |
| Rape                                 | 2      | 264      |
| Robbery                              | 0      | 367      |
| Aggravated Assault                   | 5      | 1,639    |
| Other Assaults                       | 26     | 8,782    |

Table 20.

Youth Perceptions of Community Attitudes on Substance Use by Grade (2016) <sup>d</sup>

|               |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-------------------------------|-----------------|------------------|------------------|
| <b>Custer</b> | Wrong/very wrong – Marijuana  | <b>95.7%</b>    | <b>95.6%</b>     | <b>88.6%</b>     |
| Nebraska      |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Custer</b> | Wrong/very wrong – alcohol    | <b>89.1%</b>    | <b>82.4%</b>     | <b>64.3%</b>     |
| Nebraska      |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Custer</b> | Wrong/very wrong – cigarettes | <b>92.3%</b>    | <b>88.2%</b>     | <b>67.1%</b>     |
| Nebraska      |                               | 92.9%           | 89.0%            | 78.7%            |





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Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 81                          | 127                        | 63.8%         |
| Offered Diversion, mediation, or RJ                   | 0                           | 2                          | 0.0%          |
| Filed in Juv. Court                                   | 49                          | 170                        | 28.8%         |
| Filed in Adult Court (M or I)                         | 6                           | 25                         | 24.0%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | 0                           | 1                          | 0.0%          |
| Total   | 136                         | 335                        | 40.6%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



## Policy, Legal and System Level

- This county is not required to provide counsel at the time of filing and the rates for access to counsel is much lower than the state average.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Custer         | Nebraska |
|-------------------|----------------|----------|
| Access to Counsel | 40.0% -- 59.9% | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Custer | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 0      | 352      |

Table 24.





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Custer |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
| Filed Subtype                   | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0      | 1    | 0    | 2    | 1    | 4     |
| 3B - Uncontrollable             | 0      | 0    | 1    | 0    | 1    | 2     |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Custer                          | Nebraska *  |
|--|---------------------------------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes                             | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No                              | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes                       | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | Yes                             | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | No                              | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | No                              | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4%          |
| Currently drug test  | No                              | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%           |
| Fees beyond restitution  | Yes; \$150 with a sliding scale | Yes: 86.4%  |



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|   |          |  |
|---|----------|--|
|   |          | No: 13.6%<br>Not sure: 0.0%                |
| Use of graduated responses prior to discharge | No       | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | Not sure | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



## Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

| Year of survey              | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
|                             | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

| Year of survey           | Custer Team |      | Nebraska   |      |
|--------------------------|-------------|------|------------|------|
|                          | 2019        | 2020 | 2019       | 2020 |
|                          | Mean Score  |      | Mean Score |      |
| Common agenda            | 4.55        | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04        | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00        | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30        | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33        | 5.00 | 5.52       | 5.78 |

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.





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- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>9</sup>

Table 28.  
Community Planning Team Diversity <sup>P</sup>

|                                    | Custer Team |       | Nebraska |       |
|------------------------------------|-------------|-------|----------|-------|
|                                    | N = 2       | (%)   | N = 345  | (%)   |
| <b>Gender</b>                      |             |       |          |       |
| Male                               | 1           | 50.0% | 101      | 29.3% |
| Female                             | 1           | 50.0% | 229      | 66.4% |
| Missing                            | --          | --    | 15       | 4.3%  |
| <b>Age</b>                         |             |       |          |       |
| Under 30                           | --          | --    | 19       | 5.6%  |
| 30-39                              | --          | --    | 68       | 19.6% |
| 40-49                              | 1           | 50.0% | 88       | 25.4% |
| 50-59                              | 1           | 50.0% | 90       | 25.8% |
| 60 and over                        | --          | --    | 44       | 13%   |
| Missing                            | --          | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |             |       |          |       |
| White                              | 1           | 50.0% | 230      | 66.7% |
| Black                              | --          | --    | 10       | 2.9%  |
| Hispanic                           | --          | --    | 13       | 3.8%  |
| Native American                    | --          | --    | 6        | 1.7%  |
| Asian                              | --          | --    | 1        | 0.3%  |
| Other                              | --          | --    | 2        | 0.6%  |
| Provided town name                 | 1           | 50.0% | 63       | 18.3% |
| Missing                            | --          | --    | 19       | 5.5%  |
| <b>Previous System Involvement</b> |             |       |          |       |
| Yes                                | 1           | 50.0% | 98       | 28.4% |
| No                                 | 1           | 50.0% | 242      | 70.1% |
| Missing                            | --          | --    | 5        | 1.4%  |





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| <b>System Point *</b>                                  |    |       |     |       |
|--|----|-------|-----|-------|
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
|  |    |       |     |       |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

*note.* Team members could have selected more than one system point; as such, they do not add up to 100%



## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfs-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> Child abuse and neglect

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>k</sup> **Distance to detention facility:** Google Maps

**Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscourt](http://www.voicesforchildren.com/kidscourt). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.





## Appendix: RED Descriptives

2015

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 33 | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 14 | 14.30%                                | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 85.70% |
| Youth enrolled in diversion                | 12 | 16.70%                                | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 83.30% |
| Successful completion diversion            | 10 | 20%                                   | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 80%    |
| Youth with multiple charges                | 0  | NA%                                   | NA%                           | NA%   | NA%                 | 0%                 | NA%                | NA%    |
| Filed on in adult court                    | 2  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| RAI Override: More Severe                  | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%    |
| RAI Override: Less Severe                  | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%    |
| Probation intake                           | 1  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Successful probation                       | 18 | 11.10%                                | 0%                            | 0%    | 11.10%              | 0%                 | 0%                 | 77.80% |
| Revocation of probation                    | 4  | 0%                                    | 0%                            | 25%   | 0%                  | 0%                 | 0%                 | 75%    |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |



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2016

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 17 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 7  | 0%                                    | 0%                            | 14.30% | 0%                  | 14.30%             | 0%                 | 71.40% |
| Youth enrolled in diversion                | 7  | 0%                                    | 0%                            | 14.30% | 0%                  | 14.30%             | 0%                 | 71.40% |
| Successful completion diversion            | 7  | 0%                                    | 0%                            | 14.30% | 0%                  | 14.30%             | 0%                 | 71.40% |
| Youth with multiple charges                | 0  | NA%                                   | NA%                           | NA%    | NA%                 | 0%                 | NA%                | NA%    |
| Filed on in adult court                    | 2  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 100%   |
| RAI Override: More Severe                  | 0  | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | 0%                 | NA%    |
| RAI Override: Less Severe                  | 0  | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | 0%                 | NA%    |
| Probation intake                           | 0  | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | 0%                 | NA%    |
| Successful probation                       | 26 | 3.80%                                 | 0%                            | 0%     | 11.50%              | 0%                 | 0%                 | 84.60% |
| Revocation of probation                    | 3  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 100%   |
| Youth in OJS custody                       | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |





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2017

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 23 | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 9  | 11.10%                                | 0%                            | 0%    | 0%                  | 0%                 | 22.20%             | 66.70% |
| Youth enrolled in diversion                | 7  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 14.30%             | 85.70% |
| Successful completion diversion            | 7  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 14.30%             | 85.70% |
| Youth with multiple charges                | 2  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Filed on in adult court                    | 5  | 20%                                   | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 80%    |
| RAI Override: More Severe                  | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%    |
| RAI Override: Less Severe                  | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%    |
| Probation intake                           | 2  | 0%                                    | 0%                            | 0%    | 50%                 | 0%                 | 0%                 | 50%    |
| Successful probation                       | 3  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Revocation of probation                    | 3  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |



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2018

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 10 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 16 | 0%                                    | 0%                            | 0%     | 6.20%               | 6.20%              | 0%                 | 87.50% |
| Youth enrolled in diversion                | 16 | 0%                                    | 0%                            | 0%     | 6.20%               | 6.20%              | 0%                 | 87.50% |
| Successful completion diversion            | 16 | 0%                                    | 0%                            | 0%     | 6.20%               | 6.20%              | 0%                 | 87.50% |
| Youth with multiple charges                | 1  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 100%               | 0%     |
| Filed on in adult court                    | 3  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 66.70%             | 33.30% |
| RAI Override: More Severe                  | 0  | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | 0%                 | NA%    |
| RAI Override: Less Severe                  | 0  | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | 0%                 | NA%    |
| Probation intake                           | 3  | 0%                                    | 0%                            | 33.30% | 33.30%              | 0%                 | 0%                 | 33.30% |
| Successful probation                       | 8  | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 100%   |
| Revocation of probation                    | 2  | 0%                                    | 0%                            | 100%   | 0%                  | 0%                 | 0%                 | 0%     |
| Youth in OJS custody                       | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | -- | --                                    | --                            | --     | --                  | --                 | --                 | --     |





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2019

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral             | 8  | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion                | 9  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Youth enrolled in diversion                | 9  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Successful completion diversion            | 9  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Youth with multiple charges                | 0  | NA%                                   | NA%                           | NA%   | NA%                 | 0%                 | NA%                | NA%   |
| Filed on in adult court                    | 2  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| RAI Override: More Severe                  | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%   |
| RAI Override: Less Severe                  | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%   |
| Probation intake                           | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%   |
| Successful probation                       | 10 | 0%                                    | 0%                            | 10%   | 10%                 | 0%                 | 0%                 | 80%   |
| Revocation of probation                    | 0  | NA%                                   | NA%                           | NA%   | NA%                 | NA%                | 0%                 | NA%   |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| <b>2015</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 15                              | 27                             | 55.6%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 11                              | 37                             | 29.7%             |
| Filed in Adult Court (M or I)                      | 2                               | 3                              | 66.7%             |
| Filed in Adult Court and Transferred to Juv. Court | 0                               | 1                              | 0.0%              |
| <b>Total</b>                                       | <b>28</b>                       | <b>68</b>                      | <b>41.2%</b>      |

| <b>2016</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 17                              | 20                             | 85.0%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 0                               | 30                             | 0.0%              |
| Filed in Adult Court (M or I)                      | 2                               | 6                              | 33.3%             |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| <b>Total</b>                                       | <b>19</b>                       | <b>56</b>                      | <b>33.9%</b>      |

| <b>2017</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 27                              | 30                             | 90.0%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 19                              | 42                             | 45.2%             |
| Filed in Adult Court (M or I)                      | 0                               | 10                             | 0.0%              |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| <b>Total</b>                                       | <b>46</b>                       | <b>82</b>                      | <b>56.1%</b>      |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

| 2018  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 10                          | 26                         | 38.5%         |
| Offered Diversion, mediation, or RJ                   | 0                           | 1                          | 0.0%          |
| Filed in Juv. Court                                   | 17                          | 28                         | 60.7%         |
| Filed in Adult Court (M or I)                         | 2                           | 4                          | 50.0%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 29                          | 69                         | 42.0%         |

| 2019  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 12                          | 24                         | 50.0%         |
| Offered Diversion, mediation, or RJ                   | 0                           | 1                          | 0.0%          |
| Filed in Juv. Court                                   | 2                           | 33                         | 6.1%          |
| Filed in Adult Court (M or I)                         | 0                           | 2                          | 0.0%          |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 14                          | 60                         | 23.3%         |





## Blaine County

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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- There were more youth under IDEA and eligible for Free and Reduced lunch (more so in recent years), as compared to the state.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Although there is not much juvenile crime, crime for all ages decreased from 2018 to 2019.
- A RED analysis could not be conducted because there was no juvenile data from any agency.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 108,494     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Blaine</b>        | <b>22</b>   | <b>100.0%</b>      | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

### Females

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 102,658     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Blaine</b>        | <b>33</b>   | <b>100.0%</b>      | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

[Click here to go back to RED analysis](#)





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Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year  | Geographic Area | Total Count | Hispanic     | Asian        | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White         | Two or More Races |
|-------|-----------------|-------------|--------------|--------------|----------------------------------|---------------------------|---|---------------|-------------------|
| 2014- | <b>Blaine</b>   | <b>115</b>  | <b>1.74%</b> | <b>0.00%</b> | <b>0.87%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>97.39%</b> | <b>0.00%</b>      |
| 2015  | Nebraska        | 312,281     | 17.74%       | 2.43%        | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20%        | 3.38%             |
| 2015- | <b>Blaine</b>   | <b>103</b>  | <b>1.94%</b> | <b>0.00%</b> | <b>0.00%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>98.06%</b> | <b>0.00%</b>      |
| 2016  | Nebraska        | 315,542     | 18.08%       | 2.53%        | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72%        | 3.47%             |
| 2016- | <b>Blaine</b>   | <b>99</b>   | <b>3.03%</b> | <b>0.00%</b> | <b>0.00%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>96.97%</b> | <b>0.00%</b>      |
| 2017  | Nebraska        | 318,853     | 18.61%       | 2.66%        | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92%        | 3.59%             |
| 2017- | <b>Blaine</b>   | <b>90</b>   | <b>4.44%</b> | <b>0.00%</b> | <b>0.00%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>95.56%</b> | <b>0.00%</b>      |
| 2018  | Nebraska        | 323,391     | 18.80%       | 2.76%        | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50%        | 3.78%             |
| 2018- | <b>Blaine</b>   | <b>90</b>   | <b>5.56%</b> | <b>1.11%</b> | <b>0.00%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>93.33%</b> | <b>0.00%</b>      |
| 2019  | Nebraska        | 325,984     | 19.13%       | 2.83%        | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02%        | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year  | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White          | Two or More Races |
|-------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|----------------|-------------------|
| 2014- | <b>Blaine</b>   | <b>0</b>                             | *        | *     | *                                | *                         | *   | *              | *                 |
| 2015  | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%         | 4.68%             |
| 2015- | <b>Blaine</b>   | <b>0</b>                             | *        | *     | *                                | *                         | *   | *              | *                 |
| 2016  | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%         | 4.83%             |
| 2016- | <b>Blaine</b>   | <b>15</b>                            | *        | *     | *                                | *                         | *   | <b>100.00%</b> | *                 |
| 2017  | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66%         | 4.92%             |
| 2017- | <b>Blaine</b>   | <b>11</b>                            | *        | *     | *                                | *                         | *   | <b>100.00%</b> | *                 |
| 2018  | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37%         | 2389              |
| 2018- | <b>Blaine</b>   | <b>0</b>                             | *        | *     | *                                | *                         | *   | *              | *                 |
| 2019  | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27%         | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Blaine          | 115         | 16.52% | *        | *                           | 44.35%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Blaine          | 103         | 19.42% | *        | *                           | 38.83%             |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Blaine          | 99          | 16.16% | *        | *                           | 45.45%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Blaine          | 90          | 15.56% | *        | *                           | 50.00%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Blaine          | 90          | 21.11% | *        | *                           | 50.00%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | n/a  |
| Blaine   | 41                    | 42       | 8.2             | 8.4      | 97.6%           | 9    |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|          |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|------------------------------|-----------------|------------------|------------------|
| Blaine   | Loss of sleep from worry     | --              | --               | --               |
| Nebraska |                              | 18.0%           | 20.6%            | 21.6%            |
| Blaine   | Depressed                    | --              | --               | --               |
| Nebraska |                              | 31.1%           | 34.8%            | 35.3%            |
| Blaine   | Considered/Attempted suicide | --              | --               | --               |
| Nebraska |                              | 22.9%           | 18.2%            | 16.2%            |
| Blaine   | Current alcohol              | --              | --               | --               |
| Nebraska |                              | 9.8%            | 20.1%            | 34.2%            |
| Blaine   | Current binge drinking       | --              | --               | --               |
| Nebraska |                              | 1.3%            | 6.2%             | 15.0%            |





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|               |                                |       |       |       |
|---------------|--------------------------------|-------|-------|-------|
| <b>Blaine</b> | Current marijuana              | --    | --    | --    |
| Nebraska      |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Blaine</b> | Current tobacco                | --    | --    | --    |
| Nebraska      |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Blaine</b> | Current vaping                 | --    | --    | --    |
| Nebraska      |                                | 10.4% | 24.7% | 37.3% |
| <b>Blaine</b> | Hopeful for future (past week) |       |       |       |
| Nebraska      |                                | 78.0% | 76.1% | 77.6% |

\*Blaine County did not participate in the Nebraska Risk and Protective Factors Survey

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|               |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|---------------------------------|-----------------|------------------|------------------|
| <b>Blaine</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska      |                                 | 3.8%            | 4.4%             | 3.8%             |

\*Blaine County did not participate in the Nebraska Risk and Protective Factors Survey





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                 | All Arrestee Ages |      |                         | Under 18 |      |                         |
|------------------------------|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date          | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography    | BLAINE COUNTY     |      |                         |          |      |                         |
| Arrest Offense               |                   |      |                         |          |      |                         |
| Total                        | 9                 | 2    | -77.78                  | 0        | 0    | -                       |
| Drug Violations - Possession | 6                 |      | -100.00                 | 0        | -    | -                       |
| Driving Under the Influence  | 1                 | 2    | 100.00                  | 0        | 0    | -                       |
| Liquor Laws                  | 2                 | -    | -100.00                 | 0        | -    | -                       |

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Blaine                            |    |    | All NYS Counties                        |       |       |
|-------------------------------|-----------------------------------|----|----|---|-------|-------|
|                               | 0                                 | 1  | 2  | 0                                       | 1     | 2     |
| Family Circumstance/Parenting | --                                | -- | -- | 60.1%                                   | 26.7% | 13.1% |
| Education/Employment          | --                                | -- | -- | 43.0%                                   | 44.0% | 13.1% |
| Peer Relationships            | --                                | -- | -- | 44.7%                                   | 46.6% | 8.6%  |
| Substance Use                 | --                                | -- | -- | 61.4%                                   | 30.3% | 8.3%  |
| Leisure/Recreation            | --                                | -- | -- | 50.6%                                   | 33.0% | 16.5% |
| Personality/Behavior          | --                                | -- | -- | 50.1%                                   | 39.4% | 10.4% |
| Attitudes/Orientation         | --                                | -- | -- | 61.3%                                   | 33.7% | 5.0%  |
| Mean Score                    | <i>M</i> = --, <i>SD</i> = --, -- |    |    | <i>M</i> = 5.64, <i>SD</i> = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed



## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>[Click here to see Census and School Population Data](#)

\*No juvenile data from an agency

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral             | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth enrolled in diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful completion diversion            | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth with multiple charges                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Filed on in adult court                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: More Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: Less Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Probation intake                           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful probation                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Revocation of probation                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |

No juvenile data from an agency; Blaine County sheriff did not report to NCC in 2015 - 2018





## Family Level

- Rates of poverty are higher than the state average
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                                 |   | Blaine        | Nebraska     |
|---|---|---------------|--------------|
| <b>Poverty/SES</b>                          | Children <18 in Poverty                           | <b>20.0%</b>  | <b>14.8%</b> |
|   | Number of children 12-17 below 185% poverty       | <b>7</b>      | 43,814       |
|   | Percent of children 12-17 below 185% poverty      | <b>15.9%</b>  | <b>28.9%</b> |
|   |   |               |              |
| <b>Educational attainment</b>               | Age 25+ with B.D.                                 | <b>22.7%</b>  | <b>31.3%</b> |
|   | County rank                                       | <b>31</b>     | -            |
|   | Age 25+ with some college, no degree              | <b>23.9%</b>  | 23.0%        |
|   | County rank                                       | <b>50</b>     | -            |
|   | Age 25+ with HS degree                            | <b>96.3%</b>  | 91.1%        |
|   | County Rank                                       | <b>4</b>      | -            |
| <b>Technology and computers in the home</b> | % under 18 with a computer at home                | <b>100.0%</b> | 96.9%        |
|   | County rank                                       | <b>1</b>      | -            |
|   | % under 18 with an internet subscription at home  | <b>90.5%</b>  | 91.0%        |
|   | County rank                                       | <b>53</b>     | -            |
|   | % under 18 with broadband internet access at home | <b>90.5%</b>  | 90.8%        |
|   | County Rank                                       | <b>50</b>     | -            |





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|                       |                                      |              |         |
|-----------------------|--------------------------------------|--------------|---------|
| <b>Housing</b>        | Owner-occupied households            | <b>145</b>   | 498,567 |
|                       | Total households                     | <b>218</b>   | 754,063 |
|                       | Owner %                              | <b>66.5%</b> | 66.1%   |
|                       | Renters                              | <b>73</b>    | 255,496 |
|                       | Renter %                             | <b>33.5%</b> | 33.9%   |
| <b>Transportation</b> | Households with no vehicle available | <b>10</b>    | 40,465  |
|                       | Total households                     | <b>218</b>   | 754,063 |
|                       | No vehicle %                         | <b>4.6%</b>  | 5.4%    |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|               |                             | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
|---------------|-----------------------------|-----------------------|------------------------|------------------------|
| <b>Blaine</b> | Adult at home who listens   | --                    | --                     | --                     |
| Nebraska      |                             | 87.3%                 | 85.0%                  | 85.6%                  |
| <b>Blaine</b> | Adult at school who listens | --                    | --                     | --                     |
| Nebraska      |                             | 85.2%                 | 85.0%                  | 87.4%                  |

<sup>d</sup>Blaine County did not participate in the Nebraska Risk and Protective Factors Survey

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|               | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|---------------|---------------------------------------|---|-----------------------------------|---|
| <b>Blaine</b> | <b>0</b>                              | <b>0</b>  | <b>0</b>                          | <b>0</b>  |
| Nebraska      | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|               | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded   |
|---------------|---------------------|------------------|---------------|-------------|
| <b>Blaine</b> | <b>3</b>            | <b>33%</b>       | <b>0%</b>     | <b>100%</b> |
| Nebraska      | 36,480              | 33.4%            | 16.0%         | 68.3%       |



## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) <sup>i</sup>

| Type of Violence                     | Blaine | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | --     | 34       |
| Rape                                 | --     | 264      |
| Robbery                              | --     | 367      |
| Aggravated Assault                   | --     | 1,639    |
| Other Assaults                       | --     | 8,782    |

No data presented, or frequencies are 0

Table 20.

Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|               |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-------------------------------|-----------------|------------------|------------------|
| <b>Blaine</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska      |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Blaine</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska      |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Blaine</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska      |                               | 92.9%           | 89.0%            | 78.7%            |

\*Blaine County did not participate in the Nebraska Risk and Protective Factors Survey





Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | --                          | --                         | --            |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | --                          | --                         | --            |
| Filed in Adult Court (M or I)                         | 1                           | 1                          | 100.0%        |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 1                           | 1                          | 100.0%        |

\*Many cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis.





## Policy, Legal and System Level

- There are no juvenile court cases in 2018 to look at access to counsel.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Blaine                  | Nebraska |
|-------------------|-------------------------|----------|
| Access to Counsel | No juvenile court cases | 73.5%    |

leb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Blaine | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 0      | 352      |



Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Blaine |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
| Filed Subtype                   | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0      | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Blaine                          | Nebraska *  |
|--|---------------------------------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes                             | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No                              | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes                       | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | Yes                             | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | No                              | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | No                              | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4%          |
| Currently drug test  | No                              | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%           |
| Fees beyond restitution  | Yes; \$150 with a sliding scale | Yes: 86.4%<br>No: 13.6%                             |



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|   |          |  |
|---|----------|--|
|   |          | Not sure: 0.0%                             |
| Use of graduated responses prior to discharge | No       | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | Not sure | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)





## Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

|                             | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
| Year of survey              | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

|                          | Custer     |      | Nebraska   |      |
|--------------------------|------------|------|------------|------|
| Year of survey           | 2019       | 2020 | 2019       | 2020 |
|                          | Mean Score |      | Mean Score |      |
| Common agenda            | 4.55       | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04       | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00       | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30       | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33       | 5.00 | 5.52       | 5.78 |

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.



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- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>9</sup>

Table 28.  
Community Planning Team Diversity <sup>P</sup>

|                                    | Custer |       | Nebraska |       |
|------------------------------------|--------|-------|----------|-------|
|                                    | N = 2  | (%)   | N = 345  | (%)   |
| <b>Gender</b>                      |        |       |          |       |
| Male                               | 1      | 50.0% | 101      | 29.3% |
| Female                             | 1      | 50.0% | 229      | 66.4% |
| Missing                            | --     | --    | 15       | 4.3%  |
| <b>Age</b>                         |        |       |          |       |
| Under 30                           | --     | --    | 19       | 5.6%  |
| 30-39                              | --     | --    | 68       | 19.6% |
| 40-49                              | 1      | 50.0% | 88       | 25.4% |
| 50-59                              | 1      | 50.0% | 90       | 25.8% |
| 60 and over                        | --     | --    | 44       | 13%   |
| Missing                            | --     | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |        |       |          |       |
| White                              | 1      | 50.0% | 230      | 66.7% |
| Black                              | --     | --    | 10       | 2.9%  |
| Hispanic                           | --     | --    | 13       | 3.8%  |
| Native American                    | --     | --    | 6        | 1.7%  |
| Asian                              | --     | --    | 1        | 0.3%  |
| Other                              | --     | --    | 2        | 0.6%  |
| Provided town name                 | 1      | 50.0% | 63       | 18.3% |
| Missing                            | --     | --    | 19       | 5.5%  |
| <b>Previous System Involvement</b> |        |       |          |       |
| Yes                                | 1      | 50.0% | 98       | 28.4% |
| No                                 | 1      | 50.0% | 242      | 70.1% |
| Missing                            | --     | --    | 5        | 1.4%  |



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| <b>System Point*</b>                                   |    |       |     |       |
|--|----|-------|-----|-------|
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
|  |    |       |     |       |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

*note.* Team members could have selected more than one system point; as such, they do not add up to 100%





## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> Child abuse and neglect

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>k</sup> **Distance to detention facility:** Google Maps

**Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided  
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browseables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



## Dawson County

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UNIVERSITY OF NEBRASKA AT OMAHA

**JUVENILE JUSTICE INSTITUTE**

**EVIDENCE-BASED**  
NEBRASKA

**COUNTY NEEDS ASSESSMENT FY 2020-2021**

|   |           |
|---|-----------|
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## Youth Level

- Hispanic youth are over-represented in chronic absenteeism as compared to their representation in the population and student population in 2018 to 2019.
- A higher proportion of youth are limited English proficiency and eligible for free and reduced lunch, as compared to the state.
- All graders report higher levels of depression, 10<sup>th</sup> and 12<sup>th</sup> graders report a higher level of loss of sleep from worry, than the state averages. 10<sup>th</sup> graders report higher suicidal ideation than the state average.
- 10<sup>th</sup> graders report more alcohol, tobacco and tobacco vaping use than the state average. 12<sup>th</sup> graders report more tobacco vaping than the state average.
- Local PD report that gang activity is no longer an issue in Lexington.
- Juvenile crime increased slightly, even though crime for all ages decreased slightly. Larceny-theft and vandalism increased and other assaults decreased.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table
- Only about 17% of citations are being referred to diversion and far more are being put on probation. The goal should be to divert most youth from the system.
- Once referred to diversion, youth are enrolling and successfully completing the program at an appropriate rate.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED.
- Black youth are over-represented in being filed on with multiple charges. Black and Hispanic youth are over-represented in probation intakes, RAI overrides, and revocation of probation.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area Name | Total Count  | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|--------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 108,494      | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Dawson</b>        | <b>1,576</b> | <b>42.7%</b>       | <b>48.1%</b>       | <b>6.9%</b> | <b>0.8%</b>     | <b>1.2%</b>               | <b>0.3%</b> |





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## Females

| Geographic Area Name | Total Count  | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|--------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 102,658      | 69.9%              | 15.8%              | 5.2%        | 1.2%            | 2.5%                      | 5.4%        |
| <b>Dawson</b>        | <b>1,254</b> | <b>47.9%</b>       | <b>48.9%</b>       | <b>1.0%</b> | <b>0.7%</b>     | <b>0.0%</b>               | <b>1.5%</b> |

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year  | Geographic Area | Total Count | Hispanic      | Asian        | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White         | Two or More Races |
|-------|-----------------|-------------|---------------|--------------|----------------------------------|---------------------------|---|---------------|-------------------|
| 2014- | <b>Dawson</b>   | <b>5421</b> | <b>45.84%</b> | <b>0.46%</b> | <b>0.65%</b>                     | <b>3.78%</b>              | <b>0.06%</b>                              | <b>47.45%</b> | <b>1.77%</b>      |
| 2015  | Nebraska        | 312,281     | 17.74%        | 2.43%        | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20%        | 3.38%             |
| 2015- | <b>Dawson</b>   | <b>5415</b> | <b>45.80%</b> | <b>0.46%</b> | <b>0.65%</b>                     | <b>3.73%</b>              | <b>0.06%</b>                              | <b>47.63%</b> | <b>1.68%</b>      |
| 2016  | Nebraska        | 315,542     | 18.08%        | 2.53%        | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72%        | 3.47%             |
| 2016- | <b>Dawson</b>   | <b>5468</b> | <b>46.07%</b> | <b>0.75%</b> | <b>0.62%</b>                     | <b>4.15%</b>              | <b>0.05%</b>                              | <b>46.45%</b> | <b>1.90%</b>      |
| 2017  | Nebraska        | 318,853     | 18.61%        | 2.66%        | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92%        | 3.59%             |
| 2017- | <b>Dawson</b>   | <b>5436</b> | <b>46.08%</b> | <b>0.66%</b> | <b>0.53%</b>                     | <b>4.69%</b>              | <b>0.09%</b>                              | <b>46.25%</b> | <b>1.69%</b>      |
| 2018  | Nebraska        | 323,391     | 18.80%        | 2.76%        | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50%        | 3.78%             |
| 2018- | <b>Dawson</b>   | <b>5442</b> | <b>46.31%</b> | <b>0.81%</b> | <b>0.55%</b>                     | <b>5.55%</b>              | <b>0.11%</b>                              | <b>44.93%</b> | <b>1.75%</b>      |
| 2019  | Nebraska        | 325,984     | 19.13%        | 2.83%        | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02%        | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year  | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic      | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White         | Two or More Races |
|-------|-----------------|--------------------------------------|---------------|-------|----------------------------------|---------------------------|---|---------------|-------------------|
| 2014- | <b>Dawson</b>   | <b>499</b>                           | <b>48.50%</b> | *     | *                                | <b>4.01%</b>              | *   | <b>45.29%</b> | <b>2.20%</b>      |
| 2015  | Nebraska        | 35,638                               | 24.54%        | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%        | 4.68%             |
| 2015- | <b>Dawson</b>   | <b>507</b>                           | <b>56.21%</b> | *     | *                                | <b>6.71%</b>              | *   | <b>37.08%</b> | *                 |
| 2016  | Nebraska        | 38,812                               | 25.73%        | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%        | 4.83%             |
|       | <b>Dawson</b>   | <b>470</b>                           | <b>52.34%</b> | *     | *                                | <b>5.32%</b>              | *   | <b>42.34%</b> | *                 |





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|           |          |        |        |       |       |        |       |        |       |
|-----------|----------|--------|--------|-------|-------|--------|-------|--------|-------|
| 2016-2017 | Nebraska | 42,290 | 26.90% | 1.66% | 4.40% | 14.22% | 0.24% | 47.66% | 4.92% |
| 2017-2018 | Dawson   | 499    | 47.09% | *     | *     | 4.61%  | *     | 48.30% | *     |
|           | Nebraska | 46,365 | 26.81% | 1.77% | 4.18% | 14.49% | 0.22% | 47.37% | 2389  |
| 2018-2019 | Dawson   | 424    | 52.12% | *     | *     | 4.25%  | *     | 43.63% | *     |
|           | Nebraska | 46,356 | 27.64% | 1.76% | 4.16% | 14.71% | 0.23% | 46.27% | 5.23% |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Dawson          | 5421        | 10.63% | 0.94%    | 19.50%                      | 59.56%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Dawson          | 5415        | 10.71% | 0.83%    | 18.67%                      | 61.39%             |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Dawson          | 5468        | 11.25% | 0.60%    | 18.62%                      | 62.44%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Dawson          | 5436        | 13.32% | 0.48%    | 19.32%                      | 62.25%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Dawson          | 5442        | 12.72% | 0.86%    | 19.00%                      | 63.80%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | n/a  |
| Dawson   | 1,810                 | 1,929    | 72.4            | 77.2     | 93.8%           | 55   |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|               |                                | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|--------------------------------|-----------------|------------------|------------------|
| <b>Dawson</b> | Loss of sleep from worry       | 19.2%           | 29.3%            | 25.6%            |
| Nebraska      |                                | 18.0%           | 20.6%            | 21.6%            |
| <b>Dawson</b> | Depressed                      | 37.3%           | 45.1%            | 42.2%            |
| Nebraska      |                                | 31.1%           | 34.8%            | 35.3%            |
| <b>Dawson</b> | Considered/Attempted suicide   | 17.1%           | 23.9%            | 17.8%            |
| Nebraska      |                                | 22.9%           | 18.2%            | 16.2%            |
| <b>Dawson</b> | Current alcohol                | 11.3%           | 21.5%            | 36.7%            |
| Nebraska      |                                | 9.8%            | 20.1%            | 34.2%            |
| <b>Dawson</b> | Current binge drinking         | 1.5%            | 7.6%             | 15.6%            |
| Nebraska      |                                | 1.3%            | 6.2%             | 15.0%            |
| <b>Dawson</b> | Current marijuana              | 3.4%            | 9.7%             | 7.9%             |
| Nebraska      |                                | 3.0%            | 7.3%             | 13.9%            |
| <b>Dawson</b> | Current tobacco                | 2.7%            | 11.8%            | 20.0%            |
| Nebraska      |                                | 3.7%            | 8.0%             | 15.3%            |
| <b>Dawson</b> | Current vaping                 | 9.8%            | 29.0%            | 38.9%            |
| Nebraska      |                                | 10.4%           | 24.7%            | 37.3%            |
| <b>Dawson</b> | Hopeful for future (past week) | 77.1%           | 75.0%            | 81.1%            |
| Nebraska      |                                | 78.0%           | 76.1%            | 77.6%            |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|               |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|---------------------------------|-----------------|------------------|------------------|
| <b>Dawson</b> | Youth Reported Gang Involvement | 3.7%            | 3.2%             | 4.4%             |
| Nebraska      |                                 | 3.8%            | 4.4%             | 3.8%             |





Table 11b.

## Estimated Gang Involvement by Local Law Enforcement

Per Chief Tracy Wolf of the Lexington Police Department via phone and email on August 27, 2020:

There used to be an issue with gang activity in Lexington, but has not been a concern the last few years. They have implemented GREAT (Gang Resistance Education and Training) in the elementary schools in 2014 and placed School Resource Officers in the schools before that which they believe have made a positive impact on the young people in their community. Investigators and officers that Chief Wolf spoke to feel there are currently no identified gangs in Lexington.

Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                                   | All Arrestee Ages |       |                         | Under 18 |      |                         |
|--|-------------------|-------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                            | 2018              | 2019  | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography                      | DAWSON COUNTY     |       |                         |          |      |                         |
| Arrest Offense                                 |                   |       |                         |          |      |                         |
| Total  | 1,150             | 1,033 | -10.17                  | 114      | 134  | 17.54                   |
| Murder and Nonnegligent Manslaughter           | -                 | 2     | -                       | -        | -    | -                       |
| Rape Total                                     | 4                 | 4     | 0.00                    | -        | -    | -                       |
| Aggravated Assault Total                       | 9                 | 20    | 122.22                  | -        | 1    | -                       |
| Burglary Total                                 | 7                 | 7     | 0.00                    | 0        | 1    | -                       |
| Larceny-Theft Total                            | 45                | 70    | 55.56                   | 6        | 12   | 100.00                  |
| Motor Vehicle Theft Total                      | 5                 | 1     | -80.00                  | -        | 1    | -                       |
| Other Assaults                                 | 133               | 104   | -21.80                  | 25       | 19   | -24.00                  |
| Forgery and Counterfeiting                     | 2                 | 1     | -50.00                  | -        | -    | -                       |
| Fraud  | 9                 | 12    | 33.33                   | 1        | 1    | 0.00                    |
| Embezzlement                                   | -                 | 1     | -                       | -        | -    | -                       |
| Stolen Property; Buying, Receiving, Possessing | 10                | 4     | -60.00                  | 2        | 1    | -50.00                  |
| Vandalism                                      | 36                | 51    | 41.67                   | 7        | 35   | 400.00                  |
| Weapons; Carrying, Possessing, etc.            | 9                 | 8     | -11.11                  | 1        | 0    | -100.00                 |
| Sex Offenses (Except Rape and Prostitution)    | 3                 | 4     | 33.33                   | -        | -    | -                       |
| Drug Violations - Sale/Manufacturing           | 9                 | 15    | 66.67                   | 0        | 0    | -                       |
| Drug Violations - Possession                   | 220               | 259   | 17.73                   | 6        | 9    | 50.00                   |
| Offenses Against Family and Children           | 15                | 17    | 13.33                   | 7        | 4    | -42.86                  |
| Driving Under the Influence                    | 103               | 70    | -32.04                  | 2        | 1    | -50.00                  |
| Liquor Laws                                    | 89                | 62    | -30.34                  | 16       | 17   | 6.25                    |





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|                                     |     |     |         |    |    |         |
|-------------------------------------|-----|-----|---------|----|----|---------|
| Disorderly Conduct                  | 19  | 29  | 52.63   | 3  | 1  | -66.67  |
| All Other Offenses (Except Traffic) | 422 | 292 | -30.81  | 37 | 31 | -16.22  |
| Runaways                            | 1   | -   | -100.00 | 1  | -  | -100.00 |

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Dawson                            |    |    | All NYS Counties                        |       |       |
|-------------------------------|-----------------------------------|----|----|---|-------|-------|
|                               | 0                                 | 1  | 2  | 0                                       | 1     | 2     |
| Family Circumstance/Parenting | --                                | -- | -- | 60.1%                                   | 26.7% | 13.1% |
| Education/Employment          | --                                | -- | -- | 43.0%                                   | 44.0% | 13.1% |
| Peer Relationships            | --                                | -- | -- | 44.7%                                   | 46.6% | 8.6%  |
| Substance Use                 | --                                | -- | -- | 61.4%                                   | 30.3% | 8.3%  |
| Leisure/Recreation            | --                                | -- | -- | 50.6%                                   | 33.0% | 16.5% |
| Personality/Behavior          | --                                | -- | -- | 50.1%                                   | 39.4% | 10.4% |
| Attitudes/Orientation         | --                                | -- | -- | 61.3%                                   | 33.7% | 5.0%  |
| Mean Score                    | <i>M</i> = --, <i>SD</i> = --, -- |    |    | <i>M</i> = 5.64, <i>SD</i> = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed

Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>i</sup>[Click here to see Census and School Population Data](#)See [Appendix for yearly data](#)

| System Point                     | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|----------------------------------|-----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact          | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth taken to temporary custody | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth issued citation/referral   | 866 | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth referred to diversion      | 151 | 1.30%                                 | 0%                            | 3.30% | 47.70%              | 2.60%              | 9.30%              | 35.80% |
| Youth enrolled in diversion      | 140 | 1.40%                                 | 0%                            | 2.90% | 51.40%              | 2.90%              | 2.90%              | 38.60% |



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|  |     |        |       |        |        |       |        |        |
|--|-----|--------|-------|--------|--------|-------|--------|--------|
| Successful completion diversion            | 115 | 1.70%  | 0%    | 3.50%  | 49.60% | 1.70% | 3.50%  | 40%    |
| Youth with multiple charges                | 64  | 0%     | 0%    | 10.90% | 45.30% | 0%    | 15.60% | 28.10% |
| Filed on in adult court                    | 21  | 0%     | 4.80% | 4.80%  | 42.90% | 0%    | 23.80% | 23.80% |
| RAI Override: More Severe                  | 17  | 0%     | 0%    | 17.60% | 52.90% | 0%    | 0%     | 29.40% |
| RAI Override: Less Severe                  | 18  | 11.10% | 0%    | 5.60%  | 61.10% | 0%    | 0%     | 22.20% |
| Probation intake                           | 68  | 4.40%  | 0%    | 11.80% | 55.90% | 2.90% | 0%     | 25%    |
| Successful probation                       | 529 | 0.60%  | 0%    | 5.50%  | 65.40% | 0.40% | 0%     | 28.20% |
| Revocation of probation                    | 155 | 0%     | 0%    | 8.40%  | 78.70% | 0%    | 0%     | 12.90% |
| Youth in OJS custody                       | --  | --     | --    | --     | --     | --    | --     | --     |
| OJS custody: placed in detention           | --  | --     | --    | --     | --     | --    | --     | --     |
| Youth booked into detention                | --  | --     | --    | --     | --     | --    | --     | --     |
| Youth booked into detention more than once | --  | --     | --    | --     | --     | --    | --     | --     |





## Family Level

- Rates of poverty are higher than the state average
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.
- Fewer 10<sup>th</sup> graders report having a supportive adult at home as compared to the state average.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                          |   | Dawson | Nebraska |
|--------------------------------------|---|--------|----------|
| Poverty/SES                          | Children <18 in Poverty                           | 19.2%  | 14.8%    |
|                                      | Number of children 12-17 below 185% poverty       | 781    | 43,814   |
|                                      | Percent of children 12-17 below 185% poverty      | 37.3%  | 28.9%    |
| Educational attainment               | Age 25+ with B.D.                                 | 15.6%  | 31.3%    |
|                                      | County rank                                       | 89     | -        |
|                                      | Age 25+ with some college, no degree              | 20.1%  | 23.0%    |
|                                      | County rank                                       | 87     | -        |
|                                      | Age 25+ with HS degree                            | 77.9%  | 91.1%    |
|                                      | County Rank                                       | 91     | -        |
| Technology and computers in the home | % under 18 with a computer at home                | 98.2%  | 96.9%    |
|                                      | County rank                                       | 48     | -        |
|                                      | % under 18 with an internet subscription at home  | 92.3%  | 91.0%    |
|                                      | County rank                                       | 39     | -        |
|                                      | % under 18 with broadband internet access at home | 92.2%  | 90.8%    |
|                                      | County Rank                                       | 36     | -        |
| Housing                              | Owner-occupied households                         | 6,097  | 498,567  |
|                                      | Total households                                  | 8,997  | 754,063  |





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|                |                                      |       |         |
|----------------|--------------------------------------|-------|---------|
| Transportation | Owner %                              | 67.8% | 66.1%   |
|                | Renters                              | 2,900 | 255,496 |
|                | Renter %                             | 32.2% | 33.9%   |
|                | Households with no vehicle available | 542   | 40,465  |
|                | Total households                     | 8,997 | 754,063 |
|                | No vehicle %                         | 6.0%  | 5.4%    |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|          |                             | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|-----------------------------|-----------------|------------------|------------------|
| Dawson   | Adult at home who listens   | 87.6%           | 82.6%            | 87.5%            |
| Nebraska |                             | 87.3%           | 85.0%            | 85.6%            |
| Dawson   | Adult at school who listens | 85.9%           | 86.2%            | 95.6%            |
| Nebraska |                             | 85.2%           | 85.0%            | 87.4%            |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|          | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|----------|---------------------------------------|---|-----------------------------------|---|
| Dawson   | 10                                    | 10  | 35                                | 32  |
| Nebraska | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|          | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded |
|----------|---------------------|------------------|---------------|-----------|
| Dawson   | 415                 | 41%              | 21%           | 56%       |
| Nebraska | 36,480              | 33.4%            | 16.0%         | 68.3%     |



## Community Level

- 10<sup>th</sup> graders indicate their community does not find alcohol or marijuana wrong or very wrong, as compared to the state average.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.  
Community Violence Measured by Arrests for Violent Crime (2019) <sup>1</sup>

| Type of Violence                     | Dawson | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | 2      | 34       |
| Rape                                 | 4      | 264      |
| Robbery                              | 0      | 367      |
| Aggravated Assault                   | 20     | 1,639    |
| Other Assaults                       | 104    | 8,782    |

Table 20.  
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|               |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-------------------------------|-----------------|------------------|------------------|
| <b>Dawson</b> | Wrong/very wrong – Marijuana  | <b>92.2%</b>    | <b>84.6%</b>     | <b>90.9%</b>     |
| Nebraska      |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Dawson</b> | Wrong/very wrong – alcohol    | <b>89.3%</b>    | <b>76.9%</b>     | <b>69.3%</b>     |
| Nebraska      |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Dawson</b> | Wrong/very wrong – cigarettes | <b>93.1%</b>    | <b>87.9%</b>     | <b>79.5%</b>     |
| Nebraska      |                               | 92.9%           | 89.0%            | 78.7%            |





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Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 235                         | 417                        | 56.4%         |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 1287                        | 2300                       | 56.0%         |
| Filed in Adult Court (M or I)                         | 77                          | 119                        | 64.7%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | 0                           | 8                          | 0.0%          |
| Total   | 1599                        | 2860                       | 55.9%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Many cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis





## Policy, Legal and System Level

- This county is not required to provide counsel at the time of filing and the rates for access to counsel is about the state average.
- There are many curfew filings, which can lead to net-widening even though curfews are not evidenced-based. It appears most of these were in the past.
- There are a high number of court filings for “uncontrollable juvenile”. These are offenses that should go to diversion. This may also demonstrate a need for a Crisis Response service.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Dawson         | Nebraska |
|-------------------|----------------|----------|
| Access to Counsel | 60.0% -- 79.9% | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.



Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Dawson | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 31     | 352      |

| 2015 | 2016 | 2017 | 2018 | 2019 | Total |
|------|------|------|------|------|-------|
| 18   | 12   | 1    | 0    | 0    | 31    |

Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Dawson |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
| Filed Subtype                   | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0      | 1    | 0    | 0    | 0    | 1     |
| 3B – Absenteeism/Truancy        | 0      | 3    | 0    | 1    | 0    | 4     |
| 3B - Uncontrollable             | 2      | 8    | 7    | 6    | 5    | 28    |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Dawson    | Nebraska *  |
|--|-----------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes       | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No        | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |





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|  |                                 |  |
|--|---------------------------------|--|
| Allow a juvenile to complete diversion more than once          | Yes                             | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%  |
| Charges/offenses that make a juvenile ineligible for diversion | No                              | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%   |
| Warning letters instead of intervention                        | No                              | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4% |
| Currently drug test  | No                              | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%  |
| Fees beyond restitution  | Yes; \$150 with a sliding scale | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge                  | No                              | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                                      | Not sure                        | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)





## Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

| Year of survey              | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
|                             | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

| Year of survey           | Custer Team |      | Nebraska   |      |
|--------------------------|-------------|------|------------|------|
|                          | 2019        | 2020 | 2019       | 2020 |
|                          | Mean Score  |      | Mean Score |      |
| Common agenda            | 4.55        | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04        | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00        | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30        | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33        | 5.00 | 5.52       | 5.78 |

The five elements of Collective Impact are:



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- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>q</sup>

Table 28.  
Community Planning Team Diversity <sup>p</sup>

|                                    | Custer Team |       | Nebraska |       |
|------------------------------------|-------------|-------|----------|-------|
|                                    | N = 2       | (%)   | N = 345  | (%)   |
| <b>Gender</b>                      |             |       |          |       |
| Male                               | 1           | 50.0% | 101      | 29.3% |
| Female                             | 1           | 50.0% | 229      | 66.4% |
| Missing                            | --          | --    | 15       | 4.3%  |
| <b>Age</b>                         |             |       |          |       |
| Under 30                           | --          | --    | 19       | 5.6%  |
| 30-39                              | --          | --    | 68       | 19.6% |
| 40-49                              | 1           | 50.0% | 88       | 25.4% |
| 50-59                              | 1           | 50.0% | 90       | 25.8% |
| 60 and over                        | --          | --    | 44       | 13%   |
| Missing                            | --          | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |             |       |          |       |
| White                              | 1           | 50.0% | 230      | 66.7% |
| Black                              | --          | --    | 10       | 2.9%  |
| Hispanic                           | --          | --    | 13       | 3.8%  |
| Native American                    | --          | --    | 6        | 1.7%  |
| Asian                              | --          | --    | 1        | 0.3%  |
| Other                              | --          | --    | 2        | 0.6%  |
| Provided town name                 | 1           | 50.0% | 63       | 18.3% |
| Missing                            | --          | --    | 19       | 5.5%  |
| <b>Previous System Involvement</b> |             |       |          |       |
| Yes                                | 1           | 50.0% | 98       | 28.4% |



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|  |    |       |     |       |
|--|----|-------|-----|-------|
| No   | 1  | 50.0% | 242 | 70.1% |
| Missing  | -- | --    | 5   | 1.4%  |
|  |    |       |     |       |
| <b>System Point *</b>                                  |    |       |     |       |
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
|  |    |       |     |       |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%





## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> Child abuse and neglect

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>k</sup> **Distance to detention facility:** Google Maps

<sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided  
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscourt](http://www.voicesforchildren.com/kidscourt). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.





## Appendix: RED Descriptives

2015

| System Point                               | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|-----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 166 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 0   | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | NA%                | NA%    |
| Youth enrolled in diversion                | 0   | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | NA%                | NA%    |
| Successful completion diversion            | 0   | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | NA%                | NA%    |
| Youth with multiple charges                | 3   | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 100%               | 0%     |
| Placed on in adult court                   | 6   | 0%                                    | 0%                            | 16.70% | 66.70%              | 0%                 | 16.70%             | 0%     |
| RAI Override: More Severe                  | 9   | 0%                                    | 0%                            | 0%     | 66.70%              | 0%                 | 0%                 | 33.30% |
| RAI Override: Less Severe                  | 1   | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 100%   |
| Probation intake                           | 14  | 0%                                    | 0%                            | 7.10%  | 42.90%              | 0%                 | 0%                 | 50%    |
| Successful probation                       | 128 | 0%                                    | 0%                            | 3.10%  | 71.10%              | 0.80%              | 0%                 | 25%    |
| Revocation of probation                    | 25  | 0%                                    | 0%                            | 8%     | 80%                 | 0%                 | 0%                 | 12%    |
| Youth in OJS custody                       | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |





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2016

| System Point                               | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|-----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 283 | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 45  | 2.20%                                 | 0%                            | 2.20% | 53.30%              | 2.20%              | 17.80%             | 22.20% |
| Youth enrolled in diversion                | 39  | 2.60%                                 | 0%                            | 2.60% | 61.50%              | 2.60%              | 5.10%              | 25.60% |
| Successful completion diversion            | 32  | 3.10%                                 | 0%                            | 3.10% | 62.50%              | 3.10%              | 6.20%              | 21.90% |
| Youth with multiple charges                | 11  | 0%                                    | 0%                            | 9.10% | 54.50%              | 0%                 | 18.20%             | 18.20% |
| Filed on in adult court                    | 6   | 0%                                    | 0%                            | 0%    | 16.70%              | 0%                 | 50%                | 33.30% |
| RAI Override: More Severe                  | 3   | 0%                                    | 0%                            | 0%    | 33.30%              | 0%                 | 0%                 | 66.70% |
| RAI Override: Less Severe                  | 5   | 0%                                    | 0%                            | 20%   | 80%                 | 0%                 | 0%                 | 0%     |
| Probation intake                           | 13  | 0%                                    | 0%                            | 7.70% | 69.20%              | 0%                 | 0%                 | 23.10% |
| Successful probation                       | 113 | 0%                                    | 0%                            | 1.80% | 71.70%              | 0.90%              | 0%                 | 25.70% |
| Revocation of probation                    | 33  | 0%                                    | 0%                            | 9.10% | 75.80%              | 0%                 | 0%                 | 15.20% |
| Youth in OJS custody                       | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention                | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |



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2017

| System Point                               | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|-----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 169 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 43  | 0%                                    | 0%                            | 2.30%  | 34.90%              | 2.30%              | 14%                | 46.50% |
| Youth enrolled in diversion                | 39  | 0%                                    | 0%                            | 2.60%  | 38.50%              | 2.60%              | 5.10%              | 51.30% |
| Successful completion diversion            | 34  | 0%                                    | 0%                            | 2.90%  | 32.40%              | 0%                 | 5.90%              | 58.80% |
| Youth with multiple charges                | 24  | 0%                                    | 0%                            | 20.80% | 45.80%              | 0%                 | 4.20%              | 29.20% |
| Filed on in adult court                    | 4   | 0%                                    | 0%                            | 0%     | 75%                 | 0%                 | 25%                | 0%     |
| RAI Override: More Severe                  | 4   | 0%                                    | 0%                            | 50%    | 50%                 | 0%                 | 0%                 | 0%     |
| RAI Override: Less Severe                  | 3   | 0%                                    | 0%                            | 0%     | 66.70%              | 0%                 | 0%                 | 33.30% |
| Probation intake                           | 12  | 0%                                    | 0%                            | 33.30% | 58.30%              | 0%                 | 0%                 | 8.30%  |
| Successful probation                       | 108 | 0%                                    | 0%                            | 8.30%  | 65.70%              | 0%                 | 0%                 | 25.90% |
| Revocation of probation                    | 52  | 0%                                    | 0%                            | 9.60%  | 78.80%              | 0%                 | 0%                 | 11.50% |
| Youth in OJS custody                       | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |





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2018

| System Point                               | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|-----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 114 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 35  | 2.90%                                 | 0%                            | 2.90%  | 54.30%              | 2.90%              | 0%                 | 37.10% |
| Youth enrolled in diversion                | 35  | 2.90%                                 | 0%                            | 2.90%  | 54.30%              | 2.90%              | 0%                 | 37.10% |
| Successful completion diversion            | 29  | 3.40%                                 | 0%                            | 3.40%  | 51.70%              | 0%                 | 0%                 | 41.40% |
| Youth with multiple charges                | 6   | 0%                                    | 0%                            | 0%     | 66.70%              | 0%                 | 0%                 | 33.30% |
| Filed on in adult court                    | 3   | 0%                                    | 33.30%                        | 0%     | 33.30%              | 0%                 | 0%                 | 33.30% |
| RAI Override: More Severe                  | 1   | 0%                                    | 0%                            | 100%   | 0%                  | 0%                 | 0%                 | 0%     |
| RAI Override: Less Severe                  | 4   | 25%                                   | 0%                            | 0%     | 50%                 | 0%                 | 0%                 | 25%    |
| Probation intake                           | 13  | 15.40%                                | 0%                            | 7.70%  | 38.50%              | 7.70%              | 0%                 | 30.80% |
| Successful probation                       | 89  | 0%                                    | 0%                            | 10.10% | 53.90%              | 0%                 | 0%                 | 36%    |
| Revocation of probation                    | 29  | 0%                                    | 0%                            | 0%     | 96.60%              | 0%                 | 0%                 | 3.40%  |
| Youth in OJS custody                       | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |





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2019

| System Point                               | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black  | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|-----|---------------------------------------|-------------------------------|--------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 134 | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 28  | 0%                                    | 0%                            | 7.10%  | 50%                 | 3.60%              | 0%                 | 39.30% |
| Youth enrolled in diversion                | 27  | 0%                                    | 0%                            | 3.70%  | 51.90%              | 3.70%              | 0%                 | 40.70% |
| Successful completion diversion            | 20  | 0%                                    | 0%                            | 5%     | 55%                 | 5%                 | 0%                 | 35%    |
| Youth with multiple charges                | 20  | 0%                                    | 0%                            | 5%     | 40%                 | 0%                 | 20%                | 35%    |
| Filed on in adult court                    | 2   | 0%                                    | 0%                            | 0%     | 0%                  | 0%                 | 0%                 | 100%   |
| RAI Override: More Severe                  | 0   | NA%                                   | NA%                           | NA%    | NA%                 | NA%                | 0%                 | NA%    |
| RAI Override: Less Severe                  | 5   | 20%                                   | 0%                            | 0%     | 60%                 | 0%                 | 0%                 | 20%    |
| Probation intake                           | 16  | 6.20%                                 | 0%                            | 6.20%  | 68.80%              | 6.20%              | 0%                 | 12.50% |
| Successful probation                       | 91  | 3.30%                                 | 0%                            | 5.50%  | 60.40%              | 0%                 | 0%                 | 30.80% |
| Revocation of probation                    | 16  | 0%                                    | 0%                            | 18.80% | 50%                 | 0%                 | 0%                 | 31.20% |
| Youth in OJS custody                       | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention                | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | --  | --                                    | --                            | --     | --                  | --                 | --                 | --     |

**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| <b>2015</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 68                              | 75                             | 89.5%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 583                             | 795                            | 73.3%             |
| Filed in Adult Court (M or I)                      | 47                              | 54                             | 87.0%             |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| <b>Total</b>                                       | <b>698</b>                      | <b>925</b>                     | <b>75.5%</b>      |

| <b>2016</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 64                              | 94                             | 68.1%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 312                             | 585                            | 53.3%             |
| Filed in Adult Court (M or I)                      | 19                              | 21                             | 90.5%             |
| Filed in Adult Court and Transferred to Juv. Court | 0                               | 1                              | 0.0%              |
| <b>Total</b>                                       | <b>395</b>                      | <b>707</b>                     | <b>55.9%</b>      |

| <b>2017</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 29                              | 84                             | 34.5%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 184                             | 440                            | 41.8%             |
| Filed in Adult Court (M or I)                      | 4                               | 5                              | 80.0%             |
| Filed in Adult Court and Transferred to Juv. Court | 0                               | 5                              | 0.0%              |
| <b>Total</b>                                       | <b>217</b>                      | <b>534</b>                     | <b>40.6%</b>      |





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| 2018  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 53                          | 68                         | 77.9%         |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 130                         | 208                        | 62.5%         |
| Filed in Adult Court (M or I)                         | 7                           | 22                         | 31.8%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | 0                           | 2                          | 0.0%          |
| Total   | 190                         | 303                        | 62.7%         |

| 2019  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 21                          | 95                         | 22.1%         |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 78                          | 272                        | 28.7%         |
| Filed in Adult Court (M or I)                         | 0                           | 17                         | 0.0%          |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 99                          | 391                        | 25.3%         |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

## Gosper County

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UNIVERSITY OF NEBRASKA AT OMAHA

**JUVENILE JUSTICE INSTITUTE**

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NEBRASKA

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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- During some years, there were more youth under IDEA and eligible for Free and Reduced lunch, as compared to the state.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Although there is not much juvenile crime, crime for all ages decreased from 2018 to 2019.
- Most cases (63%) that receive a citation are being referring to diversion.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED.
- Black and Hispanic youth are over-represented in diversion referrals – but once referred, they enroll and are successful at an appropriate rate. Hispanic youth are over-represented in being filed with multiple charges, Black and Hispanic youth are over-represented in probation.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

## Males

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|----------------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska             | 108,494     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |
| Gosper               | 128         | 90.6%              | 5.5%               | 0.0%  | 0.8%            | 0.0%                      | 3.1%     |

## Females

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|----------------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska             | 102,658     | 69.9%              | 15.8%              | 5.2%  | 1.2%            | 2.5%                      | 5.4%     |
| Gosper               | 97          | 87.6%              | 11.3%              | 0.0%  | 0.0%            | 0.0%                      | 1.0%     |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Gosper          | 223         | 12.11%   | 0.45% | 0.90%                            | 3.14%                     | 0.00%                                     | 83.41% | 0.00%             |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | Gosper          | 222         | 9.46%    | 0.45% | 0.90%                            | 2.25%                     | 0.00%                                     | 86.94% | 0.00%             |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | Gosper          | 230         | 10.87%   | 0.87% | 0.87%                            | 1.74%                     | 0.00%                                     | 85.65% | 0.00%             |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | Gosper          | 221         | 8.60%    | 0.45% | 0.90%                            | 2.26%                     | 0.00%                                     | 87.33% | 0.45%             |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | Gosper          | 211         | 7.58%    | 0.00% | 0.47%                            | 2.37%                     | 0.00%                                     | 89.10% | 0.47%             |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White   | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|---------|-------------------|
| 2014-2015 | Gosper          | 0                                    | *        | *     | *                                | *                         | *   | *       | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%  | 4.68%             |
| 2015-2016 | Gosper          | 14                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%  | 4.83%             |
| 2016-2017 | Gosper          | 22                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66%  | 4.92%             |
| 2017-2018 | Gosper          | 17                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37%  | 2389              |
| 2018-2019 | Gosper          | 0                                    | *        | *     | *                                | *                         | *   | *       | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27%  | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Gosper          | 223         | 16.14% | *        | *                           | 46.64%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Gosper          | 222         | 17.12% | *        | *                           | 46.85%             |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Gosper          | 230         | 14.35% | *        | *                           | 46.96%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Gosper          | 221         | 16.74% | *        | *                           | 51.58%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Gosper          | 211         | 18.96% | *        | *                           | 45.97%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | n/a  |
| Gosper   | 72                    | 82       | 14.4            | 16.4     | 87.8%           | 87   |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|          |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|------------------------------|-----------------|------------------|------------------|
| Gosper   | Loss of sleep from worry     | --              | --               | --               |
| Nebraska |                              | 18.0%           | 20.6%            | 21.6%            |
| Gosper   | Depressed                    | --              | --               | --               |
| Nebraska |                              | 31.1%           | 34.8%            | 35.3%            |
| Gosper   | Considered/Attempted suicide | --              | --               | --               |
| Nebraska |                              | 22.9%           | 18.2%            | 16.2%            |
| Gosper   | Current alcohol              | --              | --               | --               |
| Nebraska |                              | 9.8%            | 20.1%            | 34.2%            |
| Gosper   | Current binge drinking       | --              | --               | --               |





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|               |                                |       |       |       |
|---------------|--------------------------------|-------|-------|-------|
| Nebraska      |                                | 1.3%  | 6.2%  | 15.0% |
| <b>Gosper</b> | Current marijuana              | --    | --    | --    |
| Nebraska      |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Gosper</b> | Current tobacco                | --    | --    | --    |
| Nebraska      |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Gosper</b> | Current vaping                 | --    | --    | --    |
| Nebraska      |                                | 10.4% | 24.7% | 37.3% |
| <b>Gosper</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska      |                                | 78.0% | 76.1% | 77.6% |

\*Gosper County did not participate in the Nebraska Risk and Protective Factors Survey

**\*\*JJJ is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|               |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|---------------------------------|-----------------|------------------|------------------|
| <b>Gosper</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska      |                                 | 3.8%            | 4.4%             | 3.8%             |

\*Gosper County did not participate in the Nebraska Risk and Protective Factors Survey



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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                            | All Arrestee Ages |      |                         | Under 18 |      |                         |
|---|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                     | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography               | GOSPER COUNTY     |      |                         |          |      |                         |
| Arrest Offense                          |                   |      |                         |          |      |                         |
| Total                                   | 31                | 16   | -48.39                  | 2        | 0    | -100.00                 |
| Aggravated Assault Total                | -                 | 1    | -                       | -        | -    | -                       |
| Larceny-Theft Total                     | 2                 | -    | -100.00                 | -        | -    | -                       |
| Motor Vehicle Theft Total               | -                 | 1    | -                       | -        | -    | -                       |
| Other Assaults                          | 7                 | 1    | -85.71                  | 0        | -    | -                       |
| Fraud                                   |                   | 1    | -                       | -        | -    | -                       |
| Weapons; Carrying, Possessing,<br>etc.  | 1                 | 1    | 0.00                    | -        | -    | -                       |
| Drug Violations -<br>Sale/Manufacturing | 2                 | -    | -100.00                 | -        | -    | -                       |
| Drug Violations - Possession            | 3                 | 4    | 33.33                   | -        | 0    | -                       |
| Driving Under the Influence             | 1                 | 2    | 100.00                  | -        | -    | -                       |
| Liquor Laws                             | 4                 | -    | -100.00                 | 1        | -    | -100.00                 |
| Disorderly Conduct                      | 2                 | -    | -100.00                 | -        | -    | -                       |
| All Other Offenses (Except<br>Traffic)  | 9                 | 5    | -44.44                  | 1        | -    | -100.00                 |

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Gosper              |    |    | All NYS Counties          |       |       |
|-------------------------------|---------------------|----|----|---------------------------|-------|-------|
|                               | 0                   | 1  | 2  | 0                         | 1     | 2     |
| Family Circumstance/Parenting | --                  | -- | -- | 60.1%                     | 26.7% | 13.1% |
| Education/Employment          | --                  | -- | -- | 43.0%                     | 44.0% | 13.1% |
| Peer Relationships            | --                  | -- | -- | 44.7%                     | 46.6% | 8.6%  |
| Substance Use                 | --                  | -- | -- | 61.4%                     | 30.3% | 8.3%  |
| Leisure/Recreation            | --                  | -- | -- | 50.6%                     | 33.0% | 16.5% |
| Personality/Behavior          | --                  | -- | -- | 50.1%                     | 39.4% | 10.4% |
| Attitudes/Orientation         | --                  | -- | -- | 61.3%                     | 33.7% | 5.0%  |
| Mean Score                    | M = --, SD = --, -- |    |    | M = 5.64, SD = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed





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Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>[Click here to see Census and School Population Data](#)

\*Data were not separated by year because there were too few cases

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 16 | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 10 | 0%                                    | 0%                            | 10%   | 30%                 | 0%                 | 0%                 | 60%    |
| Youth enrolled in diversion                | 10 | 0%                                    | 0%                            | 10%   | 30%                 | 0%                 | 0%                 | 60%    |
| Successful completion diversion            | 10 | 0%                                    | 0%                            | 10%   | 30%                 | 0%                 | 0%                 | 60%    |
| Youth with multiple charges                | 2  | 0%                                    | 0%                            | 0%    | 50%                 | 0%                 | 0%                 | 50%    |
| Filed on in adult court                    | 3  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| RAI Override: More Severe                  | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%     |
| RAI Override: Less Severe                  | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%     |
| Probation intake                           | 1  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Successful probation                       | 14 | 0%                                    | 0%                            | 7.10% | 71.40%              | 0%                 | 0%                 | 21.40% |
| Revocation of probation                    | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%     |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --     |



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## Family Level

- Rates of poverty do not appear to be an issue as compared to the state average.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                          |   | Gosper | Nebraska |
|--------------------------------------|---|--------|----------|
| Poverty/SES                          | Children <18 in Poverty                           | 4.9%   | 14.8%    |
|                                      | Number of children 12-17 below 185% poverty       | 40     | 43,814   |
|                                      | Percent of children 12-17 below 185% poverty      | 28.6%  | 28.9%    |
| Educational attainment               | Age 25+ with B.D.                                 | 26.4%  | 31.3%    |
|                                      | County rank                                       | 14     | -        |
|                                      | Age 25+ with some college, no degree              | 21.7%  | 23.0%    |
|                                      | County rank                                       | 76     | -        |
|                                      | Age 25+ with HS degree                            | 95.7%  | 91.1%    |
|                                      | County Rank                                       | 9      | -        |
| Technology and computers in the home | % under 18 with a computer at home                | 97.4%  | 96.9%    |
|                                      | County rank                                       | 61     | -        |
|                                      | % under 18 with an internet subscription at home  | 96.4%  | 91.0%    |
|                                      | County rank                                       | 13     | -        |
|                                      | % under 18 with broadband internet access at home | 96.4%  | 90.8%    |
|                                      | County Rank                                       | 11     | -        |
| Housing                              | Owner-occupied households                         | 638    | 498,567  |
|                                      | Total households                                  | 877    | 754,063  |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

|                |                                      |       |         |
|----------------|--------------------------------------|-------|---------|
|                | Owner %                              | 72.7% | 66.1%   |
|                | Renters                              | 239   | 255,496 |
|                | Renter %                             | 27.3% | 33.9%   |
| Transportation | Households with no vehicle available | 30    | 40,465  |
|                | Total households                     | 877   | 754,063 |
|                | No vehicle %                         | 3.4%  | 5.4%    |
|                |                                      |       |         |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|          |                             | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|-----------------------------|-----------------|------------------|------------------|
| Gosper   | Adult at home who listens   | --              | --               | --               |
| Nebraska |                             | 87.3%           | 85.0%            | 85.6%            |
| Gosper   | Adult at school who listens | --              | --               | --               |
| Nebraska |                             | 85.2%           | 85.0%            | 87.4%            |

\*Gosper County did not participate in the Nebraska Risk and Protective Factors Survey

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|          | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|----------|---------------------------------------|---|-----------------------------------|---|
| Gosper   | 0                                     | 0   | 0                                 | 0   |
| Nebraska | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|          | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded |
|----------|---------------------|------------------|---------------|-----------|
| Gosper   | 26                  | 27%              | 14%           | 71%       |
| Nebraska | 36,480              | 33.4%            | 16.0%         | 68.3%     |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.  
Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

| Type of Violence                     | Gosper | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | 0      | 34       |
| Rape                                 | 0      | 264      |
| Robbery                              | 0      | 367      |
| Aggravated Assault                   | 1      | 1,639    |
| Other Assaults                       | 1      | 8,782    |

Table 20.  
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|               |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-------------------------------|-----------------|------------------|------------------|
| <b>Gosper</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska      |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Gosper</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska      |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Gosper</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska      |                               | 92.9%           | 89.0%            | 78.7%            |

\*Gosper County did not participate in the Nebraska Risk and Protective Factors Survey





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 5                           | 15                         | 33.3%         |
| Offered Diversion, mediation, or RJ                   | 0                           | 1                          | 0.0%          |
| Filed in Juv. Court                                   | 7                           | 19                         | 36.8%         |
| Filed in Adult Court (M or I)                         | 8                           | 10                         | 80.0%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 20                          | 45                         | 44.4%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



## Policy, Legal and System Level

- This county is not required to provide counsel at the time of filing and the rates for access to counsel is higher than the state average.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Gosper          | Nebraska |
|-------------------|-----------------|----------|
| Access to Counsel | 80.0% -- 100.0% | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Gosper | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 0      | 352      |





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Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Gosper |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
| Filed Subtype                   | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Tuancy         | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0      | 1    | 0    | 0    | 0    | 1     |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Tuancy         | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Gosper    | Nebraska *  |
|--|-----------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes       | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No        | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | Yes       | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | No        | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | No        | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4%          |
| Currently drug test  | No        | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%           |



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|   |                                 |  |
|---|---------------------------------|--|
| Fees beyond restitution                       | Yes; \$150 with a sliding scale | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge | No                              | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | Not sure                        | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)





## COUNTY NEEDS ASSESSMENT FY 2020-2021

**Community Team Level**

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

| Year of survey              | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
|                             | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

| Year of survey           | Custer Team |      | Nebraska   |      |
|--------------------------|-------------|------|------------|------|
|                          | 2019        | 2020 | 2019       | 2020 |
|                          | Mean Score  |      | Mean Score |      |
| Common agenda            | 4.55        | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04        | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00        | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30        | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33        | 5.00 | 5.52       | 5.78 |



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>q</sup>

Table 28.

Community Planning Team Diversity <sup>p</sup>

|                       | Custer Team |       | Nebraska |       |
|-----------------------|-------------|-------|----------|-------|
|                       | N = 2       | (%)   | N = 345  | (%)   |
| <b>Gender</b>         |             |       |          |       |
| Male                  | 1           | 50.0% | 101      | 29.3% |
| Female                | 1           | 50.0% | 229      | 66.4% |
| Missing               | --          | --    | 15       | 4.3%  |
| <b>Age</b>            |             |       |          |       |
| Under 30              | --          | --    | 19       | 5.6%  |
| 30-39                 | --          | --    | 68       | 19.6% |
| 40-49                 | 1           | 50.0% | 88       | 25.4% |
| 50-59                 | 1           | 50.0% | 90       | 25.8% |
| 60 and over           | --          | --    | 44       | 13%   |
| Missing               | --          | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b> |             |       |          |       |
| White                 | 1           | 50.0% | 230      | 66.7% |
| Black                 | --          | --    | 10       | 2.9%  |
| Hispanic              | --          | --    | 13       | 3.8%  |
| Native American       | --          | --    | 6        | 1.7%  |
| Asian                 | --          | --    | 1        | 0.3%  |
| Other                 | --          | --    | 2        | 0.6%  |
| Provided town name    | 1           | 50.0% | 63       | 18.3% |





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|  |    |       |     |       |
|--|----|-------|-----|-------|
| Missing  | -- | --    | 19  | 5.5%  |
| <b>Previous System Involvement</b>                     |    |       |     |       |
| Yes  | 1  | 50.0% | 98  | 28.4% |
| No   | 1  | 50.0% | 242 | 70.1% |
| Missing  | -- | --    | 5   | 1.4%  |
| <b>System Point *</b>                                  |    |       |     |       |
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%



## COUNTY NEEDS ASSESSMENT FY 2020-2021

## References and Resources

- <sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- <sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- <sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- <sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- <sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- <sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- <sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education
- <sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- <sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfs-county-level-data>
- <sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services
- <sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- <sup>g</sup> Diversion programs
- <sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)
- <sup>i</sup> Child abuse and neglect
- <sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- <sup>k</sup> **Distance to detention facility:** Google Maps
- <sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:





COUNTY NEEDS ASSESSMENT FY 2020-2021

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



## Greeley County

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UNIVERSITY OF NEBRASKA AT OMAHA

**JUVENILE JUSTICE INSTITUTE**

**EVIDENCE-BASED**  
NEBRASKA

**COUNTY NEEDS ASSESSMENT FY 2020-2021**



## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- There were more youth eligible for Free and Reduced lunch, as compared to the state.
- This community has not participated in the NRPFS since 2016 and should consider participating in the next survey year (2020) to get updated youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- Using data from 2016, 12<sup>th</sup> graders reported feeling more depressed, suicidal ideation, alcohol use, binge drinking, and tobacco use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Although there is not much juvenile crime, crime for all ages decreased from 2018 to 2019.
- Most cases (66%) that receive a citation are being referring to diversion.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. With such few cases for each race/ethnicity, a RED analysis is not warranted.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 108,494     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Greeley</b>       | <b>159</b>  | <b>90.6%</b>       | <b>5.7%</b>        | <b>3.8%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

### Females

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|----------------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska             | 102,658     | 69.9%              | 15.8%              | 5.2%  | 1.2%            | 2.5%                      | 5.4%     |





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|                |            |              |             |             |             |             |             |
|----------------|------------|--------------|-------------|-------------|-------------|-------------|-------------|
| <b>Greeley</b> | <b>108</b> | <b>87.0%</b> | <b>9.3%</b> | <b>3.7%</b> | <b>0.0%</b> | <b>0.0%</b> | <b>0.0%</b> |
|----------------|------------|--------------|-------------|-------------|-------------|-------------|-------------|

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic     | Asian        | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White         | Two or More Races |
|-----------|-----------------|-------------|--------------|--------------|----------------------------------|---------------------------|---|---------------|-------------------|
| 2014-2015 | <b>Greeley</b>  | <b>301</b>  | <b>4.65%</b> | <b>1.33%</b> | <b>0.00%</b>                     | <b>0.33%</b>              | <b>0.00%</b>                              | <b>92.03%</b> | <b>1.66%</b>      |
|           | Nebraska        | 312,281     | 17.74%       | 2.43%        | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20%        | 3.38%             |
| 2015-2016 | <b>Greeley</b>  | <b>309</b>  | <b>2.91%</b> | <b>1.29%</b> | <b>0.00%</b>                     | <b>0.32%</b>              | <b>0.00%</b>                              | <b>93.85%</b> | <b>1.62%</b>      |
|           | Nebraska        | 315,542     | 18.08%       | 2.53%        | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72%        | 3.47%             |
| 2016-2017 | <b>Greeley</b>  | <b>305</b>  | <b>3.93%</b> | <b>0.98%</b> | <b>0.00%</b>                     | <b>0.33%</b>              | <b>0.00%</b>                              | <b>92.79%</b> | <b>1.97%</b>      |
|           | Nebraska        | 318,853     | 18.61%       | 2.66%        | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92%        | 3.59%             |
| 2017-2018 | <b>Greeley</b>  | <b>293</b>  | <b>4.44%</b> | <b>0.68%</b> | <b>0.00%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>93.86%</b> | <b>1.02%</b>      |
|           | Nebraska        | 323,391     | 18.80%       | 2.76%        | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50%        | 3.78%             |
| 2018-2019 | <b>Greeley</b>  | <b>303</b>  | <b>2.64%</b> | <b>0.66%</b> | <b>0.00%</b>                     | <b>0.00%</b>              | <b>0.00%</b>                              | <b>95.71%</b> | <b>0.99%</b>      |
|           | Nebraska        | 325,984     | 19.13%       | 2.83%        | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02%        | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White          | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|----------------|-------------------|
| 2014-2015 | <b>Greeley</b>  | <b>0</b>                             | *        | *     | *                                | *                         | *   | *              | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%         | 4.68%             |
| 2015-2016 | <b>Greeley</b>  | <b>21</b>                            | *        | *     | *                                | *                         | *   | <b>100.00%</b> | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%         | 4.83%             |
| 2016-2017 | <b>Greeley</b>  | <b>15</b>                            | *        | *     | *                                | *                         | *   | <b>100.00%</b> | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66%         | 4.92%             |
| 2017-2018 | <b>Greeley</b>  | <b>18</b>                            | *        | *     | *                                | *                         | *   | <b>100.00%</b> | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37%         | 2389              |
| 2018-2019 | <b>Greeley</b>  | <b>21</b>                            | *        | *     | *                                | *                         | *   | <b>100.00%</b> | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27%         | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students



Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA          | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|---------------|----------|-----------------------------|--------------------|
| 2014-2015 | <b>Greeley</b>  | <b>301</b>  | <b>9.63%</b>  | *        | *                           | <b>52.82%</b>      |
|           | Nebraska        | 312,281     | 13.66%        | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | <b>Greeley</b>  | <b>309</b>  | <b>10.36%</b> | *        | *                           | <b>45.63%</b>      |
|           | Nebraska        | 315,542     | 13.64%        | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | <b>Greeley</b>  | <b>305</b>  | <b>10.16%</b> | *        | *                           | <b>52.79%</b>      |
|           | Nebraska        | 318,853     | 13.80%        | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | <b>Greeley</b>  | <b>293</b>  | <b>12.97%</b> | *        | *                           | <b>51.88%</b>      |
|           | Nebraska        | 323,391     | 15.87%        | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | <b>Greeley</b>  | <b>303</b>  | <b>14.85%</b> | *        | *                           | <b>54.79%</b>      |
|           | Nebraska        | 325,984     | 16.13%        | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County         | Total in Last 5 Years |            | Yearly Averages |             | Graduation Rate | Rank      |
|----------------|-----------------------|------------|-----------------|-------------|-----------------|-----------|
|                | Graduates             | Students   | Graduates       | Students    |                 |           |
| Nebraska       | 100,111               | 112,857    | 20,022.2        | 22,571.4    | 88.7%           | n/a       |
| <b>Greeley</b> | <b>101</b>            | <b>104</b> | <b>20.2</b>     | <b>20.8</b> | <b>97.1%</b>    | <b>16</b> |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2016) <sup>d</sup>

|                |                          | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------------|--------------------------|-----------------|------------------|------------------|
| <b>Greeley</b> | Loss of sleep from worry | <b>12.5%</b>    | <b>4.8%</b>      | <b>20.7%</b>     |
| Nebraska       |                          | 18.0%           | 20.6%            | 21.6%            |
| <b>Greeley</b> | Depressed                | <b>15.6%</b>    | <b>19.0%</b>     | <b>48.3%</b>     |





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|                |                                |              |              |              |
|----------------|--------------------------------|--------------|--------------|--------------|
| Nebraska       |                                | 31.1%        | 34.8%        | 35.3%        |
| <b>Greeley</b> | Considered/Attempted suicide   | <b>9.4%</b>  | <b>4.8%</b>  | <b>20.7%</b> |
| Nebraska       |                                | 22.9%        | 18.2%        | 16.2%        |
| <b>Greeley</b> | Current alcohol                | <b>9.4%</b>  | <b>9.5%</b>  | <b>57.1%</b> |
| Nebraska       |                                | 9.8%         | 20.1%        | 34.2%        |
| <b>Greeley</b> | Current binge drinking         | <b>0.0%</b>  | <b>0.0%</b>  | <b>39.3%</b> |
| Nebraska       |                                | 1.3%         | 6.2%         | 15.0%        |
| <b>Greeley</b> | Current marijuana              | <b>0.0%</b>  | <b>0.0%</b>  | <b>0.0%</b>  |
| Nebraska       |                                | 3.0%         | 7.3%         | 13.9%        |
| <b>Greeley</b> | Current tobacco                | <b>3.1%</b>  | <b>4.8%</b>  | <b>24.1%</b> |
| Nebraska       |                                | 3.7%         | 8.0%         | 15.3%        |
| <b>Greeley</b> | Current vaping                 | <b>3.1%</b>  | <b>4.8%</b>  | <b>6.9%</b>  |
| Nebraska       |                                | 10.4%        | 24.7%        | 37.3%        |
| <b>Greeley</b> | Hopeful for future (past week) | <b>87.7%</b> | <b>85.7%</b> | <b>75.9%</b> |
| Nebraska       |                                | 78.0%        | 76.1%        | 77.6%        |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|                |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------------|---------------------------------|-----------------|------------------|------------------|
| <b>Greeley</b> | Youth Reported Gang Involvement | <b>3.1%</b>     | <b>0.0%</b>      | <b>0.0%</b>      |
| Nebraska       |                                 | 3.8%            | 4.4%             | 3.8%             |



Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                        | All Arrestee Ages |      |                         | Under 18 |      |                         |
|-------------------------------------|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                 | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography           | GREELEY COUNTY    |      |                         |          |      |                         |
| Arrest Offense                      |                   |      |                         |          |      |                         |
| Total                               | 36                | 24   | -33.33                  | 3        | 1    | -66.67                  |
| Other Assaults                      | 1                 | -    | -100.00                 | 0        | -    | -                       |
| Fraud                               | 1                 | -    | -100.00                 | 0        | -    | -                       |
| Drug Violations - Possession        | 4                 | 7    | 75.00                   | 0        | 0    | -                       |
| Driving Under the Influence         | 15                | 8    | -46.67                  | 0        | 0    | -                       |
| Liquor Laws                         | 11                | 9    | -18.18                  | 3        | 1    | -66.67                  |
| All Other Offenses (Except Traffic) | 4                 | -    | -100.00                 | 0        | -    | -                       |

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

|                               | Greeley             |    |    | All NYS Counties          |       |       |
|-------------------------------|---------------------|----|----|---------------------------|-------|-------|
| Score                         | 0                   | 1  | 2  | 0                         | 1     | 2     |
| Family Circumstance/Parenting | --                  | -- | -- | 60.1%                     | 26.7% | 13.1% |
| Education/Employment          | --                  | -- | -- | 43.0%                     | 44.0% | 13.1% |
| Peer Relationships            | --                  | -- | -- | 44.7%                     | 46.6% | 8.6%  |
| Substance Use                 | --                  | -- | -- | 61.4%                     | 30.3% | 8.3%  |
| Leisure/Recreation            | --                  | -- | -- | 50.6%                     | 33.0% | 16.5% |
| Personality/Behavior          | --                  | -- | -- | 50.1%                     | 39.4% | 10.4% |
| Attitudes/Orientation         | --                  | -- | -- | 61.3%                     | 33.7% | 5.0%  |
| Mean Score                    | M = --, SD = --, -- |    |    | M = 5.64, SD = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed





Table 14.  
Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>

[Click here to see Census and School Population Data](#)

\*Data were not separated by year because there were too few cases

| System Point                     | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|----------------------------------|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact          | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral   | 6* | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion      | 4  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Youth enrolled in diversion      | 4  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Successful completion diversion  | 4  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Youth with multiple charges      | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Filed on in adult court          | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: More Severe        | 1  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| RAI Override: Less Severe        | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%    |
| Probation intake                 | 3  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Successful probation             | 2  | 0%                                    | 0%                            | 0%    | 50%                 | 0%                 | 0%                 | 50%   |
| Revocation of probation          | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%    |
| Youth in OJS custody             | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention      | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |



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|  |    |    |    |    |    |    |    |    |
|--|----|----|----|----|----|----|----|----|
| Youth booked into detention more than once | -- | -- | -- | -- | -- | -- | -- | -- |
|--|----|----|----|----|----|----|----|----|

\*Greeley County sheriff did not report to NCC 2015 - 2018



## Family Level

- Rates of poverty do not appear to be an issue as compared to the state average.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.
- Fewer 8<sup>th</sup> and 12<sup>th</sup> graders report having a supportive adult at home as compared to the state average.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                                 |   | Greeley       | Nebraska     |
|---|---|---------------|--------------|
| <b>Poverty/SES</b>                          | Children <18 in Poverty                           | <b>13.0%</b>  | 14.8%        |
|   | Number of children 12-17 below 185% poverty       | <b>39</b>     | 43,814       |
|   | Percent of children 12-17 below 185% poverty      | <b>21.4%</b>  | 28.9%        |
| <b>Educational attainment</b>               | Age 25+ with B.D.                                 | <b>17.4%</b>  | <b>31.3%</b> |
|   | County rank                                       | <b>81</b>     | -            |
|   | Age 25+ with some college, no degree              | <b>28.4%</b>  | 23.0%        |
|   | County rank                                       | <b>18</b>     | -            |
|   | Age 25+ with HS degree                            | <b>93.7%</b>  | 91.1%        |
|   | County Rank                                       | <b>25</b>     | -            |
| <b>Technology and computers in the home</b> | % under 18 with a computer at home                | <b>100.0%</b> | 96.9%        |
|   | County rank                                       | <b>1</b>      | -            |
|   | % under 18 with an internet subscription at home  | <b>90.2%</b>  | 91.0%        |
|   | County rank                                       | <b>54</b>     | -            |
|   | % under 18 with broadband internet access at home | <b>90.2%</b>  | 90.8%        |
|   | County Rank                                       | <b>51</b>     | -            |
| <b>Housing</b>                              | Owner-occupied households                         | <b>826</b>    | 498,567      |
|   | Total households                                  | <b>1,034</b>  | 754,063      |





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|                       |                                      |              |         |
|-----------------------|--------------------------------------|--------------|---------|
|                       | Owner %                              | <b>79.9%</b> | 66.1%   |
|                       | Renters                              | <b>208</b>   | 255,496 |
|                       | Renter %                             | <b>20.1%</b> | 33.9%   |
| <b>Transportation</b> | Households with no vehicle available | <b>23</b>    | 40,465  |
|                       | Total households                     | <b>1,034</b> | 754,063 |
|                       | No vehicle %                         | <b>2.2%</b>  | 5.4%    |
|                       |                                      |              |         |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|                |                             | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
|----------------|-----------------------------|-----------------------|------------------------|------------------------|
| <b>Greeley</b> | Adult at home who listens   | <b>84.4%</b>          | <b>100.0%</b>          | <b>67.9%</b>           |
| Nebraska       |                             | <b>87.3%</b>          | 85.0%                  | <b>85.6%</b>           |
| <b>Greeley</b> | Adult at school who listens | <b>93.8%</b>          | <b>95.2%</b>           | <b>89.7%</b>           |
| Nebraska       |                             | 85.2%                 | 85.0%                  | 87.4%                  |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|                | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|----------------|---------------------------------------|---|-----------------------------------|---|
| <b>Greeley</b> | <b>0</b>                              | <b>0</b>  | <b>0</b>                          | <b>0</b>  |
| Nebraska       | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|                | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded  |
|----------------|---------------------|------------------|---------------|------------|
| <b>Greeley</b> | <b>19</b>           | <b>32%</b>       | <b>0%</b>     | <b>67%</b> |
| Nebraska       | 36,480              | 33.4%            | 16.0%         | 68.3%      |



## Community Level

- 10<sup>th</sup> and 12<sup>th</sup> graders indicate their community does not find alcohol or cigarettes wrong or very wrong, as compared to the state average.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) <sup>i</sup>

| Type of Violence                     | Greeley | Nebraska |
|--------------------------------------|---------|----------|
| Murder and Nonnegligent manslaughter | --      | 34       |
| Rape                                 | --      | 264      |
| Robbery                              | --      | 367      |
| Aggravated Assault                   | --      | 1,639    |
| Other Assaults                       | --      | 8,782    |

No data presented, or frequencies are 0

Table 20.

Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|                |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------------|-------------------------------|-----------------|------------------|------------------|
| <b>Greeley</b> | Wrong/very wrong – Marijuana  | <b>100.0%</b>   | <b>100.0%</b>    | <b>96.3%</b>     |
| Nebraska       |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Greeley</b> | Wrong/very wrong – alcohol    | <b>87.1%</b>    | <b>76.2%</b>     | <b>48.1%</b>     |
| Nebraska       |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Greeley</b> | Wrong/very wrong – cigarettes | <b>90.3%</b>    | <b>85.7%</b>     | <b>70.4%</b>     |
| Nebraska       |                               | 92.9%           | 89.0%            | 78.7%            |



Table 21.  
Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 3                           | 7                          | 42.9%         |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 6                           | 27                         | 22.2%         |
| Filed in Adult Court (M or I)                         | 1                           | 1                          | 100.0%        |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 10                          | 35                         | 28.6%         |

\*Cases offered diversion, mediation or RJ are not available data points in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis





## Policy, Legal and System Level

- This county is not required to provide counsel at the time of filing and the rates for access to counsel is about the state average.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Greeley        | Nebraska |
|-------------------|----------------|----------|
| Access to Counsel | 60.0% -- 79.9% | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Greeley | Nebraska |
|---------------------|---------|----------|
| Curfew Court Filing | 0       | 352      |



Table 24.  
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Greeley |      |      |      |      |       |
|---------------------------------|---------|------|------|------|------|-------|
| Filed Subtype                   | 2015    | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0       | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0       | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0       | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0       | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.  
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Greeley   | Nebraska *  |
|--|-----------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes       | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No        | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | Yes       | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | No        | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | No        | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4%          |



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|   |                                 |  |
|---|---------------------------------|--|
| Currently drug test                           | No                              | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%  |
| Fees beyond restitution                       | Yes; \$150 with a sliding scale | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge | No                              | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | Not sure                        | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)





## Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

| Year of survey              | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
|                             | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

| Year of survey           | Custer Team |      | Nebraska   |      |
|--------------------------|-------------|------|------------|------|
|                          | 2019        | 2020 | 2019       | 2020 |
|                          | Mean Score  |      | Mean Score |      |
| Common agenda            | 4.55        | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04        | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00        | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30        | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33        | 5.00 | 5.52       | 5.78 |

The five elements of Collective Impact are:



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- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>q</sup>

Table 28.  
Community Planning Team Diversity <sup>p</sup>

|                       | Custer Team |       | Nebraska |       |
|-----------------------|-------------|-------|----------|-------|
|                       | N = 2       | (%)   | N = 345  | (%)   |
| <b>Gender</b>         |             |       |          |       |
| Male                  | 1           | 50.0% | 101      | 29.3% |
| Female                | 1           | 50.0% | 229      | 66.4% |
| Missing               | --          | --    | 15       | 4.3%  |
| <b>Age</b>            |             |       |          |       |
| Under 30              | --          | --    | 19       | 5.6%  |
| 30-39                 | --          | --    | 68       | 19.6% |
| 40-49                 | 1           | 50.0% | 88       | 25.4% |
| 50-59                 | 1           | 50.0% | 90       | 25.8% |
| 60 and over           | --          | --    | 44       | 13%   |
| Missing               | --          | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b> |             |       |          |       |
| White                 | 1           | 50.0% | 230      | 66.7% |
| Black                 | --          | --    | 10       | 2.9%  |
| Hispanic              | --          | --    | 13       | 3.8%  |
| Native American       | --          | --    | 6        | 1.7%  |
| Asian                 | --          | --    | 1        | 0.3%  |
| Other                 | --          | --    | 2        | 0.6%  |
| Provided town name    | 1           | 50.0% | 63       | 18.3% |
| Missing               | --          | --    | 19       | 5.5%  |



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|  |    |       |     |       |
|--|----|-------|-----|-------|
| <b>Previous System Involvement</b>                     |    |       |     |       |
| Yes  | 1  | 50.0% | 98  | 28.4% |
| No   | 1  | 50.0% | 242 | 70.1% |
| Missing  | -- | --    | 5   | 1.4%  |
|  |    |       |     |       |
| <b>System Point *</b>                                  |    |       |     |       |
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
|  |    |       |     |       |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%





## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> Child abuse and neglect

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>k</sup> **Distance to detention facility:** Google Maps

<sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided  
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browseables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



## Hooker County

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EVIDENCE-BASED  
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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- In recent years, there were more youth under IDEA in Hooker County compared to the state.
- This community has not participated in the NRPFSS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- There has been a decrease in arrests in all age groups in Hooker County between 2018 and 2019.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. White youth are overrepresented with successful probation discharges.
  - The one court case filed in adult court is missing race/ethnicity.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|-----------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska        | 108,494     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |
| Hooker          | 14          | 100.0%             | 0.0%               | 0.0%  | 0.0%            | 0.0%                      | 0.0%     |

### Females

| Geographic Area | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|-----------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska        | 102,658     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |
| Hooker          | 38          | 100.0%             | 0.0%               | 0.0%  | 0.0%            | 0.0%                      | 0.0%     |

[Click here to go back to RED analysis](#)





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Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year  | Geographic Area | Total Count | Hispanic     | Asian       | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White         | Two or More Races |
|-------|-----------------|-------------|--------------|-------------|----------------------------------|---------------------------|---|---------------|-------------------|
| 2014- | <b>Hooker</b>   | <b>174</b>  | <b>2.30%</b> | <b>0.0%</b> | <b>0.57%</b>                     | <b>0.0%</b>               | <b>0.0%</b>                               | <b>97.13%</b> | <b>0.0%</b>       |
| 2015  | Nebraska        | 312,281     | 17.74%       | 2.43%       | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20%        | 3.38%             |
| 2015- | <b>Hooker</b>   | <b>164</b>  | <b>0.61%</b> | <b>0.0%</b> | <b>0.61%</b>                     | <b>0.0%</b>               | <b>0.0%</b>                               | <b>98.78%</b> | <b>0.0%</b>       |
| 2016  | Nebraska        | 315,542     | 18.08%       | 2.53%       | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72%        | 3.47%             |
| 2016- | <b>Hooker</b>   | <b>161</b>  | <b>1.24%</b> | <b>0.0%</b> | <b>0.62%</b>                     | <b>0.0%</b>               | <b>0.0%</b>                               | <b>98.14%</b> | <b>0.0%</b>       |
| 2017  | Nebraska        | 318,853     | 18.61%       | 2.66%       | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92%        | 3.59%             |
| 2017- | <b>Hooker</b>   | <b>154</b>  | <b>1.95%</b> | <b>0.0%</b> | <b>0.65%</b>                     | <b>0.0%</b>               | <b>0.0%</b>                               | <b>97.40%</b> | <b>0.0%</b>       |
| 2018  | Nebraska        | 323,391     | 18.80%       | 2.76%       | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50%        | 3.78%             |
| 2018- | <b>Hooker</b>   | <b>159</b>  | <b>1.89%</b> | <b>0.0%</b> | <b>0.0%</b>                      | <b>0.0%</b>               | <b>0.0%</b>                               | <b>98.11%</b> | <b>0.0%</b>       |
| 2019  | Nebraska        | 325,984     | 19.13%       | 2.83%       | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02%        | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year  | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White         | Two or More Races |
|-------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|---------------|-------------------|
| 2014- | <b>Hooker</b>   | <b>0</b>                             | *        | *     | *                                | *                         | *   | *             | *                 |
| 2015  | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%        | 4.68%             |
| 2015- | <b>Hooker</b>   | <b>0</b>                             | *        | *     | *                                | *                         | *   | *             | *                 |
| 2016  | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%        | 4.83%             |
| 2016- | <b>Hooker</b>   | <b>16</b>                            | *        | *     | *                                | *                         | *   | <b>100.0%</b> | *                 |
| 2017  | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66%        | 4.92%             |
| 2017- | <b>Hooker</b>   | <b>16</b>                            | *        | *     | *                                | *                         | *   | <b>100.0%</b> | *                 |
| 2018  | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37%        | 2389              |
| 2018- | <b>Hooker</b>   | <b>18</b>                            | *        | *     | *                                | *                         | *   | <b>100.0%</b> | *                 |
| 2019  | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27%        | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Hooker          | 174         | 7.47%  | *        | *                           | 43.10%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Hooker          | 164         | 8.54%  | *        | *                           | 40.85%             |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Hooker          | 161         | 10.56% | *        | *                           | 39.13%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Hooker          | 154         | 15.58% | *        | *                           | 40.26%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Hooker          | 159         | 16.98% | *        | *                           | 41.51%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | -    |
| Hooker   | 84                    | 85       | 16.8            | 17.0     | 98.8%           | 6    |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|          |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|------------------------------|-----------------|------------------|------------------|
| Hooker   | Loss of sleep from worry     | --              | --               | --               |
| Nebraska |                              | 18.0%           | 20.6%            | 21.6%            |
| Hooker   | Depressed                    | --              | --               | --               |
| Nebraska |                              | 31.1%           | 34.8%            | 35.3%            |
| Hooker   | Considered/Attempted suicide | --              | --               | --               |
| Nebraska |                              | 22.9%           | 18.2%            | 16.2%            |
| Hooker   | Current alcohol              | --              | --               | --               |
| Nebraska |                              | 9.8%            | 20.1%            | 34.2%            |
| Hooker   | Current binge drinking       | --              | --               | --               |





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|               |                                |       |       |       |
|---------------|--------------------------------|-------|-------|-------|
| Nebraska      |                                | 1.3%  | 6.2%  | 15.0% |
| <b>Hooker</b> | Current marijuana              | --    | --    | --    |
| Nebraska      |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Hooker</b> | Current tobacco                | --    | --    | --    |
| Nebraska      |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Hooker</b> | Current vaping                 | --    | --    | --    |
| Nebraska      |                                | 10.4% | 24.7% | 37.3% |
| <b>Hooker</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska      |                                | 78.0% | 76.1% | 77.6% |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|               |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|---------------------------------|-----------------|------------------|------------------|
| <b>Hooker</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska      |                                 | 3.8%            | 4.4%             | 3.8%             |



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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                           | All Arrestee Ages |      |                         | Under 18 |      |                         |
|--|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                    | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography              | HOOKER COUNTY     |      |                         |          |      |                         |
| Arrest Offense                         |                   |      |                         |          |      |                         |
| Total                                  | 13                | 7    | -46.15                  | 0        | 1    | --                      |
| Other Assaults                         | 1                 | 1    | 0.00                    | 0        | --   | --                      |
| Fraud                                  | 1                 | --   | -100.00                 | 0        | --   | --                      |
| Drug Violations - Possession           | 2                 | 1    | -50.00                  | 0        | 0    | --                      |
| Driving Under the Influence            | --                | 1    | --                      | --       | 0    | --                      |
| Liquor Laws                            | 9                 | 3    | -66.67                  | 0        | 1    | --                      |
| All Other Offenses (Except<br>Traffic) | --                | 1    | --                      | --       | --   | --                      |

Table 13a.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Hooker                    |   |   | All NYS Counties |       |       |
|-------------------------------|---------------------------|---|---|------------------|-------|-------|
|                               | 0                         | 1 | 2 | 0                | 1     | 2     |
| Family Circumstance/Parenting |                           |   |   | 60.1%            | 26.7% | 13.1% |
| Education/Employment          |                           |   |   | 43.0%            | 44.0% | 13.1% |
| Peer Relationships            |                           |   |   | 44.7%            | 46.6% | 8.6%  |
| Substance Use                 |                           |   |   | 61.4%            | 30.3% | 8.3%  |
| Leisure/Recreation            |                           |   |   | 50.6%            | 33.0% | 16.5% |
| Personality/Behavior          |                           |   |   | 50.1%            | 39.4% | 10.4% |
| Attitudes/Orientation         |                           |   |   | 61.3%            | 33.7% | 5.0%  |
| Mean Score                    | M = 5.64, SD = 3.65, 0-17 |   |   |                  |       |       |

Could not compute because county did not have any risk assessments completed





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Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>[Click here to see Census and School Population Data](#)

\*Data were not separated by year because there were too few cases

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral             | 1  | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth enrolled in diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful completion diversion            | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth with multiple charges                | 1  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 100%               | 0%    |
| Filed on in adult court                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: More Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: Less Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Probation intake                           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful probation                       | 1  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Revocation of probation                    | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%    |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |



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## Family Level

- Hooker County has higher rates of youth in poverty compared to the state.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of Hooker County find employment where they go to school and do not return to Hooker County.
  - Number of adults with some college but no degree in Hooker County is also lower than the state average.
- Youth in Hooker County have access to computers at home at higher rates than the state (ranked 1<sup>st</sup> in the state for computers in the home), but are lower than the state average with regard to internet access at home.
- In Hooker County, the number of household renters is slightly higher than the state average.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

|   |  | Hooker       | Nebraska |
|---|--|--------------|----------|
| <b>Poverty/SES</b>                          | Children <18 in Poverty                          | <b>16.5%</b> | 14.8%    |
|   | Number of children 12-17 below 185% poverty      | <b>17</b>    | 43,814   |
|   | % of children 12-17 below 185% poverty           | <b>44.7%</b> | 28.9%    |
| <b>Educational attainment</b>               | Age 25+ with B.D.                                | <b>23.9%</b> | 31.3%    |
|   | County Rank                                      | <b>25</b>    | -        |
|   | Age 25+ with some college, no degree             | <b>20.4%</b> | 23.0%    |
|   | County Rank                                      | <b>86</b>    | -        |
|   | Age 25+ with HS degree                           | <b>93.5%</b> | 91.1%    |
|   | County Rank                                      | <b>27</b>    | -        |
| <b>Technology and computers in the home</b> | % under 18 with a computer at home               | <b>100%</b>  | 96.9%    |
|   | County Rank                                      | <b>1</b>     | -        |
|   | % under 18 with an internet subscription at home | <b>80.2%</b> | 91.0%    |
|   | County Rank                                      | <b>84</b>    | -        |





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|                       |   |       |         |
|-----------------------|---|-------|---------|
|                       | % under 18 with broadband internet access at home | 80.2% | 90.8%   |
|                       | County Rank                                       | 84    | -       |
| <b>Housing</b>        | Owner-occupied households                         | 206   | 498,567 |
|                       | Total households                                  | 319   | 754,063 |
|                       | Owner %   | 64.6% | 66.1%   |
|                       | Renters   | 113   | 255,496 |
|                       | Renter %  | 35.4% | 33.9%   |
| <b>Transportation</b> | Households with no vehicle available              | 1     | 40,465  |
|                       | Total households                                  | 319   | 754,063 |
|                       | No vehicle %                                      | 0.3%  | 5.4%    |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|               |                             | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-----------------------------|-----------------|------------------|------------------|
| <b>Hooker</b> | Adult at home who listens   | --              | --               | --               |
| Nebraska      |                             | 87.3%           | 85.0%            | 85.6%            |
| <b>Hooker</b> | Adult at school who listens | --              | --               | --               |
| Nebraska      |                             | 85.2%           | 85.0%            | 87.4%            |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|               | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|---------------|---------------------------------------|---|-----------------------------------|---|
| <b>Hooker</b> | 0                                     | 0   | 0                                 | 0   |
| Nebraska      | 562                                   | 402   | 3512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|               | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded |
|---------------|---------------------|------------------|---------------|-----------|
| <b>Hooker</b> | 1                   | 0.0%             | 0.0%          | 0.0%      |
| Nebraska      | 36,480              | 33.4%            | 16.0%         | 68.3%     |





## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.  
Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

| Type of Violence                     | Hooker | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | --     | 34       |
| Rape                                 | --     | 264      |
| Robbery                              | --     | 367      |
| Aggravated Assault                   | --     | 1,639    |
| Other Assaults                       | 1      | 8,782    |

Table 20.  
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|               |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-------------------------------|-----------------|------------------|------------------|
| <b>Hooker</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska      |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Hooker</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska      |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Hooker</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska      |                               | 92.9%           | 89.0%            | 78.7%            |



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Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 0                           | 1                          | 0.0%          |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 4                           | 6                          | 66.7%         |
| Filed in Adult Court (M or I)                         | --                          | --                         | --            |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 4                           | 7                          | 57.1%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



## Policy, Legal and System Level

- There are no juvenile court cases in 2018 to look at access to counsel.
- There are no curfew and 3A, 3B, and 3C filings in court so the community is diverting appropriately or have few citations for these offenses.
- At the time of this needs assessment, Hooker County does not have a juvenile diversion program, as such, did not complete the survey.
- With respect to diversion practices, the community may want to consider a few things:
  - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
  - Allowing warning letters for the lowest risk youth
  - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Hooker                  | Nebraska |
|-------------------|-------------------------|----------|
| Access to Counsel | No Juvenile Court Cases | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.





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Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Hooker | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 0      | 352      |

Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Hooker |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
| Filed Subtype                   | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0      | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Hooker | Nebraska *  |
|--|--------|---|
| Refer ALL juveniles who are first time offenders to diversion      | --     | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | --     | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | --     | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | --     | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |



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|  |    |  |
|--|----|--|
| Charges/offenses that make a juvenile ineligible for diversion | -- | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%   |
| Warning letters instead of intervention                        | -- | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4% |
| Currently drug test  | -- | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%  |
| Fees beyond restitution  | -- | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge                  | -- | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                                      | -- | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



## Community Team Level

- Hooker County did not receive CBA funding in either 2019 or 2020 when the two Collective Impact surveys were completed, as such, there is no data available.

Table 26.

Collective Impact Survey Response Rates <sup>P</sup>

|                             |      |      | Nebraska |       |
|-----------------------------|------|------|----------|-------|
| Year of survey              | 2019 | 2020 | 2019     | 2020  |
| Number of surveys sent      | --   | --   | 1407     | 780   |
| Number of completed surveys | --   | --   | 221      | 345   |
| Response rate               | --   | --   | 28.3%    | 24.5% |

Table 27.

Collective Impact Survey Scores <sup>P</sup>

|                          |            |      | Nebraska   |      |
|--------------------------|------------|------|------------|------|
| Year of survey           | 2019       | 2020 | 2019       | 2020 |
|                          | Mean Score |      | Mean Score |      |
| Common agenda            | --         | --   | 5.29       | 5.69 |
| Mutually reinforcing     | --         | --   | 5.37       | 5.50 |
| Shared measurement       | --         | --   | 5.21       | 5.45 |
| Continuous communication | --         | --   | 5.49       | 5.55 |
| Backbone agency          | --         | --   | 5.52       | 5.78 |

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.





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- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>q</sup>

Table 28.

Community Planning Team Diversity <sup>p</sup>

|                                    |     |     | Nebraska |       |
|------------------------------------|-----|-----|----------|-------|
|                                    | N = | (%) | N = 345  | (%)   |
| <b>Gender</b>                      |     |     |          |       |
| Male                               | --  | --  | 101      | 29.3% |
| Female                             | --  | --  | 229      | 66.4% |
| Missing                            | --  | --  | 15       | 4.3%  |
| <b>Age</b>                         |     |     |          |       |
| Under 30                           | --  | --  | 19       | 5.6%  |
| 30-39                              | --  | --  | 68       | 19.6% |
| 40-49                              | --  | --  | 88       | 25.4% |
| 50-59                              | --  | --  | 90       | 25.8% |
| 60 and over                        | --  | --  | 44       | 13%   |
| Missing                            | --  | --  | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |     |     |          |       |
| White                              | --  | --  | 230      | 66.7% |
| Black                              | --  | --  | 10       | 2.9%  |
| Hispanic                           | --  | --  | 13       | 3.8%  |
| Native American                    | --  | --  | 6        | 1.7%  |
| Asian                              | --  | --  | 1        | 0.3%  |
| Other                              | --  | --  | 2        | 0.6%  |
| Provided town name                 | --  | --  | 63       | 18.3% |
| Missing                            | --  | --  | 19       | 5.5%  |
| <b>Previous System Involvement</b> |     |     |          |       |
| Yes                                | --  | --  | 98       | 28.4% |
| No                                 | --  | --  | 242      | 70.1% |
| Missing                            | --  | --  | 5        | 1.4%  |
| <b>System Point*</b>               |     |     |          |       |
| Law enforcement                    | --  | --  | 34       | 7.8%  |



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|   |    |    |     |       |
|---|----|----|-----|-------|
| County attorney/ juvenile court                     | -- | -- | 32  | 7.3%  |
| K-12 or secondary education                         | -- | -- | 65  | 14.9% |
| Ministry/faith based                                | -- | -- | 10  | 2.3%  |
| Diversion   | -- | -- | 55  | 12.6% |
| Probation   | -- | -- | 31  | 7.1%  |
| Public defender/ defense counsel/ guardian ad litem | -- | -- | 8   | 1.8%  |
| DHHS or Child Welfare                               | -- | -- | 13  | 3.0%  |
| Treatment provider                                  | -- | -- | 40  | 9.2%  |
| Post adjudication or detention                      | -- | -- | 8   | 1.8%  |
| Community based program                             | -- | -- | 109 | 25.0% |
| Elected official or government                      | -- | -- | 6   | 1.4%  |
| Restorative practices                               | -- | -- | 6   | 1.4%  |
| Backbone or system improvement                      | -- | -- | 3   | 0.7%  |
| Other   | -- | -- | 16  | 3.7%  |
|   |    |    |     |       |
| <b>Voice on Team</b>                                |    |    |     |       |
| Feel heard  | -- | -- | 270 | 78.3% |
| Do not feel heard                                   | -- | -- | 75  | 21.7% |

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%



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## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> **Child abuse and neglect:** Department of Health and Human Services, Child Abuse and Neglect Annual Data  
Calendar Year 2018, retrieved from [Child Abuse and Neglect Annual Data Report - 2019](#)

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

**Distance to detention facility:** Google Maps





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<sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids Count in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| <b>2015</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |

| <b>2016</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 4                               | 4                              | 100%              |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | 4                               | 4                              | 100%              |

| <b>2017</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |

| <b>2018</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |



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| 2019  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 0                           | 1                          | 0.0%          |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 4                           | 6                          | 66.7%         |
| Filed in Adult Court (M or I)                         | --                          | --                         | --            |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 4                           | 7                          | 57.1%         |





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## Logan County

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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- In past years, there were more youth under IDEA in Logan County compared to the state.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- Similar to crime rates generally in the county for all ages, the county juvenile "arrest" rates have decreased from 2018 to 2019. There was an increase in drug violations and DUIs for all ages (however, with such small frequencies, this increase should be taken with caution).
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. When compared to school data, white youth are overrepresented in successful probation completion.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

## Males

| Geographic Area | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|-----------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska        | 108,494     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |
| Logan           | 90          | 100.0%             | 0.0%               | 0.0%  | 0.0%            | 0.0%                      | 0.0%     |

## Females

| Geographic Area | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|-----------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska        | 102,658     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |
| Logan           | 62          | 100.0%             | 0.0%               | 0.0%  | 0.0%            | 0.0%                      | 0.0%     |





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[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Logan           | 214         | 4.67%    | 0.00% | 0.00%                            | 2.34%                     | 0.00%                                     | 91.59% | 1.40%             |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | Logan           | 198         | 2.53%    | 0.51% | 0.00%                            | 2.53%                     | 0.00%                                     | 92.93% | 1.52%             |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | Logan           | 189         | 2.12%    | 0.53% | 0.00%                            | 3.17%                     | 0.00%                                     | 92.59% | 1.59%             |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | Logan           | 199         | 3.02%    | 1.01% | 0.00%                            | 2.01%                     | 0.00%                                     | 92.96% | 1.01%             |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | Logan           | 207         | 4.83%    | 0.97% | 0.48%                            | 1.45%                     | 0.00%                                     | 91.79% | 0.48%             |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Logan           | 14                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61% | 4.68%             |
| 2015-2016 | Logan           | 14                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68% | 4.83%             |
| 2016-2017 | Logan           | 15                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66% | 4.92%             |
| 2017-2018 | Logan           | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37% | 2389              |
| 2018-2019 | Logan           | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27% | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Logan           | 214         | 16.36% | *        | *                           | 40.19%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Logan           | 198         | 15.66% | *        | *                           | 33.84%             |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Logan           | 189         | 14.29% | *        | *                           | 43.92%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Logan           | 199         | 15.08% | *        | *                           | 37.69%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Logan           | 207         | 15.46% | *        | *                           | 29.47%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | -    |
| Logan    | 62                    | 67       | 12.4            | 13.4     | 92.5%           | 63   |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|          |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|------------------------------|-----------------|------------------|------------------|
| Logan    | Loss of sleep from worry     | --              | --               | --               |
| Nebraska |                              | 18.0%           | 20.6%            | 21.6%            |
| Logan    | Depressed                    | --              | --               | --               |
| Nebraska |                              | 31.1%           | 34.8%            | 35.3%            |
| Logan    | Considered/Attempted suicide | --              | --               | --               |
| Nebraska |                              | 22.9%           | 18.2%            | 16.2%            |
| Logan    | Current alcohol              | --              | --               | --               |



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|              |                                |       |       |       |
|--------------|--------------------------------|-------|-------|-------|
| Nebraska     |                                | 9.8%  | 20.1% | 34.2% |
| <b>Logan</b> | Current binge drinking         | --    | --    | --    |
| Nebraska     |                                | 1.3%  | 6.2%  | 15.0% |
| <b>Logan</b> | Current marijuana              | --    | --    | --    |
| Nebraska     |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Logan</b> | Current tobacco                | --    | --    | --    |
| Nebraska     |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Logan</b> | Current vaping                 | --    | --    | --    |
| Nebraska     |                                | 10.4% | 24.7% | 37.3% |
| <b>Logan</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska     |                                | 78.0% | 76.1% | 77.6% |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|              |                                 |                       |                        |                        |
|--------------|---------------------------------|-----------------------|------------------------|------------------------|
|              |                                 | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
| <b>Logan</b> | Youth Reported Gang Involvement | --                    | --                     | --                     |
| Nebraska     |                                 | 3.8%                  | 4.4%                   | 3.8%                   |





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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                         | All Arrestee Ages |      |                         | Under 18 |      |                         |
|--------------------------------------|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                  | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography            | LOGAN COUNTY      |      |                         |          |      |                         |
| Arrest Offense                       |                   |      |                         |          |      |                         |
| Total                                | 18                | 15   | -16.67                  | 4        | 1    | -75.00                  |
| Weapons; Carrying, Possessing, etc.  | 2                 | --   | -100.00                 | 0        | --   | --                      |
| Drug Violations - Sale/Manufacturing | 1                 | --   | -100.00                 | 0        | --   | --                      |
| Drug Violations - Possession         | 1                 | 5    | 400.00                  | 0        | 1    | --                      |
| Driving Under the Influence          | 1                 | 2    | 100.00                  | 0        | --   | --                      |
| Liquor Laws                          | 12                | 6    | -50.00                  | 4        | 0    | -100.00                 |
| All Other Offenses (Except Traffic)  | 1                 | 2    | 100.00                  | 0        | --   | --                      |

Table 13a.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Logan |   |   | All NYS Counties          |       |       |
|-------------------------------|-------|---|---|---------------------------|-------|-------|
|                               | 0     | 1 | 2 | 0                         | 1     | 2     |
| Family Circumstance/Parenting |       |   |   | 60.1%                     | 26.7% | 13.1% |
| Education/Employment          |       |   |   | 43.0%                     | 44.0% | 13.1% |
| Peer Relationships            |       |   |   | 44.7%                     | 46.6% | 8.6%  |
| Substance Use                 |       |   |   | 61.4%                     | 30.3% | 8.3%  |
| Leisure/Recreation            |       |   |   | 50.6%                     | 33.0% | 16.5% |
| Personality/Behavior          |       |   |   | 50.1%                     | 39.4% | 10.4% |
| Attitudes/Orientation         |       |   |   | 61.3%                     | 33.7% | 5.0%  |
| Mean Score                    |       |   |   | M = 5.64, SD = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed

Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>i</sup>[Click here to see Census and School Population Data](#)

\*Data were not separated by year because there were too few cases



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| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral             | 0* | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth enrolled in diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful completion diversion            | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth with multiple charges                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Filed on in adult court                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: More Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| I Override: Less Severe                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Probation intake                           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful probation                       | 2  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Revocation of probation                    | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%    |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |

\*Logan County sheriff did not report to NCC 2015 - 2018





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## Family Level

- Logan County has higher rates of youth below 185% poverty compared to the state.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of Logan County find employment where they go to school and do not return to Logan County.
- Youth in Logan County have access to computers and internet at home at higher rates than the state (ranked 1<sup>st</sup> in the state for computers in the home)
- All households have a vehicle available.
- 100% of child abuse and neglect reports were unfounded, however, with such small frequencies, this number should be taken with caution

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

|                                      |   | Logan | Nebraska |
|--------------------------------------|---|-------|----------|
| Poverty/SES                          | Children <18 in Poverty                           | 9.2%  | 14.8%    |
|                                      | Number of children 12-17 below 185% poverty       | 58    | 43,814   |
|                                      | % of children 12-17 below 185% poverty            | 55.2% | 28.9%    |
| Educational attainment               | Age 25+ with B.D.                                 | 19.7% | 31.3%    |
|                                      | County Rank                                       | 62    | -        |
|                                      | Age 25+ with some college, no degree              | 28.7% | 23.0%    |
|                                      | County Rank                                       | 17    | -        |
|                                      | Age 25+ with HS degree                            | 92.6% | 91.1%    |
|                                      | County Rank                                       | 45    | -        |
| Technology and computers in the home | % under 18 with a computer at home                | 100%  | 96.9%    |
|                                      | County Rank                                       | 1     | -        |
|                                      | % under 18 with an internet subscription at home  | 91.1% | 91.0%    |
|                                      | County Rank                                       | 47    | -        |
|                                      | % under 18 with broadband internet access at home | 91.1% | 90.8%    |





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|                       |                                      |       |         |
|-----------------------|--------------------------------------|-------|---------|
|                       | County Rank                          | 44    | -       |
| <b>Housing</b>        | Owner-occupied households            | 242   | 498,567 |
|                       | Total households                     | 341   | 754,063 |
|                       | Owner %                              | 71.0% | 66.1%   |
|                       | Renters                              | 99    | 255,496 |
|                       | Renter %                             | 29.0% | 33.9%   |
|                       |                                      |       |         |
| <b>Transportation</b> | Households with no vehicle available | 0     | 40,465  |
|                       | Total households                     | 341   | 754,063 |
|                       | No vehicle %                         | 0.0%  | 5.4%    |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|              |                             | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|--------------|-----------------------------|-----------------|------------------|------------------|
| <b>Logan</b> | Adult at home who listens   | --              | --               | --               |
| Nebraska     |                             | 87.3%           | 85.0%            | 85.6%            |
| <b>Logan</b> | Adult at school who listens | --              | --               | --               |
| Nebraska     |                             | 85.2%           | 85.0%            | 87.4%            |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|              | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|--------------|---------------------------------------|---|-----------------------------------|---|
| <b>Logan</b> | 0                                     | 0   | 0                                 | 0   |
| Nebraska     | 562                                   | 402   | 3512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|              | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded |
|--------------|---------------------|------------------|---------------|-----------|
| <b>Logan</b> | 4                   | 25.0%            | 0.0%          | 100%      |
| Nebraska     | 36,480              | 33.4%            | 16.0%         | 68.3%     |



## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) <sup>i</sup>

| Type of Violence                     | Logan | Nebraska |
|--------------------------------------|-------|----------|
| Murder and Nonnegligent manslaughter | --    | 34       |
| Rape                                 | --    | 264      |
| Robbery                              | --    | 367      |
| Aggravated Assault                   | --    | 1,639    |
| Other Assaults                       | --    | 8,782    |

Table 20.

Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|              |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|--------------|-------------------------------|-----------------|------------------|------------------|
| <b>Logan</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska     |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Logan</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska     |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Logan</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska     |                               | 92.9%           | 89.0%            | 78.7%            |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 1                           | 2                          | 50.0%         |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 5                           | 5                          | 100%          |
| Filed in Adult Court (M or I)                         | --                          | --                         | --            |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 6                           | 7                          | 85.7%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis





## Policy, Legal and System Level

- There are no juvenile court cases in 2018 to look at access to counsel.
- There are no curfew and 3A, 3B, and 3C filings in court so the community is diverting appropriately or have few citations for these offenses.
- At the time of this needs assessment, Logan County does not have a juvenile diversion program, as such, did not complete the survey.
- With respect to diversion practices, the community may want to consider a few things:
  - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
  - Allowing warning letters for the lowest risk youth
  - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Logan       | Nebraska |
|-------------------|-------------|----------|
| Access to Counsel | 80.0 - 100% | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.



## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Logan | Nebraska |
|---------------------|-------|----------|
| Curfew Court Filing | 0     | 352      |

Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Logan |      |      |      |      |       |
|---------------------------------|-------|------|------|------|------|-------|
| Filed Subtype                   | 2015  | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0     | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0     | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0     | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0     | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Logan | Nebraska *  |
|--|-------|---|
| Refer ALL juveniles who are first time offenders to diversion      | --    | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | --    | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | --    | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | --    | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |



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|  |    |  |
|--|----|--|
| Charges/offenses that make a juvenile ineligible for diversion | -- | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%   |
| Warning letters instead of intervention                        | -- | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4% |
| Currently drug test  | -- | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%  |
| Fees beyond restitution  | -- | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge                  | -- | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                                      | -- | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



**COUNTY NEEDS ASSESSMENT FY 2020-2021**

## Community Team Level

- Logan County did not receive CBA funding in either 2019 or 2020 when the two Collective Impact surveys were completed, as such, there is no data available.

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

|                             |      |      | Nebraska |       |
|-----------------------------|------|------|----------|-------|
| Year of survey              | 2019 | 2020 | 2019     | 2020  |
| Number of surveys sent      | --   | --   | 1407     | 780   |
| Number of completed surveys | --   | --   | 221      | 345   |
| Response rate               | --   | --   | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

|                          |            |      | Nebraska   |      |
|--------------------------|------------|------|------------|------|
| Year of survey           | 2019       | 2020 | 2019       | 2020 |
|                          | Mean Score |      | Mean Score |      |
| Common agenda            | --         | --   | 5.29       | 5.69 |
| Mutually reinforcing     | --         | --   | 5.37       | 5.50 |
| Shared measurement       | --         | --   | 5.21       | 5.45 |
| Continuous communication | --         | --   | 5.49       | 5.55 |
| Backbone agency          | --         | --   | 5.52       | 5.78 |

The five elements of Collective Impact are:

- Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.

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- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>a</sup>

Table 28.  
Community Planning Team Diversity <sup>p</sup>

|                                    |     |     | Nebraska |       |
|------------------------------------|-----|-----|----------|-------|
|                                    | N = | (%) | N = 345  | (%)   |
| <b>Gender</b>                      |     |     |          |       |
| Male                               | --  | --  | 101      | 29.3% |
| Female                             | --  | --  | 229      | 66.4% |
| Missing                            | --  | --  | 15       | 4.3%  |
| <b>Age</b>                         |     |     |          |       |
| Under 30                           | --  | --  | 19       | 5.6%  |
| 30-39                              | --  | --  | 68       | 19.6% |
| 40-49                              | --  | --  | 88       | 25.4% |
| 50-59                              | --  | --  | 90       | 25.8% |
| 60 and over                        | --  | --  | 44       | 13%   |
| Missing                            | --  | --  | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |     |     |          |       |
| White                              | --  | --  | 230      | 66.7% |
| Black                              | --  | --  | 10       | 2.9%  |
| Hispanic                           | --  | --  | 13       | 3.8%  |
| Native American                    | --  | --  | 6        | 1.7%  |
| Asian                              | --  | --  | 1        | 0.3%  |
| Other                              | --  | --  | 2        | 0.6%  |
| Provided town name                 | --  | --  | 63       | 18.3% |
| Missing                            | --  | --  | 19       | 5.5%  |
| <b>Previous System Involvement</b> |     |     |          |       |
| Yes                                | --  | --  | 98       | 28.4% |
| No                                 | --  | --  | 242      | 70.1% |
| Missing                            | --  | --  | 5        | 1.4%  |
| <b>System Point*</b>               |     |     |          |       |
| Law enforcement                    | --  | --  | 34       | 7.8%  |



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|   |    |    |     |       |
|---|----|----|-----|-------|
| County attorney/ juvenile court                     | -- | -- | 32  | 7.3%  |
| K-12 or secondary education                         | -- | -- | 65  | 14.9% |
| Ministry/faith based                                | -- | -- | 10  | 2.3%  |
| Diversion   | -- | -- | 55  | 12.6% |
| Probation   | -- | -- | 31  | 7.1%  |
| Public defender/ defense counsel/ guardian ad litem | -- | -- | 8   | 1.8%  |
| DHHS or Child Welfare                               | -- | -- | 13  | 3.0%  |
| Treatment provider                                  | -- | -- | 40  | 9.2%  |
| Post adjudication or detention                      | -- | -- | 8   | 1.8%  |
| Community based program                             | -- | -- | 109 | 25.0% |
| Elected official or government                      | -- | -- | 6   | 1.4%  |
| Restorative practices                               | -- | -- | 6   | 1.4%  |
| Backbone or system improvement                      | -- | -- | 3   | 0.7%  |
| Other   | -- | -- | 16  | 3.7%  |
|   |    |    |     |       |
| <b>Voice on Team</b>                                |    |    |     |       |
| Feel heard  | -- | -- | 270 | 78.3% |
| Do not feel heard                                   | -- | -- | 75  | 21.7% |

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%



**COUNTY NEEDS ASSESSMENT FY 2020-2021****References and Resources**

- <sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- <sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- <sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- <sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- <sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- <sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- <sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education
- <sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- <sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- <sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services
- <sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- <sup>g</sup> Diversion programs
- <sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)
- <sup>i</sup> **Child abuse and neglect:** Department of Health and Human Services, Child Abuse and Neglect Annual Data  
Calendar Year 2018, retrieved from [Child Abuse and Neglect Annual Data Report - 2019](#)
- <sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- <sup>k</sup> **Distance to detention facility:** Google Maps



COUNTY NEEDS ASSESSMENT FY 2020-2021

<sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids Count in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



**COUNTY NEEDS ASSESSMENT FY 2020-2021**

**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| <b>2015</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |

| <b>2016</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |

| <b>2017</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 1                               | 1                              | 100%              |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | 1                               | 1                              | 100%              |

| <b>2018</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 0                               | 1                              | 0.0%              |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 5                               | 5                              | 100%              |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | 5                               | 6                              | 83.3%             |





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| <b>2019</b>   | <b>Number of charges<br/>Sealed</b> | <b>Total Number of<br/>charges</b> | <b>Sealed<br/>(%)</b> |
|---|-------------------------------------|------------------------------------|-----------------------|
| Dismissed or Dropped                                  | --                                  | --                                 | --                    |
| Offered Diversion, mediation, or RJ                   | --                                  | --                                 | --                    |
| Filed in Juv. Court                                   | --                                  | --                                 | --                    |
| Filed in Adult Court (M or I)                         | --                                  | --                                 | --                    |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                                  | --                                 | --                    |
| Total   | --                                  | --                                 | --                    |



## Loup County

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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- There were more youth under IDEA and eligible for Free and Reduced lunch (but less so in recent years), as compared to the state.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Although there is not much juvenile crime, crime for all ages decreased from 2018 to 2019.
- A RED analysis could not be conducted because there was no juvenile data from any agency.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 108,494     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Loup</b>          | <b>19</b>   | <b>100.0%</b>      | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

### Females

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 102,658     | 69.9%              | 15.8%              | 5.2%        | 1.2%            | 2.5%                      | 5.4%        |
| <b>Loup</b>          | <b>16</b>   | <b>100.0%</b>      | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

[Click here to go back to RED analysis](#)





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Loup            | 77          | 9.09%    | 0.00% | 0.00%                            | 1.30%                     | 2.60%                                     | 87.01% | 0.00%             |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | Loup            | 66          | 10.61%   | 0.00% | 0.00%                            | 1.52%                     | 3.03%                                     | 84.85% | 0.00%             |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | Loup            | 66          | 9.09%    | 0.00% | 0.00%                            | 3.03%                     | 3.03%                                     | 84.85% | 0.00%             |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | Loup            | 69          | 10.14%   | 0.00% | 0.00%                            | 2.90%                     | 4.35%                                     | 82.61% | 0.00%             |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | Loup            | 70          | 8.57%    | 0.00% | 0.00%                            | 2.86%                     | 0.00%                                     | 82.86% | 5.71%             |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Loup            | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61% | 4.68%             |
| 2015-2016 | Loup            | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68% | 4.83%             |
| 2016-2017 | Loup            | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66% | 4.92%             |
| 2017-2018 | Loup            | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37% | 2389              |
| 2018-2019 | Loup            | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27% | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Loup            | 77          | 22.86% | *        | *                           | 54.29%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Loup            | 66          | 26.09% | *        | *                           | *                  |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Loup            | 66          | *      | *        | *                           | 46.97%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Loup            | 69          | 16.67% | *        | *                           | 43.94%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Loup            | 70          | 25.97% | *        | *                           | 40.26%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | n/a  |
| Loup     | 30                    | 31       | 6.0             | 6.2      | 96.8%           | 21   |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|          |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|------------------------------|-----------------|------------------|------------------|
| Loup     | Loss of sleep from worry     | --              | --               | --               |
| Nebraska |                              | 18.0%           | 20.6%            | 21.6%            |
| Loup     | Depressed                    | --              | --               | --               |
| Nebraska |                              | 31.1%           | 34.8%            | 35.3%            |
| Loup     | Considered/Attempted suicide | --              | --               | --               |
| Nebraska |                              | 22.9%           | 18.2%            | 16.2%            |
| Loup     | Current alcohol              | --              | --               | --               |
| Nebraska |                              | 9.8%            | 20.1%            | 34.2%            |
| Loup     | Current binge drinking       | --              | --               | --               |





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|             |                                |       |       |       |
|-------------|--------------------------------|-------|-------|-------|
| Nebraska    |                                | 1.3%  | 6.2%  | 15.0% |
| <b>Loup</b> | Current marijuana              | --    | --    | --    |
| Nebraska    |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Loup</b> | Current tobacco                | --    | --    | --    |
| Nebraska    |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Loup</b> | Current vaping                 | --    | --    | --    |
| Nebraska    |                                | 10.4% | 24.7% | 37.3% |
| <b>Loup</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska    |                                | 78.0% | 76.1% | 77.6% |

\*Loup County did not participate in the Nebraska Risk and Protective Factors Survey

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|             |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|-------------|---------------------------------|-----------------|------------------|------------------|
| <b>Loup</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska    |                                 | 3.8%            | 4.4%             | 3.8%             |

\*Loup County did not participate in the Nebraska Risk and Protective Factors Survey



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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                | All Arrestee Ages |      |                         | Under 18 |      |                         |
|-----------------------------|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date         | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography   | LOUP COUNTY       |      |                         |          |      |                         |
| Arrest Offense              |                   |      |                         |          |      |                         |
| Total                       | 2                 | 3    | 50.00                   | 0        | 0    | -                       |
| Driving Under the Influence | -                 | 2    | -                       | -        | 0    | -                       |
| Liquor Laws                 | 2                 | 1    | -50.00                  | 0        | 0    | -                       |

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

|                               | Loup                  |    |    | All NYS Counties            |       |       |
|-------------------------------|-----------------------|----|----|-----------------------------|-------|-------|
| Score                         | 0                     | 1  | 2  | 0                           | 1     | 2     |
| Family Circumstance/Parenting | --                    | -- | -- | 60.1%                       | 26.7% | 13.1% |
| Education/Employment          | --                    | -- | -- | 43.0%                       | 44.0% | 13.1% |
| Peer Relationships            | --                    | -- | -- | 44.7%                       | 46.6% | 8.6%  |
| Substance Use                 | --                    | -- | -- | 61.4%                       | 30.3% | 8.3%  |
| Leisure/Recreation            | --                    | -- | -- | 50.6%                       | 33.0% | 16.5% |
| Personality/Behavior          | --                    | -- | -- | 50.1%                       | 39.4% | 10.4% |
| Attitudes/Orientation         | --                    | -- | -- | 61.3%                       | 33.7% | 5.0%  |
| Mean Score                    | $M = --, SD = --, --$ |    |    | $M = 5.64, SD = 3.65, 0-17$ |       |       |

Could not compute because county did not have any risk assessments completed





Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>[Click here to see Census and School Population Data](#)

No juvenile data reported for any agency

| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral             | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth enrolled in diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful completion diversion            | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth with multiple charges                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Filed on in adult court                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: More Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| RAI Override: Less Severe                  | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Probation intake                           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful probation                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Revocation of probation                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |

No juvenile data reported for any agency; Loup County sheriff did not report to NCC 2015 - 2018





## Family Level

- Rates of poverty do not appear to be an issue as compared to the state average.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                          |   | Loup   | Nebraska |
|--------------------------------------|---|--------|----------|
| Poverty/SES                          | Children <18 in Poverty                           | 5.7%   | 14.8%    |
|                                      | Number of children 12-17 below 185% poverty       | 7      | 43,814   |
|                                      | Percent of children 12-17 below 185% poverty      | 24.1%  | 28.9%    |
| Educational attainment               | Age 25+ with B.D.                                 | 23.2%  | 31.3%    |
|                                      | County rank                                       | 28     | -        |
|                                      | Age 25+ with some college, no degree              | 29.3%  | 23.0%    |
|                                      | County rank                                       | 12     | -        |
|                                      | Age 25+ with HS degree                            | 97.8%  | 91.1%    |
|                                      | County Rank                                       | 1      | -        |
| Technology and computers in the home | % under 18 with a computer at home                | 100.0% | 96.9%    |
|                                      | County rank                                       | 1      | -        |
|                                      | % under 18 with an internet subscription at home  | 79.5%  | 91.0%    |
|                                      | County rank                                       | 86     | -        |
|                                      | % under 18 with broadband internet access at home | 79.5%  | 90.8%    |
|                                      | County Rank                                       | 86     | -        |
| Housing                              | Owner-occupied households                         | 234    | 498,567  |
|                                      | Total households                                  | 279    | 754,063  |
|                                      | Owner %   | 83.9%  | 66.1%    |
|                                      | Renters   | 45     | 255,496  |



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|                |                                      |       |         |
|----------------|--------------------------------------|-------|---------|
|                | Renter %                             | 16.1% | 33.9%   |
| Transportation | Households with no vehicle available | 2     | 40,465  |
|                | Total households                     | 279   | 754,063 |
|                | No vehicle %                         | 0.7%  | 5.4%    |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|          |                             | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|-----------------------------|-----------------|------------------|------------------|
| Loup     | Adult at home who listens   | --              | --               | --               |
| Nebraska |                             | 87.3%           | 85.0%            | 85.6%            |
| Loup     | Adult at school who listens | --              | --               | --               |
| Nebraska |                             | 85.2%           | 85.0%            | 87.4%            |

\*Loup County did not participate in the Nebraska Risk and Protective Factors Survey

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|          | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|----------|---------------------------------------|---|-----------------------------------|---|
| Loup     | 0                                     | 0   | 0                                 | 0   |
| Nebraska | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|          | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded |
|----------|---------------------|------------------|---------------|-----------|
| Loup     | 6                   | 33%              | 0%            | 100%      |
| Nebraska | 36,480              | 33.4%            | 16.0%         | 68.3%     |





## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.  
Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

| Type of Violence                     | Loup | Nebraska |
|--------------------------------------|------|----------|
| Murder and Nonnegligent manslaughter | --   | 34       |
| Rape                                 | --   | 264      |
| Robbery                              | --   | 367      |
| Aggravated Assault                   | --   | 1,639    |
| Other Assaults                       | --   | 8,782    |

No data presented, or frequencies are 0

Table 20.  
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|             |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|-------------|-------------------------------|-----------------|------------------|------------------|
| <b>Loup</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska    |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Loup</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska    |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Loup</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska    |                               | 92.9%           | 89.0%            | 78.7%            |

\*Loup County did not participate in the Nebraska Risk and Protective Factors Survey





Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 1                           | 1                          | 100.0%        |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | --                          | --                         | --            |
| Filed in Adult Court (M or I)                         | 3                           | 3                          | 100.0%        |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 4                           | 4                          | 100.0%        |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



## Policy, Legal and System Level

- There are no juvenile court cases in 2018 to look at access to counsel.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Loup                    | Nebraska |
|-------------------|-------------------------|----------|
| Access to Counsel | No Juvenile Court Cases | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Loup | Nebraska |
|---------------------|------|----------|
| Curfew Court Filing | 0    | 352      |





Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Loup |      |      |      |      |       |
|---------------------------------|------|------|------|------|------|-------|
| Filed Subtype                   | 2015 | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0    | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0    | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0    | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0    | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Loup                            | Nebraska *  |
|--|---------------------------------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes                             | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No                              | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes                       | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | Yes                             | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | No                              | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | No                              | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4%          |
| Currently drug test  | No                              | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%           |
| Fees beyond restitution  | Yes; \$150 with a sliding scale | Yes: 86.4%  |





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|   |          |  |
|---|----------|--|
|   |          | No: 13.6%<br>Not sure: 0.0%                |
| Use of graduated responses prior to discharge | No       | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | Not sure | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



## Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>p</sup>

| Year of survey              | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
|                             | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>p</sup>

| Year of survey           | Custer Team |      | Nebraska   |      |
|--------------------------|-------------|------|------------|------|
|                          | 2019        | 2020 | 2019       | 2020 |
|                          | Mean Score  |      | Mean Score |      |
| Common agenda            | 4.55        | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04        | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00        | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30        | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33        | 5.00 | 5.52       | 5.78 |



The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>q</sup>

Table 28.  
Community Planning Team Diversity <sup>p</sup>

|                       | Custer Team |       | Nebraska |       |
|-----------------------|-------------|-------|----------|-------|
|                       | N = 2       | (%)   | N = 345  | (%)   |
| <b>Gender</b>         |             |       |          |       |
| Male                  | 1           | 50.0% | 101      | 29.3% |
| Female                | 1           | 50.0% | 229      | 66.4% |
| Missing               | --          | --    | 15       | 4.3%  |
| <b>Age</b>            |             |       |          |       |
| Under 30              | --          | --    | 19       | 5.6%  |
| 30-39                 | --          | --    | 68       | 19.6% |
| 40-49                 | 1           | 50.0% | 88       | 25.4% |
| 50-59                 | 1           | 50.0% | 90       | 25.8% |
| 60 and over           | --          | --    | 44       | 13%   |
| Missing               | --          | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b> |             |       |          |       |
| White                 | 1           | 50.0% | 230      | 66.7% |
| Black                 | --          | --    | 10       | 2.9%  |
| Hispanic              | --          | --    | 13       | 3.8%  |
| Native American       | --          | --    | 6        | 1.7%  |
| Asian                 | --          | --    | 1        | 0.3%  |
| Other                 | --          | --    | 2        | 0.6%  |
| Provided town name    | 1           | 50.0% | 63       | 18.3% |
| Missing               | --          | --    | 19       | 5.5%  |





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|  |    |       |     |       |
|--|----|-------|-----|-------|
| <b>Previous System Involvement</b>                     |    |       |     |       |
| Yes  | 1  | 50.0% | 98  | 28.4% |
| No   | 1  | 50.0% | 242 | 70.1% |
| Missing  | -- | --    | 5   | 1.4%  |
| <b>System Point *</b>                                  |    |       |     |       |
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%



## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfs-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> Child abuse and neglect

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>k</sup> **Distance to detention facility:** Google Maps

**Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscourt](http://www.voicesforchildren.com/kidscourt). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.





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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- In past years, there were more youth under IDEA in McPherson County compared to the state.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. Although the Census and school data indicate few Black youth, they are over-represented in successful probation completion.
  - The one court case filed in adult court is missing race/ethnicity.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

### Males

| Geographic Area  | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races     |
|------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|--------------|
| Nebraska         | 108,494     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%         |
| <b>McPherson</b> | <b>36</b>   | <b>77.8%</b>       | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>22.2%</b> |

### Females

| Geographic Area  | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska         | 102,658     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>McPherson</b> | <b>11</b>   | <b>100.0%</b>      | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

[Click here to go back to RED analysis](#)





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Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | McPherson       | 82          | 1.22%    | 0.0%  | 0.0%                             | 0.0%                      | 0.0%                                      | 96.34% | 2.44%             |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | McPherson       | 91          | 0.0%     | 0.0%  | 0.0%                             | 0.0%                      | 0.0%                                      | 96.70% | 3.30%             |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | McPherson       | 81          | 0.0%     | 0.0%  | 0.0%                             | 0.0%                      | 0.0%                                      | 100.0% | 0.0%              |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | McPherson       | 73          | 1.37%    | 0.0%  | 0.0%                             | 0.0%                      | 0.0%                                      | 98.63% | 0.0%              |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | McPherson       | 65          | 0.0%     | 0.0%  | 0.0%                             | 1.54%                     | 0.0%                                      | 98.46% | 0.0%              |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | McPherson       | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61% | 4.68%             |
| 2015-2016 | McPherson       | 16                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68% | 4.83%             |
| 2016-2017 | McPherson       | 22                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66% | 4.92%             |
| 2017-2018 | McPherson       | 15                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37% | 2389              |
| 2018-2019 | McPherson       | 13                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27% | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | McPherson       | 82          | 17.07% | *        | *                           | *                  |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | McPherson       | 91          | 15.38% | *        | *                           | *                  |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | McPherson       | 81          | 18.52% | *        | *                           | *                  |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | McPherson       | 73          | 17.81% | *        | *                           | *                  |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | McPherson       | 65          | *      | *        | *                           | *                  |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County    | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|-----------|-----------------------|----------|-----------------|----------|-----------------|------|
|           | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska  | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | -    |
| McPherson | 34                    | 35       | 6.8             | 7.0      | 97.1%           | 13   |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|           |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|-----------|------------------------------|-----------------|------------------|------------------|
| McPherson | Loss of sleep from worry     | --              | --               | --               |
| Nebraska  |                              | 18.0%           | 20.6%            | 21.6%            |
| McPherson | Depressed                    | --              | --               | --               |
| Nebraska  |                              | 31.1%           | 34.8%            | 35.3%            |
| McPherson | Considered/Attempted suicide | --              | --               | --               |
| Nebraska  |                              | 22.9%           | 18.2%            | 16.2%            |
| McPherson | Current alcohol              | --              | --               | --               |
| Nebraska  |                              | 9.8%            | 20.1%            | 34.2%            |
| McPherson | Current binge drinking       | --              | --               | --               |





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|                  |                                |       |       |       |
|------------------|--------------------------------|-------|-------|-------|
| Nebraska         |                                | 1.3%  | 6.2%  | 15.0% |
| <b>McPherson</b> | Current marijuana              | --    | --    | --    |
| Nebraska         |                                | 3.0%  | 7.3%  | 13.9% |
| <b>McPherson</b> | Current tobacco                | --    | --    | --    |
| Nebraska         |                                | 3.7%  | 8.0%  | 15.3% |
| <b>McPherson</b> | Current vaping                 | --    | --    | --    |
| Nebraska         |                                | 10.4% | 24.7% | 37.3% |
| <b>McPherson</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska         |                                | 78.0% | 76.1% | 77.6% |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|                  |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|------------------|---------------------------------|-----------------|------------------|------------------|
| <b>McPherson</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska         |                                 | 3.8%            | 4.4%             | 3.8%             |





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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                 | All Arrestee Ages |      |                         | Under 18 |      |                         |
|------------------------------|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date          | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography    | MCPHERSON COUNTY  |      |                         |          |      |                         |
| Arrest Offense               |                   |      |                         |          |      |                         |
| Total                        | --                | 2    | --                      | --       | 0    | --                      |
| Drug Violations - Possession | --                | 2    | --                      | --       | 0    | --                      |

Table 13a.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

|                               | McPherson |   |   | All NYS Counties          |       |       |
|-------------------------------|-----------|---|---|---------------------------|-------|-------|
| Score                         | 0         | 1 | 2 | 0                         | 1     | 2     |
| Family Circumstance/Parenting |           |   |   | 60.1%                     | 26.7% | 13.1% |
| Education/Employment          |           |   |   | 43.0%                     | 44.0% | 13.1% |
| Peer Relationships            |           |   |   | 44.7%                     | 46.6% | 8.6%  |
| Substance Use                 |           |   |   | 61.4%                     | 30.3% | 8.3%  |
| Leisure/Recreation            |           |   |   | 50.6%                     | 33.0% | 16.5% |
| Personality/Behavior          |           |   |   | 50.1%                     | 39.4% | 10.4% |
| Attitudes/Orientation         |           |   |   | 61.3%                     | 33.7% | 5.0%  |
| Mean Score                    |           |   |   | M = 5.64, SD = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed

Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>i</sup>[Click here to see Census and School Population Data](#)

\*Data were not separated by year because there were too few cases

| System Point                        | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|-------------------------------------|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement<br>contact          | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to<br>temporary custody | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |



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|  |    |    |    |     |    |    |      |     |
|--|----|----|----|-----|----|----|------|-----|
| Youth issued citation/referral             | 0* | -- | -- | --  | -- | -- | --   | --  |
| Youth referred to diversion                | -- | -- | -- | --  | -- | -- | --   | --  |
| Youth enrolled in diversion                | -- | -- | -- | --  | -- | -- | --   | --  |
| Successful completion diversion            | -- | -- | -- | --  | -- | -- | --   | --  |
| Youth with multiple charges                | -- | -- | -- | --  | -- | -- | --   | --  |
| Filed on in adult court                    | 1  | 0% | 0% | 0%  | 0% | 0% | 100% | 0%  |
| RAI Override: More Severe                  | -- | -- | -- | --  | -- | -- | --   | --  |
| RAI Override: Less Severe                  | -- | -- | -- | --  | -- | -- | --   | --  |
| Probation intake                           | -- | -- | -- | --  | -- | -- | --   | --  |
| Successful probation                       | 4  | 0% | 0% | 50% | 0% | 0% | 0%   | 50% |
| Revocation of probation                    | 0  | 0% | 0% | 0%  | 0% | 0% | 0%   | 0%  |
| Youth in OJS custody                       | -- | -- | -- | --  | -- | -- | --   | --  |
| OJS custody: placed attention              | -- | -- | -- | --  | -- | -- | --   | --  |
| Youth booked into detention                | -- | -- | -- | --  | -- | -- | --   | --  |
| Youth booked into detention more than once | -- | -- | -- | --  | -- | -- | --   | --  |

\*McPherson County sheriff did not report to NCC 2015 - 2018





## Family Level

- McPherson County has higher rates of youth in poverty compared to the state.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of McPherson County find employment where they go to school and do not return to McPherson County.
- Youth in McPherson County have access to computers and internet at home at higher rates than the state (ranked 1<sup>st</sup> in the state for computers in the home)

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

|                                      |   | McPherson | Nebraska |
|--------------------------------------|---|-----------|----------|
| Poverty/SES                          | Children <18 in Poverty                           | 31.7%     | 14.8%    |
|                                      | Number of children 12-17 below 185% poverty       | 12        | 43,814   |
|                                      | % of children 12-17 below 185% poverty            | 32.4%     | 28.9%    |
| Educational attainment               | Age 25+ with B.D.                                 | 24.9%     | 31.3%    |
|                                      | County Rank                                       | 23        | -        |
|                                      | Age 25+ with some college, no degree              | 24.3%     | 23.0%    |
|                                      | County Rank                                       | 44        | -        |
|                                      | Age 25+ with HS degree                            | 89.1%     | 91.1%    |
|                                      | County Rank                                       | 75        | -        |
| Technology and computers in the home | % under 18 with a computer at home                | 100%      | 96.9%    |
|                                      | County Rank                                       | 1         | -        |
|                                      | % under 18 with an internet subscription at home  | 91.3%     | 91.0%    |
|                                      | County Rank                                       | 45        | -        |
|                                      | % under 18 with broadband internet access at home | 91.3%     | 90.8%    |
|                                      | County Rank                                       | 43        | -        |



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|                       |                                      |              |         |
|-----------------------|--------------------------------------|--------------|---------|
| <b>Housing</b>        | Owner-occupied households            | <b>139</b>   | 498,567 |
|                       | Total households                     | <b>203</b>   | 754,063 |
|                       | Owner %                              | <b>68.5%</b> | 66.1%   |
|                       | Renters                              | <b>64</b>    | 255,496 |
|                       | Renter %                             | <b>31.5%</b> | 33.9%   |
| <b>Transportation</b> | Households with no vehicle available | <b>2</b>     | 40,465  |
|                       | Total households                     | <b>203</b>   | 754,063 |
|                       | No vehicle %                         | <b>1.0%</b>  | 5.4%    |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|                  |                             | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
|------------------|-----------------------------|-----------------------|------------------------|------------------------|
| <b>McPherson</b> | Adult at home who listens   | --                    | --                     | --                     |
| Nebraska         |                             | 87.3%                 | 85.0%                  | 85.6%                  |
| <b>McPherson</b> | Adult at school who listens | --                    | --                     | --                     |
| Nebraska         |                             | 85.2%                 | 85.0%                  | 87.4%                  |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|                  | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|------------------|---------------------------------------|---|-----------------------------------|---|
| <b>McPherson</b> | <b>0</b>                              | <b>0</b>  | <b>0</b>                          | <b>0</b>  |
| Nebraska         | 562                                   | 402   | 3512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|                  | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded    |
|------------------|---------------------|------------------|---------------|--------------|
| <b>McPherson</b> | <b>3</b>            | <b>67.0%</b>     | <b>0.0%</b>   | <b>50.0%</b> |
| Nebraska         | 36,480              | 33.4%            | 16.0%         | 68.3%        |





## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
  - McPherson County has sealed all juvenile court cases in the past 5 years
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.  
Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

| Type of Violence                     | McPherson | Nebraska |
|--------------------------------------|-----------|----------|
| Murder and Nonnegligent manslaughter | --        | 34       |
| Rape                                 | --        | 264      |
| Robbery                              | --        | 367      |
| Aggravated Assault                   | --        | 1,639    |
| Other Assaults                       | --        | 8,782    |

Table 20.  
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|                  |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|------------------|-------------------------------|-----------------|------------------|------------------|
| <b>McPherson</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska         |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>McPherson</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska         |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>McPherson</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska         |                               | 92.9%           | 89.0%            | 78.7%            |



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Table 21.  
Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>

see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | --                          | --                         | --            |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 3                           | 3                          | 100%          |
| Filed in Adult Court (M or I)                         | 1                           | 1                          | 100%          |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 4                           | 4                          | 100%          |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis





## Policy, Legal and System Level

- There are no juvenile court cases in 2018 to look at access to counsel.
- At the time of this needs assessment, McPherson County does not have a juvenile diversion program, as such, did not complete the survey.
- With respect to diversion practices, the community may want to consider a few things:
  - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
  - Allowing warning letters for the lowest risk youth
  - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | McPherson               | Nebraska |
|-------------------|-------------------------|----------|
| Access to Counsel | No Juvenile Court Cases | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|  | McPherson | Nebraska |
|--|-----------|----------|
|--|-----------|----------|



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|                     |   |     |
|---------------------|---|-----|
| Curfew Court Filing | 0 | 352 |
|---------------------|---|-----|

Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | McPherson |      |      |      |      |       |
|---------------------------------|-----------|------|------|------|------|-------|
| Filed Subtype                   | 2015      | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0         | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0         | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0         | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0         | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | McPherson | Nebraska *  |
|--|-----------|---|
| Refer ALL juveniles who are first time offenders to diversion      | --        | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | --        | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | --        | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | --        | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | --        | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | --        | Yes: 27.3%<br>No: 61.4%                             |





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|   |    |  |
|---|----|--|
|   |    | Not sure: 11.4%                            |
| Currently drug test                           | -- | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%  |
| Fees beyond restitution                       | -- | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge | -- | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | -- | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



## Community Team Level

- McPherson County did not receive CBA funding in either 2019 or 2020 when the two Collective Impact surveys were completed, as such, there is no data available.

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

|                             |      |      | Nebraska |       |
|-----------------------------|------|------|----------|-------|
| Year of survey              | 2019 | 2020 | 2019     | 2020  |
| Number of surveys sent      | --   | --   | 1407     | 780   |
| Number of completed surveys | --   | --   | 221      | 345   |
| Response rate               | --   | --   | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

|                          |            |      | Nebraska   |      |
|--------------------------|------------|------|------------|------|
| Year of survey           | 2019       | 2020 | 2019       | 2020 |
|                          | Mean Score |      | Mean Score |      |
| Common agenda            | --         | --   | 5.29       | 5.69 |
| Mutually reinforcing     | --         | --   | 5.37       | 5.50 |
| Shared measurement       | --         | --   | 5.21       | 5.45 |
| Continuous communication | --         | --   | 5.49       | 5.55 |
| Backbone agency          | --         | --   | 5.52       | 5.78 |

The five elements of Collective Impact are:

- Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.





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- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>9</sup>

Table 28.  
Community Planning Team Diversity <sup>P</sup>

|                                    |     |     | Nebraska |       |
|------------------------------------|-----|-----|----------|-------|
|                                    | N = | (%) | N = 345  | (%)   |
| <b>Gender</b>                      |     |     |          |       |
| Male                               | --  | --  | 101      | 29.3% |
| Female                             | --  | --  | 229      | 66.4% |
| Missing                            | --  | --  | 15       | 4.3%  |
| <b>Age</b>                         |     |     |          |       |
| Under 30                           | --  | --  | 19       | 5.6%  |
| 30-39                              | --  | --  | 68       | 19.6% |
| 40-49                              | --  | --  | 88       | 25.4% |
| 50-59                              | --  | --  | 90       | 25.8% |
| 60 and over                        | --  | --  | 44       | 13%   |
| Missing                            | --  | --  | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |     |     |          |       |
| White                              | --  | --  | 230      | 66.7% |
| Black                              | --  | --  | 10       | 2.9%  |
| Hispanic                           | --  | --  | 13       | 3.8%  |
| Native American                    | --  | --  | 6        | 1.7%  |
| Asian                              | --  | --  | 1        | 0.3%  |
| Other                              | --  | --  | 2        | 0.6%  |
| Provided town name                 | --  | --  | 63       | 18.3% |
| Missing                            | --  | --  | 19       | 5.5%  |
| <b>Previous System Involvement</b> |     |     |          |       |
| Yes                                | --  | --  | 98       | 28.4% |
| No                                 | --  | --  | 242      | 70.1% |
| Missing                            | --  | --  | 5        | 1.4%  |
| <b>System Point*</b>               |     |     |          |       |
| Law enforcement                    | --  | --  | 34       | 7.8%  |



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|   |    |    |     |       |
|---|----|----|-----|-------|
| County attorney/ juvenile court                     | -- | -- | 32  | 7.3%  |
| K-12 or secondary education                         | -- | -- | 65  | 14.9% |
| Ministry/faith based                                | -- | -- | 10  | 2.3%  |
| Diversion   | -- | -- | 55  | 12.6% |
| Probation   | -- | -- | 31  | 7.1%  |
| Public defender/ defense counsel/ guardian ad litem | -- | -- | 8   | 1.8%  |
| DHHS or Child Welfare                               | -- | -- | 13  | 3.0%  |
| Treatment provider                                  | -- | -- | 40  | 9.2%  |
| Post adjudication or detention                      | -- | -- | 8   | 1.8%  |
| Community based program                             | -- | -- | 109 | 25.0% |
| Elected official or government                      | -- | -- | 6   | 1.4%  |
| Restorative practices                               | -- | -- | 6   | 1.4%  |
| Backbone or system improvement                      | -- | -- | 3   | 0.7%  |
| Other   | -- | -- | 16  | 3.7%  |
|   |    |    |     |       |
| <b>Voice on Team</b>                                |    |    |     |       |
| Feel heard  | -- | -- | 270 | 78.3% |
| Do not feel heard                                   | -- | -- | 75  | 21.7% |

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%





## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> **Child abuse and neglect:** Department of Health and Human Services, Child Abuse and Neglect Annual Data  
Calendar Year 2018, retrieved from [Child Abuse and Neglect Annual Data Report - 2019](#)

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

**Distance to detention facility:** Google Maps



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<sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids Count in Nebraska Report, Voices for Children, retrieved from:  
[www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| <b>2015</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 2                               | 2                              | 100%              |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | 2                               | 2                              | 100%              |

| <b>2016</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |

| <b>2017</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 1                               | 1                              | 100%              |
| Filed in Adult Court (M or I)                      | 1                               | 1                              | 100%              |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | 2                               | 2                              | 100%              |

| <b>2018</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | --                              | --                             | --                |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | --                              | --                             | --                |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| Total  | --                              | --                             | --                |



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| 2019  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | --                          | --                         | --            |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | --                          | --                         | --            |
| Filed in Adult Court (M or I)                         | --                          | --                         | --            |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | --                          | --                         | --            |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

## Thomas County

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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- In recent years, there were more youth under IDEA in Thomas County compared to the state.
- Thomas County has more youth who qualify for free/reduced lunch compared to the state.
- Thomas County is ranked #1 for graduation rates.
- This community has not participated in the NRPFSS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- Arrests for all age groups have increased from 2018 to 2019, while under 18 "arrests" have decreased. With such small frequencies, this increase in the all age group category should be taken with caution
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. Although the Census and school data indicate few Hispanic youth, they are over-represented in successful probation completion and probation RAI overrides.
  - One court case filed in adult court is missing race/ethnicity.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

## Males

| Geographic Area | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|-----------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska        | 108,494     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |
| Thomas          | 36          | 77.8%              | 0.0%               | 0.0%  | 0.0%            | 0.0%                      | 22.2%    |

## Females

| Geographic Area | Total Count | Non-Hispanic White | Hispanic or Latino | Black | American Indian | Asian or Pacific Islander | 2+ Races |
|-----------------|-------------|--------------------|--------------------|-------|-----------------|---------------------------|----------|
| Nebraska        | 102,658     | 70.4%              | 16.2%              | 5.7%  | 1.4%            | 2.0%                      | 4.4%     |





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|        |    |        |      |      |      |      |      |
|--------|----|--------|------|------|------|------|------|
| Thomas | 16 | 100.0% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
|--------|----|--------|------|------|------|------|------|

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Thomas          | 114         | 0.88%    | 0.0%  | 0.0%                             | 2.63%                     | 0.0%                                      | 96.49% | 0.0%              |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | Thomas          | 112         | 0.0%     | 0.0%  | 0.89%                            | 3.57%                     | 0.0%                                      | 95.54% | 0.0%              |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | Thomas          | 112         | 0.0%     | 0.0%  | 0.89%                            | 2.68%                     | 0.0%                                      | 96.43% | 0.0%              |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | Thomas          | 115         | 0.0%     | 0.0%  | 0.87%                            | 6.09%                     | 0.0%                                      | 93.04% | 0.0%              |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | Thomas          | 128         | 1.56%    | 0.0%  | 0.0%                             | 4.69%                     | 0.0%                                      | 93.75% | 0.0%              |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Thomas          | 11                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61% | 4.68%             |
| 2015-2016 | Thomas          | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68% | 4.83%             |
| 2016-2017 | Thomas          | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66% | 4.92%             |
| 2017-2018 | Thomas          | 0                                    | *        | *     | *                                | *                         | *   | *      | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37% | 2389              |
| 2018-2019 | Thomas          | 14                                   | *        | *     | *                                | *                         | *   | 100.0% | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27% | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





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Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA   | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|--------|----------|-----------------------------|--------------------|
| 2014-2015 | Thomas          | 114         | 9.65%  | *        | *                           | 50.88%             |
|           | Nebraska        | 312,281     | 13.66% | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | Thomas          | 112         | 11.61% | *        | *                           | 47.32%             |
|           | Nebraska        | 315,542     | 13.64% | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | Thomas          | 112         | 16.96% | *        | *                           | 42.86%             |
|           | Nebraska        | 318,853     | 13.80% | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | Thomas          | 115         | 22.61% | *        | *                           | 54.78%             |
|           | Nebraska        | 323,391     | 15.87% | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | Thomas          | 128         | 21.09% | *        | *                           | 49.22%             |
|           | Nebraska        | 325,984     | 16.13% | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County   | Total in Last 5 Years |          | Yearly Averages |          | Graduation Rate | Rank |
|----------|-----------------------|----------|-----------------|----------|-----------------|------|
|          | Graduates             | Students | Graduates       | Students |                 |      |
| Nebraska | 100,111               | 112,857  | 20,022.2        | 22,571.4 | 88.7%           | -    |
| Thomas   | 42                    | 42       | 8.4             | 8.4      | 100.0%          | 1    |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|          |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|----------|------------------------------|-----------------|------------------|------------------|
| Thomas   | Loss of sleep from worry     | --              | --               | --               |
| Nebraska |                              | 18.0%           | 20.6%            | 21.6%            |
| Thomas   | Depressed                    | --              | --               | --               |
| Nebraska |                              | 31.1%           | 34.8%            | 35.3%            |
| Thomas   | Considered/Attempted suicide | --              | --               | --               |





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|               |                                |       |       |       |
|---------------|--------------------------------|-------|-------|-------|
| Nebraska      |                                | 22.9% | 18.2% | 16.2% |
| <b>Thomas</b> | Current alcohol                | --    | --    | --    |
| Nebraska      |                                | 9.8%  | 20.1% | 34.2% |
| <b>Thomas</b> | Current binge drinking         | --    | --    | --    |
| Nebraska      |                                | 1.3%  | 6.2%  | 15.0% |
| <b>Thomas</b> | Current marijuana              | --    | --    | --    |
| Nebraska      |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Thomas</b> | Current tobacco                | --    | --    | --    |
| Nebraska      |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Thomas</b> | Current vaping                 | --    | --    | --    |
| Nebraska      |                                | 10.4% | 24.7% | 37.3% |
| <b>Thomas</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska      |                                | 78.0% | 76.1% | 77.6% |

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|               |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|---------------------------------|-----------------|------------------|------------------|
| <b>Thomas</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska      |                                 | 3.8%            | 4.4%             | 3.8%             |





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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                            | All Arrestee Ages |      |                         | Under 18 |      |                         |
|---|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                     | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography               | THOMAS COUNTY     |      |                         |          |      |                         |
| Arrest Offense                          |                   |      |                         |          |      |                         |
| Total                                   | 7                 | 13   | 85.71                   | 3        | 1    | -66.67                  |
| Drug Violations -<br>Sale/Manufacturing | --                | 2    | --                      | --       | 0    | --                      |
| Drug Violations - Possession            | 1                 | 2    | 100.00                  | 0        | 0    | --                      |
| Driving Under the Influence             | 1                 | 3    | 200.00                  | 0        | 0    | --                      |
| Liquor Laws                             | 5                 | 6    | 20.00                   | 3        | 1    | -66.67                  |

Table 13a.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Thomas |   |   | All NYS Counties          |       |       |
|-------------------------------|--------|---|---|---------------------------|-------|-------|
|                               | 0      | 1 | 2 | 0                         | 1     | 2     |
| Family Circumstance/Parenting |        |   |   | 60.1%                     | 26.7% | 13.1% |
| Education/Employment          |        |   |   | 43.0%                     | 44.0% | 13.1% |
| Peer Relationships            |        |   |   | 44.7%                     | 46.6% | 8.6%  |
| Substance Use                 |        |   |   | 61.4%                     | 30.3% | 8.3%  |
| Leisure/Recreation            |        |   |   | 50.6%                     | 33.0% | 16.5% |
| Personality/Behavior          |        |   |   | 50.1%                     | 39.4% | 10.4% |
| Attitudes/Orientation         |        |   |   | 61.3%                     | 33.7% | 5.0%  |
| Mean Score                    |        |   |   | M = 5.64, SD = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed

Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>i</sup>[Click here to see Census and School Population Data](#)<sup>i</sup>Data were not separated by year because there were too few cases



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| System Point                               | N  | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White |
|--|----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|-------|
| Law enforcement contact                    | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth taken to temporary custody           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth issued citation/referral             | 0* | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth referred to diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth enrolled in diversion                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Successful completion diversion            | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth with multiple charges                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Filed on in adult court                    | 2  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 50%                | 50%   |
| RAI Override: More Severe                  | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%    |
| Override: Less Severe                      | 1  | 0%                                    | 0%                            | 0%    | 100%                | 0%                 | 0%                 | 0%    |
| Probation intake                           | 1  | 0%                                    | 0%                            | 0%    | 100%                | 0%                 | 0%                 | 0%    |
| Successful probation                       | 2  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%  |
| Revocation of probation                    | 0  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%    |
| Youth in OJS custody                       | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| OJS custody: placed in detention           | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention                | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |
| Youth booked into detention more than once | -- | --                                    | --                            | --    | --                  | --                 | --                 | --    |

\*Thomas County sheriff did not report to NCC 2015 - 2018





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## Family Level

- Thomas County has higher rates of youth below 185% poverty compared to the state.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of Thomas County find employment where they go to school and do not return to Thomas County.
- Youth in Thomas County have access to computers and internet at home at higher rates than the state (ranked 1<sup>st</sup> in the state for computers and internet in the home)
- Thomas County has a very low rate of households without a vehicle available.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

|                                      |   | Thomas | Nebraska |
|--------------------------------------|---|--------|----------|
| Poverty/SES                          | Children <18 in Poverty                           | 12.3%  | 14.8%    |
|                                      | Number of children 12-17 below 185% poverty       | 17     | 43,814   |
|                                      | % of children 12-17 below 185% poverty            | 36.2%  | 28.9%    |
| Educational attainment               | Age 25+ with B.D.                                 | 24.0%  | 31.3%    |
|                                      | County Rank                                       | 24     | -        |
|                                      | Age 25+ with some college, no degree              | 28.9%  | 23.0%    |
|                                      | County Rank                                       | 14     | -        |
|                                      | Age 25+ with HS degree                            | 92.5%  | 91.1%    |
|                                      | County Rank                                       | 47     | -        |
| Technology and computers in the home | % under 18 with a computer at home                | 100%   | 96.9%    |
|                                      | County Rank                                       | 1      | -        |
|                                      | % under 18 with an internet subscription at home  | 100%   | 91.0%    |
|                                      | County Rank                                       | 1      | -        |
|                                      | % under 18 with broadband internet access at home | 100%   | 90.8%    |
|                                      | County Rank                                       | 1      | -        |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

|                       |                                      |              |         |
|-----------------------|--------------------------------------|--------------|---------|
| <b>Housing</b>        | Owner-occupied households            | <b>212</b>   | 498,567 |
|                       | Total households                     | <b>292</b>   | 754,063 |
|                       | Owner %                              | <b>72.6%</b> | 66.1%   |
|                       | Renters                              | <b>80</b>    | 255,496 |
|                       | Renter %                             | <b>27.4%</b> | 33.9%   |
| <b>Transportation</b> | Households with no vehicle available | <b>1</b>     | 40,465  |
|                       | Total households                     | <b>292</b>   | 754,063 |
|                       | No vehicle %                         | <b>0.3%</b>  | 5.4%    |
|                       |                                      |              |         |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|               |                             | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
|---------------|-----------------------------|-----------------------|------------------------|------------------------|
| <b>Thomas</b> | Adult at home who listens   | --                    | --                     | --                     |
| Nebraska      |                             | 87.3%                 | 85.0%                  | 85.6%                  |
| <b>Thomas</b> | Adult at school who listens | --                    | --                     | --                     |
| Nebraska      |                             | 85.2%                 | 85.0%                  | 87.4%                  |

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|               | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|---------------|---------------------------------------|---|-----------------------------------|---|
| <b>Thomas</b> | <b>0</b>                              | <b>0</b>  | <b>0</b>                          | <b>0</b>  |
| Nebraska      | 562                                   | 402   | 3512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|               | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded   |
|---------------|---------------------|------------------|---------------|-------------|
| <b>Thomas</b> | <b>3</b>            | <b>33.3%</b>     | <b>0.0%</b>   | <b>0.0%</b> |
| Nebraska      | 36,480              | 33.4%            | 16.0%         | 68.3%       |





## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
  - Thomas County has sealed all dismissed or dropped cases in the past 5 years
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.  
Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

| Type of Violence                     | Thomas | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | --     | 34       |
| Rape                                 | --     | 264      |
| Robbery                              | --     | 367      |
| Aggravated Assault                   | --     | 1,639    |
| Other Assaults                       | --     | 8,782    |

Table 20.  
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|                 |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|-----------------|-------------------------------|-----------------|------------------|------------------|
| <b>Thomas</b>   | Wrong/very wrong – Marijuana  | --              | --               | --               |
| <b>Nebraska</b> |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Thomas</b>   | Wrong/very wrong – alcohol    | --              | --               | --               |
| <b>Nebraska</b> |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Thomas</b>   | Wrong/very wrong – cigarettes | --              | --               | --               |
| <b>Nebraska</b> |                               | 92.9%           | 89.0%            | 78.7%            |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 3                           | 3                          | 100%          |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | --                          | --                         | --            |
| Filed in Adult Court (M or I)                         | 4                           | 5                          | 80.0%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 7                           | 8                          | 87.5%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis





## Policy, Legal and System Level

- There are no juvenile court cases in 2018 to look at access to counsel.
- There are no curfew and 3A, 3B, and 3C filings in court so the community is diverting appropriately or have few citations for these offenses.
- At the time of this needs assessment Thomas County does not have a juvenile diversion program, as such, did not complete the survey.
- With respect to diversion practices, the community may want to consider a few things:
  - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
  - Allowing warning letters for the lowest risk youth
  - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Thomas                  | Nebraska |
|-------------------|-------------------------|----------|
| Access to Counsel | No Juvenile Court Cases | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.



## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Thomas | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 0      | 352      |

Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

|                                 | Thomas |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
| Filed Subtype                   | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B - Uncontrollable             | 0      | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

|                                 | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
| Filed Subtype                   | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Thomas | Nebraska *  |
|--|--------|---|
| Refer ALL juveniles who are first time offenders to diversion      | --     | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | --     | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | --     | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | --     | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

|  |    |  |
|--|----|--|
| Charges/offenses that make a juvenile ineligible for diversion | -- | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%   |
| Warning letters instead of intervention                        | -- | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4% |
| Currently drug test  | -- | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%  |
| Fees beyond restitution  | -- | Yes: 86.4%<br>No: 13.6%<br>Not sure: 0.0%  |
| Use of graduated responses prior to discharge                  | -- | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                                      | -- | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



## Community Team Level

- Thomas County did not receive CBA funding in either 2019 or 2020 when the two Collective Impact surveys were completed, as such, there is no data available.

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

|                             |      |      | Nebraska |       |
|-----------------------------|------|------|----------|-------|
| Year of survey              | 2019 | 2020 | 2019     | 2020  |
| Number of surveys sent      | --   | --   | 1407     | 780   |
| Number of completed surveys | --   | --   | 221      | 345   |
| Response rate               | --   | --   | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

|                          |            |      | Nebraska   |      |
|--------------------------|------------|------|------------|------|
| Year of survey           | 2019       | 2020 | 2019       | 2020 |
|                          | Mean Score |      | Mean Score |      |
| Common agenda            | --         | --   | 5.29       | 5.69 |
| Mutually reinforcing     | --         | --   | 5.37       | 5.50 |
| Shared measurement       | --         | --   | 5.21       | 5.45 |
| Continuous communication | --         | --   | 5.49       | 5.55 |
| Backbone agency          | --         | --   | 5.52       | 5.78 |

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.





## COUNTY NEEDS ASSESSMENT FY 2020-2021

- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>q</sup>

Table 28.

Community Planning Team Diversity <sup>p</sup>

|                                    |     |     | Nebraska |       |
|------------------------------------|-----|-----|----------|-------|
|                                    | N = | (%) | N = 345  | (%)   |
| <b>Gender</b>                      |     |     |          |       |
| Male                               | --  | --  | 101      | 29.3% |
| Female                             | --  | --  | 229      | 66.4% |
| Missing                            | --  | --  | 15       | 4.3%  |
| <b>Age</b>                         |     |     |          |       |
| Under 30                           | --  | --  | 19       | 5.6%  |
| 30-39                              | --  | --  | 68       | 19.6% |
| 40-49                              | --  | --  | 88       | 25.4% |
| 50-59                              | --  | --  | 90       | 25.8% |
| 60 and over                        | --  | --  | 44       | 13%   |
| Missing                            | --  | --  | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |     |     |          |       |
| White                              | --  | --  | 230      | 66.7% |
| Black                              | --  | --  | 10       | 2.9%  |
| Hispanic                           | --  | --  | 13       | 3.8%  |
| Native American                    | --  | --  | 6        | 1.7%  |
| Asian                              | --  | --  | 1        | 0.3%  |
| Other                              | --  | --  | 2        | 0.6%  |
| Provided town name                 | --  | --  | 63       | 18.3% |
| Missing                            | --  | --  | 19       | 5.5%  |
| <b>Previous System Involvement</b> |     |     |          |       |
| Yes                                | --  | --  | 98       | 28.4% |
| No                                 | --  | --  | 242      | 70.1% |
| Missing                            | --  | --  | 5        | 1.4%  |
| <b>System Point*</b>               |     |     |          |       |
| Law enforcement                    | --  | --  | 34       | 7.8%  |



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|   |    |    |     |       |
|---|----|----|-----|-------|
| County attorney/ juvenile court                     | -- | -- | 32  | 7.3%  |
| K-12 or secondary education                         | -- | -- | 65  | 14.9% |
| Ministry/faith based                                | -- | -- | 10  | 2.3%  |
| Diversion   | -- | -- | 55  | 12.6% |
| Probation   | -- | -- | 31  | 7.1%  |
| Public defender/ defense counsel/ guardian ad litem | -- | -- | 8   | 1.8%  |
| DHHS or Child Welfare                               | -- | -- | 13  | 3.0%  |
| Treatment provider                                  | -- | -- | 40  | 9.2%  |
| Post adjudication or detention                      | -- | -- | 8   | 1.8%  |
| Community based program                             | -- | -- | 109 | 25.0% |
| Elected official or government                      | -- | -- | 6   | 1.4%  |
| Restorative practices                               | -- | -- | 6   | 1.4%  |
| Backbone or system improvement                      | -- | -- | 3   | 0.7%  |
| Other   | -- | -- | 16  | 3.7%  |
|   |    |    |     |       |
| <b>Voice on Team</b>                                |    |    |     |       |
| Feel heard  | -- | -- | 270 | 78.3% |
| Do not feel heard                                   | -- | -- | 75  | 21.7% |

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%





## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> **Child abuse and neglect:** Department of Health and Human Services, Child Abuse and Neglect Annual Data  
Calendar Year 2018, retrieved from [Child Abuse and Neglect Annual Data Report - 2019](#)

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

**Distance to detention facility:** Google Maps



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<sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids Count in Nebraska Report, Voices for Children, retrieved from:  
[www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.





## COUNTY NEEDS ASSESSMENT FY 2020-2021

## Appendix: Sealed Court Records by Year

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| 2015   | Number of charges Sealed | Total Number of charges | Sealed (%) |
|--|--------------------------|-------------------------|------------|
| Dismissed or Dropped                               | --                       | --                      | --         |
| Offered Diversion, mediation, or RJ                | --                       | --                      | --         |
| Filed in Juv. Court                                | --                       | --                      | --         |
| Filed in Adult Court (M or I)                      | --                       | --                      | --         |
| Filed in Adult Court and Transferred to Juv. Court | --                       | --                      | --         |
| Total  | --                       | --                      | --         |

| 2016   | Number of charges Sealed | Total Number of charges | Sealed (%) |
|--|--------------------------|-------------------------|------------|
| Dismissed or Dropped                               | --                       | --                      | --         |
| Offered Diversion, mediation, or RJ                | --                       | --                      | --         |
| Filed in Juv. Court                                | --                       | --                      | --         |
| Filed in Adult Court (M or I)                      | --                       | --                      | --         |
| Filed in Adult Court and Transferred to Juv. Court | --                       | --                      | --         |
| Total  | --                       | --                      | --         |

| 2017   | Number of charges Sealed | Total Number of charges | Sealed (%) |
|--|--------------------------|-------------------------|------------|
| Dismissed or Dropped                               | --                       | --                      | --         |
| Offered Diversion, mediation, or RJ                | --                       | --                      | --         |
| Filed in Juv. Court                                | --                       | --                      | --         |
| Filed in Adult Court (M or I)                      | --                       | --                      | --         |
| Filed in Adult Court and Transferred to Juv. Court | --                       | --                      | --         |
| Total  | --                       | --                      | --         |

| 2018   | Number of charges Sealed | Total Number of charges | Sealed (%) |
|--|--------------------------|-------------------------|------------|
| Dismissed or Dropped                               | 3                        | 3                       | 100%       |
| Offered Diversion, mediation, or RJ                | --                       | --                      | --         |
| Filed in Juv. Court                                | --                       | --                      | --         |
| Filed in Adult Court (M or I)                      | 4                        | 4                       | 100%       |
| Filed in Adult Court and Transferred to Juv. Court | --                       | --                      | --         |
| Total  | 7                        | 7                       | 100%       |



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| 2019  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | --                          | --                         | --            |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | --                          | --                         | --            |
| Filed in Adult Court (M or I)                         | 0                           | 1                          | 0.0%          |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 0                           | 1                          | 0.0%          |





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## Valley County

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## Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Although there is not much juvenile crime, crime for all ages increased from 2018 to 2019 and juvenile crime remained consistent.
- A RED analysis could not be conducted because there was little data and most youth were White.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

## Males

| Geographic Area Name | Total Count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 108,494     | 70.4%              | 16.2%              | 5.7%        | 1.4%            | 2.0%                      | 4.4%        |
| <b>Valley</b>        | <b>214</b>  | <b>98.1%</b>       | <b>0.0%</b>        | <b>0.0%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>1.9%</b> |

## Females

| Geographic Area Name | Total count | Non-Hispanic White | Hispanic or Latino | Black       | American Indian | Asian or Pacific Islander | 2+ Races    |
|----------------------|-------------|--------------------|--------------------|-------------|-----------------|---------------------------|-------------|
| Nebraska             | 102,658     | 69.9%              | 15.8%              | 5.2%        | 1.2%            | 2.5%                      | 5.4%        |
| <b>Valley</b>        | <b>207</b>  | <b>97.6%</b>       | <b>0.0%</b>        | <b>2.4%</b> | <b>0.0%</b>     | <b>0.0%</b>               | <b>0.0%</b> |

[Click here to go back to RED analysis](#)





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White  | Two or More Races |
|-----------|-----------------|-------------|----------|-------|----------------------------------|---------------------------|---|--------|-------------------|
| 2014-2015 | Valley          | 741         | 4.05%    | 0.40% | 0.00%                            | 0.40%                     | 0.00%                                     | 95.14% | 0.00%             |
|           | Nebraska        | 312,281     | 17.74%   | 2.43% | 1.42%                            | 6.70%                     | 0.13%                                     | 68.20% | 3.38%             |
| 2015-2016 | Valley          | 758         | 3.30%    | 0.53% | 0.00%                            | 0.40%                     | 0.00%                                     | 95.78% | 0.00%             |
|           | Nebraska        | 315,542     | 18.08%   | 2.53% | 1.38%                            | 6.67%                     | 0.14%                                     | 67.72% | 3.47%             |
| 2016-2017 | Valley          | 751         | 3.60%    | 0.40% | 0.27%                            | 0.67%                     | 0.00%                                     | 95.07% | 0.00%             |
|           | Nebraska        | 318,853     | 18.61%   | 2.66% | 1.38%                            | 6.69%                     | 0.15%                                     | 66.92% | 3.59%             |
| 2017-2018 | Valley          | 725         | 3.03%    | 0.14% | 0.55%                            | 1.10%                     | 0.00%                                     | 95.17% | 0.00%             |
|           | Nebraska        | 323,391     | 18.80%   | 2.76% | 1.35%                            | 6.67%                     | 0.14%                                     | 66.50% | 3.78%             |
| 2018-2019 | Valley          | 730         | 1.92%    | 0.27% | 0.55%                            | 0.82%                     | 0.00%                                     | 96.16% | 0.27%             |
|           | Nebraska        | 325,984     | 19.13%   | 2.83% | 1.33%                            | 6.63%                     | 0.15%                                     | 66.02% | 3.91%             |

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

| Year      | Geographic Area | Total Youth with Chronic Absenteeism | Hispanic | Asian | American Indian or Alaska Native | Black or African American | Native Hawaiian or Other Pacific islander | White   | Two or More Races |
|-----------|-----------------|--------------------------------------|----------|-------|----------------------------------|---------------------------|---|---------|-------------------|
| 2014-2015 | Valley          | 59                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 35,638                               | 24.54%   | 1.64% | 4.42%                            | 12.93%                    | 0.19%                                     | 51.61%  | 4.68%             |
| 2015-2016 | Valley          | 44                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 38,812                               | 25.73%   | 1.55% | 4.27%                            | 13.68%                    | 0.27%                                     | 49.68%  | 4.83%             |
| 2016-2017 | Valley          | 49                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 42,290                               | 26.90%   | 1.66% | 4.40%                            | 14.22%                    | 0.24%                                     | 47.66%  | 4.92%             |
| 2017-2018 | Valley          | 53                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 46,365                               | 26.81%   | 1.77% | 4.18%                            | 14.49%                    | 0.22%                                     | 47.37%  | 2389              |
| 2018-2019 | Valley          | 74                                   | *        | *     | *                                | *                         | *   | 100.00% | *                 |
|           | Nebraska        | 46,356                               | 27.64%   | 1.76% | 4.16%                            | 14.71%                    | 0.23%                                     | 46.27%  | 5.23%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students





## COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

| Year      | Geographic Area | Total Count | IDEA          | 504 Plan | Limited English Proficiency | Free/Reduced Lunch |
|-----------|-----------------|-------------|---------------|----------|-----------------------------|--------------------|
| 2014-2015 | <b>Valley</b>   | <b>741</b>  | <b>9.85%</b>  | *        | <b>1.75%</b>                | <b>40.62%</b>      |
|           | Nebraska        | 312,281     | 13.66%        | 0.76%    | 5.97%                       | 44.53%             |
| 2015-2016 | <b>Valley</b>   | <b>758</b>  | <b>10.55%</b> | *        | <b>1.85%</b>                | <b>43.01%</b>      |
|           | Nebraska        | 315,542     | 13.64%        | 0.90%    | 5.90%                       | 44.23%             |
| 2016-2017 | <b>Valley</b>   | <b>751</b>  | <b>9.19%</b>  | *        | *                           | <b>41.68%</b>      |
|           | Nebraska        | 318,853     | 13.80%        | 0.93%    | 6.99%                       | 44.76%             |
| 2017-2018 | <b>Valley</b>   | <b>725</b>  | <b>11.72%</b> | *        | *                           | <b>45.52%</b>      |
|           | Nebraska        | 323,391     | 15.87%        | 0.88%    | 6.59%                       | 46.24%             |
| 2018-2019 | <b>Valley</b>   | <b>730</b>  | <b>12.88%</b> | *        | *                           | <b>47.95%</b>      |
|           | Nebraska        | 325,984     | 16.13%        | 0.85%    | 6.78%                       | 45.42%             |

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

| County        | Total in Last 5 Years |            | Yearly Averages |             | Graduation Rate | Rank     |
|---------------|-----------------------|------------|-----------------|-------------|-----------------|----------|
|               | Graduates             | Students   | Graduates       | Students    |                 |          |
| Nebraska      | 100,111               | 112,857    | 20,022.2        | 22,571.4    | 88.7%           | n/a      |
| <b>Valley</b> | <b>265</b>            | <b>271</b> | <b>26.5</b>     | <b>27.1</b> | <b>97.8%</b>    | <b>7</b> |

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

|               |                              | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|------------------------------|-----------------|------------------|------------------|
| <b>Valley</b> | Loss of sleep from worry     | --              | --               | --               |
| Nebraska      |                              | 18.0%           | 20.6%            | 21.6%            |
| <b>Valley</b> | Depressed                    | --              | --               | --               |
| Nebraska      |                              | 31.1%           | 34.8%            | 35.3%            |
| <b>Valley</b> | Considered/Attempted suicide | --              | --               | --               |
| Nebraska      |                              | 22.9%           | 18.2%            | 16.2%            |
| <b>Valley</b> | Current alcohol              | --              | --               | --               |
| Nebraska      |                              | 9.8%            | 20.1%            | 34.2%            |
| <b>Valley</b> | Current binge drinking       | --              | --               | --               |





## COUNTY NEEDS ASSESSMENT FY 2020-2021

|               |                                |       |       |       |
|---------------|--------------------------------|-------|-------|-------|
| Nebraska      |                                | 1.3%  | 6.2%  | 15.0% |
| <b>Valley</b> | Current marijuana              | --    | --    | --    |
| Nebraska      |                                | 3.0%  | 7.3%  | 13.9% |
| <b>Valley</b> | Current tobacco                | --    | --    | --    |
| Nebraska      |                                | 3.7%  | 8.0%  | 15.3% |
| <b>Valley</b> | Current vaping                 | --    | --    | --    |
| Nebraska      |                                | 10.4% | 24.7% | 37.3% |
| <b>Valley</b> | Hopeful for future (past week) | --    | --    | --    |
| Nebraska      |                                | 78.0% | 76.1% | 77.6% |

\*Valley County did not participate in the Nebraska Risk and Protective Factors Survey

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

|               |                                 | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|---------------------------------|-----------------|------------------|------------------|
| <b>Valley</b> | Youth Reported Gang Involvement | --              | --               | --               |
| Nebraska      |                                 | 3.8%            | 4.4%             | 3.8%             |

\*Valley County did not participate in the Nebraska Risk and Protective Factors Survey





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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

| Arrestee Age                            | All Arrestee Ages |      |                         | Under 18 |      |                         |
|---|-------------------|------|-------------------------|----------|------|-------------------------|
| Summary Arrest Date                     | 2018              | 2019 | 2018 - 2019<br>Growth % | 2018     | 2019 | 2018 - 2019<br>Growth % |
| Jurisdiction by Geography               | VALLEY COUNTY     |      |                         |          |      |                         |
| Arrest Offense                          |                   |      |                         |          |      |                         |
| Total                                   | 54                | 58   | 7.41                    | 7        | 7    | 0.00                    |
| Rape Total                              | -                 | 3    | -                       | -        | 1    | -                       |
| Aggravated Assault Total                | 1                 | 2    | 100.00                  | -        | -    | -                       |
| Larceny-Theft Total                     | 1                 | 1    | 0.00                    | -        | -    | -                       |
| Motor Vehicle Theft Total               | 3                 | -    | -100.00                 | 3        | -    | -100.00                 |
| Other Assaults                          | 9                 | 10   | 11.11                   | 3        | 2    | -33.33                  |
| Fraud                                   | -                 | 1    | -                       | -        | -    | -                       |
| Vandalism                               | 1                 | 1    | 0.00                    | -        | -    | -                       |
| Weapons; Carrying, Possessing,<br>etc.  | 1                 | 2    | 100.00                  | 1        | -    | -100.00                 |
| Drug Violations -<br>Sale/Manufacturing |                   | 1    | -                       |          | 0    | -                       |
| Drug Violations - Possession            | 8                 | 6    | -25.00                  | 0        | 0    | -                       |
| Offenses Against Family and<br>Children | -                 | 1    | -                       | -        | 0    | -                       |
| Driving Under the Influence             | 10                | 12   | 20.00                   | 0        | 0    | -                       |
| Liquor Laws                             | 9                 | 5    | -44.44                  | 0        | 1    | -                       |
| Disorderly Conduct                      | 2                 | -    | -100.00                 | -        | -    | -                       |
| All Other Offenses (Except<br>Traffic)  | 9                 | 13   | 44.44                   | -        | 3    | -                       |

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>g</sup>

| Score                         | Valley              |    |    | All NYS Counties          |       |       |
|-------------------------------|---------------------|----|----|---------------------------|-------|-------|
|                               | 0                   | 1  | 2  | 0                         | 1     | 2     |
| Family Circumstance/Parenting | --                  | -- | -- | 60.1%                     | 26.7% | 13.1% |
| Education/Employment          | --                  | -- | -- | 43.0%                     | 44.0% | 13.1% |
| Peer Relationships            | --                  | -- | -- | 44.7%                     | 46.6% | 8.6%  |
| Substance Use                 | --                  | -- | -- | 61.4%                     | 30.3% | 8.3%  |
| Leisure/Recreation            | --                  | -- | -- | 50.6%                     | 33.0% | 16.5% |
| Personality/Behavior          | --                  | -- | -- | 50.1%                     | 39.4% | 10.4% |
| Attitudes/Orientation         | --                  | -- | -- | 61.3%                     | 33.7% | 5.0%  |
| Mean Score                    | M = --, SD = --, -- |    |    | M = 5.64, SD = 3.65, 0-17 |       |       |

Could not compute because county did not have any risk assessments completed



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Table 14.

Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>[Click here to see Census and School Population Data](#)

\*Data were not separated by year because there were too few cases

| System Point                               | N   | Amer.<br>Indian/<br>Alaskan<br>Native | Asian/<br>Pacific<br>Islander | Black | Hispanic/<br>Latino | Multiple/<br>Other | Unspec/<br>Missing | White  |
|--|-----|---------------------------------------|-------------------------------|-------|---------------------|--------------------|--------------------|--------|
| Law enforcement contact                    | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth taken to temporary custody           | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth issued citation/referral             | 29* | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth referred to diversion                | 3   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Youth enrolled in diversion                | 3   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Successful completion diversion            | 3   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Youth with multiple charges                | 4   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 50%                | 50%    |
| Filed on in adult court                    | 6   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 33.30%             | 66.70% |
| RAI Override: More Severe                  | 7   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| RAI Override: Less Severe                  | 0   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 0%     |
| Probation intake                           | 13  | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Successful probation                       | 9   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Revocation of probation                    | 1   | 0%                                    | 0%                            | 0%    | 0%                  | 0%                 | 0%                 | 100%   |
| Youth in OJS custody                       | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| OJS custody: placed in detention           | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention                | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |
| Youth booked into detention more than once | --  | --                                    | --                            | --    | --                  | --                 | --                 | --     |

Valley County sheriff did not report to NCC 2015-2016





## COUNTY NEEDS ASSESSMENT FY 2020-2021

## Family Level

- Rates of poverty do not appear to be an issue as compared to the state average.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of the County find employment where they go to school and do not return to the County.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

| Measurement                                 |   | Valley | Nebraska |
|---|---|--------|----------|
| <b>Poverty/SES</b>                          | Children <18 in Poverty                           | 7.4%   | 14.8%    |
|   | Number of children 12-17 below 185% poverty       | 81     | 43,814   |
|   | Percent of children 12-17 below 185% poverty      | 25.6%  | 28.9%    |
|   |   |        |          |
| <b>Educational attainment</b>               | Age 25+ with B.D.                                 | 22.8%  | 31.3%    |
|   | County rank                                       | 30     | -        |
|   | Age 25+ with some college, no degree              | 24.6%  | 23.0%    |
|   | County rank                                       | 39     | -        |
|   | Age 25+ with HS degree                            | 92.5%  | 91.1%    |
|   | County Rank                                       | 48     | -        |
| <b>Technology and computers in the home</b> | % under 18 with a computer at home                | 97.4%  | 96.9%    |
|   | County rank                                       | 63     | -        |
|   | % under 18 with an internet subscription at home  | 93.0%  | 91.0%    |
|   | County rank                                       | 32     | -        |
|   | % under 18 with broadband internet access at home | 93.0%  | 90.8%    |
|   | County Rank                                       | 28     | -        |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

|                       |                                      |              |         |
|-----------------------|--------------------------------------|--------------|---------|
| <b>Housing</b>        | Owner-occupied households            | <b>1,365</b> | 498,567 |
|                       | Total households                     | <b>1,840</b> | 754,063 |
|                       | Owner %                              | <b>74.2%</b> | 66.1%   |
|                       | Renters                              | <b>475</b>   | 255,496 |
|                       | Renter %                             | <b>25.8%</b> | 33.9%   |
| <b>Transportation</b> | Households with no vehicle available | <b>84</b>    | 40,465  |
|                       | Total households                     | <b>1,840</b> | 754,063 |
|                       | No vehicle %                         | <b>4.6%</b>  | 5.4%    |
|                       |                                      |              |         |

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

|               |                             | <b>8<sup>th</sup></b> | <b>10<sup>th</sup></b> | <b>12<sup>th</sup></b> |
|---------------|-----------------------------|-----------------------|------------------------|------------------------|
| <b>Valley</b> | Adult at home who listens   | --                    | --                     | --                     |
| Nebraska      |                             | 87.3%                 | 85.0%                  | 85.6%                  |
| <b>Valley</b> | Adult at school who listens | --                    | --                     | --                     |
| Nebraska      |                             | 85.2%                 | 85.0%                  | 87.4%                  |

\*Valley County did not participate in the Nebraska Risk and Protective Factors Survey

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) <sup>h</sup>

|               | Aggravated Domestic Assaults Reported | Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means | Simple Domestic Assaults Reported | Simple Domestic Assaults Cleared by Arrest or Exceptional Means |
|---------------|---------------------------------------|---|-----------------------------------|---|
| <b>Valley</b> | <b>3</b>                              | <b>2</b>  | <b>4</b>                          | <b>4</b>  |
| Nebraska      | 562                                   | 402   | 2512                              | 2019  |

Table 18.  
Child Abuse and Neglect Reports (2018) <sup>i</sup>

|               | Abuse/Neglect Calls | Reports Assessed | Substantiated | Unfounded  |
|---------------|---------------------|------------------|---------------|------------|
| <b>Valley</b> | <b>43</b>           | <b>42%</b>       | <b>17%</b>    | <b>78%</b> |
| Nebraska      | 36,480              | 33.4%            | 16.0%         | 68.3%      |





## Community Level

- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) <sup>i</sup>

| Type of Violence                     | Valley | Nebraska |
|--------------------------------------|--------|----------|
| Murder and Nonnegligent manslaughter | 0      | 34       |
| Rape                                 | 3      | 264      |
| Robbery                              | 0      | 367      |
| Aggravated Assault                   | 2      | 1,639    |
| Other Assaults                       | 10     | 8,782    |

Table 20.

Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

|               |                               | 8 <sup>th</sup> | 10 <sup>th</sup> | 12 <sup>th</sup> |
|---------------|-------------------------------|-----------------|------------------|------------------|
| <b>Valley</b> | Wrong/very wrong – Marijuana  | --              | --               | --               |
| Nebraska      |                               | 94.4%           | 89.8%            | 85.2%            |
| <b>Valley</b> | Wrong/very wrong – alcohol    | --              | --               | --               |
| Nebraska      |                               | 89.1%           | 80.4%            | 68.7%            |
| <b>Valley</b> | Wrong/very wrong – cigarettes | --              | --               | --               |
| Nebraska      |                               | 92.9%           | 89.0%            | 78.7%            |

\*Valley County did not participate in the Nebraska Risk and Protective Factors Survey



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Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>see [Appendix for yearly data](#)

|   | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 14                          | 22                         | 63.6%         |
| Offered Diversion, mediation, or RJ                   | 0                           | 1                          | 0.0%          |
| Filed in Juv. Court                                   | 25                          | 53                         | 47.2%         |
| Filed in Adult Court (M or I)                         | 8                           | 10                         | 80.0%         |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 47                          | 96                         | 49.0%         |

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis





## Policy, Legal and System Level

- This county is not required to provide counsel at the time of filing and the rates for access to counsel is much lower than the state average.
- With respect to diversion practices, the community may want to consider a few things:
  - Allowing warning letters for the lowest risk youth
  - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
  - ensure fees are similar to court costs (even with the sliding scale)
  - use graduated sanctions, where youth are given incremental consequences or rewards, as opposed to discharging them unsuccessfully as a first response.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

|                   | Valley         | Nebraska |
|-------------------|----------------|----------|
| Access to Counsel | 40.0% -- 59.9% | 73.5%    |

**Neb. Rev. 43-272.** Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

|                     | Valley | Nebraska |
|---------------------|--------|----------|
| Curfew Court Filing | 0      | 352      |



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Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

| Filed Subtype                   | Custer |      |      |      |      |       |
|---------------------------------|--------|------|------|------|------|-------|
|                                 | 2015   | 2016 | 2017 | 2018 | 2019 | Total |
| 3A - Homeless/Neglect           | 0      | 0    | 0    | 0    | 0    | 0     |
| 3B – Absenteeism/Truancy        | 0      | 1    | 1    | 0    | 0    | 2     |
| 3B - Uncontrollable             | 0      | 0    | 0    | 0    | 0    | 0     |
| 3C – Mentally Ill and Dangerous | 0      | 0    | 0    | 0    | 0    | 0     |

| Filed Subtype                   | Nebraska |      |      |      |      |       |
|---------------------------------|----------|------|------|------|------|-------|
|                                 | 2015     | 2016 | 2017 | 2018 | 2019 | Total |
| 3A- Homeless/Neglect            | 0        | 2    | 0    | 2    | 3    | 7     |
| 3B – Absenteeism/Truancy        | 96       | 510  | 493  | 423  | 475  | 1997  |
| 3B - Uncontrollable             | 47       | 118  | 125  | 119  | 82   | 491   |
| 3C – Mentally Ill and Dangerous | 22       | 48   | 37   | 22   | 23   | 306   |

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

|  | Valley                          | Nebraska *  |
|--|---------------------------------|---|
| Refer ALL juveniles who are first time offenders to diversion      | yes                             | Yes: 27.3%<br>No: 63.6%<br>Not sure: 9.1%           |
| File a juvenile's charges at the time of the referral to diversion | No                              | Yes: 18.2%<br>No: 70.5%<br>Not sure: 11.4%          |
| File a juvenile's charges if they are unsuccessful on diversion    | Sometimes                       | Always: 47.7%<br>Sometimes: 47.7%<br>Not sure: 4.5% |
| Allow a juvenile to complete diversion more than once              | Yes                             | Yes: 61.4%<br>No: 34.1%<br>Not sure: 4.5%           |
| Charges/offenses that make a juvenile ineligible for diversion     | No                              | Yes: 86.4%<br>No: 9.1%<br>Not sure: 4.5%            |
| Warning letters instead of intervention                            | No                              | Yes: 27.3%<br>No: 61.4%<br>Not sure: 11.4%          |
| Currently drug test  | No                              | Yes: 31.8%<br>No: 65.9%<br>Not sure: 2.3%           |
| Fees beyond restitution  | Yes; \$150 with a sliding scale | Yes: 86.4%<br>No: 13.6%                             |





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|   |          |  |
|---|----------|--|
|   |          | Not sure: 0.0%                             |
| Use of graduated responses prior to discharge | No       | Yes: 47.7%<br>No: 25.0%<br>Not sure: 27.3% |
| Sealing diversion records                     | Not sure | Yes: 59.1%<br>No: 22.7%<br>Not sure: 18.2% |

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



## Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey decreased from 2019 to 2020. With the low response rate, the collective impact domains and diversity of the team are not reliable.
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino and Black).

Table 26.  
Collective Impact Survey Response Rates <sup>P</sup>

|                             | Custer Team |      | Nebraska |       |
|-----------------------------|-------------|------|----------|-------|
| Year of survey              | 2019        | 2020 | 2019     | 2020  |
| Number of surveys sent      | 30          | 34   | 1407     | 780   |
| Number of completed surveys | 3           | 2    | 221      | 345   |
| Response rate               | 10.0%       | 5.9% | 28.3%    | 24.5% |

Table 27.  
Collective Impact Survey Scores <sup>P</sup>

|                          | Custer Team |      | Nebraska   |      |
|--------------------------|-------------|------|------------|------|
| Year of survey           | 2019        | 2020 | 2019       | 2020 |
|                          | Mean Score  |      | Mean Score |      |
| Common agenda            | 4.55        | 5.00 | 5.29       | 5.69 |
| Mutually reinforcing     | 5.04        | 4.50 | 5.37       | 5.50 |
| Shared measurement       | 5.00        | 4.50 | 5.21       | 5.45 |
| Continuous communication | 5.30        | 5.00 | 5.49       | 5.55 |
| Backbone agency          | 5.33        | 5.00 | 5.52       | 5.78 |

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.





## COUNTY NEEDS ASSESSMENT FY 2020-2021

- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>9</sup>

Table 28.  
Community Planning Team Diversity <sup>P</sup>

|                                    | Custer |       | Nebraska |       |
|------------------------------------|--------|-------|----------|-------|
|                                    | N = 2  | (%)   | N = 345  | (%)   |
| <b>Gender</b>                      |        |       |          |       |
| Male                               | 1      | 50.0% | 101      | 29.3% |
| Female                             | 1      | 50.0% | 229      | 66.4% |
| Missing                            | --     | --    | 15       | 4.3%  |
| <b>Age</b>                         |        |       |          |       |
| Under 30                           | --     | --    | 19       | 5.6%  |
| 30-39                              | --     | --    | 68       | 19.6% |
| 40-49                              | 1      | 50.0% | 88       | 25.4% |
| 50-59                              | 1      | 50.0% | 90       | 25.8% |
| 60 and over                        | --     | --    | 44       | 13%   |
| Missing                            | --     | --    | 36       | 10.4% |
| <b>Race/Ethnicity</b>              |        |       |          |       |
| White                              | 1      | 50.0% | 230      | 66.7% |
| Black                              | --     | --    | 10       | 2.9%  |
| Hispanic                           | --     | --    | 13       | 3.8%  |
| Native American                    | --     | --    | 6        | 1.7%  |
| Asian                              | --     | --    | 1        | 0.3%  |
| Other                              | --     | --    | 2        | 0.6%  |
| Provided town name                 | 1      | 50.0% | 63       | 18.3% |
| Missing                            | --     | --    | 19       | 5.5%  |
| <b>Previous System Involvement</b> |        |       |          |       |
| Yes                                | 1      | 50.0% | 98       | 28.4% |
| No                                 | 1      | 50.0% | 242      | 70.1% |
| Missing                            | --     | --    | 5        | 1.4%  |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

| <b>System Point *</b>                                  |    |       |     |       |
|--|----|-------|-----|-------|
| Law enforcement  | -- | --    | 34  | 7.8%  |
| County attorney/ juvenile court                        | -- | --    | 32  | 7.3%  |
| K-12 or secondary education                            | 1  | 50.0% | 65  | 14.9% |
| Ministry/faith based                                   | -- | --    | 10  | 2.3%  |
| Diversion  | -- | --    | 55  | 12.6% |
| Probation  | -- | --    | 31  | 7.1%  |
| Public defender/ defense counsel/<br>guardian ad litem | -- | --    | 8   | 1.8%  |
| DHHS or Child Welfare                                  | 1  | 50.0% | 13  | 3.0%  |
| Treatment provider                                     | -- | --    | 40  | 9.2%  |
| Post adjudication or detention                         | -- | --    | 8   | 1.8%  |
| Community based program                                | -- | --    | 109 | 25.0% |
| Elected official or government                         | -- | --    | 6   | 1.4%  |
| Restorative practices                                  | -- | --    | 6   | 1.4%  |
| Backbone or system improvement                         | -- | --    | 3   | 0.7%  |
| Other  | -- | --    | 16  | 3.7%  |
|  |    |       |     |       |
| <b>Voice on Team</b>                                   |    |       |     |       |
| Feel heard   | 2  | 100%  | 270 | 78.3% |
| Do not feel heard                                      | -- | --    | 75  | 21.7% |

Custer  $n = 2$ 

*note.* Team members could have selected more than one system point; as such, they do not add up to 100%





## References and Resources

<sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

<sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

<sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

<sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education

<sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

<sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>

<sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services

<sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>g</sup> Diversion programs

<sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)

<sup>i</sup> Child abuse and neglect

<sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

<sup>k</sup> **Distance to detention facility:** Google Maps

**Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:



COUNTY NEEDS ASSESSMENT FY 2020-2021

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browseables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscourt](http://www.voicesforchildren.com/kidscourt). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.





## COUNTY NEEDS ASSESSMENT FY 2020-2021

**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

| <b>2015</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 2                               | 2                              | 100.0%            |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | --                              | --                             | --                |
| Filed in Adult Court (M or I)                      | 1                               | 2                              | 50.0%             |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| <b>Total</b>                                       | <b>3</b>                        | <b>4</b>                       | <b>75.0%</b>      |

| <b>2016</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 3                               | 4                              | 75.0%             |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 4                               | 6                              | 66.7%             |
| Filed in Adult Court (M or I)                      | 1                               | 2                              | 50.0%             |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| <b>Total</b>                                       | <b>8</b>                        | <b>12</b>                      | <b>66.7%</b>      |

| <b>2017</b>  | <b>Number of charges Sealed</b> | <b>Total Number of charges</b> | <b>Sealed (%)</b> |
|--|---------------------------------|--------------------------------|-------------------|
| Dismissed or Dropped                               | 5                               | 5                              | 100.0%            |
| Offered Diversion, mediation, or RJ                | --                              | --                             | --                |
| Filed in Juv. Court                                | 14                              | 16                             | 87.5%             |
| Filed in Adult Court (M or I)                      | 2                               | 2                              | 100.0%            |
| Filed in Adult Court and Transferred to Juv. Court | --                              | --                             | --                |
| <b>Total</b>                                       | <b>21</b>                       | <b>33</b>                      | <b>63.6%</b>      |



## COUNTY NEEDS ASSESSMENT FY 2020-2021

| 2018  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 4                           | 7                          | 57.1%         |
| Offered Diversion, mediation, or RJ                   | --                          | --                         | --            |
| Filed in Juv. Court                                   | 2                           | 22                         | 9.1%          |
| Filed in Adult Court (M or I)                         | 4                           | 4                          | 100.0%        |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 10                          | 33                         | 30.3%         |

| 2019  | Number of charges<br>Sealed | Total Number of<br>charges | Sealed<br>(%) |
|---|-----------------------------|----------------------------|---------------|
| Dismissed or Dropped                                  | 2                           | 6                          | 33.3%         |
| Offered Diversion, mediation, or RJ                   | 0                           | 1                          | 0.0%          |
| Filed in Juv. Court                                   | 3                           | 7                          | 42.9%         |
| Filed in Adult Court (M or I)                         | --                          | --                         | --            |
| Filed in Adult Court and Transferred to<br>Juv. Court | --                          | --                         | --            |
| Total   | 5                           | 14                         | 35.7%         |



## Appendix B: Approval Letter/minutes from Governing Board

**Healing Hearts & Families Diversion Community Planning Meeting**  
**Wednesday, March 3, 2021 from 10-10:30 am**  
***Zoom***

|               |
|---------------|
| <b>AGENDA</b> |
|---------------|

1. Welcome and Introductions
2. Approval of Minutes from February Meeting
  - a. Next Meeting Date 4/7/2021 at 10:00a.m. via zoom
3. Vote on new community plan
4. Need updated emails for all community team members to ensure the most engagement.

**NEXT MEETING DATES** – Wednesday, April 7, 2021 at 10:00a.m.  
Wednesday, June 2, 2021 at 10:00a.m.  
Wednesday August 4, 2021 at 10:00 am  
Wednesday October 6, 2021 at 10:00 am  
Wednesday December 1, 2021 at 10:00am




## Appendix C: Multi-County or Tribe Group MOUs

**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**


The Blaine County Board of Commissioners does hereby agree to work collaboratively with Custer, Dawson, Gosper, Greeley, Hooker, Logan, Loup, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

Any funding received shall be jointly used, to the extent possible, for the coordination of these strategies; however, should any county withdraw from the group, their share of funds, less the pro rata share of funds already expended, shall be distributed to said county for purposes of juvenile services in accordance with the rules and regulations of the Nebraska Commission on Law Enforcement and Criminal Justice and any pertinent statutes. In making such division, the distribution shall further be in the proportion allotted by the State of Nebraska for each county in accordance with the aid formula that was in effect at the time the grants were made.

Signed:

  
Chairperson  
Blaine County Board of Commissioners

  
Executive Director  
Healing Hearts & Families

  
Date

  
Date



**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Dawson County Board of Commissioners does hereby agree to work collaboratively with Custer, Blaine, Gosper, Greeley, Hooker, Logan, Loup, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

Bill Stunt  
Chairperson  
Dawson County Board of Commissioners

Julien Klapch  
Executive Director  
Healing Hearts & Families

2-16-2021  
Date


2/16/2021  
Date

**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Gosper County Board of Commissioners does hereby agree to work collaboratively with Custer, Blaine, Dawson, Greeley, Hooker, Logan, Loup, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
\_\_\_\_\_  
Chairperson  
Gosper County Board of Commissioners

  
\_\_\_\_\_  
Executive Director  
Healing Hearts & Families

Feb. 10, 2021  
\_\_\_\_\_  
Date

2/10/2021  
\_\_\_\_\_  
Date



**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Greeley County Board of Commissioners does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Hooker, Logan, Loup, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
\_\_\_\_\_  
Chairperson  
Greeley County Board of Commissioners

  
\_\_\_\_\_  
Executive Director  
Healing Hearts & Families

2/23/2021  
\_\_\_\_\_  
Date

2/23/2021  
\_\_\_\_\_  
Date

**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The McPherson County Board of Supervisors does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Greeley, Hooker, Logan, Loup, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
\_\_\_\_\_  
Chairperson  
McPherson County Board of Supervisors

  
\_\_\_\_\_  
Executive Director  
Healing Hearts & Families

2-10-21  
\_\_\_\_\_  
Date

2-10-2021  
\_\_\_\_\_  
Date

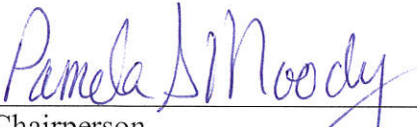


**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Thomas County Board of Supervisors does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Greeley, Hooker, Logan, Loup, McPherson, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
\_\_\_\_\_  
Chairperson  
Thomas County Board of Supervisors

  
\_\_\_\_\_  
Executive Director  
Healing Hearts & Families

02-16-2021  
\_\_\_\_\_  
Date

2/16/2021  
\_\_\_\_\_  
Date

**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Valley County Board of Supervisors does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Greeley, Hooker, Logan, Loup, McPherson, and Thomas Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
Chairperson  
Valley County Board of Supervisors

  
Executive Director  
Healing Hearts & Families

2/23/2021  
Date

2/23/2021  
Date



**2021 COMMUNITY PLAN REVIEW FROM CUSTER COUNTY**

**MISSING MOU'S FROM HOOKER, LOGAN AND LOUP COUNTIES**

**SUELLEN K. KOEPKE  
EXECUTIVE DIRECTOR  
HEALING HEARTS AND FAMILIES**

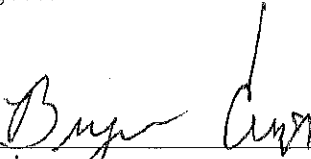
**June 16, 2021**

**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Hooker County Board of Supervisors does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Greeley, Logan, Loup, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
\_\_\_\_\_  
Chairperson  
Hooker County Board of Supervisors

  
\_\_\_\_\_  
Executive Director  
Healing Hearts & Families

March 11, 2021  
\_\_\_\_\_  
Date

3-11-2021  
\_\_\_\_\_  
Date

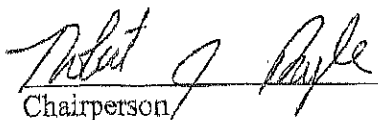


**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Logan County Board of Supervisors does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Greeley, Hooker, Loup, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

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Signed:

  
\_\_\_\_\_  
Chairperson  
Logan County Board of Supervisors

  
\_\_\_\_\_  
Executive Director  
Healing Hearts & Families

4-21-21  
\_\_\_\_\_  
Date


4-21-2021  
\_\_\_\_\_  
Date

**MEMORANDUM OF UNDERSTANDING**  
**For**  
**2021 COMMUNITY-BASED JUVENILE SERVICES AID**

The Loup County Board of Supervisors does hereby agree to work collaboratively with Blaine, Custer, Dawson, Gosper, Greeley, Hooker, Logan, McPherson, Thomas, and Valley Counties under the leadership of Healing Hearts & Families to implement the Community-Based Juvenile Services Aid for Fiscal Year 2021-2022. If awarded, this proposal will allow Healing Hearts & Families to employ Diversion Specialists, responsible for implementing strategies to address the most urgent priorities identified in our Multi-County Three Year Juvenile Services Plan, with a focus on implementing a diversion program along with drug/alcohol and bullying prevention activities for youth. Though Healing Hearts & Families will coordinate these strategies, our county will cooperate in assuring that these strategies are carried out, particularly through donated support for advertising and recruiting participants for all funded events.

Any funding received shall be jointly used, to the extent possible, for the coordination of these strategies; however, should any county withdraw from the group, their share of funds, less the pro rata share of funds already expended, shall be distributed to said county for purposes of juvenile services in accordance with the rules and regulations of the Nebraska Commission on Law Enforcement and Criminal Justice and any pertinent statutes. In making such division, the distribution shall further be in the proportion allotted by the State of Nebraska for each county in accordance with the aid formula that was in effect at the time the grants were made.

Signed:

  
Chairperson  
Loup County Board of Supervisors

  
Executive Director  
Healing Hearts & Families

3-10-21  
Date

3-10-21  
Date